

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**



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Order Instituting Rulemaking to the  
Commission's Own Motion to Address  
the Issue of Customers' Electric and Natural Gas  
Service Disconnection

Rulemaking 10-02-005  
(Filed February 5, 2010)

**OPENING COMMENTS OF SAN DIEGO GAS & ELECTRIC COMPANY  
(U 902E) AND THE SOUTHERN CALIFORNIA GAS COMPANY (U 904G) TO  
THE ADMINISTRATIVE LAW JUDGE'S RULING PROVIDING  
OPPORTUNITY FOR COMMENTS AND ADDRESSING OTHER PHASE II  
ISSUES**

KIM F. HASSAN  
101 Ash Street, HQ12  
San Diego, California 92101  
Telephone: (619) 699-5006  
Facsimile: (619) 699-5027  
khassan@semprautilities.com

Attorney for  
SAN DIEGO GAS & ELECTRIC COMPANY  
SOUTHERN CALIFORNIA GAS COMPANY

September 15, 2010

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**I. INTRODUCTION**

Pursuant to the Rules of Practice and Procedure of the California Public Utilities Commission (the "Commission"), San Diego Gas & Electric Company ("SDG&E") and the Southern California Gas Company ("SoCalGas"), (collectively, the "Joint Utilities"), provide their Opening Comments to *The Administrative Law Judge's Ruling Providing Opportunity for Comments and Addressing Other Phase II Issues* ("Ruling") issued on August 26, 2010.

**II. DISCUSSION**

**A. The Joint Utilities Entered into a Settlement Agreement to Resolve the Material Matters and Issues Raised in This Proceeding as They Relate to SDG&E and SoCalGas**

**1. Settlement Agreement Background**

On September 9, 2010, the Joint Utilities, in conjunction with Disability Rights Advocates, The Division of Ratepayer Advocates, The Greenlining Institute, The National Consumer Law Center, and The Utility Reform Network (together with the Joint

Utilities the “Settling Parties”) filed a Settlement Agreement<sup>1</sup> in this proceeding to resolve all matters at issue, as they relate to SDG&E and SoCalGas.<sup>2</sup> The Settling Parties were able to reach agreement, in large part, because SDG&E and SoCalGas already maintain low rates of residential disconnections. Since 2007, SDG&E has averaged an annual total residential disconnection rate of 2.00%, and averaged an annual disconnection rate for CARE-only customers of 3.79%. Since 2007, SoCalGas has averaged an annual total residential disconnection rate of 3.33%, and averaged an annual disconnection rate for CARE-only customers of 4.32%.

The Joint Utilities have achieved their low disconnection rates by developing comprehensive and balanced approaches to helping customers avoid disconnections—approaches involving increased immediate financial assistance, increased direct utility interaction, enhanced media outlets and more outreach efforts to publicize customer assistance programs, and proactive efforts to improve customer communications. These efforts or “best practices” have been successful in assisting customers who are at risk of having their utility services disconnected, and in furthering the Commission’s goals as articulated in this rulemaking. The Settlement Agreement memorializes additional Joint Utility best practices to help customers avoid disconnections and incorporates customer service and communications practices and policies.

## **2. Summary of Settlement Agreement**

The Settlement Agreement is a comprehensive approach to advance this proceeding’s goal of reducing residential customer disconnections, as it addresses the

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<sup>1</sup> See Appendix A.

<sup>2</sup> In addition to the Settlement Agreement, the Settling Parties filed a Petition for Modification of D.10-07-048 to exempt the Joint Utilities from the requirements imposed in the decision.

need to improve customer communication and education, as well as the need to establish disconnection rate metrics to evaluate utility efforts to assist customers avoid disconnection. The Settlement improves upon the Joint Utilities' current customer disconnection notification practices by providing a separate document along with the 48-hour disconnection notice. This document will have basic contact, assistance and payment arrangement information in Spanish, Mandarin, Cantonese, Vietnamese, Korean, Tagalog, and in Braille. In the Settlement Agreement, SDG&E and SoCalGas also agree to continue their current practices of delivering 48-hour disconnection notices.

To improve customer education, the Settlement Agreement provides for expansion of the Commission's Telecommunication's Education and Assistance in Multiple-Languages program to include in-language energy bill education and customer outreach to energy customers. Before using remote disconnection of residential customers for nonpayment, SDG&E also agrees to implement a 12-month transition period to educate their customers about Smart Meter technologies.

The Settlement Agreement identifies residential customers vulnerable to health and safety risks associated with service disconnection and provides that SDG&E's remote disconnection will not be used for this class of customers.<sup>3</sup> To further address the needs of disabled customers, the Settlement Agreement includes a provision for large font bills for customers using "My Account" and a provision to ensure that the Joint Utilities' CSRs are adequately trained to use relay services for deaf customer communications. The Settlement Agreement includes a stipulation that the Joint Utilities

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<sup>3</sup> See Appendix A, at p. 13. "SDG&E and SoCalGas agree that gas service will not be remotely disconnected."

must ensure that workers conducting field visits are trained to communicate effectively with customers who use sign language, including through use of relay services.

The Settlement Agreement also includes performance-based residential disconnection benchmarks, whereby SDG&E and SoCalGas agree that if they do not maintain their current levels of disconnection rates for all residential customers and for CARE customers, they will implement minimum payment arrangement practices and limit re-establishment of credit deposit requests. The benchmarks were designed to establish metrics, whereby the Commission, the utilities, and other stakeholders can better evaluate the Joint Utilities' success in assisting customers reduce disconnections. The performance-based benchmarks also create a reference point to evaluate the extent to which customer hardship has been mitigated, as well as create incentives for the Joint Utilities to maintain their relatively low levels of residential disconnections.

The Settlement Agreement enhances disconnection data reporting requirements, by consolidating utility collection activity data with utility disconnection data. It also provides an extreme weather policy, whereby SDG&E and SoCalGas agree not to disconnect residential customer for nonpayment in the event the temperature reaches above 100 degrees Fahrenheit or below 32 degrees Fahrenheit for SDG&E or below 32 degrees Fahrenheit for SoCalGas. The Settling Parties agree to meet quarterly to review the Joint Utilities' performance and discuss related issues. Finally, the Settlement Agreement provides utility cost recovery for limited uncollectible costs, whilst prohibiting recovery for operating and maintenance costs associated with practices implemented as a result of the Settlement Agreement.

**3. The Settlement Agreement Resolves the Material Matters and Issues Raised in Phase II of this Proceeding as They Relate to SDG&E and SoCalGas**

The Settling Parties crafted a Settlement Agreement that resolves the material issues raised in all two phases of this proceeding, as they relate to the Joint Utilities. With respect to Phase II, the Settlement Agreement resolves the issues related to in-language customer communications and notifications, as it provides for disconnection notices in six different languages. The Settlement Agreement resolves the Phase II issues regarding remote disconnection protocols, as it provides for exceptions for vulnerable customers and establishes a transition period for customers to adapt to new disconnection technologies. The Settlement Agreement develops a means to limit CARE-customer disconnections, as it creates a disconnection benchmark specifically for CARE customers. The Settlement Agreement defines and identifies which customers should be considered sensitive or vulnerable for purposes of disconnection policies. The Settlement Agreement also provides exceptions to the re-establishment of credit deposit rules in cases of fraud and bankruptcy. The Settlement Agreement enhances the Joint Utilities' monthly disconnection data reporting. It also commits the Settling Parties to meet quarterly to engage in dialogue regarding utility progress and other issues related to residential disconnections. Although not required by Phase II, the Settlement Agreement also establishes an extreme weather policy and residential disconnection benchmarks. Finally, the Agreement settles the issues regarding utility cost recovery of costs related to and stemming from this proceeding.

**B. The Proposal to Allow Customers to Select Their Own Bill Due Date Is Problematic, Costly, and Unnecessary**

The Joint Utilities strongly urge the Commission not to adopt this option for a multitude of reasons. First, if a significant number of CARE customers were to enroll in this program, and assume that these customers would likely select due dates at either the beginning or middle of the month, significant spikes in the timing of payments will result, and corresponding increases must occur in utility back office processes, Call Center call volumes and field collection orders.<sup>4</sup> Even with the eventual Smart Meter® and automated meter reading technology, there are limitations as to how many customers can be billed on a particular day. The Joint Utilities' customer systems are designed based on the meter read dates being reasonably spread over 21 billing cycles each month.

Associated revenue cycle work, for the call center, billing, remittance processing, credit, and collections departments is staffed based on the workload being distributed across the entire month.<sup>5</sup> In addition, customer systems are scaled to process about 5% of accounts each business day. Significant increases in the accounts billed on a particular cycle would require significant modifications to the customer system and data processing infrastructure.

A significant increase in the number of customers billed on a particular cycle would result in the need for incremental staff in meter reading in order to complete the corresponding higher level of meter reads for that bill cycle each month. Even with automated meter reading, the impacts in all of the other areas would be the same.

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<sup>4</sup> See "The Response of San Diego Gas & Electric Company (U 902 E) and the Southern California Gas Company" (April 28, 2010).

<sup>5</sup> Spreading workload across the business month is a standard practice for most companies that do any significant level of billing – utilities, telephone companies, cable companies, credit card companies, etc.

Increased staffing would be required to complete the higher level of billing work for that bill cycle each month. Increased staffing would be required to complete the processing and mailing of the higher level of bills for that bill cycle each month. Increased staffing would be required to handle the increased call volumes resulting from the higher number of bills issued for that bill cycle each month. Increased staffing would be required to process the higher number of payments for that bill cycle each month. Increased staffing would be required to complete the higher level of credit notices and collection orders for that bill cycle each month.

Implementation of this proposal would result in spikes in the workload on certain days of the month and staffing would have to be increased to handle the incremental workload. There would be corresponding slow days associated with bill cycles that had significantly lower volumes of work. The overall effect would be a significant decrease in revenue cycle efficiency and productivity and, therefore, a significant increase in costs.

Seemingly, there is no need for the Commission to require the utilities to permit customers to select their own monthly bill dates or due dates because residential customers have 19 calendar days from the mail date of the bill before their payment is past due. As long as customers pay on any of those 19 days or on any of the approximately 11 remaining calendar days before their next bill, there is no disconnection or credit issue, with the possible exception that the utility will send a late notice.

So long as a customer pays before a disconnect notice is issued, there is no negative impact to the customer's credit standing with the utility or with any credit reporting agency, and no need for an alternate bill date.

### **III. CONCLUSION**

The Joint Utilities appreciate this opportunity to share their comments regarding

ways to improve customer notification and education to decrease the number of customer disconnections, and look forward to the Commission's consideration of the Settlement Agreement filed in this proceeding, which would provide for a comprehensive approach to accomplish this proceeding's goal to reduce residential customer disconnections.

September 15, 2010

Respectfully submitted,

/s/ Kim F. Hassan

KIM F. HASSAN

101 Ash Street, HQ12

San Diego, California 92101

Telephone: (619) 699-5006

Facsimile: (619) 699-5027

khassan@semprautilities.com

Attorney for

SAN DIEGO GAS & ELECTRIC COMPANY

SOUTHERN CALIFORNIA GAS COMPANY

**Appendix A**

**RESIDENTIAL DISCONNECTION SETTLEMENT AGREEMENT**

**Disconnection Rulemaking, R.10-02-005**  
**San Diego Gas & Electric and Southern California Gas Company**  
**Summary of Potential Settlement Agreement Terms**

**SETTLEMENT AGREEMENT BETWEEN**  
**SAN DIEGO GAS & ELECTRIC COMPANY, SOUTHERN CALIFORNIA GAS**  
**COMPANY, DISABILITY RIGHTS ADVOCATES, THE DIVISION OF**  
**RATEPAYER ADVOCATES, THE GREENLINING INSTITUTE, THE NATIONAL**  
**CONSUMER LAW CENTER, AND THE UTILITY REFORM NETWORK**  
**RESOLVING ISSUES IN THE RESIDENTIAL DISCONNECTION PROCEEDING**  
**(RULEMAKING NO. 10-02-005)**

In accordance with Article 12 of the California Public Utilities Commission's ("Commission") Rules of Practice and Procedure, San Diego Gas & Electric Company ("SDG&E" or "the Utility"), Southern California Gas Company ("SoCalGas" or "the Utility") (collectively, SoCalGas and SDG&E are referred to as the "Utilities"), Disability Rights Advocates, The Division of Ratepayer Advocates, The Greenlining Institute, The National Consumer Law Center, and The Utility Reform Network (collectively, "Intervenors," and together with the Utilities, the "Settling Parties"), by and through their undersigned representatives, enter into this Settlement Agreement ("Agreement") resolving all matters at issue, as they relate to SDG&E and SoCalGas, arising, now and hereafter, in the Residential Customers' Electric and Natural Gas Service Disconnection proceeding, Commission Rulemaking No. 10-02-005. As a compromise to resolve all issues in this proceeding, the Settling Parties agree to support, in aggregate, the terms of this Agreement, which are limited to the context of residential disconnections due to nonpayment.

**I. THE RESIDENTIAL CUSTOMER DISCONNECTION PROCEEDING**

On February 5, 2010, the Commission opened this rulemaking to further its goal of reducing the number of residential utility service disconnections due to nonpayment. In the Rulemaking, the Commission reexamined utility disconnection rules and practices so as to help improve customer notification and education. The rulemaking required all of the California investor-owned utilities ("IOUs")—SDG&E, SoCalGas, Pacific Gas and Electric

Company (“PG&E”), and Southern California Edison Company (“SCE”)—to implement the following interim practices:

- Customer service representatives (“CSRs”) must inform any customer that owes an arrearage on a utility bill that puts the customer at risk for disconnection that the customer has a right to arrange a bill payment plan extending for a minimum of three months the period in which to pay the arrearage. CSRs may exercise discretion as to extending the period in which to pay the arrearage from three months up to twelve months depending on the particulars of a customer’s situation and ability to repay the arrearage. CSRs may work with customers to develop a shorter repayment plan, as long as the customer is informed of the three month option. Customers must keep current on their utility bills while repaying the arrearage balance.
- Once a customer has established credit as a customer of that utility, the utility must not require that customer to pay additional reestablishment of credit deposits with the utility for either slow-payment/no-payment of bills or following a disconnection.
- Utilities were authorized to establish memorandum accounts using Tier 1 Advice Letters to track any significant additional costs, including operations and maintenance charges associated with implementing the customer practices, and any uncollectable expenses that exceed those projected in the utility’s last General Rate Case (“GRC”).

The rulemaking established a Preliminary Scoping Memo, which outlined issues to be considered, required the IOUs to file monthly reports of specific disconnection data, and provided utilities and parties an opportunity to comment on the interim practices and address other issues in the Preliminary Scoping Memo. Furthermore, R.10-02-005 directed the IOUs to file Tier 3 Advice Letters to establish a new fund using California Alternate Rates for Energy (“CARE”) funds as matching funds to apply for federal funds available through the Temporary Assistance to Needy Families (“TANF”) Emergency Contingency Fund.<sup>1</sup>

Opening and reply comments to the rulemaking were filed by parties on March 12, and April 2, 2010, respectively. A Proposed Decision was then issued by Commissioner

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<sup>1</sup> R.10-02-005 also directed the IOUs to propose a uniform billing/accounting methodology that ensures that the customer receives proper credit for monies paid.

Grueneich on June 17, 2010. A final decision was issued by the Commission at its July 29, 2010 meeting. D.10-07-048 sets forth the following direction:

1. Continues the requirement that all PG&E, SDG&E, SCE, and SoCalGas CSRs must inform any customer that owes an arrearage on a utility bill that puts the customer at risk for disconnection that the customer has a right to arrange a bill payment plan extending for a minimum of three months the period in which to repay the arrearage.
2. Continues to allow these CSRs the discretion to extend the period in which to pay the arrearage from three months up to twelve months.
3. Provides that CARE and Family Electric Rate Assistance (“FERA”) customers in the PG&E, SDG&E, SCE, and SoCalGas service territories are not required to pay additional reestablishment of credit deposits with a utility for either slow-payment/no-payment of bills or following a disconnection.
4. Provides that medical baseline or life support customers shall not be disconnected without an in-person visit from a utility representative.
5. Directs SDG&E and SoCalGas to develop an automatic payment plan that allows new customers or reconnecting customers a payment option that is in lieu of a cash deposit for credit. Requires PG&E and SCE to continue to offer their non cash credit deposit options to all new customers and those required to post a reestablishment of credit deposit following a disconnection.
6. Directs PG&E, SDG&E and SCE to collect from customers a re-establishment of credit deposit following a disconnection based on twice the average monthly bill, rather than twice the maximum monthly bill. Requires SoCalGas to continue its current reestablishment of credit deposit amount of a two-month average bill.
7. Directs SoCalGas and SDG&E to waive reestablishment of credit deposits for late payment of bills. Requires PG&E and SCE to continue their practice of not collecting credit deposits for late payment of bills.
8. Directs PG&E and SCE to provide a field representative who can collect on a bill during an in-person visit prior to disconnection for medical baseline or life support customers. Requires SDG&E and SoCalGas to continue this practice.
9. Directs PG&E, SCE, SDG&E and SoCalGas to implement these customer service disconnection practices by October 1, 2010.
10. Directs SoCalGas, SDG&E, SCE and PG&E to recommend to the Commission, by October 1, 2010, uniform notice of disconnection procedures.
11. Authorizes PG&E, SCE, SDG&E and SoCalGas to charge significant costs associated with complying with the new practices in this decision to their

memorandum accounts; however, the recovery of costs tracked in the memorandum accounts will be reviewed in the utilities' next GRCs.

D.10-07-048 further adds that the interim measures as revised in this decision along with the new requirements in this decision shall be effective until the effective date for each utility's next GRC.<sup>2</sup> Lastly, D.10-07-048 states that many other measures proposed in comments could provide a reduction in utility disconnections but could also result in significant costs. The Commission plans to continue to analyze the costs and benefits of the alternate measures in the second phase of this proceeding.

The Settlement Parties sponsor this Agreement in order to further the Commission's goal in R.10-02-005 to reduce utility disconnections and improve customer notification and education and ask that the Commission to approve the attached Agreement to supersede D.10-07-48 as it applies to SDG&E and SoCalGas.

## **II. AGREEMENT**

In consideration of the mutual obligations, covenants and conditions contained herein, the Settling Parties agree to the terms of this Agreement. The Settling Parties, by signing this Agreement, acknowledge that they pledge support for Commission approval and subsequent implementation of all the provisions of this Agreement. The Settling Parties agree to perform diligently and in good faith all actions required or implied hereunder, including the execution of any other documents required to effectuate the terms of this Agreement, and the preparation of exhibits for, and presentation of witnesses at any required hearings to obtain the approval and adoption of this Agreement by the Commission. No Settling Party will contest in this proceeding or in any other forum, or in any manner before this Commission, the recommendations contained in this Agreement. It is understood by the Settling Parties

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<sup>2</sup> D.10-07-048, at p. 25. Because the effective date of PG&E's next GRC is not expected until January 2014, the Commission will address a sunset date for PG&E's disconnection practices in Phase 2 of this proceeding.

that time is of the essence in obtaining the Commission's approval of this Agreement and that each will extend its best efforts to ensure its adoption.

**A. Term of Agreement**

1. The Agreement is effective upon Commission approval, through December 31, 2013 (the "Settlement Term"). Unless the Settling Parties agree to extend the Agreement, as provided in Paragraph H below, this Agreement will sunset on January 1, 2014, and the terms of this Agreement will no longer apply.

**B. Disconnection Benchmark**

1. Two performance benchmarks for service disconnection will be established. The benchmarks will be established for all residential customers and CARE-only customers. SDG&E's benchmark for all residential customers is 2.08%; SDG&E's benchmark for CARE-only customers is 3.44%. SoCalGas' benchmark for all residential customers is 3.36%; SoCalGas' benchmark for CARE-only customers is 4.32%.

2. The benchmark rates will not change and will apply for the term of the Agreement. Benchmark performance will be reported by the Utility, each month, based on the prior 12-month period.

- The 12-month disconnection rate will be calculated by dividing the total disconnections for residential and CARE-only customers for the most recent 12 months by the average number of active residential and CARE-only customer accounts, respectively, over the same 12 month period. *See Exhibit 1.*
- The monthly disconnection rate will be calculated by dividing the total monthly disconnections for residential and CARE-only customers by the number of active residential and CARE-only accounts, respectively, for that month. *See Exhibit 1.*

3. The disconnection rate calculations above shall be based on the reports available no later than the 25<sup>th</sup> of the subsequent month in accordance with Paragraph J below. If the disconnection rate is above the benchmark, the "mandatory" measures will

become effective the first day of the following month. Similarly, if the disconnection rate is less than or equal to the benchmark, the requirement for “mandatory” measures will be lifted the first day of the following month, in accordance with Section II.B.5 below.

4. Below Benchmark Regime - The Utility shall be deemed to be below the benchmark if all of the following conditions are met:

- the annual disconnection rate as calculated through the end of May and through the end of November each year is less than or equal to the established benchmark; and
- the monthly disconnection rate does not exceed 1/12<sup>th</sup> of 120% of the established benchmark for any two consecutive months.

As long as these conditions are met, the Utility shall be allowed to implement its various discretionary credit and collections-related practices as it deems necessary.

5. Above Benchmark Regime - The Utility shall be deemed to be above the applicable benchmark if any of the following conditions are met:

- the annual disconnection rate as calculated through the end of May or through the end of November each year is greater than the established benchmark; or
- the disconnection rate in any two consecutive months is greater than 1/12<sup>th</sup> of 120% of the established benchmark.

In such event, the Utility shall be required to implement certain “mandatory” measures, as noted below, until the next May or November checkpoint, described above, for which the annual disconnection rate is less than or equal to the benchmark. These measures will apply to all residential customers in the event the All Residential benchmark is exceeded. In the event only the CARE-only benchmark is exceeded, these measures will apply to all disconnection at-risk customers, i.e. CARE, FERA, and Medical Baseline customers, and customers self-identified as disabled.<sup>3</sup> The mandatory measures consist of:

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<sup>3</sup> Customers may self-identify as disabled by responding to optional and voluntary language on written LIEE or CARE applications and other customer materials that will allow them to identify themselves or a full-time resident of the customers’ household as disabled. In addition, customers may self-identify as disabled by

a. Payment Arrangements

i) The Utility must offer a minimum three-month period, and not unreasonably withhold payment arrangements of up to 12 months. The Utility will educate its Customer Service Representatives that they may enter into longer payment plans, if appropriate. The Utility will offer payment plans at every stage of the collections process, including restoration and transfer of service.

ii) If a customer defaults on an initial payment arrangement, the Utility will provide adequate notice and information about the availability of a renegotiated payment plan. This notice and information will be provided by SDG&E and SoCalGas on the insert accompanying 48-hour notice to the customer per Paragraph F below in this settlement document. The Utility must offer a second payment arrangement for a minimum of the remaining term of the original payment arrangement. The Utility may offer subsequent reasonable renegotiated payment arrangements. For disconnection of at-risk customers, i.e., CARE, FERA, Medical Baseline, and customers self-identified as disabled, if the customer defaults on a payment arrangement, the Utility must offer a second payment arrangement of equal or greater repayment term.

b. Re-Establishment of Credit Deposit

i) For customers whose service has been disconnected involuntarily due to non-payment, and who pay their outstanding bills within five months, the Utility may not require a re-establishment of credit deposit except where the Utility determines that fraud has occurred pursuant to SoCalGas Tariff Rule 16.B or SDG&E Tariff Rule 18.D.

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voluntarily describing themselves, or a full-time resident of the customers' household, as disabled to a CSR, or other utility representative. In addition, any customer who is identified in a Utility database as disabled, as of the effective date of this Agreement, will be included in all relevant measures.

ii) In cases in which the prior service was terminated voluntarily, or in cases where there has been a break service in excess of two years, the Utility may still require the applicable re-establishment of credit deposit.

iii) Residential deposits may not exceed twice the average monthly bill, as estimated by the Utility. Customers required to pay such a deposit shall be permitted to amortize the deposit over a period of three months. The Utility shall not require any residential customer to pay a re-establishment of credit deposit solely on the basis of late/slow payment.

iv) A deposit that is required of customers in bankruptcy must be consistent with Section 366 of the Federal Bankruptcy Code, 11 USC § 366 , and must be assessed in a manner that is reasonable and nondiscriminatory.

**C. Cost Recovery**

1. O&M Costs

Effective through the Settlement Term, SoCalGas and SDG&E will not seek incremental O&M cost recovery resulting from implementing the Commission’s Order in R.10-02-005, this Agreement, or in the event the Utility exceeds the benchmark established pursuant to Paragraph B above. This provision shall be without prejudice to any position any party may take upon the expiration of this Agreement regarding future O&M cost recovery.

2. Uncollectible Costs

a. For the 12-month period beginning the first of the month on or after the Agreement’s effective date, cost recovery will be granted for up to \$600,000 for SoCalGas and \$300,000 for SDG&E of the residential uncollectible expense that exceeds the residential uncollectible expense for the period 08/01/09 through 07/31/10. In the event of cost recovery for uncollectible expenses, SoCalGas and SDG&E will record these costs at the end of the 12-month period in the Utilities’ respective Disconnection Memorandum Accounts (“DMA”),

which were authorized in R.10-02-005. The DMA balances will be recovered in rates in the Utilities' Annual Regulatory Update filings, which are submitted in October of each year for rates effective January 1 of the following year.

b. SDG&E and SoCalGas will only record costs incurred during the 12-month period beginning the first of the month on or after the settlement effective date, unless the Utility obtains the prior approval of the Settlement Parties.

**D. Disconnection for Extreme Weather Policy**

1. SDG&E agrees that no disconnection of service to any residential customer shall occur if the National Weather Service forecasts, for the customer's climate zone, a temperature at or below 32 degrees Fahrenheit or at or above 100 degrees Fahrenheit within a 24-hour period beginning at 8:00 A.M. *See Exhibit 2.*

2. SoCalGas agrees that no disconnection of service to any residential customer shall occur if the National Weather Service forecasts, for the customer's climate zone, a temperature at or below 32 degrees Fahrenheit within a 24-hour period beginning at 8:00 A.M. *See Exhibit 2.*

**E. In-Person Field Contact**

1. SDG&E agrees to continue in-person disconnection for non-payment (except as modified for remote disconnect implementation as described below) and field delivery of residential 48-hour disconnect notices.

2. SoCalGas agrees to continue in-person disconnection for non-payment and SoCalGas also agrees to field delivery of residential 48-hour disconnect notices for customers vulnerable to health and safety risks. This vulnerable customer group consists of:

- Customers who self-identify that they or a full-time resident of the customer's household are elderly (age 62 or older) and disconnection of service could be life threatening to that individual;
- Customers who receive Medical Baseline allowances;

- Customers who self-identify that they or a full-time resident of the customer’s household are a person with a disability, including those customers who the Utility identifies in order to reach the D.08-11-031 Low Income Energy Efficiency goal, i.e., that 15% of households served be disabled; or
- Customers who self-certify that they or a full-time resident of the customer’s household have a serious illness, defined as a condition which could become life threatening if service is disconnected.

**F. Effective Communications**

1. The Utilities agree to implement multiple language<sup>4</sup>, large print 48-Hour Notice inserts and/or leave behind documents (if customer is not home for field visit) to provide customers with direction and contact information on how to seek help. The text of the document shall read: “You are at risk for disconnection. We can help. You may be eligible for a payment plan. Please call [insert appropriate CSR number for that language].”

2. The Utilities will continue to make pre-disconnection calls to customers encouraging them to contact the Utility for payment arrangements and assistance. At SoCalGas, this call is made 48 hours prior to disconnection in an automated fashion, but, when answered, handled by a live agent who will explain the urgency and offer payment arrangements and assistance. Unanswered calls will continue to receive a written notice. At SDG&E, an Out Bound Call will be placed to delinquent CARE/FERA or CARE/FERA - qualified customers who do not have an active payment arrangement. The call will occur three business days after the disconnection notice is delivered. The call describes the services available to the customer.

3. The Utilities will provide Braille Bills and 48-Hour Disconnection Notices upon request from customers. Customers may request such format through a call center

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<sup>4</sup> The languages provided will be consistent with SB 120, which includes English, Spanish, Chinese, Tagalog, Vietnamese, and Korean.

agent. After the initial call is made, future bills will be sent automatically in Braille.

Implementation will occur 30 days after approval of the Settlement Agreement. Braille Bills only translate specific, relevant payment-related information, not all other messaging or non-payment related information. Braille 48-Hour Disconnection Notices will also be mailed to customers requesting utility bills in Braille. The Braille-translated 48-Hour Disconnection Notice will be in conjunction with the system-generated, non-Braille notice they receive and may not be received the same day; however, the collections cycle will be adjusted in the customers' favor to accommodate the timing difference.

4. The Utilities will provide large print bills through their websites for customers enrolled in "My Account." Utility websites will be updated with instructions for accessing and modifying the electronically produced bill in large font. Customers unable to access the Internet or otherwise unable to manage modifying electronically presented bills may contact the call center for agent assistance. Implementation will occur 30 days after approval of the Agreement.

5. The Utilities will offer all customers the option of having automated messages repeated either through a selection to hear the message again or it will automatically repeat if the customer does not terminate the call. Implementation will occur 30 days after approval of the Agreement.

6. The Utilities will ensure that automated calls providing information regarding service disconnection maximize accessibility as follows: (1) For SoCalGas, all messages will have an option to be repeated; (2) To the extent that it is consistent with 47 USC § 227 (The Telephone Consumer Protection Act of 1991), and to the extent that the machines delivering the call have the capability to deliver text messages, messages containing the same information as the audio message will be loaded for delivery; (3) to the extent that the machines delivering the call do not have the capability to deliver text messages, any new

machines purchased shall include this capability, which will be put into use immediately upon the new machines going into service;

7. The Utilities will ensure that workers conducting field visits are trained to communicate effectively with customers who use sign language, including through use of relay services if appropriate

8. The Utilities will ensure that CSRs are trained to respond appropriately to incoming calls made using relay services, including assurances that they will not be penalized for the length of relay calls.

9. The Utilities understand that DisabRA and Greenlining intend to raise broader issues regarding effective communication with customers with disabilities and language access issues regarding utility services in the Utilities' upcoming GRCs. Without prejudice to any position any party may take on these issues, SoCalGas and SDG&E recognize that such issues may be within the scope of the GRCs and will be addressed by the Commission in that forum.

**G. Remote Disconnect**

1. SDG&E agrees to implement a transition process during at least the first 12 months following the installation of each smart meter, whereby remote disconnections will not be allowed except if the customer initiates a termination of service request to the Utility.

2. If and when remote disconnect commences, SDG&E will continue current notification procedures, including the in-person field delivery of the 48-Hour Notice, during which time the field staff will attempt to make contact with the customer.

3. Nothing in this Agreement shall be with prejudice to any party's position with regard to remote disconnections or smart meters in the future, except as explicitly provided herein.

4. SDG&E agrees that remote disconnect will not be used for customers who are particularly vulnerable to the health and safety risks associated with the loss of utility service, i.e, self-identified seniors (age 62 or older), self-identified disabled customers, Medical Baseline customers, Life Support customers or other customers who self-certify that they have a serious illness or condition that could become life threatening if service is disconnected

5. SDG&E and SoCalGas agree that gas service will not be remotely disconnected.

6. SDG&E agrees not to charge customers for remote disconnection for non-payment and subsequent reconnection prior to the implementation of its next GRC.

**H. Stakeholder Dialogue**

1. The Settling Parties agree to meet no less than quarterly to review Utility performance and discuss issues.

2. Prior to the expiration of the Agreement, the Settling Parties agree to meet to discuss the extension, termination, and/or modification of the Agreement, including rate case issues beyond SoCalGas' and SDG&E's upcoming GRCs.

**I. Reporting of Disconnection Data**

1. The Settling Parties agree to consolidate the Utility Collection Activity Report and R.10-02-005 Disconnection Data Report into single monthly report due on the 25<sup>th</sup> of each month through the settlement term. *See* Exhibit 3.

**J. Other Items**

1. The Settlement Parties may mutually agree to other specific measures in their efforts to support the CPUC's objectives, as stated in R.10-02-005. The Settlement Parties shall be under no obligation to support such additional measures, including the potential additional measure discussed in the next paragraph.

2. SoCalGas and SDG&E will work collaboratively with the Commission's Public Information Office to expand the Commission's Telecommunications Education and Assistance in Multiple-Languages ("TEAM") program to include energy bills in the SoCalGas and SDG&E service areas. The TEAM program currently provides in-language bill education and customer outreach to telecommunications consumers who are not proficient in English. The incremental costs of this measure are estimated at \$125,000 for SDG&E and \$75,000 for SoCalGas. These costs would be recorded to the Utilities' disconnection memorandum accounts authorized in R.10-02-005. The DAM balances will be recovered in rates in the Utilities' Annual Regulatory Update filings, which are submitted in October of each year for rates effective January 1 of the following year. Should PG&E and SCE also participate in the TEAM Program SoCalGas and SDG&E will collaborate to create a statewide, consistent program.

3. This Agreement is without prejudice to any active party in R.10-02-005 who is not a party to the Agreement.

### **III. RESERVATIONS**

#### **A. Compromise of Disputed Claims**

The Settling Parties agree that this Agreement represents a compromise of their respective positions. It does not represent the Settling Parties' endorsement of, or agreement with, any or all of the positions of the other parties.

#### **B. Implementation of Agreement**

It is the intent of the Settling Parties that the Commission adopt this Agreement in its entirety and without modification. The Settling Parties agree that if the Commission fails to approve the Agreement as reasonable and adopt it unconditionally and without modification, any Settling Party may in its sole discretion elect to terminate the Agreement.

**C. Regulatory Approval**

The Settling Parties shall use their best efforts to obtain Commission approval of this Agreement. The Settling Parties shall jointly request that the Commission adopt this Agreement in its entirety and without modification as reasonable in light of the record, consistent with law, and in the public interest.

**D. Incorporation of Complete Agreement**

This Settlement embodies the entire understanding and agreement of the Settling Parties with respect to the matters described herein, and, except as described herein, supersedes and cancels any and all prior oral or written agreements, principles, negotiations, statements, representations or understandings among the Settling Parties. This Agreement is to be treated as a complete package and not as a collection of separate agreements on discrete issues. To accommodate the interests related to various issues, the Settling Parties acknowledge that changes, concessions or compromises by one or more Settling Parties in one section of this Agreement could result in changes, concessions or compromises by one or more Settling Parties in other sections of this Agreement. Consequently, the Settling Parties agree to oppose any modification of this Agreement not agreed to by all Settling Parties. Any Settling Party may withdraw from this Agreement if the Commission modifies it. However, the Settling Parties agree to negotiate in good faith with regard to any Commission-ordered changes, in order to restore the balance of benefits and burdens, and to exercise the right to withdraw only if such negotiations are unsuccessful.

**E. Modification of Agreement**

The terms and conditions of this Agreement may only be modified in writing subscribed to by the Settling Parties.

**F. Non-Precedential**

This Agreement represents a compromise between the Settling Parties and, consistent with Rule 12.5 of the Commissions Rules, should not be considered precedent in any future proceeding before this Commission. The Settling Parties have assented to the terms of this Agreement only for the purpose of arriving at the compromise herein.

**G. Non-Waiver**

It is understood and agreed that no failure or delay by any Settling Party hereto in exercising any right, power or privilege hereunder shall operate as a waiver hereof, nor shall any single or partial exercise thereof preclude any other or future exercise thereof or the exercise of any other right, power or privilege.

**H. Number of Originals**

This document may be executed in counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same instrument.

**I. Governing Law**

This Agreement shall be interpreted, governed and construed under the laws of the State of California, including Commission decisions, orders and rulings, as if executed and to be performed wholly within the State of California.

**J. Effective Date**

This Settlement shall become effective between the Settling Parties on the date the last Settling Party executes the Settlement as indicated below.

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

This Settlement shall become effective between the Settling Parties on the date the last Settling Party executes the Settlement as indicated below.

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

San Diego Gas & Electric Company  
By:   
Title: VP - Customer Services  
Date: 9/8/10

Southern California Gas Company  
By: \_\_\_\_\_  
Title: \_\_\_\_\_  
Date: \_\_\_\_\_

Disability Rights Advocates  
By: \_\_\_\_\_  
Title: \_\_\_\_\_  
Date: \_\_\_\_\_

The Division of Ratepayer Advocates  
By: \_\_\_\_\_  
Title: \_\_\_\_\_  
Date: \_\_\_\_\_

The Greenlining Institute  
By: \_\_\_\_\_  
Title: \_\_\_\_\_  
Date: \_\_\_\_\_

The National Consumer Law Center

This Settlement shall become effective between the Settling Parties on the date the last Settling Party executes the Settlement as indicated below.

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

San Diego Gas & Electric Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Southern California Gas Company

By:  \_\_\_\_\_

Title: VP Customer Operations

Date: Sept. 8, 2010

Disability Rights Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Division of Ratepayer Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Greenlining Institute

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

San Diego Gas & Electric Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Southern California Gas Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Disability Rights Advocates

By: Melissa Kasnitz KH

Title: Managing Attorney

Date: 9/8/10

The Division of Ratepayer Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Greenlining Institute

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

San Diego Gas & Electric Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Southern California Gas Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Disability Rights Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Division of Ratepayer Advocates

By: Harvey G. Morris

Title: Assistant General Counsel

Date: 9/9/10

The Greenlining Institute

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

In witness whereof, intending to be legally bound, the Settling Parties hereto have duly executed this Agreement on behalf of the parties they represent.

San Diego Gas & Electric Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Southern California Gas Company

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Disability Rights Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Division of Ratepayer Advocates

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Greenlining Institute

By: Sam King

Title: Managing Attorney

Date: 9/8/10

The National Consumer Law Center

By: 

Title: Staff Attorney

Date: 9/9/2010

The Utility Reform Network

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The National Consumer Law Center

By: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

The Utility Reform Network

By: Hayes \_\_\_\_\_

Title: Staff Attorney \_\_\_\_\_

Date: 9-8-2010 \_\_\_\_\_

**CERTIFICATE OF SERVICE**

I hereby certify that I have this day served a copy of the foregoing **OPENING COMMENTS OF SAN DIEGO GAS & ELECTRIC COMPANY (U 902E) AND THE SOUTHERN CALIFORNIA GAS COMPANY (U 904G) TO THE ADMINISTRATIVE LAW JUDGE'S RULING PROVIDING OPPORTUNITY FOR COMMENTS AND ADDRESSING OTHER PHASE II ISSUES** on all parties identified in Docket No. R.10-02-005 by U.S. mail and electronic mail, and by Federal Express to the assigned Commissioner(s) and Administrative Law Judge(s).

Dated at San Diego, California, this 15<sup>th</sup> day of September, 2010.

/s/ JOEL DELLOSA

Joel Dellosa



California Public  
Utilities Commission

CPUC Home

## CALIFORNIA PUBLIC UTILITIES COMMISSION

### Service Lists

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## Parties

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STEPHANIE C. CHEN  
 THE GREENLINING INSTITUTE  
 EMAIL ONLY  
 EMAIL ONLY, CA 00000  
 FOR: THE GREENLINING INSTITUTE

JOHN HOWAT  
 NATIONAL CONSUMER LAW CENTER  
 7 WINTHROP SQUARE, 4TH FLOOR  
 BOSTON, MA 02110  
 FOR: NATIONAL CONSUMER LAW CENTER

DARLENE R. WONG  
 STAFF ATTORNEY  
 NATIONAL CONSUMER LAW CENTER  
 7 WINTHROP SQUARE, 4TH FLOOR  
 BOSTON, MA 02110-1245  
 FOR: NATIONAL CONSUMER LAW CENTER

VALERIE J. ONTIVEROZ  
 SOUTHWEST GAS CORPORATION  
 5241 SPRING MOUNTAIN ROAD  
 LAS VEGAS, NV 89150  
 FOR: SOUTHWEST GAS CORPORATION

DONALD L. SODERBERG  
 SOUTHWEST GAS CORPORATION  
 PO BOX 98510  
 LAS VEGAS, NV 89193  
 FOR: SOUTHWEST GAS CORPORATION

DEBI GALLO  
 SOUTHWEST GAS CORPORATION  
 PO BOX 98510  
 LAS VEGAS, NV 89193-8510  
 FOR: SOUTHWEST GAS CORPORATION

DEBRA BOSIEY  
 SOUTHWEST GAS CORPORATION  
 PO BOX 98510  
 LAS VEGAS, NV 89193-8510  
 FOR: SOUTHWEST GAS CORPORATION

ELENA MELLO  
 SIERRA PACIFIC POWER COMPANY  
 6100 NEIL ROAD  
 RENO, NV 89520  
 FOR: SIERRA PACIFIC POWER CO.

TREVOR DILLARD  
 RAE REGULATORY RELATIONS  
 SIERRA PACIFIC POWER COMPANY  
 6100 NEAL ROAD, MS S4A50 / PO BOX 10100  
 RENO, NV 89520-0024  
 FOR: SIERRA PACIFIC POWER CO.

AKBAR JAZAYEIRI  
 DIR OF REVENUE & TARIFFS  
 SOUTHERN CALIFORNIA EDISON COMPANY (338)  
 2241 WALNUT GROVE AVE. / PO BOX 800  
 ROSEMEAD, CA 91770  
 FOR: SOUTHERN CALIFORNIA EDISON COMPANY

CHRIS DOMINSKI  
 SOUTHERN CALIFORNIA EDISON COMPANY  
 2244 WALNUT GROVE AVENUE, SUITE 309  
 ROSEMEAD, CA 91770  
 FOR: SOUTHERN CALIFORNIA EDISON COMPANY

DOUG SNOW  
 SOUTHERN CALIFORNIA EDISON COMPANY  
 2244 WALNUT GROVE AVENUE  
 ROSEMEAD, CA 91770  
 FOR: SOUTHERN CALIFORNIA EDISON COMPANY

JIM YEE  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVE.  
ROSEMEAD, CA 91770  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

JOHN MONTANYE  
SOUTHERN CALIFORNIA EDISON  
2244 WALNUT GROVE AVE.  
ROSEMEAD, CA 91770  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

MARYBETH QUINLAN  
SOUTHERN CALIFORNIA EDISON CO.  
2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

MONICA GHATTAS  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

RONALD MOORE  
SR. REGULATORY ANALYST  
GOLDEN STATE WATER COMPANY  
630 EAST FOOTHILL BLVD.  
SAN DIMAS, CA 91773  
FOR: GOLDEN STATE WATER COMPANY  
(U-913-E)

KIM F. HASSAN  
SAN DIEGO GAS & ELECTRIC COMPANY  
101 ASH STREET, HQ-12  
SAN DIEGO, CA 92101  
FOR: SAN DIEGO GAS & ELECTRIC COMPANY,  
SOUTHERN CALIFORNIA GAS

TODD J. CAHILL  
SAN DIEGO GAS & ELECTRIC COMPANY  
8330 CENTURY PARK COURT  
SAN DIEGO, CA 92123  
FOR: SAN DIEGO GAS & ELECTRIC COMPANY

KATHY WICKWARE  
SAN DIEGO GAS & ELECTRIC CO.  
8330 CENTURY PARK COURT, CP32C  
SAN DIEGO, CA 92123-1548  
FOR: SAN DIEGO GAS & ELECTRIC CO.

AUSTIN M. YANG  
CITY AND COUNTY OF SAN FRANCISCO  
OFFICE OF THE CITY ATTORNEY, RM. 234  
1 DR. CARLTON B. GODDLETT PLACE  
SAN FRANCISCO, CA 94102  
FOR: CITY AND COUNTY OF SAN FRANCISCO

DENNIS J. HERRERA  
CITY AND COUNTY OF SAN FRANCISCO  
CITY HALL, ROOM 234  
SAN FRANCISCO, CA 94102  
FOR: CITY AND COUNTY OF SAN FRANCISCO

JEANNE SMITH  
SOUTHERN CALIFORNIA EDISON COMPANY  
601 VAN NESS AVE.  
SAN FRANCISCO, CA 94102  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

HARVEY Y. MORRIS  
CALIF PUBLIC UTILITIES COMMISSION  
LEGAL DIVISION  
ROOM 5036  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214  
FOR: DRA

MARION PELEO  
CALIF PUBLIC UTILITIES COMMISSION  
LEGAL DIVISION  
ROOM 4107  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214  
FOR: DRA

RASHID A. RASHID  
CALIF PUBLIC UTILITIES COMMISSION  
LEGAL DIVISION  
ROOM 4107  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214  
FOR: DRA

SARAH J. SMITH  
SOUTHERN CALIFORNIA EDISON COMPANY  
601 VAN NESS AVENUE, STE 2040  
SAN FRANCISCO, CA 94102-6310  
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

HAYLEY GOODSON  
THE UTILITY REFORM NETWORK  
115 SANSOME STREET, SUITE 900  
SAN FRANCISCO, CA 94104  
FOR: THE UTILITY REFORM NETWORK

BERNARD LAM  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, MAIL CODE B10C  
SAN FRANCISCO, CA 94105  
FOR: PACIFIC GAS AND ELECTRIC COMPANY

BRIAN CHERRY  
PACIFIC GAS AND ELECTRIC COMPANY (39)  
77 BEALE STREET ROOM 1087  
SAN FRANCISCO, CA 94105  
FOR: PACIFIC GAS AND ELECTRIC COMPANY  
(U-39-E/G)

DANIEL F. COOLEY  
ATTORNEY AT LAW  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, B30A, PO BOX 7442  
SAN FRANCISCO, CA 94105  
FOR: PACIFIC GAS AND ELECTRIC COMPANY

DAVID POSTER  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, MC B10A  
SAN FRANCISCO, CA 94105  
FOR: PACIFIC GAS AND ELECTRIC COMPANY

SHILPA RAMAIYA  
PACIFIC GAS & ELECTRIC COMPANY  
245 MARKET STREET, MAIL CODE N3C

MICHAEL B. DAY  
GOODIN MACBRIDE SQUERI RITCHIE & DAY LLP  
505 SANSOME STREET, SUITE 900

SAN FRANCISCO, CA 94105  
FOR: PACIFIC GAS AND ELECTRIC COMPANY

SAN FRANCISCO, CA 94111-3133  
FOR: WILD GOOSE STORAGE

JOHN DUTCHER  
MOUNTAIN UTILITIES  
3210 CORTE VALENCIA  
FAIRFIELD, CA 94534-7875  
FOR: MOUNTAIN UTILITIES (U-906-E)

MELISSA W. KASNITZ  
DISABILITY RIGHTS ADVOCATES  
2001 CENTER STREET, FOURTH FLOOR  
BERKELEY, CA 94704-1204  
FOR: DISABILITY RIGHTS ADVOCATES

THOMAS R. DILL  
PRESIDENT  
LODI GAS STORAGE, LLC  
23265 N. STATE RT. 99 W. FRONTAGE RD  
ACAMPO, CA 95220  
FOR: LODI GAS STORAGE, LLC (U-912-G)

MICHAEL LAMOND  
ALPINE NATURAL GAS OPERATING COMPANY  
PO BOX 550  
15 ST. ANDREWS ROAD, SUITE 7  
VALLEY SPRINGS, CA 95252  
FOR: ALPINE NATURAL GAS OPERATING CO.  
NO. 1, LLC (U-909-G)

WAYNE AMER  
PRESIDENT  
MOUNTAIN UTILITIES (906)  
PO BOX 205  
KIRKWOOD, CA 95646  
FOR: MOUNTAIN UTILITIES (U-906-E)

JAMES HODGES  
1069 45TH STREET  
SACRAMENTO, CA 95819  
FOR: ASSOCIATION OF CALIFORNIA  
COMMUNITY AND ENERGY SERVICES (ACCES);  
THE EAST L.A. COMMUNITY UNION; THE  
MARAVILLA FOUNDATION

RAYMOND J. CZAHAH, C.P.A.  
WEST COAST GAS COMPANY  
9203 BEATTY DRIVE  
SACRAMENTO, CA 95826  
FOR: WEST COAST GAS COMPANY

ARIEL SON  
PACIFICORP  
825 N.E. MULTNOMAH, SUITE 300  
PORTLAND, OR 97232  
FOR: PACIFICORP

CATHIE ALLEN  
DIR., REGULATORY AFFAIRS  
PACIFICORP  
825 NE MULTNOMAH STREET, SUITE 2000  
PORTLAND, OR 97232  
FOR: PACIFICORP

JASON A. DUBCHAK  
WILD GOOSE STORAGE LLC  
607 8TH AVENUE S.W., SUITE 400  
CALGARY, AB T2P OA7  
CANADA  
FOR: WILD GOOSE STORAGE LLC

## Information Only

CASSANDRA SWEET  
DOW JONES NEWSWIRES  
EMAIL ONLY  
EMAIL ONLY, CA 00000

HOLLY LLOYD  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS, NV 89150

KRISTIEN TARY  
STATE REGULATORY AFFAIRS  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS, NV 89150

CATHERINE MAZZEO  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS, NV 89150-0002

GREGORY HEALY  
SOCALGAS/SDG&E  
555 WEST FIFTH STREET, GT14D6  
LOS ANGELES, CA 90013

DANIEL A. DELL'OSA  
SAN GABRIEL VALLEY WATER COMPANY  
11142 GARVEY AVE., PO BOX 6010  
EL MONTE, CA 91733-2425

TIMOTHY J. RYAN  
SAN GABRIEL VALLEY WATER CO.  
11142 GARVEY AVE., PO BOX 6010  
EL MONTE, CA 91733-2425

CASE ADMINISTRATION  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVE. / PO BOX 800  
ROSEMEAD, CA 91770

JENNIFER M. TSAO SHIGEKAWA  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770

CENTRAL FILES  
SDG&E AND SOCALGAS  
8330 CENTURY PARK COURT, CP31-E  
SAN DIEGO, CA 92123-1550

MICHAEL A. BAILEY  
25801 MARGUERITE PARKWAY, NO. 103  
MISSION VIEJO, CA 92692

JEANNE M. SOLE  
CITY AND COUNTY OF SAN FRANCISCO  
CITY HALL, RM 234

1 DR. CARLTON B. GOODLET PLACE  
SAN FRANCISCO, CA 94102-4682

THERESA BURKE  
SAN FRANCISCO PUC  
1155 MARKET STREET, 4TH FLOOR  
SAN FRANCISCO, CA 94103

BONNIE TAM  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, MC B10A, PO BOX 770000  
SAN FRANCISCO, CA 94105

KAREN FORSGARD  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, B10A / BOX 770000 B8Q  
SAN FRANCISCO, CA 94105

CALIFORNIA ENERGY MARKETS  
425 DIVISADERO ST., SUITE 303  
SAN FRANCISCO, CA 94117

CALIFORNIA ENERGY MARKETS  
425 DIVISADERO ST., SUITE 303  
SAN FRANCISCO, CA 94117

MICHELLE L. WILSON  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 7442, LAW DEPT.  
SAN FRANCISCO, CA 94120

CASE ADMINISTRATION  
PACIFIC GAS & ELECTRIC COMPANY  
PO BOX 770000; MC B9A  
SAN FRANCISCO, CA 94177

DAREN CHAN  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 770000, MAIL CODE B9A  
SAN FRANCISCO, CA 94177

ED LUCHA  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 770000, MAIL CODE B9A  
SAN FRANCISCO, CA 94177

ALICIA MILLER  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, 2ND FLOOR  
BERKELEY, CA 94704

JEAN CHUNG  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, 2ND FLOOR  
BERKELEY, CA 94704

SAMUEL S. KANG  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, SECOND FLOOR  
BERKELEY, CA 94704

JACK KRIEG  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95354

JOY A. WARREN  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95354

LINDA FISHER  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95354

LOU HAMPEL  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95354

LORENZON TRAN-HAGOS  
885 EMBARCADERO DR.  
SACRAMENTO, CA 95605

RON AKER  
PACIFIC GAS AND ELECTRIC COMPANY  
885 EMBARCADERO DR., ROOM 1113  
SACRAMENTO, CA 95606

BARB COUGHLIN  
PACIFICORP  
825 NE MULTNOMAH, SUITE 800  
PORTLAND, OR 97232

MARISA DECRISTOFORO  
PACIFICORP  
825 NE MULTNOMAH STREET, SUITE 800  
PORTLAND, OR 97232

MICHELLE R. MISHOE  
PACIFICORP  
825 NE MULTNOMAH STREET, SUITE 1800  
PORTLAND, OR 97232

## State Service

---

TORY FRANCISCO  
CALIFORNIA PUBLIC UTILITIES COMMISSION  
EMAIL ONLY  
EMAIL ONLY, CA 00000

AVA N. TRAN  
CALIF PUBLIC UTILITIES COMMISSION  
ENERGY DIVISION  
AREA 4-A  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214

## CPUC - Service Lists - R1002005

BRUCE DEBERRY  
CALIF PUBLIC UTILITIES COMMISSION  
DIVISION OF ADMINISTRATIVE LAW JUDGES  
ROOM 5043  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214

DONALD J. LAFRENZ  
CALIF PUBLIC UTILITIES COMMISSION  
ENERGY DIVISION  
AREA 4-A  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214

KAREN WATTS-ZAGHA  
CALIF PUBLIC UTILITIES COMMISSION  
ENERGY PRICING AND CUSTOMER PROGRAMS BRA  
ROOM 4104  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214

LEE-WHEI TAN  
CALIF PUBLIC UTILITIES COMMISSION  
ENERGY PRICING AND CUSTOMER PROGRAMS BRA  
ROOM 4102  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214  
FOR: DRA

MATTHEW DEAL  
CALIF PUBLIC UTILITIES COMMISSION  
POLICY & PLANNING DIVISION  
ROOM 5119  
505 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3214

ZAIDA AMAYA-PINEDA  
CALIF PUBLIC UTILITIES COMMISSION  
ENERGY DIVISION  
770 L STREET, SUITE 1050  
SACRAMENTO, CA 95814

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