

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**



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Order Instituting Rulemaking to Continue
Implementation and Administration of
California Renewables Portfolio Standard
Program.

Rulemaking 08-08-009
(Filed August 21, 2008)

**COMMENTS OF PACIFIC GAS AND ELECTRIC COMPANY (U 39 E) ON
ADMINISTRATIVE LAW JUDGE'S RULING REGARDING PRICING APPROACHES
AND STRUCTURES FOR A FEED-IN TARIFF**

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I. INTRODUCTION

Pursuant to the August 27, 2009 *Administrative Law Judge's Ruling Regarding Pricing Approaches and Structures for a Feed-In Tariff* ("Ruling") and the September 11, 2009 *Administrative Law Judge's Ruling Granting Extension in Part and Adding Price Structure Example for Comment*, Pacific Gas and Electric Company ("PG&E") provides these comments on the issues presented in the Ruling regarding pricing approaches and structures for a renewable feed-in tariff ("FIT") for projects between 1 and 10 megawatts ("MW"). The Ruling asks for comments on the following: (1) Energy Division's System-Side Renewable Distributed Generation Pricing Proposal ("Staff Proposal"), found in Attachment A to the Ruling; (2) price structure issues, set forth in Attachment B to the Ruling; (3) pricing-related goals of a FIT, provided in Attachment C to the Ruling; (4) an assessment of parties' recommendations on a FIT pricing approach, price structure, and price components using the proposed FIT goals, and a comparison of such recommendations against other candidate recommendations; (5) whether official notice should be taken of the California Energy Commission's ("CEC") FIT Final Consultant Report referenced in the Ruling; and (6) anything not already addressed regarding the setting of a FIT price and any other material, relevant and necessary information for full consideration of the price issues presented in the Ruling and its Attachments. PG&E addresses each of these items below.

PG&E generally supports the Energy Division’s proposal to use a market-based pricing mechanism, or the renewable auction mechanism (“RAM”), to determine prices under an expanded FIT program. PG&E believes, however, that several refinements and modifications should be made to the RAM to better align the program with the FIT program goals set forth in Attachment C to the Ruling. These recommended changes are explained below. PG&E’s proposal regarding the appropriate RAM design should be viewed as a whole; changes to one component of PG&E’s proposal may impact and require changes to other aspects of PG&E’s proposal. PG&E also recommends that the Commission adopt a price structure (*i.e.*, rate design) comprised of a fixed, all-in, levelized, time of delivery (“TOD”)-adjusted payment for energy and capacity (dollars per megawatt-hour (“MWh”)) consistent with the current Renewables Portfolio Standard (“RPS”) process. This approach best addresses the range of stakeholder interests in an expanded FIT program.

Finally, PG&E believes that the Commission should consider Senate Bill 32 (“SB 32”), which expands the existing FIT program under Public Utilities Code section 399.20 to include projects up to 3 MW and was signed by the Governor last week, as it determines the structure and design of the Commission-proposed FIT expansion. These two programs should be implemented in a complementary manner and in a way that creates streamlined and efficient renewable distributed generation programs. PG&E recommends that the Energy Division hold a workshop to discuss how to best integrate SB 32 and the Commission’s FIT program.

II. DISCUSSION

A. FIT Pricing Approach

The Ruling asks parties to comment on any items not already addressed regarding the setting of a FIT price, including details regarding how to determine the price level. PG&E provides such comments in Sections B through E below.

B. Energy Division Pricing Proposal (Attachment A)

Responses to the questions set forth in Attachment A regarding the Energy Division FIT pricing proposal are set forth below.

1. *Do you agree with the program’s goals and guiding principles (see Attachment C for a list of the Guiding Principles)? If you do not agree, please explain.*

PG&E is generally supportive of the FIT goals set forth in Attachment C of the Ruling. Several of the goals resonate more than others, and a few require clarification to determine whether they are key contributors to a meaningful FIT. PG&E sets forth each goal below and indicates its agreement, disagreement, and/or need for clarification.

Goal		PG&E Position/Comments
Goal 1	Be open to all RPS-eligible technologies (technology neutrality) to the extent that is consistent with the state’s climate change goals and RPS deadlines.	Yes, strongly agree.
Goal 2	Provide sufficient payment to stimulate untapped market segments at the distribution level and build new projects while minimizing ratepayer costs and preserving competition.	Unclear what “sufficient payment” means. If payment is equal to winning bid in a competitive auction, PG&E agrees.
Goal 3	Focus on projects of a certain size that can effectively mitigate the market and regulatory constraints (such as site control and permitting) that slow down development of larger renewable projects.	Agree, depending on cutoff for “certain size.”
Goal 4	Minimize the transaction costs for the seller, buyer, and the regulator.	Yes, strongly agree.
Goal 5	Maximize transparency while protecting commercially sensitive information and the public interest.	Agree.
Goal 6	Equitably allocate risk, relative to project size, between the buyer and the seller.	Yes, strongly agree.
Goal 7	Adopt program design elements and a contract that adequately address project viability.	Agree.
Goal 8	Facilitate interconnection of projects that efficiently utilize the existing distribution system.	Unclear - Does this mean limit eligibility to projects interconnecting at distribution level versus transmission level? Or does this mean give preference to projects connecting at distribution level? How does this reconcile with interconnection requirements?

Goal 9	Complement, but not impede or duplicate, existing programs, especially the California Solar Initiative and the existing Renewable Portfolio Standard programs, which are both aimed at facilitating the state's energy policy and climate change goals.	Agree.
Goal 10	Provide sufficient regulatory certainty to create a sustainable marketplace for small distributed generation renewable developers.	Agree.
Goal 11	Just and reasonable rates for the buyer, seller, ratepayer, and society.	Agree.
Goal 12	Simplicity.	Agree.
Goal 13	Economic efficiency.	Unclear what is meant by the term "economic efficiency."
Goal 14	Promote performance.	Agree.
Goal 15	Align performance with demand.	Agree.

2. *Please comment on the strengths and weaknesses of staff's proposed market-based pricing mechanism, including auction design details, using the guiding principles.*

PG&E commends the Energy Division on its thoughtful pricing proposal. The RAM would bring a competitive process to smaller renewable generators without imposing a burden to develop a detailed bid or to negotiate a contract. PG&E is generally supportive of the RAM process and offers its thoughts below on the strengths and challenges of elements of the proposal.

The proposed auction process would resolve the issue parties briefed previously in this proceeding; namely, whether the Commission has authority to establish prices for wholesale energy sales in interstate commerce by generators who are not Qualifying Facilities ("QFs"). As PG&E explained in its opening and reply briefs on this issue (filed on June 18, 2009 and July 10, 2009, respectively), the Commission's authority extends only to establishing prices for wholesale sales by QF generators at no greater than the utility's avoided cost. The RAM, by employing a competitive solicitation, should yield market-based prices and avoid the issue of Commission jurisdiction to set prices in the wholesale generation market. Additionally, the RAM, if structured appropriately, could achieve several of the goals set forth for the FIT program, including: be open to all RPS-eligible technologies, focus on projects of a certain size, minimize

transaction costs, equitably allocate risk, complement, but not impede or duplicate, existing programs, and provide just and reasonable rates.

PG&E also notes an additional issue relating to customer cost limitations not addressed by the Staff Proposal that should be addressed by the Commission. Under provisions set forth in statute, long-term renewable contracts involving new or repowered facilities entered into through a competitive solicitation pursuant to certain statutory requirements are subject to a cost limitation.^{1/} PG&E was notified by Energy Division earlier this year that it had exhausted its cost limitation, but that it could voluntarily procure eligible renewable energy resources priced above the market price referent (“MPR”) subject to Commission approval. Additional legal analysis may be needed to determine whether current statutory cost limitation provisions would apply to contracts signed under an expanded FIT program, and, if so, whether the utilities can be compelled to procure renewable resources under an expanded FIT at above market rates (even when those rates are determined through a competitive process) if the cost cap has been exhausted.

Specific design elements of the RAM program are set forth on pages eight through ten of Attachment A to the Ruling. PG&E addresses below the strengths and weaknesses of these design elements in relation to the proposed FIT goals, and provides recommended modifications where applicable.

a. Project Size (Goals: Provide sufficient payment to stimulate untapped market segments at distribution level; Focus on projects of a certain size; Facilitate interconnection of projects that efficiently utilize the existing distribution system; Complement, but not duplicate or impede, existing programs)

PG&E recommends limiting the size of projects that can participate in the RAM to 3 MW. PG&E suggests this project size, rather than the Staff Proposal’s 1 to 10 MW, for a variety of reasons: (1) larger projects will require more complex contractual requirements than the “AB1969 FIT contract with a few additional terms”; (2) the Commission’s program can

^{1/} Pub. Util. Code § 399.15(d).

complement the expanded FIT contract authorized in SB 32 for projects up to 3 MW in size; (3) 3 MW is a size range that can interconnect at the distribution system in PG&E's service territory; and (4) projects larger than 3 MW of any technology are able to participate in PG&E's annual RPS solicitation or, should PG&E decide to conduct a RAM for projects between 3 and 20 MW in size, through that mechanism.

Parties have previously raised concern about the proposed upper bound of the program (*i.e.*, 10 MW) in their April 10, 2009 and April 17, 2009 opening and reply comments. Numerous parties, including PG&E, raised questions about the proposed project size cap because of distribution system interconnection issues, uncertainty about the types of resources that will interconnect under the FIT and the propriety of basing a 10 MW size limit on E3's study. Absent a workshop to further develop the evidentiary record on the appropriate project size, PG&E recommends the RAM be limited to projects of 3 MW in size or less.

b. Frequency of Auctions (Goals: Minimize transaction costs; Simplicity; Complement, but not impede or duplicate, existing programs; Regulatory certainty)

The Staff Proposal suggests that a minimum of two auctions per utility per year be conducted. This is overly ambitious given the time needed to pre-qualify bidders, assess the bids received, select winners and receive Commission approval. Initially, it is unlikely that this process can be completed in a timely manner to conduct at least two auctions per year per utility. An annual auction would best meet the goals of simplicity and minimization of transaction costs, and would reduce potential duplication with other competitive processes while still providing the certainty that an auction would occur.

c. Contract Terms (Goals: Equitably allocate risk; Minimize transaction costs; Maximize transparency; Promote performance)

The Staff Proposal recommends use of the AB 1969 FIT contract plus a few additional terms as a standard, non-negotiable contract for an expanded FIT program. PG&E agrees with the use of a standard, non-negotiable contract, as it will help to increase transparency and reduce transaction costs. PG&E's April 10, 2009 comments and April 17, 2009 reply comments filed in this proceeding set forth its preferred contractual terms for an expanded FIT program, which

PG&E believes would promote performance and appropriately allocate risk between generators, the large investor-owned utilities (“IOUs”), and customers.

As PG&E and other parties have noted in previous comments, price and other contract terms are inextricably linked, and a determination regarding price may affect other terms and conditions. Decisions regarding project size and overall program cap may similarly impact the assessment of which terms and conditions are necessary in a FIT contract. For these reasons, a final determination regarding contract terms and conditions should not be made until after other elements of an expanded FIT program are established, including price, eligible project size, and program cap.

d. Project Selection (Goal: Just and reasonable rates; Minimize transaction costs; Maximize transparency; Facilitate interconnection of projects using the existing distribution system)

The Staff Proposal advocates for selection of projects based on a non-negotiable bid price. PG&E agrees that it is reasonable to select winning bids using non-negotiable bid prices, provided that consideration is also given to a project’s value and only if certain other, pre-qualifying project viability criteria are met. Assessment of value should be based on time differentiation, location differentiation, and whether a project is able to connect to the distribution level without any required upgrades. Such a system would help facilitate interconnection of projects using the existing distribution system and would address many parties’ concerns that, absent some consideration of the overall cost to customers for transmission and distribution upgrades, a project may be selected based on its cost of generation, rather than the all-in cost to customers. Additionally, choosing projects based on price and value according to an established methodology will help to increase transparency and reduce transaction costs that may accompany other project selection approaches.

e. Program Cap/Amount of Renewables to Procure (Goal: Provide sufficient regulatory certainty; Equitably allocate risk; Complement, but not impede or duplicate, existing programs; Just and reasonable rates)

The Staff Proposal recommends implementation of a program cap for the RAM based on a revenue requirement, and proposes an interim revenue requirement cap equivalent to approximately 1,000 MW proportionally allocated between each IOU over the next four years. PG&E agrees with Energy Division's proposal for a program cap based on a revenue requirement, and discusses its proposed methodology to derive the program cap revenue requirement in response to question five below.

With respect to the 1,000 MW interim soft target on which to base the revenue requirement cap for the next four years, it is unclear how to reconcile the number of MWs to be used to determine the interim program cap under the RAM with the number of MWs being offered in other RPS programs. PG&E notes that SB 32 establishes a 750 MW statewide limit for a FIT up to 3 MW. Additional discussion is needed to ascertain how the SB 32 statewide cap and the RAM program cap interact to reduce program duplication and avoid a situation where a large tranche of the portfolio is set aside for renewable generators that ultimately do not participate in either the SB 32 or the RAM programs. Until such a discussion occurs, PG&E suggests that a program cap for the up to 3 MW RAM be set using 500 MW. Should the Commission ultimately determine that the RAM should be available for projects up to 10 MW in size, PG&E suggests that the same 500 MW target be used initially until additional discussions are conducted. While this would initially implement a lower RAM cap than suggested in the Staff Proposal, a lower interim target is also appropriate because there has been no analysis to determine how much distributed generation can be accommodated on the system.

PG&E and the other IOUs need to better understand the precise system impacts of accommodating the must-take resources acquired under both the RAM, if implemented, and SB 32. A lower initial target for the RAM better allocates the operational and reliability risks associated with the program, and will still provide helpful information for use in future integrated resource planning and examination of the cap and the amount to be procured through future auctions. Starting with a lower overall RAM cap would not preclude the Commission from increasing the cap over time, depending on the results of future need determinations. A

ramp up in the program could foster increased competition in the early years of the program and limit customer cost impacts.

The Staff Proposal recommends that the revenue requirement cap be adjusted through the annual RPS plans and/or the long-term procurement plan (“LTPP”) proceeding. PG&E is concerned that if the amount of distributed generation to be procured is determined through the LTPP, delays in that proceeding could stall the RAM process. Additionally, establishing the need through the annual RPS plan could stall the issuance of the annual RPS solicitation. PG&E believes that the better of these two approaches is for the Commission to establish the need determination for a multi-year period in the next LTPP to provide certainty to the marketplace about the volume that will be procured through the program.

f. Product-Specific Revenue Requirements (Goals: Be open to all RPS-eligible technologies; Provide sufficient payment to stimulate untapped market segments; Just and reasonable rates)

The Staff Proposal recommends that each auction under the RAM will procure pre-determined amounts of renewable products based on utilities’ renewable needs, and that each auction will have a specific revenue requirement for each product category. The Staff Proposal sets forth baseload, peaking as-available, and non-peaking as-available as examples of potential product categories. PG&E agrees with Energy Division’s recommendation that there be product-specific revenue requirements and agrees with the three proposed product categories. Product-specific revenue requirements will allow for more meaningful participation of all technologies and will allow for sufficient payment to promote the development and performance of specific products while limiting ratepayer costs for any one product. For example, if there were no product-specific revenue requirements, then technologies that provide value over the peak but are more expensive could effectively be precluded from participating in the auction because the revenue requirement could be fully subscribed by lower cost off-peak or baseload technologies participating in the auction. If there is a specific revenue requirement for a specific product, however, PG&E will be able to compare bids from the same technologies that can provide a

particular product and choose the least expensive alternatives in that category. This will result in a more diverse portfolio of small renewables development.

PG&E provides definitions for the above-mentioned product categories in response to question five below. PG&E also recommends that price caps for each of the three product categories be adopted to help limit customer cost impacts, as discussed below in response to question three.

g. Project Viability (Goals: Promote performance; Adopt program design elements and a contract that adequately address project viability; Equitably allocate risk)

The Staff Proposal sets forth parameters on project viability, including the amount required for project development security and the amount of time for the project to achieve commercial operation. PG&E supports the \$20/kw project development security requirement, the 18 month period within which to come online, and the one-time six month extension for regulatory delays. These requirements will incent only viable projects to sign up for the FIT program, and will encourage generators to come online within 18 months by making project development security non-refundable after 18 months. The regulatory delay extension provision will preserve space in the program for those projects that are delayed for reasons outside of their control but are otherwise viable.

While PG&E is supportive of the RAM's one-time six month extension to a project's commercial operation date, it is unclear from the proposal how requests for such extensions will be addressed. For example, where a project can get a one-time six month extension if the project can successfully demonstrate that the cause of the delay was regulatory (transmission, permitting, etc.), the proposal does not indicate to whom that demonstration should be made. Similarly, the proposal does not indicate who will be the final arbiter of an extension request. As PG&E proposed in its reply comments submitted on April 17, 2009 in this proceeding, PG&E believes that the decision to grant an extension for regulatory delays should remain within the sole discretion of the IOUs.

PG&E is not opposed to the other project viability requirements concerning project development experience, site control, and satisfaction of equipment standards, provided that such

requirements are clearly defined and do not introduce unnecessary complexity into the FIT program. For example, on the project development experience criterion, more specific parameters should be set forth for how this condition is met. It could be that to demonstrate viability in this area, there must be someone with development experience involved in the project, whether through direct employment by the project or through a consultancy. The Commission may want to require that, where the development experience is held by a consultant, the developer demonstrate that the consultant will remain part of the management team through the project development cycle to avoid the potential for parties to only use the consultant until a contract is executed. Additionally, the RAM process does not appear to address how or when a determination of project viability based on project development experience, site control, and satisfaction of equipment standards occurs. From PG&E's perspective, it may be helpful to make this assessment in advance of price submission so that the actual project selection process, based on price and value, will be streamlined and winners can be notified expeditiously. If pre-qualification of bidders is not secured, it will take more time to assess and score bids once submitted and will delay the announcement of successful bids.

h. All Energy Must be Exported to the Grid (Goals: Simplicity; Maximize transparency)

PG&E supports this design element because it results in a clear separation of the wholesale and retail markets. Renewable facilities will be paid a wholesale market price for the energy they deliver to the grid and utility planners will be better able to plan for the electric system needs because they will not have to account for varying levels of on-site usage. It will also ensure that the full output of the facility is counted toward meeting California's RPS goal.

i. Seller Concentration (Goals: Just and reasonable rates; Promote performance)

The Staff Proposal provides that no one seller may contract for more than 50 percent of the capacity or revenue cap in each auction (across all bids). It is not clear that limiting the number of contracts that one party can secure in a single auction will result in the most attractively priced contracts being selected. Such a limitation may also inadvertently preclude what could be successful projects from achieving commercial operation and, ultimately,

delivering more clean energy to customers. The Commission may wish to eliminate this requirement and instead allow the utilities to rely on their individual credit policies, which are designed to address counterparty concentration risk.

j. Commercialized Technologies (Goal: Be open to all RPS technologies)

The Staff Proposal states that the auction is intended for commercialized technologies, which are defined as technologies currently in use at a minimum of two operating facilities of similar capacity worldwide. Such a limitation fails to meet the goal of “be open to all RPS technologies.” The Commission should modify this requirement to indicate that the auction is open to all technologies, subject to satisfaction of certain eligibility and project viability criteria, to ensure that the goal of “be open to all RPS technologies” is fulfilled. Concerns regarding technology viability should be adequately addressed by the other project viability requirements set forth in the Staff Proposal.

k. Preferred Distribution Substations (Goals: Facilitate interconnection of projects using the existing distribution system; Maximize transparency; Minimize transaction costs)

The Staff Proposal recommends that the IOUs make information available on preferred distribution substations based on available capacity of that substation on a real-time basis. While PG&E agrees that some information needs to be made available to indicate preferred locations for distributed generation projects, it is unclear that provision of information on a real-time basis is necessary to achieve this goal. Such a requirement can mean significant investment in communication platforms and resources to maintain such a system, while not providing significant benefits to participants, particularly if auctions are held only once per year as PG&E recommends. The Commission should establish a Working Group that can evaluate how best to provide such information and can develop specific processes and protocols. Such a group would allow parties to fully explore the type of information and frequency of updates that best meets the program needs in a transparent way that is easily understood. The process should also include identification of locations of winning bidders in the auction, to the extent they would, once completed, reduce the capacity available at a particular substation.

l. Annual Evaluation of Auction Program (Goals: Provide sufficient regulatory certainty; Complement, but not impede or duplicate, existing programs)

Energy Division proposes an annual evaluation of the expanded FIT program to review competitiveness, auction design, time to complete projects, auction timing, and project status. An annual evaluation of the auction program may duplicate existing RPS reporting and compliance requirements. Absent specific guidance on the process for conducting such an evaluation, PG&E is unable to determine if this requirement will meet the goal of complementing, but not impeding or duplicating, existing programs. PG&E is concerned that if new requirements are added to the annual RPS Plan, the annual solicitation for other RPS facilities may be delayed. Additionally, in the early years of the program, there may not be sufficient information available to evaluate the program results. The Commission may wish to postpone such an evaluation until 18 months after the first projects are selected to ensure sufficient data are available to evaluate the program.

The Staff Proposal identifies easy adjustment of auction rules based on lessons learned from prior auctions as a benefit of the RAM. To promote regulatory certainty, however, the Commission should not “easily” adjust the program rules. If solicitations are being held twice a year, or even once per year as PG&E proposes, parties may not have sufficient time to adjust and incorporate new program rules into their bid preparation or submittal. A clear roadmap of the regulatory process for evaluation and updates to the program is needed so that all participants understand the timing and potential magnitude of any proposed modifications.

m. Publication of Auction Information (Goals: Maximize transparency while protecting commercially sensitive information; Complement, but not impede or duplicate, existing programs)

The Staff Proposal suggests that, while the price of each bid would be confidential, the staff could release auction bid information on an aggregated basis to the extent it does not violate Commission confidentiality rules. Under those rules,^{2/} information on offers received in the

^{2/} See D.06-06-066, Appendix 1.

solicitation cannot be made public until three years after the solicitation closes, except for certain aggregate information regarding the number of projects and megawatts per resource type, which may be disclosed earlier. The confidentiality rules also provide that while limited summary information regarding renewable resource contracts is public, terms and conditions of such contracts may not be made public until three years after the date the contract states the deliveries are to begin. Although the Staff Proposal envisions a standard, public, non-negotiable contract for the RAM program, price would not be standard across winning bidders and should therefore remain confidential until the rules permit disclosure. Protecting the confidentiality of bid and price data in accordance with the Commission's confidentiality rules is essential to ensure that prices in one solicitation do not become the "floor" prices in the next solicitation. Release of auction bid and price data earlier than the time set forth in the confidentiality decision would also conflict with how that decision has been implemented more broadly on RPS matters. PG&E strongly supports use of the Commission's existing confidentiality guidelines for the RAM portion of the RPS program.

n. RAM Program Design Elements for Projects >10 to 20 MW (Goal: Equitably allocate risk; Complement, but not impede or duplicate, existing programs; Focus on projects of a certain size; Facilitate interconnection of projects using the existing distribution system)

Energy Division proposes that the IOUs would have the discretion not to solicit projects from greater than 10 MW to 20 MW in size, and sets forth other design elements for projects of this size that are discussed further below. PG&E supports much of Energy Division's proposal, but believes that it should apply to projects between greater than 3 MW and 20 MW in size, given PG&E's proposal that the must-take portion of the RAM be available only for projects up to 3 MW in size.

The Staff Proposal provides that if an IOU decides to procure projects greater than 10 MW to 20 MW, it must seek approval of the auction revenue requirement for this size range through its annual RPS plan. PG&E instead proposes that, should an IOU wish to hold an auction for projects in the greater than 3 MW to 20 MW size range, it should be allowed to seek approval of the revenue requirement through the advice letter process. The advice letter process

could provide greater timing flexibility than the annual RPS plan process, as well as greater certainty about when regulatory approval would be obtained. Requiring the revenue requirement to be approved through the annual RPS plan process could result in delays in issuance of the RAM for projects in the proposed size range, given that the timing of submittals and approval of the IOUs' annual RPS plans has not been consistent from year to year.

PG&E supports the use of its RPS pro-forma agreement for projects sized from greater than 3 MW to 20 MW. It also supports the additional six month extension, for a total potential extension of one year, which would be granted to projects in this size category if they can successfully demonstrate that regulatory processes delayed commercial operation.

o. RAM Pros and Cons (Goal: Stimulate untapped markets)

The Staff Proposal provides that one benefit of the RAM is that it can be implemented quickly, and thus take advantage of short-term federal stimulus programs that support renewable projects, including grants in lieu of the investment tax credit or the loan guarantee program. PG&E questions whether the RAM can be implemented quickly enough to help renewables projects take advantage of such programs. Certain of the federal programs require that project construction begin by December 31, 2010 if the project is to be eligible. Unless these deadlines are extended, it is unclear whether the implementation timeframe will be fast enough for sellers to tap into.

3. If you have specific modifications to the staff proposal, please provide a rationale for the modifications pursuant to the guiding principles.

Please see PG&E's response to question two above. PG&E's additional recommendations are noted below.

a. Price caps (Goal: Provide sufficient payment...while minimizing ratepayer costs and preserving competition; Just and reasonable rates)

The Commission should set a price cap for each product category being sought in the RAM. Such a provision would protect customers from paying exorbitant prices in times where competition may not be robust or the number of parties able to provide a particular product is limited. PG&E suggests that the price cap be established in the form of the MPR + \$/MWh

premium. This would allow parties to see the value placed upon one product versus another. For example, using the MPR + \$/MWh format, an “as available peaking” product will yield a higher \$/MWh adder than the “as available non-peaking” product, allowing parties to see the renewable premium associated with each product.

b. Project Location (Goal: Simplicity)

PG&E recommends that eligibility for an IOU’s FIT be limited to those projects that are developed in that IOU’s service territory. As PG&E explained in its April 10, 2009 comments in this proceeding, to the extent that there are any distribution or transmission grid benefits from projects that sign up for an IOU’s FIT, those benefits should accrue to that IOU’s customers, who will be paying for the power. Moreover, under the proposal, if one of the other IOUs’ programs is fully subscribed and PG&E’s is not, PG&E would be forced to take generation from projects located in another IOU’s service territory that signed up for PG&E’s FIT because of the must-take nature of the FIT program. This could present significant transmission challenges in terms of available transmission capacity necessary to bring the power into or out of PG&E’s service territory.

c. Gaming Opportunities Must be Addressed (Goal: Just and reasonable rates for the buyer, seller, ratepayer, and society)

If a seller fails to achieve commercial operation within the timeframe specified in the FIT (for up to 3 MW, 18 months, with one six month extension; for greater than 3 MW to 20 MW, 18 months, with two six month extensions) and the FIT contract is terminated as a result, that seller should be prohibited from seeking another FIT contract or a contract through the annual RPS solicitation for a period of time, unless the sponsoring utility is willing to waive the “time out” period. PG&E recommends that the period equal three years. This will help reduce potential gaming, whereby a party could delay commercial operation as an FIT project is nearing completion and then, if the FIT contract is terminated, seek to secure a new contract at a higher price either through the annual RPS program or a subsequent RAM. Other provisions may be necessary to prevent parties from terminating non-FIT contracts at lower prices for the purpose of securing a contract through the RAM at a higher price. Under such circumstances, it may be

appropriate to grant the IOU discretion as to whether it must take the power from the facility at the higher price.

d. Interaction with Other Incentives (Goal: Complement, but not impede or duplicate, existing programs)

The Commission should clarify whether developers participating in the expanded FIT would be eligible for other subsidies that may exist, including, but not limited to, the California Solar Initiative (“CSI”), net metering, the Small Generator Incentive Program (“SGIP”), and the PIER funding. To the extent the Commission finds it would be reasonable to allow access to certain customer-funded incentives, it should require safeguards or payback of incentives over time to ensure that customers do not pay twice for the same incentive – the first time through the incentive payment and the second through an energy price that is not reduced to reflect the value of the subsidy. This issue is complicated by the fact that SB 32, which provides for a FIT to 3 MW, adds provisions to Section 399.20 of the Public Utilities Code allowing “any owner or operator of an electric generation facility that received ratepayer-funded incentives” to be eligible for a SB 32 FIT or standard contract. SB 32 also requires that the incentives be reimbursed unless the Commission determines ratepayers have received sufficient value from the incentives provided to the facility based on how long the project has been in operation and the amount of energy previously generated by the facility. Additional work will need to be performed to determine whether and how developers that have received other incentives may participate in the RAM.

4. *If RAM is not your preferred pricing mechanism, please provide an alternative proposal that addresses the guiding principles and how your proposal results in the procurement of viable and low-cost projects within a capped program.*

Not applicable. As noted in its response to questions two and three, PG&E is supportive of the RAM, with the modifications set forth above.

5. *Staff has proposed a soft 1000 MW interim target over the next four years, which needs to be converted into a revenue requirement. Please propose a methodology to calculate the revenue requirement based on the 1000 MW interim target. Parties should address, at a minimum:*

- *Definition of renewable products (e.g. peaking “as-available”, non-peaking “as available,” and baseload.*
- *Preferred resource mix of the renewable DG portfolio. The preferred resource mix should be broken down by megawatts of specific renewable products and then by commercialized technologies that conform with the renewable product definitions identified above.*
- *Cost and capacity factor for different renewable technologies that were identified above in the preferred resource mix.*

a. Definitions

PG&E proposes the following definitions for three renewable products to be procured through the RAM:

- (1) “As-Available non-peaking” means intermittent energy and capacity deliveries that are subject to a fuel source not controlled by the generator. The projects that may provide an As-Available non-peaking offer are: (1) wind; (2) run-of-river hydro; or (3) any other technology that PG&E determines qualifies. Non-peaking products are those with a time of delivery multiplier that is less than 1.1.
- (2) “As-Available peaking” means intermittent energy and capacity deliveries that are subject to a fuel source not controlled by the generator. The projects that may provide an As-Available peaking offer are: (1) solar; (2) run-of-river hydro; or (3) any other technology that PG&E determines qualifies. Peaking products are those with a time of delivery multiplier that is equal to or greater than 1.1.
- (3) “Baseload” means energy and capacity delivered on a twenty-four (24) hours per day, seven (7) days per week schedule (i.e., “24x7”) with the ability to demonstrate that the project can achieve an annual capacity factor of at least 80%. This minimum requirement is meant to take into account maintenance and forced outages. Technologies that may qualify as baseload products are biomass and geothermal.

Participants in the RAM should be required to provide a project generation profile. The applicable profile should represent the contract capacity factor and take into account planned maintenance and estimated rates of forced outage of the project.

For As-Available peaking, As-Available non-peaking, and Baseload products, the time of delivery multiplier will be determined using the factors set forth in the table below. These factors reflect the relative value of the energy and capacity during the respective periods.

Table A: 2009 Time of Delivery (TOD) Periods & Factors

Monthly Period	Super-Peak ^{1,4}	Shoulder ^{2,4}	Night ^{3,4}
Jun – Sep	2.20	1.12	0.69
Oct.- Dec., Jan. & Feb.	1.06	0.93	0.76
Mar. – May	1.15	0.85	0.64

Definitions:

1. Super-Peak (5x8) = HE (Hours Ending) 13 - 20, Monday - Friday (*except* NERC holidays).
2. Shoulder = HE 7 - 12, 21 and 22, Monday - Friday (*except* NERC holidays); and HE 7 - 22 Saturday, Sunday and *all* NERC holidays.
3. Night (7x8) = HE 1 - 6, 23 and 24 all days (*including* NERC holidays).
4. NERC (Additional Off-Peak) Holidays include: New Year’s Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, and Christmas Day. Three of these days, Memorial Day, Labor Day, and Thanksgiving Day occur on the same day each year. Memorial Day is the last Monday in May; Labor Day is the first Monday in September; and Thanksgiving Day is the 4th Thursday in November. New Year’s Day, Independence Day, and Christmas Day, by definition, are predetermined dates each year. However, in the event they occur on a Sunday, the “NERC Additional Off-Peak Holiday” is celebrated on the Monday immediately following that Sunday. However, if any of these days occur on a Saturday, the “NERC Additional Off-Peak Holiday” remains on that Saturday.

b. Preferred Resource Mix

PG&E proposes that equal amounts of each of the three products be sought through the RAM solicitation. For example, if the RAM were seeking projects totaling 100 MW of capacity, PG&E would seek to secure 33.3 MW of as-available peaking products, 33.3 MW of as-available non-peaking products, and 33.3 MW of baseload products.

Should any one product category not be fully subscribed, the remaining revenue requirement in that category should not be added to another category. For example, if the revenue requirement for the as-available peaking product is only 60% subscribed, the remaining 40% should not be added to the as-available non-peaking product category. PG&E suggests this to preserve the RAM goal of establishing “pre-determined amounts of renewable products based on the renewable need of the utility.”^{3/} If residual revenue requirement amounts for a particular

^{3/} Ruling, Attachment A at 8.

product were shifted to another product category, PG&E could end up procuring additional energy products that are not needed to meet its energy needs.

Because PG&E is proposing to solicit equal quantities from each product category, and provides eligible technologies for each product category in the “Definitions” section above, it is not necessary to provide the technologies that would compete in each category. Where multiple technologies are competing in one product category (e.g., biomass and geothermal in the baseload category), the price bid will determine which technologies are ultimately awarded a contract through the RAM.

c. Calculation of Total Revenue Requirement Amount

Inputs needed to calculate the total revenue requirement amount include:

- (1) Total Program Target in MWs
- (2) PG&E’s portion of Program Target in MWs
- (3) PG&E Calculation of number of MWs to be solicited for each product (1/3 of item 2 for each product)
- (4) Establish Capacity factor by product
- (5) Convert MW per product to MWh
- (6) Estimate average of expected bid price for each product
- (7) Calculate RRQ per product

As requested in Attachment A to the Ruling, PG&E provides a revenue requirement calculation in excel format at the following link:

https://www.pge.com/regulation/RenewablePortfolioStdsOIR-III-Admin/Other-Docs/PGE/2009/RenewablePortfolioStdsOIR-III-Admin_Other-Doc_PGE_20091019-01.xls

6. *Additional comments regarding the Energy Division FIT pricing proposal.*

PG&E does not have any additional comments regarding the Staff Proposal at this time.

C. Pricing Structure Issues (Attachment B)

Responses to the questions set forth in Attachment B regarding FIT price structure (rate design) are set forth below. As noted in Attachment B, the price structure may affect elements of the transaction, (e.g., incentives for performance), and may fulfill various interests of the parties (e.g., transparency, simplicity). PG&E addresses the following fifteen issues to assist the Commission consider possible further implementation of price structure as it relates to a FIT.

1. *Who are the stakeholders with respect to the FIT?*

PG&E agrees that the entities listed in Attachment B in connection with this question (namely, buyers (ratepayers, utilities, load serving entities), sellers (project developers, venture capitalists, equity holders, debt holders), and society) are stakeholders with respect to the FIT. PG&E provides further explanation below regarding the roles of these stakeholders, and also adds several additional stakeholders.

Role	Stakeholder
People who pay any above-market costs of FIT	<ul style="list-style-type: none"> • Customers
People who benefit from the impacts of increased renewable energy development, including greenhouse gas (“GHG”) reduction	<ul style="list-style-type: none"> • Society (not 100% overlapping with Customers) • Environmental and other advocacy groups
People who benefit from building FIT projects	<ul style="list-style-type: none"> • Project developers—divided between large and capitalized and small and less capitalized • Construction firms • Equipment manufacturers • Tax investors, venture capitalists, equity holders, debt holders (e.g., banks—both commercial and investment)
People who operate the electrical system	<ul style="list-style-type: none"> • Utilities—both IOUs and munis • Load serving entities (“LSEs”)—for profit and non-profit • California Independent System Operator (“CAISO”) • FIT project owner and/or operator

2. *What are the interests of those stakeholders relative to the FIT?*

Stakeholder	Interests
<u>People who pay any above-market costs of FIT:</u>	
<ul style="list-style-type: none"> • Customers 	<ul style="list-style-type: none"> • Just and reasonable rates for safe and reliable electricity that is available when demanded by the customer • Equity, transparency
<u>People who benefit from the impacts of increased renewable energy development, including GHG reduction:</u>	
<ul style="list-style-type: none"> • Society (not 100% overlapping with Customers) • Environmental and other advocacy groups 	<ul style="list-style-type: none"> • Greenhouse gas reductions • Conservation, efficiency, equity, transparency, simplicity, equitable allocation of risk between stakeholders, certainty/stability
<u>People who benefit from building FIT projects:</u>	
<ul style="list-style-type: none"> • Project developers—divided between large and capitalized and small and less capitalized 	<ul style="list-style-type: none"> • Profit maximization • Upfront payment • Assurance of project cost recovery • Revenue security • Transparency, simplicity, certainty/stability
<ul style="list-style-type: none"> • Construction Firms 	<ul style="list-style-type: none"> • Profit maximization • Upfront payment
<ul style="list-style-type: none"> • Equipment Manufacturers 	<ul style="list-style-type: none"> • Profit maximization • Upfront payment
<ul style="list-style-type: none"> • Tax investors, venture capitalists, equity holders, debt holders (e.g., banks—both commercial and investment) 	<ul style="list-style-type: none"> • Profit maximization commensurate with risk • Assurance of project cost recovery • Revenue security, certainty/stability
<u>People who operate the electrical system:</u>	
<ul style="list-style-type: none"> • Utilities—both IOUs and munis 	<ul style="list-style-type: none"> • Least cost/best fit • Reasonable project performance • Performance that aligns with demand now and over time • Risk minimization • Just and reasonable rates for safe and reliable electricity that is available when demanded by the customer • Simplicity/ease of implementation, certainty/stability

<ul style="list-style-type: none"> LSEs—for profit and non-profit 	<ul style="list-style-type: none"> Least cost/best fit Reasonable project performance Performance that aligns with demand now and over time Risk minimization
<ul style="list-style-type: none"> CAISO 	<ul style="list-style-type: none"> Reasonable project performance Performance that aligns with demand now and over time Risk minimization
<ul style="list-style-type: none"> FIT project owner and/or operator 	<ul style="list-style-type: none"> Recovery of going forward costs

3. *What price components may be used in various pricing approaches and structures, and what are the advantages and disadvantages relative to each price component?*

PG&E believes the advantages and disadvantages of each type of price component are as follows:

Price Components	Advantages	Disadvantages
Energy rate (cents/kWh) <ul style="list-style-type: none"> This is assumed to mean a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity consistent with the current RPS process. 	<ul style="list-style-type: none"> A fixed, levelized energy rate incents continued performance over the expected life of the FIT project. An all-in rate assures project cost recovery if the FIT project performs as expected. A TOD adjustment incents energy production in periods valued most by the utility. 	None
Demand rate (dollars/kW-year) <ul style="list-style-type: none"> This is assumed to be a “capacity payment.” 	None	A demand rate typically disconnects payment from performance, such as has happened with QF projects.

<p>Fixed payment (e.g., dollars per month, dollars for installed capacity, dollars for resource adequacy, dollars per customer)</p> <ul style="list-style-type: none"> This is assumed to be an upfront payment as in the California Solar Initiative (“CSI”) program. 	None	<ul style="list-style-type: none"> Creates wealth-transfer from ratepayer to FIT project developers, builders, manufacturers and financiers. Eliminates the incentive to continue producing GHG-reducing energy.
<p>Adjustments (e.g., time of delivery factors; energy rate, demand rate and/or fixed payment tied to an index to periodically adjust to market)</p>	A TOD adjustment incents energy production in periods valued most by the utility.	Indexing to market would disconnect the energy rate from the cost of service.

4. *What is the best combination of price components to meet stakeholder interests?*

PG&E believes stakeholder interests are best met by using the **energy rate** (cents/kWh) price component, defined as a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process. Such an RPS-style energy rate benefits the buyer because it pays for performance and incents energy production in most-valued periods, and benefits the seller because it assures a known income stream and cost recovery for the project—assuming the project performs as expected. This approach is simple, easy to implement, and consistent with current RPS practice.

5. *If there are competing stakeholder interests, what is the best combination of price components to reasonably balance competing interests.*

For the reasons provided in response to question four, PG&E believes that competing stakeholder interests are reasonably balanced by using the **energy rate** (cents/kWh) price component, defined as a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process.

6. *Discuss whether or not the Commission should state a preference for certain price components and price structures to be used in a Commission-adopted FIT. If so, identify and discuss which components and structures should be preferred by the Commission.*

The Commission should state a preference for certain price components and price structures to be used in a Commission-adopted FIT. For the reasons stated in response to

question four, PG&E believes that the Commission should state a preference for a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process.

7. *Discuss whether or not the Commission should require certain price components and price structures to be used in a Commission-adopted FIT. If so, identify and discuss which components should be required by the Commission.*

The Commission should require certain price components and price structures to be used in a Commission-adopted FIT. For the reasons stated in response to question four, PG&E believes that the Commission should require use of a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process.

8. *State anything else that is material and relevant to the issue of pricing structure (rate design) for a Commission-adopted FIT.*

PG&E does not have anything else to add on the issue of pricing structure (rate design) at this time.

In addition, please comment on the following specific examples for a twenty year contract. Each example applies to any FIT pricing approach (e.g., price based on seller's cost, buyer's avoided cost, auction, bi-lateral negotiation, other).

9. *Example A: If the sole or primary interest is to ensure cost recovery for the project, the optimal payment may be a lump sum at the commercial operation date. Please comment.*

PG&E believes a lump sum payment at the commercial operation date would create a wealth transfer from ratepayers to FIT project developers, builders, manufacturers and financiers. While a lump sum payment may ensure cost recovery for and will incent the construction of FIT projects, it will not incent their operation. Greenhouse gas reductions and other benefits associated with renewable energy development will only occur if FIT projects continue to operate for their expected lifetime. This is best incented by using a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process. This approach will also assure project cost recovery if the project performs as expected.

10. *Example B: If the project has both fixed and variable costs and the sole or primary interest is to ensure cost recovery for the project, the optimal payment may be a lump sum at the commercial operation for the fixed costs and payment of variable costs as incurred over time. Please comment.*

This example is essentially the same as the example posed in question nine. When the project's return on investment, i.e., profit, is paid up-front, there is no meaningful incentive to continue operating the FIT project for its expected lifetime. The best way to incent continued operation is by using a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process. This approach will also assure project cost recovery if the project performs as expected.

11. *Example C: Assume that the primary interests are revenue certainty for the seller, conservation (i.e., optimal use of resources), efficiency and equity. Assume that the selected payment structure is a combination of fixed (e.g., dollars per month) along with demand and energy prices; the demand price (dollars/kW per month) is at a fixed level (dollar amount) in the contract for the life of the contract and paid upon performance (delivery); the initial energy price (cents/kWh) is fixed in the contract, payment varies by time of delivery (TOD) based on TOD factors, is paid based upon performance (delivery), and the energy rate is adjusted to the market once every 5 years. Under this price structure, perhaps the fixed payment provides revenue security for the project; the demand and energy rates provide an incentive for performance; and the periodic adjustment to the market provides assurance to both the project and ratepayers that prices never vary too drastically from current market realities while the seller's variable costs (to the extent they vary with the market) are recovered without over- or under-payment, thereby promoting efficiency and equity. Is this an optimal price structure? Please comment.*

No, this is not an optimal price structure, for the following reasons:

- Payment of the demand price in this example is not linked to the time of performance, and therefore will not incent energy production in most-valued periods.
- A fixed payment creates a wealth-transfer from ratepayers to FIT project developers, builders, manufacturers and financiers, and eliminates the incentive to continue producing GHG-reducing energy.
- Indexing payments to the market price would disconnect the payments from the cost of service, because the market moves with changes in natural gas prices and the cost of producing renewable energy does not. If the phrase "adjustment to market" is intended to mean something different, i.e., an adjustment to reflect the current market value for renewable resources, this could result in unanticipated

increases in prices depending on the demand for renewable resources generated by statutory and regulatory requirements.

- The price structure proposed in this question introduces complexity and potential implementation challenges.

The best way to incent continued operation at a reasonable level of performance is by using a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process. As explained above, this approach would also provide revenue certainty and assurance of cost recovery provided the project performs as expected.

12. *Example D: Assume the price structure is an energy payment only, and the initial average overall price is \$0.25/kWh to be paid by TOD factors set in the standard contract. To balance competing interests (e.g., revenue security, conservation, efficiency, equity), assume the payment is 80% fixed and 20% variable. That is, \$0.20/kWh is paid for each delivered kWh over the life of the contract. The remainder, \$0.05/kWh, is paid the first 5 years, and is then subject to adjustment to reflect the current market (e.g., formula in the contract that based on an index to model seller's variable costs), and is adjusted again at years 10 and 15. The TOD factors are updated once at year 10 to align with the current TOD profile of the buyer. This price structure might satisfy several interests including (a) simplicity (i.e., based only on energy price), (b) providing some certainty to the seller of the payment type (energy only) and amount (with 80% fixed and 20% subject to adjustment), (c) payment upon performance (to provide the incentive to produce), (d) payment based on TOD (to provide the incentive to provide the product when needed), (e) an update to a portion of the price (to align with the market), (f) an update to TOD factors periodically (to align TOD factors with current market needs in order to give the seller an incentive to shift production, if possible, to the times the electricity is needed), and (g) revenue certainty for the majority (80%) of the payment (perhaps a benefit to the project) while aligning a portion (20%) of the total payment with the current "market" (a potential benefit to the project if the project has variable costs that vary with market conditions, and a potential benefit to ratepayers so the total payment does not get too far out of alignment with market realities). Please comment.*

PG&E does not believe that this is an optimal price structure. Indexing payments to the market price would disconnect the payments from the cost of service, because the market moves with changes in natural gas prices and the cost of producing renewable energy does not. If the phrase "adjustment to reflect the current market" is intended to mean something different, i.e., an adjustment to reflect the current market value for renewable resources, this could result in unanticipated increases in prices depending on the demand for renewable resources generated by statutory and regulatory requirements. PG&E believes that the better approach is a fixed, all-in,

levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process.

13. *Example E: Payment is made upon performance (i.e., an energy price paid in cents/kWh). Renewable technologies (with storage) that can guarantee on-peak energy are encouraged (e.g., photovoltaic with storage would receive a different FIT level of payment than photovoltaic without storage). To avoid over payment/under payment, FIT price levels are revisited annually and revised according to the amount of energy delivered. Revised prices apply to new contracts, but not existing contracts. If the amount of new FIT generation exceeds 2 percent of retail sales, FIT price levels should drop by 10 percent. Please comment.*

PG&E agrees with this example's use of the energy rate (cents/kWh) price component, provided that the energy rate is defined as a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh). In its discussion of "revisiting" and "revising" price levels, however, this example appears to mimic a German-style feed-in tariff and to assume that the price paid under an expanded FIT would be a Commission-determined price. PG&E does not agree that a German-style feed-in tariff is best for California, and instead supports use of a competitive pricing mechanism for an expanded FIT as explained in Section II.B. of these comments.

14. *Other examples: Please provide other reasonable examples and explain whether or not the Commission should consider or adopt elements of those examples.*

PG&E does not have any other examples to offer at this time.

Finally, please address:

15. *Based on a consideration of the range of stakeholder interests, various candidate price components and examples, please state the specific price structure (rate design), if any, you recommend be adopted by the Commission.*

Based on a consideration of the range of stakeholder interests and the various candidate price components and examples, PG&E recommends that the Commission adopt a price structure (rate design) comprised of a fixed, all-in, levelized, TOD-adjusted payment for energy and capacity (\$/MWh) consistent with the current RPS process.

D. Pricing Related Goals of an FIT (Attachment C)

PG&E has provided its comments on the goals set forth in Attachment C to the Ruling in Section II.B.1. above.

E. Assessment of Recommendations on FIT Pricing (Attachments D and E)

The Ruling requires the IOUs to assess their recommendation on a FIT pricing approach, price structure, and price components using the goals set forth in Attachment C to the Ruling, and to compare and contrast their recommendation against other candidate recommendations. The Ruling further requires the IOUs to take the lead in coordinating this assessment with other parties, and directs parties to prepare a coordinated showing on this assessment (and on any other parts of comments on the Ruling) to the extent feasible. The Ruling asks that parties consider using the matrices provided in Attachments D and E to the Ruling for their assessment of pricing approaches and price components, but also allows other approaches that effectively present parties' views.

The IOUs undertook efforts to coordinate with all interested parties regarding the assessment of FIT pricing recommendations and other aspects of the Ruling. These efforts are described in the *Joint Comments of San Diego Gas & Electric Company (U 902 E), Pacific Gas and Electric Company (U 39 E), Southern California Edison Company (U 338 E), the Solar Alliance, GreenVolts, the Sierra Club, Baytel and L. Jan Reid on Administrative Law Judge's Ruling Regarding Pricing Approaches and Structures for a Feed-In Tariff* ("Joint Comments") filed on October 19, 2009. Attached to the Joint Comments is a matrix that memorializes the results of these efforts. As explained in the Joint Comments, parties expressed a wide range of views on FIT pricing issues, and consensus was not reached on all issues.

PG&E's pricing recommendations assessment is provided in the above-referenced matrix attached to the Joint Comments. PG&E notes that its assessment is based upon certain interpretations of the meaning of the proposed FIT goals, and assumptions regarding how such goals do or do not apply to the various pricing approaches and components. Other parties may have based their assessment on different interpretations and assumptions.

VERIFICATION

I am an employee of PACIFIC GAS AND ELECTRIC COMPANY, a corporation, and am authorized to make this verification on its behalf. I have read the foregoing “Comments of Pacific Gas and Electric Company (U 39 E) on Administrative Law Judge’s Ruling Regarding Pricing Approaches and Structures for a Feed-In Tariff” dated October 19, 2009. The statements in the foregoing document are true of my own knowledge, except as to matters which are therein stated on information and belief, and as to those matters I believe them to be true.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on this 19th day of October, 2009 at San Francisco, California.

/s/
Valerie J. Winn
Manager
Pacific Gas and Electric Company

CERTIFICATE OF SERVICE BY ELECTRONIC MAIL OR U.S. MAIL

I, the undersigned, state that I am a citizen of the United States and am employed in the City and County of San Francisco; that I am over the age of eighteen (18) years and not a party to the within cause; and that my business address is Pacific Gas and Electric Company, Law Department B30A, 77 Beale Street, San Francisco, CA 94105.

I am readily familiar with the business practice of Pacific Gas and Electric Company for collection and processing of correspondence for mailing with the United States Postal Service. In the ordinary course of business, correspondence is deposited with the United States Postal Service the same day it is submitted for mailing.

On the 19th day of October 2009, I served a true copy of:

**COMMENTS OF PACIFIC GAS AND ELECTRIC COMPANY (U 39 E) ON
ADMINISTRATIVE LAW JUDGE'S RULING REGARDING PRICING APPROACHES
AND STRUCTURES FOR A FEED-IN TARIFF**

[XX] By Electronic Mail – serving the enclosed via e-mail transmission to each of the parties listed on the official service list for R.08-08-009 with an e-mail address.

[XX] By U.S. Mail – by placing the enclosed for collection and mailing, in the course of ordinary business practice, with other correspondence of Pacific Gas and Electric Company, enclosed in a sealed envelope, with postage fully prepaid, addressed to those parties listed on the official service list for R.08-08-009 without an e-mail address.

I certify and declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on this 19th day of October 2009 at San Francisco, California.

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