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**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Consider Refinements to and Further Development of the Commission's Resource Adequacy Requirements Program.

Rulemaking 05-12-013  
(Filed December 15, 2005)

**ADMINISTRATIVE LAW JUDGE'S RULING  
ADOPTING SECOND REVISED PROTECTIVE ORDER**

**1. Summary**

The Second Revised Protective Order (SRPO) attached to this ruling is adopted and shall govern access to, and the use and handling of, certain protected materials as defined in the SRPO. The SRPO modifies the Revised Protective Order (RPO)<sup>1</sup> that it replaces by, among other things, removing language that precludes a Non-Market Participating Party (NMPP)<sup>2</sup> from

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<sup>1</sup> The RPO was adopted by an Administrative Law Judge's (ALJ) ruling issued on February 10, 2006. The RPO replaced an Interim Protective Order regarding Resource Adequacy (RA) data that was adopted by ruling dated June 24, 2005 in Rulemaking (R.) 04-04-003, the predecessor to this rulemaking proceeding. The basic function of each of these protective orders is to establish the extent to which data furnished to the Commission by load-serving entities (LSEs) subject to the RA program shall be kept confidential and the rules for handling of confidential materials.

<sup>2</sup> The terms "market participating party" and "market participant" (and their inverses, "non-market participating party" and "non-market participant," or NMPP) are derived from Pub. Util. Code § 454.5(g), which requires the Commission to develop rules to protect certain confidential information:

- (g) The commission shall adopt appropriate procedures to ensure the confidentiality of any market sensitive information submitted in an electrical

obtaining access to protected materials. This provision is consistent with and required by Decision (D.) 06-06-066<sup>3</sup> which was issued in R.05-06-040, a rulemaking in which the Commission is broadly addressing confidentiality issues. The SRPO also incorporates minor corrections to drafting errors that appeared in the RPO.

## **2. Background**

D.06-06-066 established policies and procedures pertaining to the confidentiality of electric procurement data. Among other things, it established a meet-and-confer process to develop a model protective order and nondisclosure agreement for procurement proceedings. A ruling in this Resource Adequacy (RA) proceeding issued on September 15, 2006<sup>4</sup> (a) noted that such a model protective order could eventually supersede the RPO; (b) affirmed that the RPO remains in effect on an interim basis, subject to further ruling or Commission decision; and (c) provided that during the interim period, any conflicts between the RPO and D.06-06-066 that require immediate or near-term resolution will be addressed on a case-by-case basis.

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corporation's proposed procurement plan or resulting from or related to its approved procurement plan, including, but not limited to, proposed or executed power purchase agreements, data request responses, or consultant reports, or any combination, provided that the Office of Ratepayer Advocates and other consumer groups that are nonmarket participants shall be provided access to this information under confidentiality procedures authorized by the commission. (Emphasis added.)

<sup>3</sup> *Interim Opinion Implementing Senate Bill No. 1488, Relating to Confidentiality of Electric Procurement Data Submitted to the Commission, June 29, 2006.*

<sup>4</sup> *Administrative Law Judge's Ruling Regarding Interim Procedures For Claiming Confidential Treatment of Data Submitted by Load-Serving Entities With Resource Adequacy Compliance Filings.*

The September 15 ruling noted that one such conflict was the RPO's prohibition of access to confidential data by NMPPs, on the one hand, and the authorization of such access by D.06-06-066, on the other hand. In accordance with the discussion at the August 29, 2006 prehearing conference, the ruling invited the Utility Reform Network (TURN) to file a motion for such access based on its status as an NMPP. TURN filed such a motion on October 2, 2006. TURN also seeks modifications to the RPO's provisions for "Maintaining Confidentiality of Protected Materials" and for "Return or Destruction of Protected Materials." Additionally, TURN suggests non-substantive changes to correct certain RPO provisions.

In comments on the issues to be addressed in Phase 2 of this proceeding, filed September 15, 2006, Constellation Energy Commodities Group, Inc. and Constellation Newenergy, Inc. (collectively, Constellation) proposed to allow certain NMPPs to obtain access to compliance data. A ruling issued on October 11, 2006 deemed Constellation's proposal to be a motion and set a common date for responses to both TURN's and Constellation's proposals. TURN filed a response to Constellation's proposal. Constellation Newenergy, Inc. and the Alliance for Retail Energy Markets (Joint Responders) filed a response to TURN's motion. Pacific Gas and Electric Company (PG&E) filed a response to both proposals. TURN filed a reply to the responses to its motion.

### **3. Discussion**

*NMPP Access to confidential data.* D.06-06-066 established the general principle that, under Pub. Util. Code Section 454.5(g), the Commission may distinguish between non-market and market participants in granting or denying

access to market sensitive data.<sup>5</sup> (D.06-06-066, p. 44.) It then ordered that confidential data may be kept from market participants altogether. (*Id.*, Ordering Paragraph 9.) At the same time, it ordered that intervenor groups that are non-market participants shall not be precluded from access to any electric service provider (ESP) or utility data as long as they agree to a protective order or confidentiality agreement where there is a need to protect the data. (*Id.*, Ordering Paragraph 11.)

Now that the Commission has made these policy determinations, it is clear that the RPO should be modified by removing the restriction that precludes NMPPs such as TURN from accessing market sensitive RA data. The only question is how to most appropriately bring the RPO into conformance with Commission policy. Paragraph 7.a. of the RPO currently reads as follows:

a. Subject to the terms of this Protective Order, Reviewing Representatives shall be entitled to access to Protected Materials provided by public utilities, except that the Disclosing Parties may redact price information from Protected Materials made available to ISO Reviewing Representatives and except that Staff Reviewing Representatives and ISO Reviewing Representatives may have access to Electric Service Provider (“ESP”) Protected Materials. Notwithstanding any other provision of this Protective Order, access for parties other than Staff Reviewing Representatives and ISO Reviewing Representatives to information submitted by an ESP shall be limited to a public aggregation of all ESP data to be compiled by the Commission’s Energy Division or the staff of the California Energy Commission, and the original Protected Material

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<sup>5</sup> D.06-12-030 dated December 14, 2006 adopted a definition of “market participant” for purposes of access to market sensitive data. This ruling does not address any conflict that may exist between the RPO and definition adopted in D.06-12-030. To the extent, if any, that such a conflict exists and it requires remediation before a model protective order is adopted or approved in R.05-06-040, parties may file a motion to conform the SRPO adopted by this ruling to the definition adopted in D.06-12-030.

submissions by ESPs shall be held in confidence by the Commission, the California Energy Commission, and the ISO.

TURN proposes to remove language from the first sentence that distinguishes between data provided by utilities and data provided by ESPs, and to delete the second sentence in its entirety. Constellation proposes to remove only the second sentence. I conclude that the modifications to Paragraph 7.a. proposed by TURN should be adopted as they give effect to the directive that NMPP intervenors such as TURN shall not be precluded from access to ESP data. In contrast, Constellation's approach could arguably be read to preclude NMPPs from obtaining access to ESP data even under a protective order or nondisclosure agreement, which would contravene D.06-06-066.

*Maintaining Confidentiality of Protected Materials.* Paragraph 9 of the RPO prescribes how Reviewing Representatives are to handle protected materials in order to maintain their confidentiality. TURN finds certain of these requirements to be both burdensome and unnecessary. TURN proposes to strike existing language that requires Reviewing Representatives to maintain protected materials in locked filing cabinets, to implement password protection for computer files, and to not leave such materials unattended on desks or tables or on computer screens. TURN proposes to replace these requirements with a generalized obligation that Reviewing Representatives should treat protected materials in the same manner as they treat their own most highly confidential information.

Joint Responders oppose TURN's proposed relaxation of the rule, asserting that the costs of compliance are insignificant. Joint Responders are concerned that TURN's approach would undermine confidence that materials produced under a protective order would in fact be protected, and they find the proposed

language to be vague and unenforceable. In reply to PG&E and Joint Responders, TURN suggests language requiring that protected materials shall be maintained within the personal offices of the Reviewing Representatives, that such materials shall not be left in plain view within such offices, that computer files shall not be placed on any network accessible to persons other than Reviewing Representatives, and that computer files shall not be forwarded electronically to anyone other than Reviewing Representatives. PG&E notes that this issue is being addressed in R.05-06-040, and it believes that uniform standards should apply.

TURN's proposal to condition handling requirements for protected materials on a Reviewing Representative's standards for its own most highly confidential materials could result in a variable and unclear standard that may be difficult to enforce, as Joint Responders note. Even if it were shown that TURN itself has a reasonably high standard for protecting its own highly confidential information, I am not prepared to assume that all potential NMPP intervenors have an appropriately high standard for maintaining the confidentiality of their own data that could reasonably be extended to market sensitive LSE procurement data.

TURN's primary concerns with the RPO's existing requirements for handling protected materials appear to be twofold: NMPPs need to purchase and install locking file cabinets if they do not already have them and there is ambiguity with respect to the use of password protected computer files. I am not persuaded that the existing requirement to purchase and install locking file cabinets presents an undue burden, even for small organizations such as TURN. Similarly, the existing requirement to implement password protection for computer files of protected materials seems straightforward and non-onerous in

light of available information technology. Rather than being unnecessary, these measures seem reasonably calculated to instill an appropriate degree of care on the part of recipients of confidential materials. Accordingly, and also because the issue is under consideration in R.05-06-040, I conclude that the RPO's existing requirements for handling protected materials should remain in effect at this time.

*Return or Destruction of Protected Materials.* Paragraph 10 of the RPO specifies that protected materials are to be either returned to the disclosing party or destroyed within 30 days after a Reviewing Representative completes or terminates his or her services in the proceeding or 30 days after the proceeding is concluded. Because the RA program will continue after this proceeding is concluded, TURN would restate the rule to provide that protected materials shall remain available to Reviewing Representatives until the proceeding is concluded or any other proceeding related to the protected material is concluded, whichever is later. Also, TURN would change the requirement so that it applies only if the disclosing party requests such return or destruction. Finally, TURN would allow Reviewing Representatives to retain indefinitely copies of filings, transcripts, and exhibits. TURN notes that similar provisions are under consideration in R.05-06-040.

Recognizing TURN's point regarding the ongoing nature of the RA program as distinct from the finite duration of this proceeding, Joint Responders offer a new proposal to require the return or destruction of protected materials associated with RA compliance filings within 30 days after their initial production. Joint Responders oppose TURN's request to shift the burden of initiating return or destruction of protected materials to disclosing parties as well as TURN's proposal to allow the indefinite retention of certain protected

materials. PG&E is not adverse to TURN's proposal as an interim measure, pending review in R.05-06-040.

As TURN and Joint Responders have highlighted, the RPO may not be well-suited for the ongoing RA program after this proceeding is concluded. The parties have identified an issue that needs to be addressed eventually: When and under what circumstances should protected materials produced in connection with RA compliance filings be returned or destroyed? I am not persuaded that this question needs to be resolved in this proceeding at this time, before the associated issues are worked out in R.05-06-040.<sup>6</sup> In any event, I find neither party's proposed solution to be particularly attractive. TURN's proposal refers to "any other Commission proceeding relating to the Protected Material" and thus seems to assume that there will be a continuing chain of RA proceedings following this proceeding. It is not clear what return/destruction requirements TURN would want to have applied if this proceeding is concluded and no other proceeding related to the material can be identified. Joint Responders would impose a 30-day limit on access to protected materials, which appears to be an unnecessarily constrained period for such access.

Both TURN and PG&E note that the question is under review in R.05-06-040. I find that the RPO's current rule for return or destruction of protected materials remains reasonable and should remain in effect for the time being. To the extent that the return/destruction rule for protected materials furnished in connection with ongoing RA compliance filings remains an open question when that review is concluded, it will be permissible for parties to file a motion in this proceeding to establish such a rule.

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<sup>6</sup> Just as the RPO was, the SRPO is an interim measure pending adoption of a model protective order approach in R.05-06-040.

*Non-Substantive Changes.* TURN suggests two minor corrections to the RPO. First, there is an incorrect citation to the docket number of this proceeding in Paragraph 5. Second, there is a garbled sentence which appears both in Paragraph 7.c. and in the non-disclosure certificate (Attachment A to the RPO). These suggested corrections will be made.

*Automatic Confidentiality Designation.* Joint Responders suggest allowing automatic designation of confidentiality for RA compliance filings. According to Joint Responders, this would allow LSEs to avoid the “additional regulatory requirements (and their corresponding administrative and legal burdens) now imposed on LSEs through the new, interim procedures established to request confidentiality under [D.06-06-066].” TURN supports this suggestion.

Implementation of this suggestion for automatic designation would appear to be precluded by the express requirements of D.06-06-066 (and the ALJ’s August 22, 2006 ruling in R.05-06-064 that allows for the submission of a declaration under penalty of perjury in lieu of a formal motion for confidential treatment). Accordingly, I decline to adopt this suggestion.

**IT IS RULED** that:

The Second Revised Protective Order SRPO (Appendix A) is hereby adopted and shall govern access to, and the use and handling of, Protected Materials as defined therein.

The SRPO differs from the Revised Protective Order (RPO) that it replaces by incorporating the modifications discussed and approved in the foregoing ruling, adopting a new title, and being re-dated. The SRPO is otherwise substantially identical to the RPO. The modifications are as follows: (a) the protective order is re-titled, (b) the citation to this rulemaking proceeding that appears in Paragraph 5 is corrected, (c) Paragraph 7.a. is restated to remove

language that precludes NMPP from obtaining access to protected materials, (d) extraneous wording that appears in Paragraph 7.c. and in the non-disclosure agreement that appears in Attachment A is removed, (e) the protective order is dated as of the date of this ruling, and (e) the first paragraph of the non-disclosure agreement that appears in Attachment A is modified to reflect the issuance of this ruling adopting the SRPO.

Dated February 1, 2007, at San Francisco, California.

/s/ MARK S. WETZELL

Mark S. Wetzell

Administrative Law Judge

**APPENDIX A**

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Consider Refinements to and Further Development of the Commission's Resource Adequacy Requirements Program.

Rulemaking 05-12-013  
(Filed December 15, 2005)

**SECOND REVISED PROTECTIVE ORDER REGARDING CONFIDENTIALITY OF MARKET SENSITIVE LOAD AND RESOURCE DATA AND INFORMATION**

**1. Scope**

This Second Revised Protective Order ("Protective Order") shall govern access to and the use of Protected Materials, as hereinafter defined, submitted by any respondent to Rulemaking (R.) 04-04-003 and R.05-12-013 pursuant to any ruling or order of the Assigned Administrative Law Judge ("Assigned ALJ"), the Law and Motion Administrative Law Judge ("Law and Motion ALJ"), the Assigned Commissioner, or the California Public Utilities Commission ("CPUC" or "Commission") that requires such respondents to submit load forecasts, resource tabulations, or other data in furtherance of the Commission's development, establishment, implementation, and operation of a program of Resource Adequacy Requirements. This Protective Order does not address the right of employees of the Commission acting in their official capacities ("Commission Staff") to view Protected Materials to the extent that Commission Staff is entitled to view Protected Materials subject to the provisions of Section 583 of the Public Utilities Code and/or the Commission's General Order 66-C; however, improper disclosure by Commission Staff or Staff Reviewing Representatives, of Protected Materials provided by entities other

than public utilities constitutes a violation of this Protective Order and is subject to potential penalties under Section 2112 of the Public Utilities Code.

## **2. Modification**

This Protective Order shall remain in effect until the Commission issues its decision in Phase 1 of R.05-06-040 and a new protective order that incorporates the determinations of the Commission's Phase 1 decision in R.05-06-040 is adopted by the Assigned ALJ, the Law and Motion ALJ, the Assigned Commissioner, or the Commission after all affected parties have been given notice and have had a reasonable opportunity to be heard. Information classified as Protected Materials under this Protective Order that the Commission in its Phase 1 decision rules should be publicly disclosed will thereafter be publicly available.

## **3. Definitions**

a. The term "Protected Material(s)" means (i) trade secret or other confidential and/or proprietary information whose market sensitive nature, as determined in good faith by the Disclosing Party, is such that unrestricted disclosure and use would cause the Disclosing Party or ratepayers significant harm or loss of an opportunity to obtain a competitive advantage, and (ii) any other materials that are made subject to this Protective Order by any Assigned ALJ, Law and Motion ALJ, Assigned Commissioner, the Commission, or any court or other body having appropriate authority. Protected Materials also includes memoranda, handwritten notes, spreadsheets, computer files and reports, and any other form of information (including information in electronic form) that copies, discloses, or compiles other Protected Materials or from which such materials may be derived. Protected Materials do not include: (i) any information or document contained in the public files of the CPUC or any other

state or federal agency, or in any state or federal court, unless such information or document has been determined to be protected by such agency or court; or (ii) any information that is public knowledge, or which becomes public knowledge, other than through disclosure in violation of this Protective Order, any other protective order or Section 583 of the Public Utilities Code.

To the extent that the Commission, the California Energy Commission (CEC), the Federal Energy Regulatory Commission, or any court or agency with jurisdiction determines that data covered by this Protective Order are public information, and such determination is no longer subject to administrative or judicial review, such data shall cease to be Protected Materials.

b. The term “redacted” refers to situations in which Protected Materials in a document, whether the document is in paper or electronic form, have been covered, blocked out, or removed. The term “unredacted” refers to situations in which the Protected Materials in a document, whether in paper or electronic form, have not been covered, blocked out, or removed.

c. The term “Disclosing Party” means a party who initially provides any materials specified as Protected Materials in this proceeding.

d. The term “Resource Adequacy Requirements” means the regulatory program governing certain load-serving entities established pursuant to Commission Decision (D.) 04-10-050, D.04-10-035, and D.05-10-042, and being developed and implemented in Commission R.04-04-003 and R.05-12-013.

e. The term “Reviewing Representative” refers to an NMPP Reviewing Representative, a Staff Reviewing Representative, and an ISO Reviewing Representative.

f. The term “Market Participating Party” (“MPP”) refers to a party that is: (i) a person or entity that engages in the purchase, sale or marketing of electrical

energy or capacity or natural gas, or the bidding on or purchasing of power plants, or consulting on such matters; or (ii) a trade association or other organization composed of or representing persons or entities that engage in one or more of such activities.

g. The term “Non-Market Participating Party,” or “NMPP,” refers to a party that is not an MPP as defined in Paragraph 3(f) hereof, nor an ISO Reviewing Representative as defined in Paragraph 3(i) hereof, nor a Staff Reviewing Representative as defined in Paragraph 3(j) hereof.

h. The term “NMPP Reviewing Representative” refers to a person an NMPP selects pursuant to Paragraph 6 hereof who is an employee of the NMPP or an attorney or an expert the NMPP retains for the purpose of preparing for, participating in, or giving advice concerning this proceeding.

i. The term “ISO Reviewing Representative” refers to a person employed and selected pursuant to Paragraph 6 hereof by the California Independent System Operator Corporation (“ISO”), a nonprofit public benefit corporation created pursuant to Article 3, Chapter 2.3 of the Public Utilities Act (Public Utilities Code Sections 345, et seq.).

j. The term “Staff Reviewing Representative” refers to a person who is an employee or contractor of the Commission and, provided that an interagency agreement has been executed pursuant to Paragraph 11.a. hereof, a person who is an employee or contractor of the CEC, or another state governmental agency that is statutorily authorized to obtain access to confidential data held by another state governmental agency, upon execution of a written agreement to treat the data so obtained as confidential as provided in Government Code Section 6254.5(e) and Paragraph 11.a. of this Protective Order.

**4. Designation of Materials**

a. When filing or providing any documents containing Protected Materials, a party shall physically mark such documents on each page (or in the case of non-documentary materials such as computer diskettes, on each item) as "PROTECTED MATERIALS SUBJECT TO PROTECTIVE ORDER," or with words of similar import as long as one or more of the terms, "Protected Materials," "Protective Order," "Section 583," or "General Order No. 66-C" is included in the designation to indicate that the materials in question are protected. Each page shall be numbered by "Bates Stamp" or equivalent method.

b. All materials so designated shall be treated as Protected Materials unless and until (a) the designation is withdrawn pursuant to Paragraph 17 hereof, or (b) there is a determination pursuant to Paragraph 14 hereof changing the designation and a period of 14 calendar days has elapsed without an appeal or other challenge to the determination pending.

c. All documents containing Protected Materials that are filed with or provided to the Commission or served shall be placed in sealed envelopes or otherwise appropriately protected and shall be endorsed to the effect that they are filed, provided or served under seal pursuant to this Protective Order. Such documents shall be served upon Reviewing Representatives and persons employed by or working on behalf of the state governmental agencies referred to in Paragraph 11(b) hereof who are eligible and have requested to review such materials. Service upon the persons specified in the foregoing sentence may either be (a) by electronic mail in accordance with the Electronic Service Protocols established for this docket, (b) by facsimile, or (c) by overnight mail or messenger service. Whenever service of a document containing Protected

Materials is made by overnight mail or messenger service, the Assigned ALJ shall be served with such document by hand on the date that service is due.

**5. Redaction of Documents**

Whenever a party files or provides in discovery a document that includes Protected Materials (including but not limited to briefs, testimony, exhibits, and responses to data requests), such party shall also prepare a redacted version of such document. The redacted version shall enable persons familiar with this proceeding to determine with reasonable certainty the nature (but not magnitude) of the data that has been redacted and where the redactions occurred. The redacted version of a document to be filed shall be served on all persons on the service list, and the redacted version of a discovery document shall be served on all persons entitled thereto. These requirements to prepare, serve, and, as applicable, file redacted documents shall not apply to compliance filings, including load forecasts and data and resource tabulations, submitted by respondent load-serving entities pursuant to D.05-10-042 or any decision of the Commission in R.05-12-013, ruling of the Assigned Commissioner or Administrative Law Judge, or directive of the Energy Division Director or his designee.

**6. Selection of Reviewing Representatives**

Each NMPP shall be entitled to select employees, attorneys, and experts to serve as its NMPP Reviewing Representatives. The ISO shall be entitled to select employees to serve as its ISO Reviewing Representatives. The Commission shall be entitled to select employees and contractors to serve as its Staff Reviewing Representatives. The CEC shall be entitled to select employees and contractors to serve as its Staff Reviewing Representatives. Each party selecting an NMPP Reviewing Representative or an ISO Reviewing Representative shall first identify

its proposed Reviewing Representative to all other parties and the Division Director and shall provide all parties with a curriculum vitae of each candidate, including a brief description of the candidate's professional experience and past and present professional affiliations for the last 10 years. Any party who objects to a proposed Reviewing Representative shall advise the proposing party in writing within five (5) business days from receipt of such notice, setting forth in detail the reasons therefor. In the event of such objection, the proposing party, the objecting party or parties, and the Division Director shall promptly meet and confer to try to resolve the issue, and if necessary seek a ruling from either the Assigned ALJ or the Law and Motion ALJ. In ruling on the motion, the Assigned ALJ or the Law and Motion ALJ shall consider all relevant facts, including whether the proposed Reviewing Representative has a need to know the information in the Protected Materials to prove or defend against a material element of one or more issues presented in this proceeding, and whether it is reasonable to conclude that the information sought by the Reviewing Representative is essential to a fair resolution of an issue in this proceeding.

**7. Access to Protected Materials and Use of Protected Materials**

a. Subject to the terms of this Protective Order, Reviewing Representatives shall be entitled to access to Protected Materials, except that the Disclosing Parties may redact price information from Protected Materials made available to ISO Reviewing Representatives.

b. All other parties in this proceeding shall not be granted access to Protected Materials, but shall instead be limited to reviewing redacted versions of documents or information aggregated in such a manner as to ensure that no Protected Materials are disclosed or capable of being "reverse engineered" from that aggregated data to create any Protected Materials.

c. Reviewing Representatives shall use Protected Materials solely for purposes of R.04-04-003 and R.05-12-013, and, after these proceedings are closed, for purposes of the Resource Adequacy Requirements program being established and implemented in these proceedings. If a Reviewing Representative's scope of present or future employment includes the marketing of energy, the direct supervision of any employee or employees whose duties include the marketing of energy, the provision of consulting services to any person whose duties include the marketing of energy, or the direct supervision of any employee or employees whose duties include the marketing of energy, such Reviewing Representative may not use or disclose information contained in any Protected Materials obtained through this proceeding, except while employed by a Reviewing Representative for purposes of the development, establishment, implementation, and operation of a program of Resource Adequacy Requirements.

d. Notwithstanding any other provision of this Paragraph, with respect to an ISO Reviewing Representative only, participation in the ISO's ordinary operation of the ISO controlled grid and in its ordinary administration of the ISO administered markets, including markets for ancillary services, supplemental energy, congestion management, and local area reliability services, shall not be deemed to be a violation of this Protective Order.

e. Pursuant to D.05-10-042, Staff of the California Energy Commission may use Protected Materials submitted by LSEs pursuant to resource adequacy compliance filings in assessments of supply-demand balances and in preparation of public documents describing the adequacy of California's electricity system. Commission confidentiality designations will be maintained by the CEC in making such assessments, and the CEC will not publish any assessment that

directly reveals the data or allows the data submitted by an individual LSE to be “reverse engineered.”

**8. Non-Disclosure Certificates**

A Reviewing Representative other than a Staff Reviewing Representative or an ISO Reviewing Representative shall not inspect, participate in discussions regarding, or otherwise be granted access to, Protected Materials unless and until he or she has first completed and executed a Non-Disclosure Certificate, attached hereto as Attachment A, and delivered the original, signed Non-Disclosure Certificate to the Disclosing Party. The Disclosing Party shall retain the executed Non-Disclosure Certificates pertaining to the Protected Materials it has disclosed and shall promptly provide copies of the Non-Disclosure Certificates to Commission Staff upon request.

**9. Maintaining Confidentiality of Protected Materials**

Each Reviewing Representative shall treat Protected Materials as confidential in accordance with this Protective Order and, as applicable, the Non-Disclosure Certificate executed pursuant to Paragraph 8 hereof. Except as provided in Paragraph 7.e., Protected Materials shall not be used except as necessary for the conduct of this proceeding and for the ongoing operation of the RAR program being established and implemented in R.04-04-003 and R.05-12-013, and shall not be disclosed in any manner to any person except (i) NMPP Reviewing Representatives; (ii) Reviewing Representatives’ paralegal employees and administrative personnel, such as clerks, secretaries, and word processors, to the extent necessary to assist the Reviewing Representatives, provided that they shall first assure that such personnel are familiar with the terms of this Protective Order, (iii) persons employed by or working on behalf of the state governmental agencies covered by Paragraph 11(b), (iv) ISO Reviewing

Representatives (with the exception of price information), and (v) Staff Reviewing Representatives. Reviewing Representatives shall adopt suitable measures to maintain the confidentiality of Protected Materials they have obtained pursuant to this Protective Order, including by maintaining such materials in locked file cabinets and implementing password protection for computer files. Reviewing Representatives shall not leave such materials unattended on desks or tables or on computer screens. Reviewing Representatives shall be liable for any unauthorized disclosure or use by their paralegal employees or administrative staff. In the event any Reviewing Representative is requested or required by applicable laws or regulations, or in the course of administrative or judicial proceedings (in response to oral questions, interrogatories, requests for information or documents, subpoena, civil investigative demand or similar process) to disclose any of Protected Materials, the Reviewing Representative shall oppose disclosure on the grounds that the requested information has already been designated by the Commission as Protected Materials subject to this Protective Order lawfully issued by the Commission and therefore may not be disclosed. The Reviewing Representative shall also immediately inform the Disclosing Party of the request, and such party may, at its sole discretion and cost, direct any challenge or defense against the disclosure requirement, and the Reviewing Representative shall cooperate with such party to the maximum extent practicable either to oppose the disclosure of the Protected Materials consistent with applicable law, or to obtain confidential treatment of them by the person or entity who wishes to receive them prior to any such disclosure. If, notwithstanding such opposition, the Reviewing Representative is ordered by a court of competent jurisdiction to disclose any Protected Materials, such disclosure shall not constitute a violation of this

Protective Order. If there are multiple requests for substantially similar Protected Materials in the same case or proceeding where a Reviewing Representative has been ordered to produce certain specific Protected Materials, the Reviewing Representative may, upon request for substantially similar materials by another person or entity, respond in a manner consistent with that order to those substantially similar requests.

**10. Return or Destruction of Protected Materials**

Within thirty (30) days after a Reviewing Representative other than a Staff Reviewing Representative completes or terminates his or her services in this proceeding or within thirty (30) days after this proceeding is concluded and no longer subject to appellate review, whichever occurs first, each Reviewing Representative shall, at his or her option, return to the Disclosing Party or destroy the Protected Materials obtained, produced or maintained pursuant to this Protective Order. Within the same 30-day period, the Reviewing Representatives shall submit to the Disclosing Party an original signed affidavit or declaration under penalty of perjury under the laws of the State of California stating that, to the best of his or her knowledge, all Protected Materials subject to this paragraph have been returned to the Disclosing Party or destroyed. To the extent any Protected Materials are not returned or destroyed pursuant to this paragraph for any reason, they shall remain subject to this Protective Order, Section 583 of the California Public Utilities Code and/or CPUC General Order No. 66-C as applicable. In the event that a Reviewing Representative to whom Protected Materials are disclosed ceases to be engaged to provide services in this proceeding, then access to such materials by that person shall be terminated. Even if no longer engaged in such reviews, every such person shall continue to

be bound by the provisions of this Protective Order and, as applicable, the Non-Disclosure Certificate.

**11. Access by Governmental Entities**

a. The CPUC shall release Protected Materials to the CEC upon receipt from the CEC of an executed Interagency Confidentiality Agreement (“Interagency Confidentiality Agreement”) identical in form to the agreement set forth in Attachment B hereto. Such Interagency Confidentiality Agreement shall (i) provide that the CEC will treat the requested Protected Materials as confidential in accordance with this Protective Order, (ii) be signed by a person authorized to bind the CEC contractually, and (iii) expressly state that furnishing of the requested Protected Materials to employees or representatives of the CEC does not, by itself, make such Protected Materials public. In addition, the Interagency Confidentiality Agreement shall include an express acknowledgment of the CPUC’s sole authority (subject to judicial review) to make the determination whether the Protected Materials should remain confidential or be disclosed to the public, notwithstanding any provision to the contrary in the statutes or regulations applicable to the CEC.

b. In the event the CPUC receives a request for a copy of or access to a party’s Protected Materials from a state governmental agency other than the CEC that is authorized to enter into a written agreement sufficient to satisfy the requirements for maintaining confidentiality set forth in Government Code Section 6254.5(e), the CPUC may, not less than five (5) days after giving written notice to the Disclosing Party of the request, release such protected material to the requesting governmental agency, upon receiving from the requesting agency an executed Interagency Confidentiality Agreement that contains the same provisions described in Paragraph 11(a) above, and that is otherwise

substantively identical to the draft agreement set forth in Attachment B; i.e., identical as to legal principles but with variations in language that are necessary due to the particular situation of the requesting agency.

## **12. PRA Requests**

If a request is made pursuant to the Public Records Act ("PRA"), Government Code § 6250, et seq., that a party's Protected Materials filed with or otherwise in the possession of the CPUC be produced, the CPUC will notify such party of the PRA request. The CPUC also will notify the requester that the Protected Materials are public records that have been filed with or submitted to the CPUC accompanied by a claim that they fall within the exclusions listed in Section 2 of General Order No. 66-C or other specific exclusions provided by the PRA, and/or that there is a public interest served by withholding the records. The CPUC will thereafter proceed to determine, pursuant to General Order No. 66-C, whether the requested Protected Materials are excluded from public inspection. In the event the CPUC receives a request from a federal government agency or via a judicial subpoena for the production of a party's Protected Materials in the CPUC's possession, the CPUC will also notify the Disclosing Party of such request. In the event that a PRA requester brings suit to compel disclosure of a party's Protected Materials, the CPUC will promptly notify the Disclosing Party of such suit, and Commission Staff and the Disclosing Party shall cooperate in opposing the suit.

## **13. Derivative Materials**

There shall be a rebuttable presumption that (a) any study that incorporates, describes or otherwise employs Protected Materials in a manner that could reveal all or a part of such materials, or (b) any model that relies upon Protected Materials for algorithms or other computation(s) critical to the

functioning of the model, are Protected Materials that are subject to Section 583 of the Public Utilities Code, the Commission's General Order 66-C, or this Protective Order. However, models that merely use Protected Materials as inputs will not themselves be considered Protected Materials. There shall also be a rebuttable presumption that where the inputs to studies or models include Protected Materials, or where the outputs of such studies or models reveal such inputs or can be processed to reveal such materials, such inputs and/or outputs shall be considered Protected Materials subject to this Protective Order, unless such inputs and/or outputs have been redacted or aggregated to the satisfaction of the Disclosing Party or, in the case of the CEC, to extent that the data cannot be "reverse engineered." Unless a party other than the CEC, by means of notice and motion, obtains a ruling from the Assigned ALJ or the Law and Motion ALJ holding that the applicable presumption(s) from among the foregoing has been rebutted with respect to the model or study at issue, then any party who devises or propounds a model or study that incorporates, uses or is based upon such materials shall label the model or study "Protected Materials," and it shall be subject to the terms of this Protective Order.

#### **14. Dispute Resolution**

All disputes arising under this Protective Order, including but not limited to alleged violations of this Protective Order and disputes concerning whether materials were properly designated as Protected Materials, shall be presented for resolution to the Assigned ALJ or the Law and Motion ALJ. Prior to presenting any such dispute to the applicable ALJ, the parties to the dispute shall use their best efforts to resolve it. The parties and Commission Staff reserve the right to seek additional administrative or judicial remedies after the Assigned ALJ or the Law and Motion ALJ has made a ruling regarding the dispute.



**ATTACHMENT A TO SECOND REVISED PROTECTIVE ORDER**

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Consider Refinements to and Further Development of the Commission's Resource Adequacy Requirements Program.

Rulemaking 05-12-013  
(Filed December 15, 2005)

**NON-DISCLOSURE CERTIFICATE**

I, \_\_\_\_\_, have been asked by \_\_\_\_\_ to inspect certain materials that have been designated as "Protected Materials" under Paragraph 4 of the Protective Order entered in the above-captioned matter by the Administrative Law Judge by order dated February 10, 2006, or any provision of any subsequent revision to that Protective Order that governs the designation of Protected Materials.

1. I hereby certify my understanding that access to Protected Materials is provided to me pursuant to the terms and restrictions of the Protective Order in this proceeding, that I have been given a copy of and have read the Protective Order, and that I agree to be bound by it. I understand that the contents of the Protected Materials, any notes or other memoranda, or any other form of information that copies, is derivative of or otherwise discloses such Protected Materials shall not be disclosed to anyone other than in accordance with the Protective Order.

2. I understand that my review of Protected Materials is solely for the purpose of participating in the above-captioned matter and establishing and implementing the RAR program adopted in the proceeding, and that any other use or disclosure of such materials by me is a violation of the Protective Order.

3. I hereby agree that if the scope of my present or future employment includes the marketing of energy, the direct supervision of any employee or employees whose duties include the marketing of energy, the provision of consulting services to any person whose duties include the marketing of energy,

or the direct supervision of any employee or employees whose duties include the marketing of energy, I will not use or disclose information contained in any Protected Materials obtained through this proceeding, except while employed by a Reviewing Representative for purposes of the development, establishment, implementation, and operation of a program of Resource Adequacy Requirements.

I acknowledge that using or disclosing information contained in any Protected Materials in violation of the preceding paragraph constitutes a violation of the Protective Order. Notwithstanding any other provision of this paragraph, with respect to an ISO Reviewing Representative only, participation in the ISO's ordinary operation of the ISO-controlled grid and in its ordinary administration of the ISO administered markets, including markets for ancillary services, supplemental energy, congestion management, and local area reliability services, shall not be deemed to be a violation of this paragraph or the Protective Order.

4. I hereby agree to submit to the jurisdiction of the California Public Utilities Commission ("CPUC") for the enforcement of the undertakings I have made hereby and I waive any objection to venue laid with the Commission for enforcement of the order.

5. I acknowledge that any violation of the Protective Order shall constitute a violation of an order of the CPUC and that the parties to this proceeding and Commission Staff reserve their rights to pursue any legal or equitable remedies that may be available in the event of an actual or anticipated disclosure of Protected Materials, including misdemeanor violation under Public Utilities Code § 2112.

Dated: \_\_\_\_\_

BY: \_\_\_\_\_

TITLE: \_\_\_\_\_

REPRESENTING: \_\_\_\_\_

**ATTACHMENT B TO SECOND REVISED PROTECTIVE ORDER**

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Consider Refinements to and Further Development of the Commission's Resource Adequacy Requirements Program.

Rulemaking 05-12-013  
(Filed December 15, 2005)

**CONFIDENTIALITY AGREEMENT BETWEEN THE CALIFORNIA PUBLIC UTILITIES COMMISSION AND THE CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION**

**A. PURPOSE**

In connection with the development, establishment, and implementation of a program of Resource Adequacy Requirements in this proceeding, The California Energy Resources Conservation and Development Commission ("CEC") will review, analyze, compile, and adjust load forecasts and data and qualifying resource data submitted to the California Public Utilities Commission ("Commission") by load-serving entities (LSEs) pursuant to order of the Assigned Administrative Law Judge, the Assigned Commissioner, or the Commission. The CEC agrees to keep this information confidential in its entirety, disclosing it only to its employees and contractors whose work requires them to review and analyze such data.

**B. CONFIDENTIALITY AGREEMENT**

This agreement is limited to records that are not open to public inspection, that are in the possession and control of the Commission, and that are identified above.

The Commission shall permit the CEC to review and copy the records identified above that are not open to public inspection ("protected materials," or, hereinafter, "confidential records"), upon the representation of the Executive Director of the CEC that the confidentiality of such records will be maintained

and that they will not be made available for inspection by any other governmental agency, or by the public, except as provided for herein.

The CEC agrees that the confidential records identified above shall be released only to persons who are authorized in writing by the Executive Director of the CEC to obtain the confidential records and, to the extent applicable, who have executed a nondisclosure certificate in accordance with the Protective Order making reference hereto, and that the CEC will ensure that each of its employees and contractors who have access to the confidential records is informed that they are subject to the requirements of this confidentiality agreement.

The CEC shall take reasonable security precautions to keep confidential the records provided to the CEC pursuant to this agreement. The CEC shall notify the Commission immediately upon the discovery of any unauthorized use or disclosure of the confidential records or of any other breach of this agreement, and will cooperate in every reasonable way to help the Commission prevent further unauthorized disclosure or use of the confidential records covered by this agreement.

The Commission reserves its authority under Section 583 of the California Public Utilities Code and General Order 66-C to consider and determine whether the records identified above should be made available for public inspection. The CEC agrees that its Executive Director will not exercise his authority under California Code of Regulations, title 20, section 2507(e), and will not release any confidential records or other documents designated as confidential by the CPUC in R.04-04-003 and R.05-12-013 unless explicitly authorized by the CPUC or ordered by a court of competent jurisdiction.

In the event the CEC determines for any reason that it is required, or that it would be desirable, to disclose or make available the contents of the confidential records identified above to other governmental agencies or to the public, the CEC agrees not to do so without first notifying the Commission of its intent and the reason for the requested disclosure. The CEC further agrees that such notice shall be given no less than 20 days prior to the planned disclosure in order that the Commission, the Assigned Commissioner for R.04-04-003 and R.05-12-013, the Assigned Administrative Law Judge (ALJ) for those proceedings or the Law and Motion ALJ, as the case may be, can give adequate consideration, in accordance with Section 583 of the Public Utilities Code and the Commission's General order 66-C, to the issue of whether it is in the public interest to make

such records available to other governmental agencies or to the public. The CEC agrees to abide by the determination of the Commission, the Assigned Commissioner or the applicable ALJ on this issue, but may appeal such determination pursuant to the CPUC's Rules of Practice and Procedure.

With respect to the use of data by the CEC contained in the confidential records subject to this agreement ("confidential data"), it shall be a rebuttable presumption that (i) any study that incorporates, describes or otherwise employs such confidential data in a manner that could reveal all or part of the confidential data, or (ii) any model that relies upon such confidential data for algorithms or other computation(s) critical to the functioning of the model, shall also be considered a confidential record subject to Section 583 of the Public Utilities Code, the Commission's General Order 66-C, and this agreement. However, models that merely use confidential data as inputs will not themselves be considered such confidential records. It shall also be a rebuttable presumption that where the inputs to studies or models include confidential data, or where the outputs of such studies or models reveal the inputs or can be processed to reveal the confidential data, such inputs and/or outputs shall be considered confidential records subject to this agreement, unless such inputs and/or outputs have been redacted or aggregated to the extent that the data cannot be "reverse engineered". Any disputes concerning the appropriate scope of redaction or aggregation that the CEC and the party producing the confidential records cannot resolve shall be presented for resolution to the Assigned ALJ for R.04-04-003 and R.05-12-013 or to the Law and Motion ALJ.

This Agreement shall continue in effect unless or until either of the undersigned parties determines that the agreement should be terminated. Unless otherwise provided for by the written agreement of both the CEC and the Commission, unilateral termination of this agreement shall be effected no sooner than 30 days from the date that either party provides notice, in writing, of its intent to terminate this agreement. All obligations created by this agreement during its term shall survive termination of the agreement.

This agreement shall not be modified except by a written agreement dated subsequent to the date of this agreement and signed by authorized representatives of both parties. None of the provisions of this agreement shall be deemed to have been waived by any act or acquiescence on the part of either party, its agents, or employees, but only by an instrument in writing signed by an authorized representative of the party. No waiver of any provisions of this

agreement shall constitute a waiver of any other provision(s) or of the same provision on another occasion.

If any provision of this agreement shall be held by a court of competent jurisdiction to be illegal, invalid or unenforceable, the remaining provisions shall remain in full force and effect.

Name \_\_\_\_\_

Name \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

Executive Director, California  
Energy Commission

General Counsel, California  
Public Utilities Commission

Dated: \_\_\_\_\_

Dated: \_\_\_\_\_

**(END OF APPENDIX A)**

**INFORMATION REGARDING SERVICE**

I have provided notification of filing to the electronic mail addresses on the attached service list.

Upon confirmation of this document's acceptance for filing, I will cause a Notice of Availability of the filed document to be served upon the service list to this proceeding by U.S. mail. The service list I will use to serve the Notice of Availability of the filed document is current as of today's date.

Dated February 1, 2007, at San Francisco, California.

/s/ TERESITA C. GALLARDO  
Teresita C. Gallardo

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