## BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



Application of Pacific Gas and Electric Company for Compliance Review of Utility Owned Generation Operations, Electric Energy Resource Recovery Account Entries, Contract Administration, Economic Dispatch of Electric Resources, Utility Owned Generation Fuel Procurement, Diablo Canyon Seismic Studies Balancing Account, and Other Activities for the Period January 1 through December 31, 2016

A1702005 Application 17-02-\_\_\_\_

(U 39 E)

## APPLICATION OF PACIFIC GAS AND ELECTRIC COMPANY (U 39 E) FOR COMPLIANCE REVIEW OF UTILITY OWNED GENERATION OPERATIONS, ELECTRIC ENERGY RESOURCE RECOVERY ACCOUNT ENTRIES, CONTRACT ADMINISTRATION, ECONOMIC DISPATCH OF ELECTRIC RESOURCES, UTILITY OWNED GENERATION FUEL PROCUREMENT, DIABLO CANYON SEISMIC STUDIES BALANCING ACCOUNT, AND OTHER ACTIVITIES FOR THE PERIOD JANUARY 1 THROUGH DECEMBER 31, 2016

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## ACRONYM LIST

Acronym	<u>Full Title</u>
А.	Application
BPP	Bundled Procurement Plan
Commission	California Public Utilities Commission
CPUC	California Public Utilities Commission
СТС	Ongoing Competition Transition Charge
D.	Decision
DCPP	Diablo Canyon Nuclear Power Plant
DCSSBA	Diablo Canyon Seismic Studies Balancing Account
ERRA	Energy Resource Recovery Account
FF&U	Franchise Fees and Uncollectibles
GTSR	Green Tariff Shared Renewables
GTSRBA	Green Tariff Shared Renewables Balancing Account
GTSRMA	Green Tariff Shared Renewables Memorandum Account
LTSP	Long Term Seismic Program
MTCBA	Modified Transition Cost Balancing Account
ОР	Ordering Paragraph
ORA	Office of Ratepayer Advocates
PG&E	Pacific Gas and Electric Company
QF	Qualifying Facility
RPS	Renewable Portfolio Standard
RPSCMA	Renewable Portfolio Standard Cost Memorandum Account
SCE	Southern California Edison Company
SDG&E	San Diego Gas & Electric Company
STARS	Strategic Teaming and Resource Sharing
UOG	Utility-Owned Generation
Utilities	PG&E, SCE, and SDG&E collectively

## BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of Pacific Gas and Electric Company for Compliance Review of Utility Owned Generation, Electric Energy Resource Recovery Account Entries, Contract Administration, Economic Dispatch of Electric Resources, Utility Retained Generation Fuel Procurement, and Other Activities for the Period January 1 through December 31, 2016

Application 17-02-\_\_\_\_

(U 39 E)

## APPLICATION OF PACIFIC GAS AND ELECTRIC COMPANY (U 39 E) FOR COMPLIANCE REVIEW OF UTILITY OWNED GENERATION OPERATIONS, ELECTRIC ENERGY RESOURCE RECOVERY ACCOUNT ENTRIES, CONTRACT ADMINISTRATION, ECONOMIC DISPATCH OF ELECTRIC RESOURCES, UTILITY OWNED GENERATION FUEL PROCUREMENT, DIABLO CANYON SEISMIC STUDIES BALANCING ACCOUNT, AND OTHER ACTIVITIES FOR THE PERIOD JANUARY 1 THROUGH DECEMBER 31, 2016

#### I. INTRODUCTION

Pacific Gas and Electric Company ("PG&E") submits this Application for Energy Resource Recovery Account ("ERRA") compliance review for the record period January 1 through December 31, 2016, pursuant to California Public Utilities Code Section 454.5(d), Rules 2.1 and 3.2 of the Rules of Practice and Procedure of the California Public Utilities Commission ("Commission"), and relevant Commission decisions. PG&E respectfully requests that the Commission find that during the record period PG&E has complied with its Commission-approved Bundled Procurement Plan ("BPP") in the areas of fuel procurement, administration of power purchase contracts, greenhouse gas compliance instrument procurement, and least cost dispatch of electric generation resources. PG&E requests that the Commission find that during the record period PG&E has managed its utility-owned generation ("UOG") facilities reasonably. PG&E requests that the Commission find that the record period expenditures in the Diablo Canyon Seismic Studies Balancing Account ("DCSSBA") and the Green Tariff Shared Renewables Memorandum Account ("GTSRMA") were reasonable, and that the record period entries in the Green Tariff Shared Renewables Balancing Account ("GTSRBA") were consistent with applicable tariffs and Commission directives.

PG&E also requests that the Commission approve the cost recovery proposed in PG&E's Prepared Testimony, which is being provided concurrent with this Application. Specifically, PG&E is seeking recovery of revenue requirements totaling \$5.689 million, not including associated interest and franchise fees and uncollectibles ("FF&U")<sup>1</sup>, for the DCSSBA and the Renewables Portfolio Standard Cost Memorandum Account ("RPSCMA").

## II. BACKGROUND

In 2002, the California Legislature and the Commission established the regulatory framework for PG&E, Southern California Edison Company ("SCE"), and San Diego Gas & Electric Company ("SDG&E") (collectively, the "utilities") to resume electricity procurement, beginning January 1, 2003. Public Utilities Code Section 454.5(d)(2) provided for a procurement plan that would:

Eliminate the need for after-the-fact reasonableness reviews of an electrical corporation's actions in compliance with an approved procurement plan, including resulting electricity procurement contracts, practices, and related expenses. However, the commission may establish a regulatory process to verify and assure that each contract was administered in accordance with the terms of the contract, and contract disputes which may arise are reasonably resolved.

 $<sup>^{1}</sup>$  The final amounts for interest and FF&U are dependent upon when PG&E's application is approved, and PG&E proposes to update the interest and FF&U components accordingly upon approval.

In Decision ("D.") 02-10-062, the Commission implemented Section 454.5(d) by establishing ERRA balancing accounts for PG&E and the other utilities, requiring the utilities to track fuel and purchased power revenues against actual recorded costs,<sup>2</sup> and to establish an annual ERRA compliance review for the previous year. Since D.02-10-062 was issued, the Commission has addressed PG&E's ERRA compliance applications in a number of proceedings.<sup>3</sup>

In D.15-10-031, the Commission approved PG&E's 2014 BPP. The BPP was in effect during the entire 2016 record period and is the basis for PG&E's 2016 compliance activities.

The ERRA regulatory process includes two annual proceedings - the first is an annual ERRA *Compliance* proceeding to review the utility's compliance in the preceding year regarding energy resource contract administration, least-cost dispatch, fuel procurement, and the ERRA balancing account, and the second is an annual ERRA *Forecast* proceeding to adopt a forecast of the utility's electric procurement cost revenue requirement and electricity sales for the coming year. PG&E's last ERRA *Forecast* proceeding, for forecast year 2017, was filed as Application ("A.") 16-06-003 and was approved by the Commission in D.16-12-038.

 $<sup>^2</sup>$  The ERRA records energy costs associated with serving bundled electric customers. These costs include post-2002 contracted resource costs, fuel costs of PG&E-owned generation resources, qualifying facility ("QF") and purchased power costs, and other electric procurement costs such as natural gas hedging and collateral costs. The Ongoing Competition Transition Charge ("CTC") forecast revenue requirement consists of the above-market costs associated with eligible contract arrangements entered into before December 20, 1995, and QF contract restructuring costs. Ongoing CTC costs are recorded in the Modified Transition Cost Balancing Account ("MTCBA").

<sup>&</sup>lt;sup>3</sup> See D.05-04-036 (January through May 2003); D.05-07-015 (June through December 2003); D.05-11-007 (2004); D.06-12-009 (2005), D.07-11-027 (2006), D.08-10-002 (2007), D.09-12-002 (2008), D.11-07-039 (2009); D.13-10-041 (2010); D.14-01-011 (2011); D.15-05-006 (addressing least-cost dispatch issues from the 2010 ERRA compliance proceeding); D.15-12-015 (modifying D.15-05-006); D.16-04-006 (2012); D.16-12-045 (2014).

#### **III. STANDARD OF REVIEW AND COMMISSION REQUIREMENTS**

The Commission has issued a number of decisions discussing the standards of review for specific aspects of the utilities' ERRA Compliance applications, as well as requirements for additional information that should be included in ERRA Compliance applications. In general, PG&E has the burden of proof in ERRA Compliance proceedings, and satisfies that burden of proof based on a preponderance of the evidence.<sup>4</sup> In addition to this general principle regarding the burden of proof, the Commission has also adopted specific standards of review for various aspects of the ERRA Compliance application. Below, PG&E provides an overview of the standards of review for this Application, as well as Commission requirements for additional information and materials to be included in PG&E's ERRA Compliance application, testimony and workpapers.

#### A. Least-Cost Dispatch

In D.15-05-006, as modified by D.15-12-015, the Commission adopted, with minor modifications, the *Joint Utilities' Proposal for the Demonstration of Least-Cost Dispatch* beginning with the least-cost dispatch showing in this Application.<sup>5</sup> The Commission also required the utilities to include in their 2015 ERRA Compliance applications information identified in the *Metrics for Demand Response* proposed by the Office of Ratepayer Advocates ("ORA").<sup>6</sup> The Commission consolidated the joint utilities' proposal, with modifications, and ORA's demand response metrics in Attachment A to D.15-12-015. PG&E's showing in this Application is consistent with the Commission's requirements in D.15-05-006 and D.15-12-015.

<sup>&</sup>lt;sup>4</sup> D.16-04-006 at p. 11.

<sup>&</sup>lt;sup>5</sup> D.15-05-006, Ordering Paragraph ("OP") 1.

<sup>&</sup>lt;sup>6</sup> *Id.*, OP 3.

In addition, PG&E and ORA entered into a settlement in the 2014 ERRA Compliance proceeding ("2014 ERRA Settlement") that included some agreements related to the least-cost dispatch and demand response showings in future ERRA Compliance proceedings.<sup>7</sup> The Commission approved the 2014 ERRA Settlement in D.16-12-045, and thus PG&E is incorporating the least-cost dispatch and demand response requirements from the 2014 ERRA Settlement into this Application. The least-cost dispatch and demand response showing for the record period is included in Chapter 1 of PG&E's Prepared Testimony and the detailed workpapers associated with Chapter 1.

## **B.** Utility-Owned Generation Operation

With regard to the operation of UOG resources, the Commission has applied a reasonable manager standard.<sup>8</sup> Under the reasonable manager standard,

utilities are held to a standard of reasonableness based upon the facts that are known or should have been known at the time. The act of the utility should comport with what a reasonable manager of sufficient education, training, experience, and skills using the tools and knowledge at his or her disposal would do when faced with a need to make a decision and act.<sup>9</sup>

The utility has the burden of proof to show that the reasonable manager standard has been met. For purposes of this Application, Chapters 2-4 of the Prepared Testimony and the corresponding workpapers satisfy PG&E's burden of proof that it operated its UOG facilities in compliance with the Commission's reasonable manager standard.

<sup>&</sup>lt;sup>2</sup> See Pacific Gas and Electric Company's and the Office of Ratepayer Advocates' Motion for Approval of Settlement Motion for Approval of Proposed Settlement, filed September 10, 2015 in A.15-02-023.

<sup>&</sup>lt;sup>8</sup> D.11-10-002 at p. 11; D.16-04-006 at pp. 11-12.

<sup>&</sup>lt;sup>9</sup> Id. at p. 11, n. 2 (quoting D.90-09-088, 37 CPUC 2d 488, 499 (1990)).

## C. Contract Administration, Fuel Costs, and Hedging

With regard to contract administration, the Commission reviews whether procurement contracts have been administered prudently and in compliance with the contract provisions.<sup>10</sup> In Chapter 8 of the Prepared Testimony and the corresponding workpapers, PG&E demonstrates that it prudently administered its contracts.

PG&E also recovers fuel costs associated with its UOG facilities, as well as some third-party contracts, through ERRA. In Chapter 6 of the Prepared Testimony, PG&E describes its fuel costs and demonstrates that it acted as a reasonable manager and consistent with its BPP authority with regard to fuel procurement during the record period. Chapter 6 also describes the electric portfolio hedging activities that occurred during 2016, and demonstrates that these activities were consistent with PG&E's hedging authority under the Commission-approved BPP.

## D. The Diablo Canyon Seismic Studies Balancing Account, The Green Tariff Shared Renewables Memorandum Account, The Green Tariff Shared Renewables Balancing Account, And The Renewables Portfolio Standard Cost Memorandum Account

#### 1. The Diablo Canyon Seismic Studies Balancing Account

In D.10-08-003, the Commission granted PG&E's request to comply with the California Energy Commission's recommendation to perform additional seismic studies in and around the Diablo Canyon Nuclear Power Plant ("DCPP") as a part of the relicensing process. On September 13, 2012, the Commission approved D.12-09-008 which: (1) authorized PG&E to record and recover its actual costs of implementing DCPP seismic activities;<sup>11</sup> and (2) directed PG&E to recover balances in the DCSSBA, including balances recorded in the Independent Peer

 $<sup>\</sup>frac{10}{10}$  D.11-07-039 at p. 9; *see also* D.16-04-006 at p. 12 ("prudent" management is the same as the "reasonable" manager standard).

<sup>&</sup>lt;sup>11</sup> D.12-09-008 at OP 1.

Review Panel subaccount, in PG&E's annual ERRA Compliance proceedings.<sup>12</sup> PG&E is required to provide support for the amounts actually incurred and recorded in the DCSSBA, and show that these amounts are consistent with PG&E's request in its seismic studies application (*i.e.*, A.10-01-014) and were reasonably incurred.<sup>13</sup>

In D.14-08-032, the Commission directed that costs associated with PG&E's Long Term Seismic Program ("LTSP") be transferred to the DCSSBA and that the LTSP costs be reviewed as part of the ERRA compliance review.<sup>14</sup>

In Chapter 5 of PG&E's Prepared Testimony and the corresponding workpapers, PG&E provides an accounting of amounts actually incurred and recorded in the DCSBBA for the record period, and demonstrates that the amounts are reasonable. Chapter 14 sets out PG&E's cost recovery request associated with the DCSSBA.

#### 2. The Green Tariff Shared Renewables Memorandum Account

In D.15-01-051, the Commission approved the Green Tariff Shared Renewables ("GTSR") Programs for PG&E, SCE, and SDG&E. As part of that, for each utility the Commission established a GTSRMA to cover administrative and marketing costs associated with the utility's GTSR program.<sup>15</sup> The reasonableness of costs recorded in a utility's GTSRMA is subject to review in the utility's ERRA compliance proceedings.<sup>16</sup> Chapter 11 of the Prepared Testimony describes the amounts incurred and recorded in PG&E's GTSRMA during the record period, and that they were reasonably incurred.

 $<sup>\</sup>frac{12}{12}$  *Id.* at OPs 4 and 10.

<sup>&</sup>lt;sup>13</sup> *Id.*; *see also* D.16-04-006 at p. 12.

<sup>&</sup>lt;sup>14</sup> D.14-08-032 at p. 411.

<sup>&</sup>lt;sup>15</sup> D.15-01-051 at pp. 112-15.

<sup>&</sup>lt;sup>16</sup> D.15-01-051 at p. 113.

#### 3. The Green Tariff Shared Renewables Balancing Account

In D.15-01-051, the Commission also established the GTSRBA.<sup>17</sup> Chapter 11 also describes the amounts incurred and recorded in the GTSRBA during the record period, demonstrating that they were in compliance with applicable tariffs and Commission directives.

#### 4. The Renewables Portfolio Standard Cost Memorandum Account

In D.06-10-050, the Commission established the RPSCMA to track the third-party consultant costs incurred by the Commission and paid by PG&E in connection with the Commission's implementation and administration of the Renewables Portfolio Standard ("RPS").<sup>18</sup> PG&E pays its share of the invoices, after they are approved by the Commission, and records the amounts in the RPSCMA. Chapter 12 includes a description of the RPSCMA, and Chapter 14 sets out PG&E's cost recovery request associated with the RPSCMA.

## E. Additional ERRA Application Requirements

In recent years, a number of Commission decisions and/or settlements in earlier ERRA Compliance proceedings have required specific items to be included in ERRA Compliance applications. In addition to the items described above, PG&E is providing in its Prepared Testimony and/or workpapers information consistent with Commission directives and/or earlier settlements. The following table summarizes additional ERRA Application requirements adopted by the Commission in decisions or when it approved settlements, including the subject area, a brief description, source of the requirement, and the location in PG&E's testimony or workpapers. The requirements are organized chronologically to reflect when they were adopted by the Commission:

<sup>&</sup>lt;sup>17</sup> D.15-01-051, at Finding of Fact 145.

<sup>&</sup>lt;sup>18</sup> D.06-10-050, at OP 8.

Subject Area	Description	Source of Requirement	Location in Prepared Testimony or Workpapers
Generation Fuel Costs	Fuelco information	D.05-09-006, Attachment A (Settlement Agreement, ¶ 4)	Chapter 6
Hedging	Include a "high level discussion of [PG&E's] internal procedures and controls for ensuring compliance with Commission- approved hedging plans."	D.11-07-039, OP 3	Chapter 6
STARs Alliance Costs	STARS Alliance activities and operating costs	D.12-05-010, OP 3	Chapter 6 and associated workpapers
Diablo Canyon Seismic Studies	Recover balances in the DCSSBA ( <i>i.e.</i> , the Diablo Canyon Seismic Studies Balancing Account), including balances recorded in the Independent Peer Review Panel subaccount	D.12-09-008, Ops 4 and 10	Chapter 5 and associated workpapers
Audit Plan	Provision of a draft audit plan to ORA in November and meetings to review the draft audit plan	D.14-01-011, Attachment A, §2.4.1 (2011 ERRA Settlement)	Provided to ORA on November 30, 2016
Least Cost Dispatch	Review and document material changes to LCD business processes	D.14-01-011, Attachment A, §2.4.2 (2011 ERRA Settlement)	Chapter 1 and associated workpapers
Least Cost Dispatch	Document review and justify changes to LCD models	D.14-01-011, Attachment A, §2.4.2 (2011 ERRA Settlement)	Chapter 1 and associated workpapers
ERRA Balancing Account	Audit of ERRA balancing account	D.14-01-011, Attachment A, §2.4.3 (2011 ERRA Settlement)	Not applicable <sup>19</sup>
UOG Outages	PG&E will address UOG outages and associated fuel costs, if applicable, in future ERRA Compliance proceedings	D.14-01-011, Attachment A, §2.4.4 (2011 ERRA Settlement)	Chapters 2-4, 6 and associated workpapers

 $<sup>\</sup>frac{19}{10}$  The ERRA balancing account audit is only required every four (4) years. Since the last audit was performed for the 2013 record period, the next audit will not be required until the 2017 record period.

Subject Area	Description	Source of Requirement	Location in Prepared Testimony or Workpapers
Long-Term Seismic Program Costs	Include LTSP costs in DCSSBA for review in ERRA compliance proceeding	D.14-08-032 at p. 411	Chapter 5 and associated workpapers
Least Cost Dispatch	Include LCD showing and metrics for economically triggered demand response programs	D.15-05-006 and D.15-12-015	Chapter 1 and associated workpapers
Green Tariff Shared Renewables	Review GTSR Program administration and marketing costs for the record period	D.15-01-051 at p. 113	Chapter 11 and associated workpapers
Green Tariff Shared Renewables	Review GTSR balancing account entries, including true- up of costs and revenues	D.15-01-051, Conclusion of Law 59	Chapter 11
Least Cost Dispatch	Specified Demand Response Program Metrics included in least cost dispatch chapter	D.16-12-045, Settlement § 2.1 (2014 ERRA Settlement)	Chapter 1
Least Cost Dispatch	Independent review by outside party of PG&E's process for short term load and price forecasts (review to be on a one-time basis, not annual)	D.16-12-045, Settlement § 2.2 (2014 ERRA Settlement)	Chapter 1
Least Cost Dispatch	Evaluation of price forecast accuracy for all days of record period	D.16-12-045, Settlement § 2.3 (2014 ERRA Settlement)	Chapter 1 and associated workpapers
Least Cost Dispatch	Description of decision- making process re use of proxy or registered costs for resources	D.16-12-045, Settlement § 2.4	Chapter 1
Least Cost Dispatch	Information regarding resources that did not have bids submitted	D.16-12-045, Settlement § 2.5	Chapter 1 (non- specific, non- confidential); Workpapers (specific, confidential)
Least Cost Dispatch	Independent review by outside party of PG&E's hydro dispatch model (review to be on a one-time basis, not annual)	D.16-12-045, Settlement § 2.6 (2014 ERRA Settlement)	Chapter 1

Subject Area	Description	Source of Requirement	Location in Prepared Testimony or Workpapers
Least Cost Dispatch	PG&E and ORA to work informally to address hydro- self-scheduling documentation and information concerning dispatchable renewable resources to be included in future ERRA Compliance applications	D.16-12-045, Settlement §§ 2.7-2.8 (2014 ERRA Settlement)	Chapter 1
Demand Response	Definition of "operational constraints" as a reason not to dispatch when DR program economic triggers are met	D.16-12-045, Settlement § 3.2 (2014 ERRA Settlement)	Chapter 1
Demand Response	General set of guidelines for situations in which "customer fatigue" may occur in connection with DR programs	D.16-12-045, Settlement § 3.2 (2014 ERRA Settlement)	Chapter 1
Demand Response	Definition of "opportunity cost" as a reason not to dispatch DR programs when economic triggers are met	D.16-12-045, Settlement § 3.6 (2014 ERRA Settlement)	Chapter 1
Demand Response	Develop quantitative opportunity cost measure as a metric	D.16-12-045, Settlement §§ 3.8-3.9 (2014 ERRA Settlement)	Chapter 1
Maximum Disallowance Amount	Standard of Conduct 4 maximum disallowance amount and associated workpapers	D.16-12-045, Settlement § 5.3 (2014 ERRA Settlement)	Chapter 13
Incentive for Distributed Energy Resources	Review and recovery of incentive payments for certain distributed energy resources	D.16-12-036, OP 22	Not applicable to this ERRA Compliance application

In addition to settlements in the 2011 and 2014 ERRA Compliance proceedings,

PG&E and ORA also entered into a settlement in the 2015 ERRA Compliance proceeding

(A.16-02-019).<sup>20</sup> Although the Commission has not yet approved the 2015 ERRA Settlement,

 $<sup>\</sup>frac{20}{20}$  See Joint Motion of Pacific Gas and Electric Company (U 39 E) and the Office of Ratepayer Advocates for Approval of Proposed Settlement, filed November 16, 2016.

PG&E has included in this Application the applicable settlement requirements identified in the table below:

Subject Area	Description	Source of Requirement	Location in Prepared Testimony or Workpapers
Least Cost Dispatch	PG&E will report in its 2016 ERRA Compliance testimony a demonstration of its revisions and updates of strategies based on above- normal deviations in forecasts	2015 ERRA Settlement, § 1.1.1	Chapter 1
STARS Alliance	Submit the results of the STARS Alliance audit to ORA and the Commission as a part of its 2016 ERRA Compliance Application	2015 ERRA Settlement, § 4.1	Chapter 6

# IV. OVERVIEW OF PREPARED TESTIMONY

PG&E's Prepared Testimony in support of this Application, which is being served to

ORA concurrent with the Application, consists of one exhibit, which is identified as Exhibit

PG&E-1, which is the public version of PG&E's Prepared Testimony, and Exhibit PG&E-1C,

which is the confidential version of PG&E's Prepared Testimony. Exhibit PG&E-1 is organized

into fourteen chapters, and an appendix, as follows:

Chapter 1	Least Cost Dispatch and Economically Triggered Demand Response
Chapter 2	Utility-Owned Generation: Hydroelectric
Chapter 3	Utility-Owned Generation: Fossil and Other Generation
Chapter 4	Utility-Owned Generation: Nuclear
Chapter 5	Costs Incurred And Recorded In The Diablo Canyon Seismic Studies Balancing Account
Chapter 6	Generation Fuel Costs And Electric Portfolio Hedging
Chapter 7	Greenhouse Gas Compliance Instrument Procurement

Chapter 8	Contract Administration
Chapter 9	CAISO Settlements and Monitoring
Chapter 10	Demand Response Aggregator Managed Portfolio Agreement Administration
Chapter 11	Costs Incurred And Recorded in the Green Tariff Shared Renewables Memorandum Account And The Green Tariff Shared Renewables Balancing Account
Chapter 12	Summary of ERRA Entries for the Record Period
Chapter 13	Maximum Potential Disallowance for Violating Standard of Conduct 4
Chapter 14	Cost Recovery and Revenue Requirements
Appendix A	Statements of Qualifications

period January 1 through December 31, 2016, PG&E complied with its BPP in the areas of fuel procurement for utility retained generation, administration of power purchase contracts, greenhouse gas compliance instrument procurement, and least cost dispatch of electric generation resources. In addition, the testimony demonstrates that PG&E satisfied the reasonable manager standard for the operation of its UOG facilities,

This testimony, and the corresponding workpapers, demonstrate that during the record

The testimony demonstrates that PG&E made appropriate entries to its ERRA, DCSSBA, and GTSRMA. It also demonstrates that the cost recovery proposal in Chapter 14 is just and reasonable and should be adopted.

PG&E will provide a public (redacted) version of its Prepared Testimony to parties who request a copy and will also provide a confidential (unredacted) version to parties who request a copy and execute a Non-Disclosure Agreement.

## V. INFORMATION REQUIRED BY THE COMMISSION'S RULES OF PRACTICE AND PROCEDURE STATUTORY AND OTHER AUTHORITY (RULE 2.1)

PG&E files this Application pursuant to Sections 451, 454, 454.5, and 701 of the Public Utilities Code of the State of California, the Commission's Rules of Practice and Procedure, and

prior decisions, orders and resolutions of the Commission, including, but not limited to,

D.02-10-062, D.02-12-074, D.03-06-067, D.07-12-052, D.08-11-008, D.12-01-033,

D.12-04-046, D.14-08-032, D.15-01-051, D.15-05-006, D.15-10-031, D.15-12-015, and

Commission Resolutions concerning approval of or modifications to PG&E's 2014 BPP.

## A. Legal Name and Principal Place of Business (Rule 2.1(a))

The legal name of the Applicant is Pacific Gas and Electric Company. PG&E's principal

place of business is 77 Beale Street, San Francisco, California, 94105.

## B. Correspondence, Communications, and Service (Rule 2.1(b))

All correspondence, communications, and service of papers regarding this Application

should be directed to:

Charles Middlekauff Law Department Pacific Gas and Electric Company P.O. Box 7442 (B30A) San Francisco, CA 94120-7442 Telephone: (415) 973-6971 Facsimile: (415) 973-5520 E-mail: <u>crmd@pge.com</u> Leslie Almond Regulatory Affairs Pacific Gas and Electric Company P.O. Box 770000 (B23A) San Francisco, CA 94177-0001 Telephone: (415) 973-1803 Facsimile: (415) 973-6520 E-mail: <u>lea6@pge.com</u>

## C. Proposed Categorization (Rule 2.1(c))

PG&E proposes that this Application be categorized as a ratesetting proceeding.

## D. Need for Hearings (Rule 2.1(c))

PG&E anticipates that evidentiary hearings may be requested by other parties to this proceeding, but the need for evidentiary hearings will depend on the degree to which and grounds on which other parties might contest the proposals contained in this Application. While PG&E hopes to resolve the issues raised in this Application without hearings, such as through more informal procedures including discovery, evidentiary hearings may be necessary.

## E. Issues to Be Considered (Rule 2.1(c))

PG&E proposes that the following issues be considered in this proceeding for the 2016

record period:

- 1. Did PG&E administer and manage its UOG facilities prudently;
- 2. Did PG&E prudently manage UOG outages and associated fuel costs;
- 3. Did PG&E prudently administer and manage its QF and non-QF contracts in accordance with the contracts' provisions;
- 4. Did PG&E achieve least-cost dispatch of its energy resources;
- 5. Were PG&E's entries in the ERRA for 2016 reasonable;
- 6. Were the costs incurred and recorded in the DCSSBA in 2016 reasonable and did PG&E meet its burden of proof regarding its claim for cost recovery;
- 7. Were the costs incurred and recorded in the GTSRMA in 2016 reasonable;
- 8. Were the costs incurred and recorded in the GTSRBA in 2016 in compliance with applicable tariffs and Commission directives;
- 9. Did PG&E's Greenhouse Gas Compliance Instrument Procurement comply with the 2014 BPP; and
- 10. Should PG&E's request to recover \$5.689 million, not including interest and FF&U, be approved?

## F. Relevant Safety Considerations (Rule 2.1(c))

In D.16-01-017, the Commission amended Rule 2.1(c) requiring an applicant to identify

all relevant safety considerations implicated by an Application to which the assigned

Commissioners and presiding officer could refer to during the proceeding. In order to ensure

that safety considerations have received full consideration by parties and the Commission,

PG&E's Prepared Testimony includes specific discussions which detail PG&E's efforts to

promote public safety: Chapters 2 and 3 discusses PG&E's commitment to safety at PG&E-

owned generation facilities and Chapter 8 discusses PG&E's protocols and practices related to the administration of third-party power contracts. In addition, as the Commission explained in D.14-12-053, the "[s]afe and reliable provision of utilities at predictable rates promotes public safety."<sup>21</sup> Chapters 5-7, 9-12, and 14 of PG&E's Prepared Testimony demonstrate that the costs incurred by PG&E during the record period were reasonable, that the entries to the ERRA balancing account were appropriate, and that the seismic studies and GTSR Program administration costs incurred by PG&E are reasonable and result in predictable rates for customers.

## G. Procedural Schedule (Rule 2.1(c))

PG&E has consulted with ORA with respect to the procedural schedule, and ORA has indicated that they do not oppose the following procedural schedule for this 2016 ERRA Compliance proceeding:

February 28, 2017	PG&E files Application	
	Notice of PG&E's Application appears in Daily Calendar	
30 days after Daily Calendar Notice	Protests and Responses filed and served	
10 days after Protests and Responses filed	Reply filed and served	
May 12, 2017	Prehearing conference	
June 16, 2017	ORA Report served and testimony from other intervenors (if any) served	
July 21, 2017	PG&E's Rebuttal testimony served	
September 6-7, 2017	Evidentiary Hearings (if needed)	
October 6, 2017	Concurrent Opening briefs filed	
October 27, 2017	Concurrent Reply briefs filed	
January 2018	Proposed Decision issued	
February 2018	Final Decision	

<sup>&</sup>lt;sup>21</sup> D.14-12-053 at pp. 12-13.

#### H. Articles of Incorporation (Rule 2.2)

PG&E is, and since October 10, 1905 has been, an operating public utility corporation organized under California law. It is engaged principally in the business of furnishing electric and gas services in California. A certified copy of PG&E's Restated Articles of Incorporation, effective April 12, 2004, was filed with the Commission on May 3, 2004 with PG&E's Application 04-05-005. These articles are incorporated herein by reference pursuant to Rule 2.2 of the Commission's Rules.

#### I. Authority to Increase Rates (Rule 3.2)

This application requests an increase in electric rates and is not a general rate increase application, so Rule 3.2 applies except for subsections (4), (6), (7), (8), and (9) of Rule 3.2(a).

#### J. Balance Sheet and Income Statement (Rule 3.2(a)(1))

PG&E's Balance Sheet and Income Statements for the period ending December 31, 2016 are attached as Exhibit A of this Application.

#### K. Statement of Presently Effective Rates (Rule 3.2(a)(2))

PG&E's presently effective electric rates were filed on January 17, 2017, in A.17-01-012 and are incorporated by reference herein.

#### L. Statement of Proposed Increases or Changes In Rates (Rule 3.2(a)(3))

Approval of this Application would increase electric rates for bundled service customers (those who receive electric generation as well as transmission and distribution service from PG&E) and for customers who purchase electricity from other suppliers (direct access and community choice aggregation) by less than one percent, therefore a statement setting forth PG&E's proposed increases or changes in electric rates is not required.

#### M. Summary of Earnings (Rule 3.2(a)(5) and (6))

The revenues, expenses, rate bases and rate of return for PG&E's Electric Department for the recorded year of 2015 are included in PG&E's Exhibit B, submitted in support of Application 16-10-019, and are incorporated herein by reference.

### N. Type of Rate Change Requested (Rule 3.2(a)(3) and (10))

Results of Operations at proposed rates are not required since the proposed changes in revenues do not exceed one percent. This Application would result in a slight increase to system average bundled customer electric rates. The electric revenue requested increase over current electric revenue would result in a 0.04 percent or \$0.05 increase in monthly electric bills for a typical customer using 500 kilowatts per month, from \$110.77 to \$110.82. Individual customers' bills may differ. This Application would minimally impact direct access and community choice aggregation customers with a 0.003 percent average increase to rates.

#### **O.** Notice to Governmental Entities (Rule 3.2 (b))

Within twenty (20) days of filing this Application, PG&E will mail or send electronically a notice stating in general terms the proposed revenues, rate changes and ratemaking mechanisms requested in this Application to parties listed in Exhibit B of this Application, including the State of California and cities and counties served by PG&E.

#### P. Publication (Rule 3.2(c))

Within twenty (20) days of filing this Application, PG&E will publish in newspapers of general circulation in each county in its service territory a notice of filing.

#### Q. Notice to Customers (Rule 3.2(d))

Within 45 days of filing this Application, PG&E will include notices with the regular bills mailed to all customers affected by the proposed changes, and within twenty days of completion of mailing PG&E will file proof of compliance with Rule 3.2(e).

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PG&E has served this Application on the official service lists for A.16-02-019 (2015

ERRA Compliance), A.11-11-019 (STARS Alliance exemption to affiliate transaction rules),

A.10-01-014 (Diablo Canyon Seismic Studies), and A.12-01-008, et al (GTSR program

application).

## VI. CONCLUSION

WHEREFORE, PG&E respectfully requests that the Commission issue a decision in this

proceeding that makes the following findings for the 2016 record period:

- 1. PG&E administered and managed its UOG facilities prudently;
- 2. PG&E prudently managed UOG outages and associated fuel costs;
- 3. PG&E prudently administered and managed its QF and non-QF contracts in accordance with the contracts' provisions;
- 4. PG&E achieved least-cost dispatch of its energy resources;
- 5. The entries in the ERRA for 2016 were reasonable;
- 6. The costs incurred and recorded in the DCSSBA in 2016 were reasonable and that PG&E has met its burden of proof regarding its claim for cost recovery;
- 7. The costs incurred and recorded in the GTSRMA in 2016 were reasonable;
- 8. The costs incurred and recorded in the GTSRBA in 2016 were in compliance with applicable tariffs and Commission directives;
- 9. PG&E's Greenhouse Gas Compliance Instrument Procurement complied with the 2014 BPP;
- ///
- |||

///

- 10. PG&E's request to recover \$5.689 million, not including interest and FF&U through December 31, 2016, should be approved; and
- 11. Any other remedy or relief the Commission deems appropriate.

Respectfully submitted,

PACIFIC GAS AND ELECTRIC COMPANY

By: /s/ Robert Kenney ROBERT KENNEY

Vice President, CPUC Regulatory Relations

CHARLES R. MIDDLEKAUFF MARK R. HUFFMAN Attorneys for Pacific Gas and Electric Company

By: <u>/s/ Charles Middlekauff</u> CHARLES MIDDLEKAUFF

Pacific Gas and Electric Company 77 Beale Street, B30A San Francisco, CA 94105 Telephone: (415) 973-6971 Facsimile: (415) 973-5520 E-mail: CRMd@pge.com

Dated: February 28, 2017

## VERIFICATION

I, the undersigned, say:

I am an officer of Pacific Gas and Electric Company, a corporation, and am authorized, pursuant to Rule 2.1 and Rule 1.11 of the Rules of Practice and Procedure of the CPUC, to make this Verification for and on behalf of said Corporation, and I make this Verification for that reason. I have read the foregoing Application and I am informed and believe that the matters therein concerning Pacific Gas and Electric Company are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct to the best of my knowledge.

Executed on February 28, 2017, at San Francisco, California.

By: <u>/s/ Robert Kenney</u>

ROBERT KENNEY Vice President, CPUC Regulatory Relations

# **EXHIBIT A**

## Pacific Gas and Electric Company CONSOLIDATED STATEMENTS OF INCOME (in millions)

	Ye	Year ended December 31,		
	2016	2016 2015		
Operating Revenues				
Electric	\$ 13,865	\$ 13,657	\$ 13,656	
Natural gas	3,802	3,176	3,432	
Total operating revenues	17,667	16,833	17,088	
Operating Expenses				
Cost of electricity	4,765	5,099	5,615	
Cost of natural gas	615	663	954	
Operating and maintenance	7,352	6,949	5,635	
Depreciation, amortization, and decommissioning	2,754	2,611	2,432	
Total operating expenses	15,486	15,322	14,636	
Operating Income	2,181	1,511	2,452	
Interest income	22	8	8	
Interest expense	(819)	(763)	) (720)	
Other income, net	88	87	77	
Income Before Income Taxes	1,472	843	1,817	
Income tax provision (benefit)	70	(19	) 384	
Net Income	1,402	862	1,433	
Preferred stock dividend requirement	14	14	14	
Income Available for Common Stock	\$ 1,388	\$ 848	\$ 1,419	

See accompanying Notes to the Consolidated Financial Statements.

#### Pacific Gas and Electric Company CONSOLIDATED BALANCE SHEETS (in millions)

	Balance at	Balance at December 31,	
	2016	2015	
ASSETS			
Current Assets			
Cash and cash equivalents	\$ 71	\$ 59	
Restricted cash	7	234	
Accounts receivable			
Customers (net of allowance for doubtful accounts of \$58 and \$54			
at respective dates)	1,252	1,106	
Accrued unbilled revenue	1,098	855	
Regulatory balancing accounts	1,500	1,760	
Other	801	284	
Regulatory assets	423	517	
Inventories			
Gas stored underground and fuel oil	117	126	
Materials and supplies	346	313	
Income taxes receivable	159	130	
Other	282	338	
Total current assets	6,056	5,722	
Property, Plant, and Equipment			
Electric	52,556	48,532	
Gas	17,853	16,749	
Construction work in progress	2,184	2,059	
Total property, plant, and equipment	72,593	67,340	
Accumulated depreciation	(22,012)	(20,617	
Net property, plant, and equipment	50,581	46,723	
Other Noncurrent Assets			
Regulatory assets	7,951	7,029	
Nuclear decommissioning trusts	2,606	2,470	
Income taxes receivable	70	135	
Other	1,110	958	
Total other noncurrent assets	11,737	10,592	
TOTAL ASSETS	\$ 68,374	\$ 63,037	

See accompanying Notes to the Consolidated Financial Statements.

#### Pacific Gas and Electric Company CONSOLIDATED BALANCE SHEETS (in millions, except share amounts)

	Balance at December 31,			
	2016		2015	
LIABILITIES AND SHAREHOLDERS' EQUITY				
Current Liabilities				
Short-term borrowings	\$	1,516	\$	1,019
Long-term debt, classified as current		700		160
Accounts payable				
Trade creditors		1,494		1,414
Regulatory balancing accounts		645		715
Other		453		418
Disputed claims and customer refunds		236		454
Interest payable		214		203
Other		2,072		1,750
Total current liabilities		7,330		6,133
Noncurrent Liabilities				
Long-term debt		15,872		15,577
Regulatory liabilities		6,805		6,321
Pension and other postretirement benefits		2,548		2,534
Asset retirement obligations		4,684		3,643
Deferred income taxes		10,510		9,487
Other		2,230		2,282
Total noncurrent liabilities	4	42,649		39,844
Commitments and Contingencies (Note 13)				
Shareholders' Equity				
Preferred stock		258		258
Common stock, \$5 par value, authorized 800,000,000 shares;				
264,374,809 shares outstanding at respective dates		1,322		1,322
Additional paid-in capital		8,050		7,215
Reinvested earnings		8,763		8,262
Accumulated other comprehensive income		2		3
Total shareholders' equity		18,395		17,060
TOTAL LIABILITIES AND SHAREHOLDERS' EQUITY	\$	68,374	\$	63,037

See accompanying Notes to the Consolidated Financial Statements.

# **EXHIBIT B**

## SERVICE OF NOTICE OF APPLICATION

In accordance with Rule 3.2(b), Applicant will mail a notice to the following, stating in general terms its proposed change in rates.

#### State of California

To the Attorney General and the Department of General Services.

State of California Office of Attorney General 1300 I St Ste 1101 Sacramento, CA 95814

and

Department of General Services Office of Buildings & Grounds 505 Van Ness Avenue, Room 2012 San Francisco, CA 94102

#### **Counties**

To the County Counsel or District Attorney and the County Clerk in the following

counties:

Alameda	Merced	Siskiyou
Alpine	Modoc	Solano
Amador	Monterey	Sonoma
Butte	Napa	Stanislaus
Calaveras	Nevada	Sutter
Colusa	Placer	Tehama
Contra Costa	Plumas	Trinity
El Dorado	Sacramento	Tulare
Fresno	San Benito	Tuolumne
Glenn	San Bernardino	Yolo
Humboldt	San Francisco	Yuba
Kern	San Joaquin	
Kings	San Luis Obispo	
Lake	San Mateo	
Lassen	Santa Barbara	
Madera	Santa Clara	
Marin	Santa Cruz	
Mariposa	Shasta	
Mendocino	Sierra	

# **Municipal Corporations**

# To the City Attorney and the City Clerk of the following municipal corporations:

Alameda	Concord	Healdsburg	
Albany	Corcoran	Hercules	
Amador City	Corning	Hillsborough	
-	Corte Madera	Hollister	
American Canyon Anderson	Cotati		
	Cupertino	Hughson Huron	
Angels Camp Antioch	Daly City	Ione	
Arcata	Dary City Danville	Isleton	
	Davis	Jackson	
Arroyo Grande Arvin		Kerman	
·	Del Rey Oakes Dinuba		
Atascadero Atherton	Dinuba Dixon	King City	
	-	Kingsburg	
Atwater	Dos Palos	Lafayette	
Auburn	Dublin	Lakeport	
Avenal	East Palo Alto	Larkspur	
Bakersfield	El Cerrito	Lathrop	
Barstow	Elk Grove	Lemoore	
Belmont	Emeryville	Lincoln	
Belvedere	Escalon	Live Oak	
Benicia	Eureka	Livermore	
Berkeley	Fairfax	Livingston	
Biggs	Fairfield	Lodi	
Blue Lake	Ferndale	Lompoc	
Brentwood	Firebaugh	Loomis	
Brisbane	Folsom	Los Altos	
Buellton	Fort Bragg	Los Altos Hills	
Burlingame	Fortuna	Los Banos	
Calistoga	Foster City	Los Gatos	
Campbell	Fowler	Madera	
Capitola	Fremont	Manteca	
Carmel	Fresno	Maricopa	
Ceres	Galt	Marina	
Chico	Gilroy	Mariposa	
Chowchilla	Gonzales	Martinez	
Citrus Heights	Grass Valley	Marysville	
Clayton	Greenfield	McFarland	
Clearlake	Gridley	Mendota	
Cloverdale	Grover Beach	Menlo Park	
Clovis	Guadalupe	Merced	
Coalinga	Gustine	Mill Valley	
Colfax	Half Moon Bay	Millbrae	
Colma	Hanford	Milpitas	
Colusa	Hayward	Modesto	

Monte Sereno Monterey Moraga Morgan Hill Morro Bay Mountain View Napa Newark Nevada City Newman Novato Oakdale Oakland Oakley Orange Cove Orinda Orland Oroville Pacific Grove Pacifica Palo Alto Paradise Parlier Paso Robles Patterson Petaluma Piedmont Pinole Pismo Beach Pittsburg Placerville Pleasant Hill Pleasanton Plymouth Point Arena Portola Portola Valley Rancho Cordova Red Bluff Redding Redwood City Reedley Richmond Ridgecrest Rio Dell Rio Vista Ripon Riverbank Rocklin

**Rohnert Park** Roseville Ross Sacramento Saint Helena Salinas San Anselmo San Bruno San Carlos San Francisco San Joaquin San Jose San Juan Bautista San Leandro San Luis Obispo San Mateo San Pablo San Rafael San Ramon Sand City Sanger Santa Clara Santa Cruz Santa Maria Santa Rosa Saratoga Sausalito Scotts Valley Seaside Sebastopol Selma Shafter Shasta Lake Soledad Solvang Sonoma Sonora South San Francisco Stockton Suisun City Sunnyvale Sutter Creek Taft Tehama Tiburon Tracy Trinidad Turlock Ukiah

Union City Vacaville Vallejo Victorville Walnut Creek Wasco Waterford Watsonville West Sacramento Wheatland Williams Willits Willows Windsor Winters Woodland Woodside Yountville Yuba City