

PUBLIC UTILITIES COMMISSION

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October 27, 2020

Agenda ID #18914 Ratesetting

TO PARTIES OF RECORD IN APPLICATION 19-02-015:

This is the proposed decision of Administrative Law Judge Scarlett Liang-Uejio. Until and unless the Commission hears the item and votes to approve it, the proposed decision has no legal effect. This item may be heard, at the earliest, at the Commission's December 3, 2020 Business Meeting. To confirm when the item will be heard, please see the Business Meeting agenda, which is posted on the Commission's website 10 days before each Business Meeting.

Parties of record may file comments on the proposed decision as provided in Rule 14.3 of the Commission's Rules of Practice and Procedure.

The Commission may hold a Ratesetting Deliberative Meeting to consider this item in closed session in advance of the Business Meeting at which the item will be heard. In such event, notice of the Ratesetting Deliberative Meeting will appear in the Daily Calendar, which is posted on the Commission's website. If a Ratesetting Deliberative Meeting is scheduled, ex parte communications are prohibited pursuant to Rule 8.2(c)(4)(B).

/s/ ANNE E. SIMON

Anne E. Simon Chief Administrative Law Judge

AES:avs

Attachment

Decision PROPOSED DECISION OF ALJ LIANG-UEJIO (Mailed 10/27/2020)

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of Southern California Gas Company (U904G) and San Diego Gas & Electric Company (U902G) for Renewable Natural Gas Tariff.

Application 19-02-015

DECISION ADOPTING VOLUNTARY PILOT RENEWABLE NATURAL GAS TARIFF PROGRAM

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Appendix A – Adopted Voluntary Renewable Natural Gas Tariff Program (Clean Version)

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DECISION ADOPTING VOLUNTARY PILOT RENEWABLE NATURAL GAS TARIFF PROGRAM

Summary

This decision adopts a three-year voluntary pilot Renewable Natural Gas Tariff program for Southern California Gas Company and San Diego Gas & Electric Company (the Utilities). The Utilities are authorized to offer this program to their respective eligible core customers. This decision resolves the issues raised by parties concerning the Utilities' initial application and the contested Settlement Agreement signed by eight of the 17 parties. Even though the Settlement Agreement is not adopted, we approve a voluntary pilot program largely based on the framework and elements of the Settlement Agreement, but with limited modifications. We start with the program proposed in the Settlement Agreement because it provides a good structure and reasonably addresses numerous issues. The modifications to the Settlement Agreement align with current law, improve opportunities for program success, provide additional protections for non-participants, and promote a just and reasonable outcome.

In summary, the voluntary pilot program includes the following key policy requirements:

- Procurement Requirements: A minimum of 50 percent of the Utilities' supplies for program demand on an annual basis must be procured from in-state or out-of-state renewable natural gas sources that meet the eligibility criteria as set forth in Public Utilities Code Section 651(b)(3)(B).
- <u>Carbon Intensity Verification:</u> A modified version of the Greenhouse Gases, Regulated Emissions, and Energy Use in Transportation methodology currently used for the Low Carbon Fuel Standard program shall be used to measure

the carbon intensity of the program's renewable natural gas supplies.

- <u>Cost Recovery:</u> All non-information technology related program costs shall be recovered from program participants. The Utilities' information technology costs shall be absorbed within the capital budgets authorized in their Test Year 2019 General Rate Cases with extended attrition years in 2022 and 2023.
- Wind Down Costs: If program continuation is not approved and the pilot is terminated at the end of the transition period, the Utilities shall not request recovery in their subsequent General Rate Cases of any wind down costs not recovered from participants. Such costs shall be recovered from the Utilities' shareholders.

The adopted pilot program is set forth in Appendix A. A redlined version of the adopted pilot program highlighting the modifications to the Settlement Agreement is in Appendix B.

Application 19-02-015 is closed.

1. Background

On February 28, 2019, Southern California Gas Company (SoCalGas) and San Diego Gas & Electric Company (SDG&E) (together referred to as the Utilities or Applicants) filed Application (A.) 19-02-015 (Application).¹ The Utilities request authority to offer a voluntary Renewable Natural Gas Tariff (RNG Tariff) program for their residential, small commercial and industrial customers to purchase renewable natural gas (RNG) that would become part of their regular fossil-based natural gas services.² RNG, also known as biomethane, is a biogas emitted from agricultural and waste products and upgraded to a quality similar

¹ Appendix C lists all abbreviations, acronyms, and definitions for this decision.

² Application at 1.

to fossil natural gas. Absent capture and upgrading, biogas is released into the atmosphere with significantly more damaging greenhouse gas (GHG) impact than carbon dioxide.³ RNG end uses include vehicle fuel, electricity generation, and utility gas services through local use or pipeline injection.⁴ The Utilities state that the voluntary RNG Tariff program is designed to provide customers an opportunity to purchase RNG and reduce methane emissions. The Utilities assert that the voluntary RNG Tariff program provides a market for RNG in non-transportation sector and may provide stability to the RNG market by helping drive the demand for RNG, creating market forces that would increase supply and lower overall cost.⁵ The Utilities allege that providing an additional RNG market is important as California transportation market moves closer to saturation.⁶ The Utilities state that the proposed RNG Tariff program is similar in concept to the electric Green Tariff Shared Renewables (GTSR) program.⁷

Pacific Gas and Electric Company (PG&E) and Coalition for Renewable Natural Gas (RNGC) support the Application. Other parties have concerns and/or dispute specific issues with the Utilities' proposal. Those parties are Agricultural Energy Consumers Association (AECA), Bioenergy Association of California (BAC), Public Advocate's Office of the Public Utilities Commission (Cal Advocates), Coalition of California Utility Employees (CUE), Environmental Defense Fund (EDF), Leadership Counsel for Justice and Accountability (LC),

³ The principal constituents of biogas are methane and carbon dioxide.

⁴ https://www.epa.gov/lmop/renewable-natural-gas.

⁵ Utilities' Direct Testimony, Chapter 1 (Exhibit SCG/SDGE-01) at 2-6.

⁶ Currently over 70 percent of the natural vehicles in California operate using RNG (*Id. at 4.*)

⁷ D.15-01-051. For more, see GTSR program description on the Commission's web page at https://www.cpuc.ca.gov/General.aspx?id=12181.

SFE Energy California, Inc. (SFE), Sierra Club (SC), Southern California Edison Company (SCE), The Utility Reform Network (TURN), and Wild Tree Foundation (Wild Tree).

A prehearing conference was held on June 18, 2019. On August 6, 2019, the assigned Commissioner issued a Scoping Memo and Ruling (Scoping Memo) setting forth the category, issues, and schedule pursuant to Public Utilities (Pub. Util.) Code Section 1701.1 and Article 7 of the Commission's Rules of Practice and Procedure (Rules). The Scoping Memo also directed the Utilities to serve supplemental testimony and set evidentiary hearings for November 19-20, 2019.

On September 16, 2019, the Utilities served supplemental testimony. On October 14, 2019, prepared direct testimony was served by AECA, Cal Advocates, EDF, jointly by LC and SC (LC/SC), RNGC, TURN, and Wild Tree. On October 31, 2019, rebuttal testimony was served by the Utilities, AECA, EDF, and Wild Tree.

On November 8, 2019, the Utilities filed a Joint Case Management Statement (JCMS) on their behalf along with AECA, Cal Advocates, CUE, EDF, RNG Coalition, SEF, SC/LC, TURN, and Wild Tree. The JCMS indicated that parties had engaged in informal settlement discussions and believed there was at least the potential for settlement among them.

On November 13, 2019, an Administrative Law Judge (ALJ) Ruling took the November 19-20, 2019 evidentiary hearings off calendar and suspended the schedule in order to allow additional time for parties to continue settlement discussions. On January 30, 2020, the Utilities served an update to the JCMS. The update stated that a settlement may result from negotiations, but it was unlikely that an all-party settlement on all issues would be reached.

A February 19, 2020 ALJ Ruling directed the Utilities to serve a second round of supplemental testimony to provide: (1) additional information on customer demand and (2) clarifications on cost recovery for information technology (IT) costs. The Ruling also directed parties to file an update to the JCMS that separately identified and clarified disputed issues of material fact and policy. On March 5, 2020, the Utilities served their second supplemental testimony. On March 16, 2020, Cal Advocates served rebuttal testimony in response to the Utilities' second supplemental testimony.

On March 10, 2020, the Utilities served a notice on all parties of a settlement conference. The settlement conference was held on March 17, 2020. On April 13, 2020, the Utilities filed a joint motion for approval of a Settlement Agreement on their behalf along with Cal Advocates, EDF, BAC, RNGC, AECA, and SFE (together referred to as the Settling Parties). On the same day, parties also filed an update to the JCMS. On May 13, 2020, comments on the motion to approve the Settlement Agreement were filed by TURN, CUE, LC/SC, and Wild Tree. On May 28, 2020, reply comments were filed by Cal Advocates and jointly by the Settling Parties.

An April 29, 2020 ALJ Ruling directed parties to file a final update to the JCMS by no later than June 4, 2020, in which they would state their positions on the need for evidentiary hearings. On June 4, 2020, parties filed a final update to the JCMS. All parties except Wild Tree either agreed or did not object to waiving hearings and cross-examination. Wild Tree stated its willingness to waive hearings should all other parties seek to do so, and so long as Wild Tree's

testimony was accepted into the record. On June 8, 2020, the ALJ issued a ruling receiving parties' testimony into the record.⁸

On June 10, 2020, the ALJ issued two additional rulings. One Ruling determined that an evidentiary hearing was not needed since all evidence each party proposed to admit into the record, including those of Wild Tree, were received and set the remaining proceeding schedule. The other Ruling directed parties to clarify their positions on the additionality requirement in the Settlement Agreement.⁹ On June 22, 2020, responses and comments were filed by the Settling Parties and Wild Tree. On June 29, 2020, reply comments were filed by the Settling Parties, LC/SC, and Wild Tree.

On July 9, 2020, opening briefs were filed by the Utilities, AECA, EDF, Cal Advocates, TURN, CUE, LC/SC, and Wild Tree. On July 27, 2020, reply briefs were filed by the Applicants, AECA, EDF, Cal Advocates, TURN, CUE, LC/SC, and Wild Tree. The record was submitted upon the parties' filing of reply briefs.

On August 27, 2020, the Commission issued Decision (D.) 20-08-050 extending the statutory deadline for this proceeding to December 29, 2020.

2. The Utilities' Application and Parties' Positions

2.1. The Utilities' Proposed RNG Tariff Program

Under the Utilities' proposed voluntary RNG Tariff program, residential customers would be required to commit to a minimum of one year of participation with election of a fixed dollar amount for the purchase of RNG.¹⁰

⁸ An official Exhibit Index was attached to the June 8, 2020 ALJ Ruling.

⁹ This issue is described in detail in Section 6.2.1 of this decision.

¹⁰ For example, \$10, \$20, \$30, or \$50 per month. See Utilities' Direct Testimony, Chapter 2 (Exhibit SCG/SDGE-02), Attachment B.

Non-residential customers would be required to commit to a minimum of two years of participation with election of either a fixed dollar amount or a percentage of their consumption for the purchase of RNG.¹¹ SoCalGas' Gas Acquisition Department would purchase RNG on behalf of both SoCalGas' and SDG&E's program participants procuring RNG supplies from sources within California and out-of-state. The participating customers would pay both a Commodity Charge (a fee to cover RNG procurement costs) and a Program Charge (a fee calculated to cover the program administrative and marketing costs). The program would be ongoing (*i.e.*, not a pilot), there would be no RNG procurement requirement restrictions (*e.g.*, in-state versus out-of-state), and there would be no caps on the permissible costs to acquire California RNG.

For illustrative purposes, the Utilities estimate that the RNG Commodity Charge would be \$1.51/Therm. The RNG Commodity Charge would be about four times higher than the non-RNG Commodity Charge of \$0.36/Therm under the participant's regular gas tariff. The Utilities estimate that administrative and marketing costs over the first five years for the RNG Tariff program will total \$770,000 for SoCalGas and \$641,000 for SDG&E. The Utilities estimate that the Program Charge would be \$0.23/Therm for SoCalGas and \$1.42/Therm for SDG&E. Furthermore, the Utilities request authority for SoCalGas and SDG&E to each establish a new, two-way RNG Tariff balancing account with two subaccounts for SoCalGas to (1) track and recover costs from program participants for the Utilities' RNG commodity costs and (2) SoCalGas'

¹¹ For example, 25 percent, 50 percent, 75 percent, or 100 percent. (*Id*)

¹² Utilities' Direct Testimony, Chapter 3 (Exhibit SCG/SDGE-03) at 6.

 $^{^{\}rm 13}$ Utilities' Second Supplemental Testimony (Exhibit SCG/SDGE-10), Attachment D.

administrative and marketing costs), as well as one subaccount for SDG&E (to track and recover its administrative and marketing costs).

In addition to the RNG commodity, administrative, and marketing costs, SoCalGas estimates \$785,000 of computer system programing costs to build website tools and modify its billing and customer information systems (IT costs) during the first year of implementation. SDG&E states its computer system program costs will be determined in early 2021.¹⁴ Additionally, the Utilities estimate that they will also incur approximately \$50,000 to modify the shared gas management system to support RNG procurement and reporting. SoCalGas proposes that its IT costs will be absorbed by the unused authorized capital funding in its current General Rate Case (GRC). SDG&E proposes to include a cost estimate for the IT costs in its next GRC application.¹⁵

2.2. Requested Relief

The Utilities request authorization to do the following:16

- Establish new, voluntary RNG Tariff programs for residential and core commercial/industrial customers to be sourced with RNG procured by SoCalGas's Gas Acquisition Department;
- Modify program participants' bills to charge the RNG Tariff rates for the portion of customers' elected RNG usage amounts;
- Establish new, two-way balancing accounts for the recovery of the costs of RNG and incremental administrative and marketing costs from program participants; and

¹⁴ Utilities' Direct Testimony, Chapter 2 (Exhibit SCG/SDGE-02) at 12 to 13.

¹⁵ Utilities' Second Supplemental Testimony (Exhibit SCG/SDGE-10) at 14.

¹⁶ Application at 14 and 15.

• Authorize SDG&E to update its program implementation costs via the submission of an Advice Letter (AL) in 2022.

2.3. Parties' Positions

The Application is supported by PG&E and RNGC. Those in support contend that the program will allow California's homes and businesses to play an active role in supporting the state's climate goals by enabling greater RNG market development and reducing GHG emissions.¹⁷ Other parties oppose the Application. Opponents mostly argue that the proposed RNG Tariff program would not result in RNG growth and GHG emissions reductions in California. Opponents dispute other policy and factual issues, including program duration, RNG additionality,¹⁸ compliance with Senate Bill (SB) 1440,¹⁹ compatibility with the Renewables Portfolio Standard (RPS) Program,²⁰ RNG contract duration, program verification, program costs for non-participants, wind down costs, marketing materials, program evaluation, potential permissible changes in program design, and reporting.

3. Contested Settlement Agreement

3.1. Summary of the Settlement Agreement

A Settlement Agreement was reached by eight of the 17 parties. The Settling Parties suggest the Settlement Agreement resolves all issues scoped in the proceeding with one exception. The Settlement Agreement leaves open the question of whether the Utilities may request recovery in subsequent GRCs of any costs not otherwise recovered from program participants during operation

¹⁷ PG&E's Response to the Application at 2.

 $^{^{18}\,\}mbox{``Additionality''}$ refers to the use of a biomethane source that was not previously being captured for use as RNG.

¹⁹ As codified in Pub. Util. Code § 651.

²⁰ Pub. Util. Code § 399.11 et seq.

of the RNG Tariff Program. The Settlement Agreement includes the original terms proposed by the Utilities in the Application with three key changes: (1) program duration, (2) procurement requirements, and (3) Procurement Advisory Group (PAG).²¹ The Settling Parties set two goals for the resulting program: (1) to accelerate the use of RNG and the development of RNG supplies in California and nationally, and (2) to reduce GHG and Short-Lived Climate Pollutant (SLCP) emissions.

<u>Program Duration:</u> The Settlement Agreement provides that the voluntary RNG Tariff program is a three-year pilot subject to Commission review and approval for potential continuation after the third year. If program continuation is not approved, the Utilities will terminate the program within two years from the Commission decision (transition period). The Settling Parties agree that GHG emissions reductions resulting from the program would be a primary consideration of the Commission when evaluating whether the program should be continued.²²

<u>Procurement Requirements:</u> The Utilities originally proposed unlimited flexibility in RNG procurement from both in-state and out-of-state sources, while still requiring eligible RNG to comply with the California Cap on Greenhouse Gas Emissions and Market-Based Compliance Mechanisms (Cap-and-Trade Regulation).²³ In contrast, the Settlement Agreement requires the Utilities to

²¹ Joint Motion for Approval of Settlement Agreement at 5.

²² Id.

²³ Assembly Bill 32 requires California to return to 1990 levels of GHG emissions by 2020. The Cap-and-Trade Program is a key element of California's climate plan. It sets a statewide limit on sources responsible for 85 percent of California's greenhouse gas emissions, and establishes a price signal needed to drive long-term investment in cleaner fuels and more efficient use of energy.

procure at least 50 percent of RNG from in-state sources to meet the program demand, of which at least half is from sources other than landfill gas. The average cost of the in-state RNG supply portfolio is subject to a limit of 200 percent of the average cost of the total out-of-state portfolio procured to meet program demand. If there are insufficient qualifying in-state non-landfill offers, the remaining demand will be met with qualifying in-state landfill gas up to a 250 percent average cost limit. The Settlement Agreement allows the Utilities to meet program demand with out-of-state RNG supplies in the event there are no qualifying in-state landfill offers until the following solicitation.²⁴

<u>PAG</u>: The Settlement Agreement creates a stakeholder forum to discuss RNG procurement issues. The PAG promotes transparency, and will provide advice, recommendations, and oversight for RNG procurement. It will consist of Energy Division staff, Cal Advocates, TURN, and other non-market participants.²⁵

Clarification Regarding Additionality: In response to the ALJ's

June 10, 2020 Ruling, the Settling Parties clarified that the additionality
requirement for eligible RNG supplies pursuant to California Code of
Regulations, Title 17 (17 CCR) Section 9582.1.1 under the Settlement Agreement
applies to out-of-state sources, whereas 17 CCR Section 95852.1 applies to both
in- and out-of-state sources. The Settling Parties state that the Utilities will
contract with an independent third-party company to verify the compliance of

https://ww2.arb.ca.gov/our-work/programs/cap-and-trade-program/cap-and-trade-regulation.

²⁴ *Id.* at 6 and *Id.*, Attachment A at 4.

²⁵ Participation by TURN and other non-market participants is subject to an appropriate non-disclosure agreement. (*Id.*) Commission staff may not disclose confidential items pursuant to the Pub. Util. Code.

both in- and out-of-state RNG supplies with Mandatory Reporting of Greenhouse Gas Emissions (MRR) and the Cap-and-Trade Regulation. Further, they state that the third-party company will also verify that the RNG carbon intensity information provided by the suppliers is aligned with the Greenhouse Gases, Regulated Emissions, and Energy Use in Transportation (GREET) methodology used for the Low Carbon Fuel Standard (LCFS) program.²⁶

3.2. Contested Issues

TURN, CUE, LC/SC, and Wild Tree participated in the settlement negotiations, but oppose the outcome. They argue that the Settlement Agreement fails to resolve the key policy issues that they raised in this proceeding, including: (1) in-state RNG sources and additionality, (2) compliance with other RNG standards, (3) the merit of long-term contracts, (4) verification, (5) marketing claims, and (6) program costs. Factual disputes also remain concerning whether the program has sufficient support from the Utilities' customers to justify and successfully recover costs, and whether or not there will be any actual environmental benefits.

4. Issues Before the Commission

The main issue in this proceeding is whether the Commission should adopt a voluntary RNG Tariff program as initially proposed by the Utilities, as proposed by the Settling Parties under the Settlement Agreement, or, alternatively, adopt and authorize a modified program. We find that the latter approach is best. That approach adopts an authorized program based on the framework and many reasonable elements of the Settlement Agreement while resolving issues raised by non-settling parties²⁷ in a way that reflects the whole

²⁶ The Settling Parties' Joint Response to the ALJ June 10, 2020 Ruling at 2 to 3.

²⁷ TURN, LC, SC, and Wild Tree.

record, is consistent with law, is consistent with Commission policies, and is in the public interest.

Given the adoption of a voluntary RNG Tariff program, we also consider whether IT costs should be recovered only from RNG Tariff program participants or from all customers in current or subsequent Utilities' GRCs. Finally, we address wind down costs for any unrecovered program costs if the pilot is terminated, along with other implementation details raised in the Application.

5. Standard of Review

Rule 12.1(d) requires that the Commission will not approve any settlement, whether contested or uncontested, unless the settlement is reasonable in light of the whole record, consistent with law, and in the public interest. This decision reviews the Settlement Agreement in accordance with these three criteria, as well as with the Commission's policy for voluntary programs, for example, the GTSR program.

Current law under SB 1440²⁸ requires the Commission, in consultation with the California Air Resources Board (CARB), to consider adopting specific biomethane procurement targets or goals for each gas utility.²⁹ The Commission has not yet implemented this statutory requirement. Even though the Utilities' proposed RNG Tariff program in this Application is voluntary, we consider whether the Settlement Agreement aligns with or is complementary to SB 1440. In addition, we review whether the Settlement Agreement is consistent with CARB's Cap-and-Trade Regulation.

²⁸ Stats. 2018, Ch. 739, Sec. 1, codified by Pub. Util. Code §§ 650-651.

²⁹ Pub. Util. Code § 651(a).

6. Discussion

A worldwide pandemic occurred in the midst of this proceeding. We acknowledge parties' efforts in concluding settlement discussions in March and April 2020 while everyone's life was impacted from the early stay-at-home orders in many California cities. Even though an all-party settlement was not reached, and policy issues and factual disputes remain, parties were able to narrow the disputed issues and eliminate the need for evidentiary hearings. This allows the Commission to move the proceeding forward efficiently and effectively even in light of the pandemic.

We support the Utilities' concept of offering a voluntary RNG Tariff program to their residential, small commercial and industrial customers. However, we are cautious in setting long-term program policy before the Commission determines whether or not to establish a statewide biomethane procurement requirement pursuant to SB 1440.

The Settlement Agreement reasonably limits the program to a three-year pilot with a two-year transition period if continuation of the pilot program is not approved. We find that having a pilot program in advance of the implementation of SB 1440 may have several benefits in addition to reducing GHG and SLCP emissions. For example, it may help customers gain early experience in using RNG as a part of their natural gas services, expand upon the existing RNG market in California, and provide valuable information in assisting the Commission to evaluate potential statewide biomethane targets moving forward. On the other hand, it is important that the Utilities' voluntary programs align with or are complementary to state law as implementation proceeds, so we make limited modifications to the voluntary program proposed in the Settlement Agreement to align with state law. The RNG Tariff program

must also comply with existing and future Cap-and-Trade Regulations, further GHG emissions reductions, and be fair to all of the Utilities' customers (both participants and non-participants).

6.1. The Settlement Agreement is Not Adopted

In reaching our decision, we examine the whole record, including non-settling parties' arguments against the Settlement Agreement and the Settling Parties' counter arguments. We agree with the non-settling parties that the Settlement Agreement does not fully align with SB 1440 and could potentially result in a situation in which 100 percent of RNG supplies comes from outside of California and provides limited or no environmental benefits in California, thereby failing the "consistent with law" and the "public interest" tests we use in reviewing settlement agreements. We could, as a result, simply reject the Settlement Agreement and close the proceeding.

We find, however, that a better approach is to adopt an alternative program that is built on the Settlement Agreement, but with necessary modifications, relying on the comprehensive record that was established through testimony and filings. We start with the RNG Tariff program in the Settlement Agreement because it provides a good framework and reasonably addresses numerous issues. These issues include key definitions, general procurement guidelines, establishment of a PAG, subscription parameters (*e.g.*, fixed or percentage-based customer billing), minimum commitment periods (one year residential, two year commercial/industrial), establishment of a balancing account, reporting requirements, and a limitation of the program to a three-year pilot with a possible extension. We adjust the program to include procurement requirements that are more in line with SB 1440 and the Cap-and-Trade Regulation; a methodology to measure RNG carbon intensity based on the

GREET model; reasonable cost recovery (*i.e.*, consistent with general Commission ratemaking policy relative to participants and non-participants); limiting recovery of wind down costs to the program duration; and guidance on program marketing, evaluation, design changes, and reporting.

We believe that this approach strikes the right balance to enable program success, facilitate consistency with the state's RNG policy goals, align with the Commission's ratemaking practices, and permit data collection that we believe will help with the Commission's implementation of SB 1440. The adopted program is also based on the full record and addresses non-settling parties' concerns. The policy requirements and modifications to the Settlement Agreement are discussed as follows.

6.2. Procurement Requirements

6.2.1. Eligibility and Additionality

In this decision, we require that at least 50 percent of the RNG sources eligible to meet the demand of this program must be procured from in-state or out-of-state sources that are delivered to California consistent with the eligibility criteria as set forth in Pub. Util. Code Section 651(b)(3)(B).³⁰ In short, those criteria require that the source of the RNG be physically connected to California by pipeline, and that there are direct environmental benefits for California. Moreover, no RNG sources outside of the United States that have not already been delivering RNG through a common carrier pipeline in the United States will be allowed to participate in this pilot program. This will promote the desirable goal of increasing in-state and national development of RNG.

³⁰ Enacted by SB 1440.

In addition, while we agree with the non-settling parties that a requirement of 100 percent in-state new and incremental RNG sources for the voluntary pilot program would accelerate the state's RNG market developments, we must take into consideration both state law and current in-state RNG development and supplies. We agree with the Settling Parties that neither SB 1440 nor the Cap-and-Trade Regulation require additionality for in-state RNG sources.³¹ That is, in-state RNG can be supplied from a source that is already capturing RNG. CARB's Cap-and-Trade Regulation includes additionality requirements only for RNG supplies generated out-of-state. In this decision, we do not impose an additionality requirement for in-state RNG beyond CARB's current Cap-and-Trade Regulation.

One common argument among the non-settling parties is whether the proposed program under the Settlement Agreement would provide direct environmental benefits to California. The Settlement Agreement allows the Utilities to fulfill program demand with out-of-state RNG supplies if in-state RNG costs exceed the set limits. For example, Wild Tree is concerned that there is little chance that the Utilities will be able to procure RNG for pipeline injection in California under the cost limit in the Settlement Agreement, and thus would result most likely in 100 percent of RNG procurement being from of out-of-state.³²

The non-Settling Parties' concerns regarding potential lack of in-state RNG supplies are valid. SB 1440 requires the Commission to ensure that biomethane delivered from out-of-state to California through a common carrier pipeline

³¹ Pub. Util. Code § 651. Also, 17 CRR § 95852.1.1(a)(2)(A)&(B).

³² Wild Tree's Comments on the Settlement Agreement at 10.

eligible for any procurement program must demonstrate environmental benefits to California. Pub. Util. Code Section 651(b)(3)(B) states:

The biomethane is delivered to California through a common carrier pipeline and meets both of the following requirements:

- (i) The source of biomethane injects the biomethane into a common carrier pipeline that physically flows within California, or toward the end user in California for which the biomethane was produced.
- (ii) The seller or purchaser of the biomethane demonstrates that the capture or production of biomethane directly results in at least one of the following environmental benefits to California:
 - (I) The reduction or avoidance of the emission of any criteria air pollutant, toxic air contaminant, or greenhouse gas in California.
 - (II) The reduction or avoidance of pollutants that could have an adverse impact on waters of the state.
 - (III) The alleviation of a local nuisance within California that is associated with the emission of odors.

The intent of this statutory requirement is to ensure that eligible RNG sources provide direct state and local environmental benefits. The Settlement Agreement could allow the Utilities to meet the program demand with more than 50 percent of out-of-state RNG sources if in-state supply costs exceed the proposed cost cap. In addition, the Settlement Agreement does not specify whether out-of-state RNG sources will be physically delivered to California.

We agree with TURN and LC/SC that the Settlement Agreement permits the Utilities to purchase renewable attributes separate from physical RNG, similar to the purpose of unbundled Renewable Energy Credits in the RPS program. We are concerned that this essentially allows sellers to "swap" RNG at

the production facilities with fossil natural gas flowing into California rather than requiring that the RNG be injected into a common carrier pipeline physically flowing to end use customers.³³ This would result in negligible to no direct environmental benefits to California, contradictory to the statutory and policy goals.

Even though the program is only a pilot, it is appropriate that the program aligns with, or is complementary to, established statutory objectives. In addition, the prospect of 100 percent out-of-state procurement does not support the Settling Parties' own goal of accelerating the development of RNG supplies in California. Therefore, we require at least 50 percent of the procured RNG be from California sources or—if from out-of-state—provide direct and measurable environmental benefits to California, as explained below.

We recognize that the pilot program, if implemented, will be new. We understand that the proposed in-state cost cap would operate to mitigate against excessive prices since in-state RNG prices may be significantly higher than the out-of-state RNG prices.³⁴ With this in mind, we therefore determine that it is reasonable to set a procurement requirement that at least 50 percent of the RNG eligible sources must meet the eligibility criteria under Pub. Util. Code Section 651(b)(3)(B), instead of a requirement of full compliance with all provisions introduced by SB 1440. This will provide the right balance between SB 1440 alignment and reducing RNG costs. We also require that no RNG sources outside of the United States that have not already been delivering RNG

³³ TURN's Opening Brief at 10. LC/SC's Reply Brief at 2 to 3.

³⁴ The Utilities' Application request full flexibility in RNG procurement in order to optimize the cost-effectiveness and diversity of RNG sources from within California and out-of-state. (Utilities' Direct Testimony, Chapter 3 (Exhibit SCG/SDG&E-03) at 3.)

through a common carrier pipeline in the United States will be allowed. This is consistent with Settlement Agreement's goal, with which we agree, to accelerate RNG development nationally.

Another issue raised by the non-settling parties is that the proposed program under the Settlement Agreement does not ensure additional GHG or SLCP emissions reductions in California. They argue that the Settlement Agreement does not comply with the additionality requirement for biomethane used to generate electricity under the RPS program pursuant to Pub. Util. Code Section 399.12.6, nor does it comply with other California laws governing biomethane, such as SB 1440.³⁵ TURN argues that the Cap-and-Trade Regulation requirements are not sufficient to demonstrate additionality of supply.³⁶

We agree with the non-settling parties that it is desirable to have a consistent policy on additionality requirements for the biomethane procurement for all RPS and RNG programs. However, as TURN points out, SB 1440 requirements, current Cap-and-Trade Regulation requirements, and RPS statutory requirements have different RNG eligibility standards. SB 1440 and the Cap-and-Trade Regulation do not have an additionality requirement for in-state RNG supplies, whereas the RPS program and the GTSR program do. TURN is concerned that the scope of the proceeding related to SB 1440 (Phase 4 of Rulemaking (R.) 13-02-008) does not include policy guidance for a voluntary RNG Tariff program, nor does the Settlement Agreement provide a roadmap for

³⁵ LC/SC's Comments on the Settlement Agreement at 2 and 6. TURN's Comments on the Settling Parties at 6.

³⁶ TURN's Comments on the Settlement Agreement at 7.

consideration of different eligibility standards.³⁷ TURN urges the Commission to address the issue here.

We give this issue serious consideration but decline to set the additionality requirement for in-state RNG supplies as proposed by the non-settling parties because it is not required by either SB 1440 or the Cap-and-Trade Regulation. We will not force a uniform additionality requirement between the RPS and RNG programs given different underlying legislation, different current implementation, and the need for a better understanding of the advantages and disadvantages of a uniform requirement.

In addition, it is important to fully utilize existing in-state RNG supplies. At the time the Application was filed, there were only three in-state pipeline-injected RNG producers in operation.³⁸ Today, there are nine production facilities in operation, four under construction, and 14 in substantial development.³⁹ There are more in-state RNG supplies than the Utilities originally projected. We should ensure that RNG procured from newly operational and soon-to-be operational RNG production facilities will be fully utilized and not abandoned.⁴⁰ When landfill gas is injected into the utility gas pipeline system, it results in carbon dioxide emissions only from the end-use customer' use of that RNG, thus providing two benefits: (1) eliminating the carbon dioxide emissions associated with flaring while (2) displacing the fossil

³⁷ TURN's Reply Brief at 4.

³⁸ Utilities' Rebuttal Testimony, Chapter 8 (Exhibit SCG/SDGE-08) at 5.

³⁹ http://www.rngcoalition.com/rng-production-facilities (Exhibit SCG/SDGE-08 at 8).

⁴⁰ In addition, the procurement of both existing and new in-state RNG supplies such as landfill gas provides local health and environmental benefits. For example, landfill gas, if flared, produces harmful air pollutants in communities that are largely disadvantaged.

gas that would otherwise result in carbon dioxide emissions from the end-use customer's use (i.e., reducing two sources of GHG emissions to one).⁴¹

6.2.2. Long-Term Contracts

This decision does not impose a procurement requirement for long-term contacts (*i.e.* longer than the pilot program duration), as requested by non-settling parties. In support of longer contracts they argue that, if the pilot is not extended, these contracts could be used as a backstop for meeting the Utilities' future RNG obligations when SB 1440 is implemented. However, procurement obligations with contract durations longer than the pilot program duration⁴² may increase the wind down costs because, for the reasons explained below, we decline to allow the wind down cost for RNG to be passed on to the Utilities' non-participating customers. We find that these costs are the Utilities' shareholders' responsibilities. Therefore, the contract term should be at the Utilities' discretion.

TURN and CUE argue that the development of new production capacity requires long-term offtake commitments to attract financing for project development. They allege that long-term contracts not only are required for the RPS program under Pub. Util. Code Section 399.11, but also are a key to true additionality and meeting SB 1440 obligations. TURN and CUE contend that the Settlement Agreement does not include any provisions for long-term contracts.⁴³

The Utilities respond that they generally support the concept of long-term contracts. However, they allege that the pilot nature makes long-term contracts a

⁴¹ Including in-state landfill gas as an RNG source not only reduces GHG emissions, but other contaminants in landfill gas that are emitted when flaring occurs are also removed in the RNG production process. (https://www.epa.gov/lmop/renewable-natural-gas)

⁴² Three-pilot plus two-transition years.

⁴³ TURN's Opening Brief at 5 to 8. CUE's Opening Brief at 4.

challenge. In addition, the Utilities argue that until the Commission adopts an RNG standard, suppliers would likely be reluctant to enter into contracts that are dependent on uncertain Commission action. They assert that such a requirement would put the pilot program in limbo.⁴⁴

We agree with the non-settling parties that short-term RNG contracts with a duration less than the pilot period may not offer the same opportunities for investment and development of additional RNG facilities that long-term contracts provide.⁴⁵ However, we disagree that the Utilities should be required to enter into long-term contracts for the voluntary pilot program. We agree with the Utilities that such a requirement may reduce opportunities for the program's success. We clarify that while the adopted pilot program does not require longterm contracts, the Utilities are not prohibited from entering into long-term RNG contracts, rather the term is the Utilities' business decision. The Utilities may use RNG supplies under long-term contracts to either meet other Commission authorized RNG program goals such as future SB 1440 requirements or serve their core customers as a part of the Utilities' regular gas services. However, the Utilities shall be mindful that the eligibility of long-term RNG supplies used to meet their future RNG requirements and associated cost recovery are subject to Commission authorization in the relevant proceedings. As discussed in the section below, any stranded costs from the remaining contract obligation(s) for RNG that are unrecovered from this pilot and other RNG programs cannot be passed onto non-participating customers and should be the Utilities' shareholders' responsibility.

⁴⁴ Utilities' Reply Brief at 6 to 7.

⁴⁵ TURN's Opening Brief at 5 to 9. CUE's Opening Brief at 4. LC/SC's Opening Comments at

^{9.} Wild Tree's Opening Brief at 6.

6.3. Verification

In this decision, we find that a modified methodology based on the GREET model used for the LCFS program is reasonable to calculate carbon intensity of eligible RNG sources. We also find that using a third-party to verify the compliance of the purchased RNG supplies with Pub. Util. Code Section 651(b)(3)(B) and out-of-state RNG supplies with MRR and California's Cap-and-Trade Regulation is reasonable.

Wild Tree raises concerns that use of the GREET methodology for the LCFS program to measure carbon intensity for pipeline injected RNG is inappropriate because its baseline calculation uses current transportation fuel regulations for vehicle GHG emissions. Wild Tree argues that the GREET methodology does not have an equivalent baseline metric for pipeline RNG end uses by commercial and residential customers.⁴⁶

We agree with Wild Tree that the GREET methodology is not designed to measure carbon intensity of pipeline injected RNG. However, we believe that the GREET methodology can be modified for the purpose of the RNG pilot program, which should include a carbon intensity baseline focused on fossil natural gas for specific RNG sources. It should also include the energy inputs required for upgrading biogas for pipeline injection. We are unable to adopt a specific methodology here, however, due to the lack of record on necessary GREET methodology modifications. Rather, we direct the Utilities to work with stakeholders, including the Commission's Energy Division staff, CARB, and parties in this proceeding, to develop a modified GREET methodology to calculate RNG carbon intensity.

⁴⁶ Wild Tree's Opening Brief at 12.

Wild Tree further argues that there is currently no reliable, independent, third party-administered verification system. Wild Tree asserts that the Utilities do not indicate that they will use the Midwest Renewable Energy Tracking System (M-RETS), and certification aligned with that system soon to be offered by Green-E. Wild Tree argues that California does not participate in this system for compliance markets and it will therefore not determine eligibility for the voluntary RNG Tariff program. Wild Tree is skeptical whether the Green-E system can provide credible tracking and Green-E's developer, the Center for Resource Solutions, can provide independent verification because the Utilities are the members and sponsors of this organization's Green-E Renewable Fuel working group.⁴⁷

In response, the Utilities argue that the Settlement Agreement includes several mechanisms to ensure that the procured RNG is appropriately verified. The Utilities assert that these include using a CARB-approved verifier, PAG review, contractual obligations, and built-in provisions allowing for evolving verification procedures.⁴⁸

We agree with the Utilities that the multiple verification options identified in the Settlement Agreement are reasonable. Moreover, verification of the compliance of out-of-State RNG supplies with CARB's MRR and Cap-and-Trade Regulation is required by 17 CCR Section 95852.1.1. We share Wild Tree's concern, however, with respect to lack of verification for in-state RNG supplies because that verification is not required under Pub. Util. Code Section 651(b)(3)(B) and 17 CCR Section 95852.2. We resolve this issue in the

⁴⁷ *Id.* at 20 to 21.

⁴⁸ Utilities' Reply Brief at 10 and 11.

following way. Given the pilot nature of this program, the Utilities, in consultation with the PAG, should also use a third party verifier for review and verification of the compliance of the 50 percent of both in-state and out-of-state RNG supplies that must meet the criteria set forth in Pub. Util. Code Section 651(b)(3)(B). An eligible RNG source is required to demonstrate compliance with Pub. Util. Code Section 651(b)(3)(B)(i) and one of the listed impacts under Pub. Util. Code Section 651(b)(3)(B)(ii). The PAG should monitor compliance status and make appropriate recommendations. The Utilities should report the status of the implementation of the PAG's recommendations. The PAG is open to interested non-market participants, and we encourage Wild Tree to join PAG or participate in PAG meetings.

6.4. Program Costs and Recovery

6.4.1. IT Cost Recovery

In this decision, we determine that the Utilities should use the unspent capital budgets authorized for their extended Test Year 2019 GRC cycles rather than seek recovery in future GRCs.

In the Application, SoCalGas requests funding for \$785,000 of its estimated IT costs via the unused capital budget from its Test Year 2019 GRC cycle. SDG&E requests authority to include its IT costs in its next GRC. Even though the voluntary RNG Tariff Program does not have a statutory requirement of non-participant indifference similar to the electric utilities' GTSR program, from the fairness to non-participant perspective, the Commission should consider a consistent policy for all voluntary program cost recovery. For example, the electric utilities' GTSR program costs are recovered from participating customers. The same ratemaking principle could be applied here.

However, in this decision, we determine that it is reasonable to deviate from the above principle and allow SoCalGas to use its existing capital budget adopted in its current GRC for the IT-related costs. Since that budget was already authorized, this will have no impact on SoCalGas customers' rates.

SDG&E's IT costs have not yet been determined and SDG&E proposes to request funding in its next GRC. However, if these costs are recovered only from program participants, the increased program costs would greatly reduce the potential of achieving the program's worthwhile goals. As discussed earlier, SDG&E estimates that its RNG rate (Commodity Charge plus Program Charge) excluding IT costs, would be \$2.93/Therm, about eight times higher than the \$.036/Therm of gas commodity charge that its non-RNG customers pay. In comparison, SoCalGas' RNG rate (also excluding IT costs) is expected to be \$1.74/Therm. This is due to the fact that SDG&E's program costs are fixed, but its customer base is much smaller comparing to SoCalGas.⁴⁹ Adding IT costs to SDG&E's Program Charge would significantly increase its RNG rate. Therefore, we will consider an alternative that is parallel to that we adopt for SoCalGas.

SDG&E's current GRC cycle is 2019-2021. After the filing of this Application, the Commission issued D.20-01-002 in R.13-11-006 (the Rate Case Plan Decision), which changes SDG&E's GRC process and schedule. D.20-01-002 extends SDG&E's Test Year 2019 GRC cycle by two additional Attrition Years (2022 and 2023) and permits SDG&E to update its overall capital budget estimates and include proposed escalation factors for 2022 and 2023. This allows SDG&E to adjust its IT budget to absorb the voluntary RNG Tariff program IT

⁴⁹ SDG&E estimates 2,178 to 8,702 RNG program participants in Year 5 and SoCalGas' estimate is 14,435 to 57,696 (Utilities' Second Supplemental Testimony, Exhibit SCG/SDGE-10, Attachment D).

costs. Any impact on rates from these costs should be minimal because the IT costs are not a separate item in the overall capital budget. If the IT costs turn out to exceed what is authorized as part of SDG&E's capital budget, those excess costs must be borne by SDG&E's shareholders. This treatment is therefore consistent for both Utilities.

We clarify that any unamortized IT asset balances associated with the RNG Tariff program shall not be included in the incremental rate base in the Utilities' next GRC, and the costs shall continue to be absorbed by any unused capital funding in their next GRC cycles. This is to ensure that the recovery of IT costs does not increase the Utilities' customers' rates.

6.4.2. Wind Down Cost Recovery

This decision determines that the Utilities shall not request recovery in their subsequent GRCs of any wind down costs not recovered from participants during the course of the pilot. Such costs shall be recovered from the Utilities' shareholders.

The Settlement Agreement leaves open whether any costs not recovered from program participants during the program ("wind down costs") should be recovered from the Utilities' shareholders in the event that the program is terminated at the end of the transition period. The Utilities request authority to seek recovery of the wind down costs in future GRCs. The Utilities argue that uncertainties of future events that are beyond their control (*e.g.*, changes in laws, regulations, or Commission policy) may require the program to be wound down. As such, the Utilities state that the opportunity for future recovery of the wind down costs should not be predetermined. The Utilities further argue that the

program will not only provide public interest value, but also important and useful information on RNG and the merits of a voluntary RNG Tariff program.⁵⁰

Cal Advocates, TURN, LC/SC, and Wild Tree oppose the Utilities' proposal and argue that the Commission in this proceeding should determine that wind down costs are the responsibly of the Utilities' shareholders (called "shareholder backstop"). Cal Advocates argues that the RNG Tariff program as a voluntary program is intended to be funded by participating customers who opt-in. Cal Advocates asserts that it is the Utilities' business decision whether or not to offer this program to its customers. Cal Advocates argues that the Utilities should assume the risk that program benefits may not materialize and that the program may result in stranded costs due to its voluntary nature. Cal Advocates believes that holding the Utilities' shareholders responsible for stranded costs will reduce the risk of stranded costs and protect non-program participants from unreasonable exposure. Cal Advocates also believes that shareholder responsibility for stranded costs will reduce future litigation over the reasonableness and recovery of the wind down costs.

TURN also supports the shareholder backstop. TURN alleges that this treatment is consistent with D.15-01-051, which implemented the GTSR program.⁵¹ TURN cites the GTSR decision where the Commission explained that:

The requirement of ratepayer indifference, and other rate design principles, support the shareholder backstop. Without the backstop, the utilities would likely rely entirely on ratepayers as a whole to make up the difference. By

⁵⁰ Utilities' Opening Brief at 41 to 43.

⁵¹ TURN's Opening Brief at 19. D.15-01-051 implemented SB 43 (Stats. 2013, Ch. 413 (Wolk)). SB 43 sets a formal requirement for the three large electrical utilities to implement the GTSR program.

establishing the rules of the backstop now, future litigation and the risk of non-participating ratepayers incurring costs are minimized. The shareholder backstop approach is supported by TURN and [Cal Advocates]. We agree with TURN, [Cal Advocates], and PG&E that a shareholder backstop will promote cost-effective management of the GTSR Program.

LC/SC point out that SCE's GTSR unrecovered program costs have an outstanding balance of \$955,573. LC/SC argue that there is no compelling basis to conclude that the minimal participation that undermined SCE's GTSR program would not extend to the voluntary RNG Tariff program. LC/SC also argue that it is the Utilities' business decision to offer this program and that they should stand by their own assumptions of substantial participation and therefore provide the shareholder backstop.⁵²

Wild Tree is concerned that the Settlement Agreement leaves open the possibility of subsidizing a failed program. Wild Tree argues that the Utilities intend ratepayers to be on the hook for the stranded costs that will inevitably result from what Wild Tree believes will be a failed voluntary RNG Tariff pilot program.

We find the above parties' arguments for a shareholder backstop compelling. We agree with TURN that this treatment is consistent with the principles for the shareholder backstop policy adopted for the GTSR program in D.15-01-051. In addition, the Utilities' may or may not elect to offer the pilot program adopted in this decision and each customer's participation is voluntary. The Utilities testified in support of their assumption that there is sufficient customer interest in an RNG Tariff program based on their 2017-2019 market

⁵² LC/SC's Opening Brief at 17.

research and analysis to make the program self-sustaining without subsidy by non-participants.⁵³ In the event there are costs not recovered from participants, the shareholder backstop will provide an incentive for the Utilities to make thoughtful decisions taking into account new program uncertainties and risks in light of the recent pandemic and California's wildfires. We agree with LC/SC that the Utilities should stand by their assumptions if they offer the voluntary RNG Tariff program.

As discussed above, if the Utilities enter into long-term RNG contracts and program continuation is not authorized, the shareholder backstop should also apply to the stranded costs from RNG long-term contract obligations.

We clarify that the shareholder backstop is applicable if program continuation is not authorized and the program is terminated at the end of transition period. The Utilities raise a valid point that there are other uncertainties beyond the Utilities' control, such as changes in state laws and regulations. The Utilities should be permitted to seek recovery of the wind down costs in the event that the program termination is required prior to the end of the transition period by a future state law, regulation, or Commission decision. This exception only applies to the pilot program duration of all long-term RNG contracts.

6.5. California Alternate Rates for Energy

This decision also clarifies that California Alternate Rates for Energy (CARE) customers should also follow the same commitment requirement for participation in the voluntary RNG Tariff program as non-CARE residential customers.

⁵³ Utilities' Second Supplemental Testimony (Exhibit SCG/SDGE-10, Attachment B).

The Settlement Agreement is silent on whether the same commitment requirement applies to CARE customers. Because this is a voluntary program, we find that, for the purpose of program consistency and administrative simplicity, all residential customers (CARE and non-CARE) should follow the same commitment requirement.

6.6. Program Marketing

This decision requires the Utilities, when developing education and outreach information, to adhere to the following guidelines:

- The Utilities' marketing materials should make no comparisons to, or assertions about, building electrification and should not include any statements that promote RNG over building electrification. The marketing materials should not include any statements about the costs, impacts, or desirability of building electrification.
- The Utilities should not portray RNG procurement as a solution to local environmental impacts of dairies or other biomethane sources.
- The Utilities should include proposed marketing and outreach materials for Commission review and approval before implementation of the pilot program. This is to ensure compliance with the above provisions and that there are no incorrect, incomplete, misleading, or confusing claims made.

LC/SC and Wild Tree assert that the marketing claims under the Settlement Agreement are inaccurate or misleading. LC/SC are concerned that the Utilities have portrayed biomethane from dairy manure lagoons as "a clean source of energy," akin to wind and solar. They assert that RNG should not be compared with building electrification using true clean energy. We agree that, while RNG is expected to reduce GHG emissions as part of the state's decarbonization efforts, it is not a replacement for, or comparable to, building

electrification. The optimal use of RNG vis-à-vis other decarbonization methods is a complicated and evolving issue, and should not be addressed in the marketing materials for the voluntary RNG Tariff program.

6.7. Program Evaluation and Modifications

6.7.1. Program Success Metrics

This decision finds that, in addition to measuring GHG emissions reductions to evaluate the success of the voluntary RNG Tariff program, the Commission should consider other metrics, such as level of participation, procurement costs, and the ratio of in- and out-of-state RNG supplies. We believe that these metrics are important to assist in the Commission's determination of program success and the decision whether the pilot program should be extended. These additional metrics shall be included in each utility's Tier 3 Advice Letter (AL) requesting program continuation at the end of the pilot period.

6.7.2. Program Design Changes and Other Modifications

Should customer research or feedback identify demand for additional subscription levels or different subscription amounts, we find that the Utilities should be able to modify the subscription levels without Commission approval. We do this to provide reasonable flexibility while requiring the Utilities to be responsible for important elements of program management and success. However, customers' monthly purchase amounts cannot be automatically switched to a higher level without their prior consent. If the Utilities wish to make other program changes, the Utilities shall submit and serve a Tier 3 AL. Any program changes must comply with the policy requirements adopted in this decision or found to apply at the time the request is considered.

6.7.3. Public Disclosure of RNG Procurement Contract Prices

In this decision, we require the Utilities to include individual suppliers' RNG contract prices as a part of the information for the cost of RNG purchased in the Utilities' Annual Reports. The information should include the name location and feedstock source of each RNG supplier.

The Commission treats all information it receives as public unless a very persuasive showing is made that the information must be withheld from the public. The party seeking confidential treatment bears a strong burden of proof. In short, we have described it this way:

We start with a presumption that information should be publicly disclosed and that any party seeking confidentiality bears a strong burden of proof. Indeed, as discussed below, a party seeking protection of its documents always bears the burden of proof." (D.06-06-066 at 2.)

This is a fundamental principle in our regulation of public utilities. We apply this approach to all information we receive as part of the adopted voluntary RNG Tariff program, including contract prices paid by the Utilities to purchase RNG. There are three specific policy reasons for this approach.

First, providing transparency to the general public is important policy objective to the Commission. Transparency is especially important for the voluntary program in order to fully inform customers in their opt-in decision-making. The Utilities' market research identified lack of information about the program costs and effects as a barrier to participation.⁵⁴ As illustrated by the Applicants, the RNG Tariff Commodity Charge is anticipated to be four times greater than customers' regular fossil natural gas price. Program

⁵⁴ *Id.*, Attachment A at 19.

participants deserve to know the prices that the Utilities pay under the RNG contracts.

Second, competitive markets are most efficient and equitable when all participants have access to the same information. The RNG market will be more competitive and work more efficiently if all sellers, buyers, and consumers have the same information.

Third, parties and participating customers may have an interest in seeing how RNG prices reflected in the annual report change over the years, including whether RNG price reductions are achieved.

Therefore, we conclude that RNG contract prices submitted to the Commission shall be public, absent a specific finding otherwise. Claims of confidentiality for information may be submitted by a party pursuant to the terms of General Order (GO) 66-D or its successor. We emphasize in the strongest possible terms, however, that a party seeking confidential treatment bears a very high burden of proof as it relates to these RNG contracts.

We also find that the parties and participating customers may have an interest in knowing the feedstock sources and locations of the facilities providing RNG for the program. Participants may be interested in knowing whether the sources they are helping to support are landfills or dairies, or some combination of sources, and whether the various sources are in a nearby city or county, elsewhere in California, or in a different state.

6.8. Program Alignment with SB 1440 Implementation

When the Commission issues a decision in Phase 4 of R.13-02-008 regarding implementation of SB 1440, the Utilities shall each submit and serve a Tier 3 AL within 90 days after the Commission issues its decision. The AL shall propose ways to harmonize the adopted voluntary RNG Tariff program for SoCalGas and SDG&E with the policy requirements adopted in Phase 4 of R.13-02-008 regarding SB 1440. If either the alignment of this voluntary program is addressed in the decision in Phase 4 of R.13-02-008 or if that decision exempts or vacates this program, then no AL is required.

7. Conclusion

In summary, state law requires the Commission to consider adopting specific biomethane procurement targets or goals for each gas utility under SB 1440. The evidence that the Utilities provided for the formal record here indicates sufficient support from their customers and communities for a voluntary RNG Tariff pilot program. We agree with the opponents of the Settlement Agreement that, as proposed, the Settlement Agreement is potentially in conflict with policy goals set forth in state law. However, with some exceptions, many elements of the Settlement Agreement are supported by or not contested by the non-settling parties. We also find that the Settlement Agreement provides a good framework for the adopted voluntary pilot program. Therefore, this decision adopts a voluntary RNG Tariff pilot program that is largely based on the Settlement Agreement with limited modifications.

For the convenience of parties' comments on the proposed decision and to provide transparency, we include both a clean version of the adopted voluntary program in Appendix A and a redlined version highlighting the modifications to the Settlement Agreement in Appendix B.

All motions not specifically ruled upon are denied.

8. Categorization and Need for Hearings

The Scoping Memo confirms the Commission's preliminary determination in Resolution ALJ 176-3434 that this is a ratesetting proceeding and evidentiary hearings are required. Accordingly, *ex parte* communications are restricted and must be reported pursuant to Article 8 of the Commission's Rules. As discussed in Section 1, parties had agreed to waive evidentiary hearings. This decision resolves all issues in this proceeding. Therefore, no hearings are needed.

9. Comments on Proposed Decision

The proposed decision of ALJ Liang-Uejio in this matter was mailed to the parties in accordance with Section 311 of the Pub. Util. Code and comments were allowed under Rule 14.3 of the Rules. Comments were filed on _____ and reply comments were filed on _____.

10. Assignment of Proceeding

Clifford Rechtschaffen is the assigned Commissioner and Scarlett Liang-Uejio is the assigned ALJ in this proceeding.

Findings of Fact

- 1. The Settling Parties request Commission approval of a voluntary pilot RNG Tariff program as set forth in the Settlement Agreement. The Settling Parties are the Utilities, AECA, BAC, Cal Advocates, EDF, RNGC, and SFE.
- 2. The Settlement Agreement is contested by TURN, CUE, LC/SC, and Wild Tree. These parties represent the interests of environmental, customer, and labor perspectives.
- 3. Under the Settlement Agreement, the voluntary RNG Tariff program will be a three-year pilot subject to Commission review and approval for continuation at the end of the three-year period. If program continuation is not approved,

upon the Commission decision, the Utilities will terminate the program within two additional years (transition period).

- 4. The Settlement Agreement provides that the Utilities should meet certain minimum procurement requirement goals. The Settlement Agreement requires, with some exceptions, that the Utilities procure at least 50 percent of RNG supplies from in-state sources to meet program demand, of which at least half is from sources other than landfill gas. The average cost of the in-state RNG supply portfolio is subject to a limit of 200 percent of the average costs of the total out-of-state portfolio to meet the program demand. If there are no qualifying non-landfill offers, the remaining demand will be met with qualifying in-state landfill up to a 250 percent average cost limit. The Settlement Agreement allows the Utilities to meet the program demand with out-of-state RNG supplies in the event there are ultimately no qualifying in-state landfill offers.
- 5. To provide transparency and oversight for RNG procurement, the Settlement Agreement creates a PAG that will consist of the Utilities, Energy Division staff, and any other interested non-market participants.
- 6. The Settling Parties clarified that the additionality requirement for eligible RNG supplies pursuant to 17 CCR Section 95852.1.1 under the Settlement Agreement applies only to out-of-state RNG supplies. The Settling Parties further clarified that 17 CCR Section 95852.1 applies to both in- and out-of-state RNG supplies. The Settling Parties agree that the Utilities will contract an independent third-party company to verify the compliance of both in- and out-of-state RNG supplies with the MRR and Cap-and-Trade Regulation as well as RNG carbon intensity information using the GREET model for the LCFS program.
- 7. SB 1440 (Stats. 2018, Ch. 739, Sec. 1), codified by Pub. Util. Code Sections 650-651, requires the Commission, in consultation with CARB, to

consider adopting specific biomethane procurement targets or goals for each California gas utility. It also requires the Commission to ensure that biomethane delivered to California through a common carrier pipeline eligible for any procurement program must demonstrate environmental benefits to California.

- 8. A voluntary pilot RNG Tariff program will provide other benefits in addition to reducing SLCPs and GHG emissions. The program may help customers gain early experience in using RNG as a part of their regular fossil-based natural gas services, expand upon the existing RNG market in California, and provide valuable information to assist the Commission should it later set statewide biomethane targets.
- 9. The Settlement Agreement may result in the Utilities potentially procuring 100 percent of the RNG supplies to meet their program demand from out-of-state RNG sources that have either no or negligible direct environmental benefits to California, as defined in SB 1440.
- 10. At the time the Application was filed, there were only three in-state pipeline-injected RNG production facilities in operation. The Utilities' testimony shows there are now nine RNG production facilities in operation, four under construction, and 14 in substantial development.
- 11. SoCalGas requests funding for \$785,000 of its estimated IT costs via the unused capital budget authorized for its 2019 Test Year GRC cycle. SDG&E requests authority to include its IT costs in its next GRC.
- 12. Subsequent to the filing of this Application, the Commission issued D.20-01-002 in R.13-11-006 (the Rate Case Plan Decision), which changes SDG&E's GRC process and schedule. D.20-01-002 extends SDG&E's Test Year 2019 GRC cycle by two additional Attrition Years (2022 and 2023). It permits SDG&E to

update its overall capital budget estimates and include proposed escalation factors for 2022 and 2023.

- 13. The Settlement Agreement resolved other issues related to the voluntary RNG Tariff program including general terms, program design, regulatory accounting, marketing, and reporting.
- 14. The Settlement Agreement leaves open whether the Utilities' shareholders should be the backstop for the wind down costs (*i.e.*, whether any costs not otherwise recovered from program participants during the operation of the RNG program should be recovered from the Utilities' shareholders).

Conclusions of Law

- 1. The Settlement Agreement is not in line with the statutory RNG procurement goals as set forth in SB 1440 because it could allow the Utilities to meet the program demand with more than 50 percent of out-of-state RNG sources if in-state supply costs exceed the proposed cost cap. It may result in negligible to no direct environmental benefits to California, contradictory to the statutory goals.
- 2. The Settlement agreement is not consistent with law and is not in the public interest.
- 3. The Settlement Agreement provides a good starting point for development of a voluntary RNG Tariff program and reasonably resolves numerous issues that are essential elements of the program.
- 4. It is a better approach to adopt an alternative program that is built on the Settlement Agreement with modifications to better align with state GHG and SLCP reduction goals, policies, and laws than to reject the Settlement Agreement and close the proceeding.

- 5. At least 50 percent of in-state and out-of-state RNG eligible to meet program demand should be required to be delivered to California consistent with the requirements in Pub. Util. Code Section 651(b)(3)(B).
- 6. Additionality for in-state supplies should not be required beyond the provisions of SB 1440 and CARB's current Cap-and-Trade Regulation.
- 7. The additionality requirement for biomethane used to generate electricity under the RPS program should not be required for the voluntary RNG Tariff pilot program.
- 8. RNG sources outside the United States that are not already delivering RNG through a common carrier pipeline in the United States should not be allowed within the voluntary RNG Tariff pilot program.
- 9. The Utilities should not be required to secure RNG contracts that extend beyond the pilot program duration but, if they do, any stranded costs should be recovered only from shareholders.
- 10. The GREET methodology can and should be modified to calculate the carbon intensity of RNG that is distributed by gas pipelines.
- 11. <u>In their subsequent GRCs or other ratemaking proceedings,</u> utilities should not be permitted to request recovery of any program wind down costs not recovered from program participants with the exception of wind down costs due to program termination before the end of the pilot period resulting from a future state law, regulation, or Commission decision.
- 12. In D.15-01-051, the Commission determined that a shareholder backstop will promote cost-effective management of the electric utilities' GTSR program. The same ratemaking policy should be adopted for the voluntary pilot RNG Tariff Program.

- 13. The Utilities' program marketing materials should be neutral with respect to local environmental benefits and building electrification, and should be subject to Commission review and approval.
- 14. Program evaluation metrics should include more than just GHG emission reductions.
- 15. Contract prices for the purchase of RNG by the Utilities should be publicly available unless a request for confidential treatment pursuant to GO 66-D is granted.
 - 16. This proceeding should be closed.

ORDER

IT IS ORDERED that:

- 1. The voluntary pilot Renewable Natural Gas Tariff program in Appendix A of this decision is adopted. Southern California Gas Company and San Diego Gas & Electric Company (the Utilities) are authorized to offer this program to their eligible customers.
 - (a) Within 30 days from the issuance of this decision, each of the utilities shall submit and serve a Tier 1 Advice Letter (AL) advising the Commission whether or not it will implement the authorized program and, if so, stating its intended implementation schedule. If the Utilities decide to offer this program to their customers, the Utilities shall also include in the Tier 1 AL a request for authorization to establish a new, two-way balancing account (Renewable Natural Gas Tariff Balancing Account or RNGTBA) for each utility.
 - (b) In addition, within twelve months from the issuance of this decision, if implementing the program, the Utilities shall each submit and serve a Tier 2 AL for program implementation consistent with the policy requirements adopted in this decision.

- i. Prior to the submission of their respective ALs, the Utilities shall work with stakeholders, including the Commission's Energy Division staff, California Air Resources Board, and parties in this proceeding, to develop a modified methodology to calculate RNG carbon intensity. The modified methodology shall be based on the California Greenhouse Gases, Regulated Emissions, and Energy use in Transportation (GREET) model. The Utilities shall include the modified GREET methodology in the utilities' respective Tier 2 ALs for Commission's review and approval.
- ii. In addition, the Utilities shall also include marketing and outreach materials in their respective Tier 2 ALs.
- (c) If the Utilities wish to make modifications to the adopted program such as program design or the reporting frequency, the Utilities shall submit and serve a Tier 3 AL for Commission approval. The Utilities may change the adopted program's subscription levels without Commission approval.
- (d) The program initiation date shall be the date of the Utilities' first customer bill for participation in the program. The Utilities shall each file a Tier 3 AL for Commission review of the program and approval for the continuation of the pilot on the third-year anniversary from the program initiation date.
 - i. The Utilities shall continue to administer the program pending the Commission's disposition of the Utilities' respective Tier 3 ALs.
 - ii. If program continuation is not approved, the Utilities shall terminate the RNG Tariff program within two years from the disposition of their respective Tier 3 ALs. Upon the Tier 3 AL disposition, the Utilities shall cease incurring marketing expenses for the program and minimize administrative costs.
- All motions not specifically ruled upon are denied.

3.	Application 19-02-015 is closed.	
	This order is effective today.	
	Dated	, at San Francisco, California

APPENDIX A

Appendix A

Adopted Voluntary Pilot Renewable Natural Gas Tariff Program (Clean Version)

I. General

- A. Southern California Gas Company ("SoCalGas") and San Diego Gas & Electric Company ("SDG&E") (together referred to as the Utilities) are authorized to implement a voluntary pilot Renewable Natural Gas ("RNG") Tariff program (hereinafter referred to as the "RNG Tariff program"), pursuant to the terms of this document.
- B. The Utilities may propose modifications to the program design or the reporting frequency other than subscription levels by submission of a Tier 3 Advice Letter (AL) for Commission approval. The Utilities may change the program's subscription levels without Commission approval. (see Section V(B), *infra*)
- C. The goals of the voluntary RNG Tariff program are: (1) to accelerate the use of renewable, low carbon RNG and the development of RNG supplies in California and nationally, and (2) reduce greenhouse gas ("GHG") and Short-Lived Climate Pollutant ("SLCP") emissions in California.

II. Program Review

- A. The RNG Tariff program will be reviewed three years after the date of the first customer bill for participation in the RNG Tariff program (program initiation date).
- B. The Utilities shall submit and serve a Tier 3 for Commission review of the program and approval for continuation of the pilot AL by the third-year anniversary from the pilot start date. The Utilities shall provide the details of, and results from, the program to date. The scope of the review shall be the following:
 - 1. Estimates of net GHG and SLCP emissions reductions achieved under the program, and reductions in the Cap-and-Trade obligations incurred by the Utilities.
 - 2. Annual in- and out-of-state RNG supplies procured to meet the RNG Tariff program demand and the status of the Utilities' compliance of the procurement requirement under Public Utilities (Pub. Util.) Code Section 651(b)(3)(B) (see Section IV(A)(8), *infra*).
 - 3. Evaluation of new or additional production of RNG in-state and nationally, if any, resulting from procurement activities to date.
 - 4. Procurement costs.
 - 5. Number of participants in the program and their annual program demand.

- 6. Historic, current, and projected future customer subscription levels (as defined in Section V(B), *infra*).
- 7. Average premiums (as defined in Section V(G)(2), *infra*) experienced by program participants (i.e., the difference between their RNG charges and regular gas charges).
- 8. The results of a qualitative survey of customer satisfaction (funded by the RNG Tariff program).
- 9. A recommendation on strategies for procuring incremental supplies from new RNG projects in California.
- C. The Utilities shall demonstrate that the RNG Tariff program has resulted in reduced GHG emissions compared to a business-as-usual calculation, using the carbon accounting methodologies specified in Section IV.C, *infra*. Whether the RNG Tariff program results in reduced GHG emissions after three years, and the quantity and cost of these emissions, will be a primary consideration of the Commission, along with other elements in the scope of review, when evaluating whether the program is reasonable to continue.
- D. The Utilities shall continue to administer the pilot program pending Commission's disposition of the Tier 3 AL. If continuation of the pilot program is not approved, the Utilities shall terminate the RNG Tariff program within two years from the Tier 3 AL disposition date to allow time to conclude participation, contract obligations, etc. Upon a Commission decision, the Utilities shall cease incurring marketing expenses for the program and minimize administrative costs. The program duration is from the program initiation date to the program termination date.

III. RNG Definition

- A. RNG, also known as biomethane, is a biogas emitted from agricultural and waste products, and upgraded to a quality similar to fossil (traditional) natural gas.
- B. RNG procured under the RNG Tariff program must meet the following criteria:
 - 1. The Utilities shall only procure biomethane for the RNG Tariff program as defined in Health & Safety Code § 25420 or pipeline compatible (or eligible) renewable gas derived from biomass conversion as defined in Public Resources Code § 40106.
 - 2. Allowable organic waste sources of RNG shall not include crops grown solely for energy production (commonly referred to as "purpose-grown crops").

- 3. Utilities maintain certain flexibility in the location and types of RNG purchased for the RNG Tariff program, subject to the limitations provided by the other provisions in this document.
- 4. Utilities shall procure only RNG that has lower carbon intensity than the carbon intensity of traditional natural gas, using a lifecycle analysis based on a modified Greenhouse Gases, Regulated Emissions, and Energy Use in Transportation ("GREET") methodology for California used by the Low Carbon Fuel Standard ("LCFS") program.
- 5. The Utilities shall only procure RNG supplies from in- and out-of-state sources that meet "Applicable Standards" consistent with the Capand-Trade Regulation under California Code of Regulation, Title 17 (17 CCR) Section 95852.2 and 95852.1, respectively. "Applicable Standards" for out-of-state RNG supplies is defined in 17 CCR Section 95852.1.1 as follows:

RNG eligible for the biomethane exemption requirements set in the Mandatory Reporting of Greenhouse Gas Emissions ("MRR") and Cap-and-Trade Regulation, including that the RNG must be either: (A) an increase in the biomass derived fuel production capacity, at a particular site, where an increase is considered any amount over the average production at that site over the last three years; or (B) recovery of the fuel at a site where the fuel was previously being vented or destroyed for at least three years or since commencement of fuel recovery operations, whichever is shorter, without producing useful energy transfer.

6. If there are any changes to the Applicable Standards or any subsequent changes in the state regulation of RNG that apply to the RNG procured under this program, and, if deemed necessary after consultation with the Procurement Advisory Group (PAG), Utilities shall file a Tier2 AL proposing changes to the above Applicable Standards in accordance with the new state law and regulation.

IV. Procurement

A. General

- 1. SoCalGas's Gas Acquisition Department ("Gas Acquisition") shall be responsible for procuring RNG for the purposes of serving load for SoCalGas and SDG&E customers that voluntarily accept service under the RNG Tariff program.
- 2. Gas Acquisition shall have at its disposal all available Commission-approved tools used when contracting for traditional natural gas,

- including but not limited to storage, regulatory account over / undercollection adjustments, and selling excess RNG supplies.
- 3. RNG supplies procured for this program shall be managed using assets already allocated to bundled core customers, including but not limited to, storage inventory capacity, injection and withdrawal rights, interstate capacity, and backbone transportation service.
- 4. Gas Acquisition may contract with marketers who carry a portfolio of RNG supplies and/or directly with biogas producers and developers.
- 5. Any initial RNG supplies that are unused may be stored and available for later use. Shortages, if any, may be made-up with surplus supply or with purchases in future months, and may be cured, at a minimum, on an annual basis, as demonstrated in Utilities' Annual Report required in Section VIII.A, infra. The Utilities' Annual Report shall include a notation of any months in which there was an RNG supply shortage.
- 6. Separate tracking and reporting tools and procedures may be utilized to account for matching customer participant load with purchased RNG and recording purchase prices and volumes.
- 7. RNG purchases shall not be included in the Gas Cost Incentive Mechanism ("GCIM") calculation.
- 8. At least 50 percent of the Utilities' RNG supplies for the program demand on an annual basis must be procured from in-state or out-of-state sources that are delivered to California and meet the eligibility criteria of Pub. Util. Code Section 651(b)(3)(B).
- 9. RNG purchased for the RNG Tariff program that remains unsubscribed may be used for other eligible RNG programs to the extent the commodity costs for the unsubscribed RNG are recovered from that eligible program.

B. RNG Contract Terms

- 1. Utilities are authorized to enter long-term contracts that extend beyond the five-year duration (3 pilot years plus two transition years) of the RNG Tariff program. However, Utilities' shareholders shall be responsible for the unrecovered procurement costs if the RNG Tariff program is not authorized to be extended beyond the program duration (as defined in Section II (D), *supra*).
- 2. In the event that the Utilities have remaining long-term RNG contract obligations that extend beyond the program duration and the continuation of the RNG Tariff program is not authorized beyond that time, the Utilities may use the eligible RNG supplies for the Utilities' other RNG programs that are authorized by the Commission subject to the applicable standards or other procurement requirements for these programs. Alternatively, the Utilities may also use the RNG supplies under the long-term contracts to meet their non-RNG demand.

However, the associated cost recovery is subject to the Commission approval. The Utilities' shareholders shall be responsible for the stranded costs of the long-term contracts.

C. Carbon Content of Sourced RNG

- Utilities shall require RNG suppliers to provide lifecycle GHG
 emissions calculations in accordance with a modified GREET model
 used by the LCFS program that includes a carbon intensity baseline
 based on, but not limited to, energy inputs required for upgrading
 biogas to be safely injected into the common carrier pipelines, and use
 this information in evaluating the carbon intensity of RNG supply
 choices.
 - a) Utilities shall work with stakeholders, including the Commission's Energy Division staff, the California Air Resources Board ("CARB"), and interested parties in A.19-02-015, to develop a modified GREET model to calculate RNG carbon intensity.
 - b) Utilities shall file a Tier 2 Advice Letter establishing the methodology to be applied in verifying the carbon intensity of RNG supplies prior to the start of the program. The filing shall include the modified GREET model for the Commission's review and approval.
- 2. Utilities shall develop a bid evaluation methodology for RNG supplies including, among other things, lifecycle GHG emissions using a \$/ton COe ranking.
- 3. Utilities shall retain an independent third-party verification company to verify that the RNG carbon intensity information provided by the RNG suppliers is consistent with the modified GREET methodology for the LCFS program.

D. Verification and Additionality Requirements

- 1. Utilities shall follow the requirements of MRR and the Regulation for the California Cap on Greenhouse Gas Emissions and Market-Based Compliance Mechanisms ("Cap-and-Trade Regulation").
- 2. The compliance of purchased RNG supplies with MRR and Cap-and-Trade Regulation shall be verified by a third-party independent verification body, accredited by CARB, as required to receive the biomethane exemption under the Cap-and-Trade Regulation.
- 3. While eligible for a grandfathered exemption pursuant to 17 CCR § 95852.1.1, Utilities shall not procure any supplies or attributes from out-of-state RNG sources contracted before January 1, 2012 to serve RNG Tariff program customers. Even though this requirement in 17 CCR § 95852.1.1 does not apply to in-state RNG supplies, the Utilities shall follow the same requirement.

- 4. Utilities shall neither generate nor sell Renewable Energy Credits ("RECs") for purposes of the RNG Tariff program.
- 5. If a core customer directly complies with the Cap-and-Trade program as a covered entity or opt-in covered entity, that customer may participate in the RNG Tariff program but will be prohibited within the RNG Tariff program from claiming a reduced emissions obligation under the Cap-and-Trade program to prevent double counting. This prohibition will be included in the RNG Tariff program sheet.
- 6. In order to prevent double counting, Utilities shall procure all environmental attributes associated with RNG supplies and require sellers to demonstrate that the RNG has not been used to comply with environmental or procurement requirements in any other state.
- 7. If any subsequent RNG certification or verification process is adopted by the Commission in a broader Rulemaking proceeding(s), Utilities shall submit a Tier 2 AL proposing modifications to the certification and verification process specified in this section in accordance with the subsequent Commission decisions. The AL shall describe if and how procurement will comply with the newly adopted process going forward.

E. Procurement Advisory Group

- 1.The Utilities shall discuss RNG procurement issues related to the RNG Tariff program with a Procurement Advisory Group ("PAG"), which, consistent with the Utilities' biweekly procurement meetings, shall consist of the Energy Division of the Commission, the Public Advocates Office of the Commission, The Utility Reform Network, and any other interested non-market participant, subject to an appropriate non-disclosure agreement.
- 2.The PAG shall be consulted (1) prior to release of each solicitation for RNG supplies for the RNG Tariff program, (2) prior to selection of an RNG supplier for the RNG Tariff program, (3) prior to submission of the first annual report, and (4) as otherwise required by the terms of the RNG Tariff program.
- 3.The Utilities shall report in their Quarterly Report (see Section VIII.B, *infra*) whether there are any PAG recommendations that the Utilities has not implemented. The Utilities shall list these recommendation(s) and explain why they were or have not implemented.

V. RNG Tariff (Schedule No. G-RNG)

A. Eligibility

1. Residential and Non-residential Procurement Customers are eligible, as defined in Tariff Rule No. 1, on core rates, with the exception of

customers receiving transportation-fuel service under Schedule No. G-NGV. Non-residential customers may elect either a flat Monthly Purchase Amount, or a Purchase Percentage, as defined in terms of the RNG Tariff program. Residential customers are only eligible for the Monthly Purchase Amount.

2. CARE customers are eligible to participate in the RNG Tariff program but will not receive the CARE discount on monthly RNG charges.

B. Subscription Levels

- 1. Monthly Purchase Amount: For all residential customers and for nonresidential customers who elect the flat amount option, the Monthly Purchase Amount is a pre-defined dollar amount that the customer selects for the amount of RNG to purchase (e.g., \$10, \$25, \$50 per month).
- 2. The RNG Tariff program will initially offer three purchase amounts for all residential customers (i.e., \$10, \$25, \$50). Should customer research or feedback identify demand for additional subscription levels or different subscription amounts, the Utilities shall be able to modify the subscription levels without Commission approval. However, customers' monthly purchase amounts cannot be automatically switched to a higher level without their prior consent.
- 3. CARE customers can participate at a purchase amount 20 percent below the lowest Non-CARE residential level (i.e., \$8). The 20 percent reduction: (a) represents a 20 percent reduced pre-defined dollar amount and a commensurate 20 percent reduction in purchased RNG and (b) is a percentage consistent with the CARE discount currently applicable to gas rates. Should CARE customers want to opt-in at higher purchase amounts, they can opt-in at the Non-CARE residential levels beyond the first tier (i.e., \$25 or \$50).
- 4. RNG Purchase Percentage: For non-residential customers who elect this option, the RNG Purchase Percentage is a pre-defined percentage of usage per month that the non-residential customer selects to be renewable (i.e., 25 percent, 50 percent, 75 percent, or 100 percent).
- 5. The RNG Tariff program will initially offer-4 four percentages for non-residential customers (i.e., 25 percent, 50 percent, 75 percent, or 100 percent). Should customer research or feedback identify demand for additional percentage levels, the Utilities shall be able to modify the subscription percentages without Commission approval. However, customers' percentage purchase amounts cannot be automatically switched to a higher level without their prior consent.

C. Commitment Periods

1. A minimum commitment of one year for residential CARE and non-CARE customers will be required when enrolling in the RNG Tariff

- program. The commitment period will begin on the first billing date following enrollment, unless enrollment is less than 15 days prior to that billing date, then service will begin on the next billing date.
- 2. A minimum commitment of two years for non-residential customers will be required when beginning enrolling in the RNG Tariff program. The commitment period will begin on the first billing date following enrollment, unless enrollment is less than 15 days prior to that billing date, then service will begin on the next billing date.

D. Enrollment and Disenrollment

- 1. A completed enrollment form must be received by the Utility and the eligible customer must accept the terms and conditions of enrollment. Enrolled customers will have 60 days from their enrollment date during which the customer may notify the Utility that they wish to cancel enrollment or decrease their RNG monthly purchase amount or purchase percentage. Enrolled customers may increase their RNG purchase amount or purchase percentage at any time.
- 2. A customer's enrollment is fully transferrable to a customer's new premises, provided that (1) the customer is still eligible, (2) the new location is within the Utilities' service territory, and (3) service will be in the customer's name. The customer must notify the Utility which account the existing enrollment should be transferred to.
- 3. Customers may disenroll from the RNG Tariff program if they close the enrolled account, or they request a payment arrangement or extension and request relief from the program.
- 4. Customers subject to service disconnection due to failure to pay for natural gas service will be disenrolled from the RNG Tariff program.
- 5. Utilities shall notify customers 60 and 45 days prior to the end of their commitment period about their options for disenrollment, reenrollment, and how to change their RNG Monthly Purchase Amount or Purchase Percentage.
- 6. Residential customers, upon completion of the one-year commitment period, may re-enroll for another year, request to disenroll in the program, request to change their RNG Monthly Purchase Amount, or allow their commitment to continue on a month-to-month basis. If a residential customer wishes to change their RNG Monthly Purchase amount, then they must re-enroll for another one-year commitment.
- 7. Residential customers must request to disenroll at least 30 days prior to the end of their commitment period. If they do not request to disenroll at least 30 days prior to the end of their commitment period, they will remain in the RNG Tariff program on a month-to-month basis until they request to disenroll. When a customer requests to

- disenroll, re-enrolls, or changes their RNG Monthly Purchase Amount, changes will become effective after one complete billing cycle.
- 8. Residential CARE customers that fail to qualify for CARE at any point during their commitment period, will remain on the reduced CARE rate (if selected; see Section V(B)(3), *supra*) until such time as they reenroll, disenroll or are disenrolled for failure to pay for natural gas service.
- 9. Non-residential customers, upon completion of their two-year commitment period, may re-enroll for another two years, request to disenroll from the program or request to change their RNG Monthly Purchase Amount or Purchase Percentage. If a non-residential customer wishes to change their RNG Monthly Purchase Amount or Purchase Percentage, they must re-enroll for another two-year commitment.
- 10. Non-residential customers must request to disenroll at least 30 days prior to the end of their commitment period. If a non-residential customer does not request to disenroll at least 30 days prior to the end of their commitment period, they will remain in the RNG Tariff program for 90-day commitment periods and must request to disenroll at least 30 days prior to the end of a 90-day commitment period. Requests for disenrollment after the 30-day window will become effective after 3 complete billing cycles. If a non-residential customer re-enrolls or decreases their RNG Monthly Purchase Amount or Purchase Percentage, changes will become effective after one complete billing cycle.
- 11. The RNG Tariff program does not modify any aspect of the existing rules and processes for customer participation in the Utilities' Core Aggregation Transportation ("CAT") program.

E. Bill Calculation

1. Monthly Purchase Amount: To calculate the customer's monthly bill, the Utilities shall first calculate the RNG usage therms quantity by dividing the customer's Monthly Purchase Amount by the current RNG rate. This RNG usage quantity will be rounded down to the next whole therm. The new RNG usage quantity will be subtracted from the total monthly usage quantity and the remaining usage quantity will be considered the usage quantity served by traditional natural gas. Monthly charges will be calculated by multiplying the RNG usage therms by the current RNG Rate. The traditional natural gas charges will then be calculated by using the customer's current traditional natural gas therm commodity procurement rate. The customer will incur transportation and other charges for all the natural gas quantity consumed (RNG plus traditional natural gas), as done currently per

- the customer's traditional natural gas tariff rate. There will be no change to the method used to calculate baseline usage and accordingly, a higher transportation rate will be used for the monthly usage quantities that exceed the baseline allowance. Utility user taxes will be applied as appropriate.
- 2. RNG Purchase Percentage: To calculate the customer's monthly bill, the Utilities will first calculate the RNG usage therms amount by multiplying the total therm usage for the customer by their RNG Purchase Percentage. The remaining usage will be considered the usage quantity served by traditional natural gas. Monthly charges will be calculated by multiplying the RNG usage therms by the current RNG Rate. The traditional natural gas charges will then be calculated by using the customer's current traditional natural gas therm commodity procurement rate.

F. Bill Presentment

1. The Utilities shall show transportation charges, gas commodity charges, and (if applicable), RNG Tariff program charges separately on the customer's bill, as described in Section V(E), "Bill Calculation," above.

G. Rates

- 1. The RNG rate charged to customers for the RNG Tariff program will be charged on a per therm basis and will consist of: (1) RNG Commodity Charge and (2) Program Charge.
- 2. The RNG Commodity Charge will be comprised of the Schedule G-CP "Core Procurement Service" tariff rate less the following Schedule G-CP rate components: (1) adjustment for over or under-collection imbalance in the Core Purchase Gas Account, (2) adjustment for the GCIM reward/penalty pursuant to D.02-06-023, (3) authorized franchise fees and uncollectible expenses ("FF&Us"), and (4) authorized core brokerage fee. In addition to the net rate after considering items 1-4 described above, the following rate components will also be included to arrive at the total RNG commodity charge: (5) a premium for RNG purchases defined as the difference in the estimated monthly weighted average cost of RNG purchases (including the cost of any renewable attributes or credits that are bundled with the RNG purchases) and the estimated monthly weighted average cost of traditional natural gas purchases, (6) Renewable Natural Gas Tariff Balancing Account RNG Commodity Charge sub-account over/under-collection adjustment, (7) less the estimated value of an amount reflecting the reduction in Utilities' capand-trade obligation from bringing biomethane into the Utilities' system, (8) authorized FF&Us; and (9) authorized core brokerage fee.

- 3. Program Charge: The Program Charge will be comprised of (1) an amortization of administration and marketing costs associated with program oversight, program marketing collateral creation and customer outreach, and (2) an RNGTBA Program Charge sub-account over/under-collection adjustment.
- 4. The administration and marketing costs components of the Program Charge shall not exceed 30 percent of the RNG rate charge to customers for the RNG Tariff program. Any unrecovered administration and marketing costs shall be recorded in the RNG RNGTBA Program Charge subaccount.
- 5. The monthly RNG Rate will be calculated during the last week of the month and filed via a Tier 1 advice letter by the last business day of the month to be effective on the first calendar day of the following month.

H. Program Costs and Cost Recovery

- Start-up costs will include the development and distribution of marketing material, modification of each Utility's Customer Information Systems ("CIS") and modifications to the gas acquisition information system shared by both Utilities. On-going costs annually will include the continued development and distribution of marketing material, and annual administrative costs to manage the RNG Tariff program.
 - a) Utilities will incur approximately \$50,000 in costs to modify the shared gas acquisition information system in order to accurately purchase, track and report on RNG acquisition as a separate portfolio for the RNG Tariff program.
 - b) The SoCalGas RNG Tariff program will incur approximately \$74,000 in labor charges during the first year of the program to manage the oversight of system designs and testing for the computer system upgrades, manage marketing collateral creation (including content for webpages, email, and social media), oversee the creation of new accounts and accounting cost tracking procedures, training for Customer Service Representatives ("CSRs"), and design and create regulatory reporting.
 - c) After the second year, SoCalGas labor charges are estimated to decline to approximately \$47,000 annually, with a 3 percent average annual cost increase for the designated labor and non-labor expenses.
 - d) The SDG&E RNG Tariff program, once it starts, will incur approximately \$74,000 in labor charges during the first year of the program to manage the oversight of business process designs for such things as call center scripts and enrollments, oversee the

- creation of new accounts and accounting cost tracking procedures, training for CSRs, and design and create regulatory reporting.
- e) After the second year, the SDG&E Program Administration labor charges are estimated to decline to approximately \$47,000, while experiencing 3 percent average annual cost increase for the designated labor and non-labor expenses.
- f) SoCalGas estimates the RNG Tariff program will incur approximately \$90,000 in program marketing costs during the first year of the program and approximately \$60,000 annually thereafter.
- g) SDG&E estimates the RNG Tariff program will incur approximately \$40,000 in program marketing costs annually.
- h) SoCalGas and SDG&E estimate they will each incur annual Greene or equivalent program certification fees of \$25,000 annually, and \$3,000 in travel and miscellaneous expenses per year for the first three years.
- 2.Administrative and marketing costs for the program would be recovered from RNG Tariff program participants via the RNG Tariff program charge for each Utility.
- 3.Funding for the computer system modifications required for SoCalGas's CIS, websites, and the shared gas acquisition information system to accommodate the new RNG Tariff program (IT costs) shall be from its existing capital budgets approved in SoCalGas's Test Year 2019 General Rate Case ("GRC") Decision (D.)19-09-051. SDG&E shall recover its IT costs from its 2022-2023 Attrition Year capital funds authorized in the Commission's pending decision on SDG&E's Petition for Modification (D.19-09-051) in Application 17-10-007 et al.
- 4. Any unamortized IT asset balances associated with the RNG Tariff program shall not be included in the incremental rate base in the Utilities' next GRC, and the costs shall continue to be absorbed by any unused capital funding in their next GRC cycles.
- 5. If the RNG Tariff program continuation is not authorized and the program is terminated, Utilities shall not request recovery of any unrecovered wind down costs not recovered from program participants (i.e., the recorded balance in the RNGTBA as described in Section VI, infra) in their subsequent GRCs or other ratemaking proceedings. Such costs shall be recovered from the Utilities' shareholders.

VI. Regulatory Accounting

A. Establishment of the Renewable Natural Gas Tariff Balancing Accounts (RNGTBA)

1. The Utilities shall establish separate two-way RNGTBAs as interestbearing balancing accounts recorded on the Utilities' respective financial statements.

2. RNGTBAs

- a) For SoCalGas, the RNGTBA consists of two subaccounts: The Commodity Charge Subaccount and the Program Charge Subaccount. The purpose of the Commodity Charge Subaccount is to record the RNG commodity costs the Utilities' opt-in core customers will pay for RNG purchases to serve customers' voluntary subscription level as well as to record the corresponding revenues from the RNG Commodity Charge. The purpose of the Program Charge Subaccount is to record the difference between RNGT administrative and marketing program costs and revenues from SoCalGas's RNG Program Charge.
- b) The SDG&E RNGTBA shall only record the difference between RNGT administrative and marketing program costs and the revenues from SDG&E's RNG Program Charge. The difference between SDG&E's Commodity costs and revenues shall be recorded in SoCalGas' RNGTBA Commodity Charge Subaccount.
- 3. The Utilities shall include a request for authorization to establish new, two-way RNGTBAs in a Tier 1 AL.

B. Disposition of the RNGTBA Balances

- 1. The Commodity Charge Subaccount balance of SoCalGas's RNGTBA shall be incorporated in rates as necessary in connection with the Utilities' monthly Tier 1 AL filing to establish the RNG Commodity Charge.
- 2. The RNG Program Charge shall be established separately for each Utility based on a forecast of the Utility's applicable RNGT costs, corresponding customer participation, and accounting for an amortization of such costs.
- 3. The RNG Program Charge may be updated on an annual basis to amortize any under or over collection balance in the Program Charge Subaccount of the RNGTBA for SoCalGas, and in the RNGTBA for SDG&E.
- 4. The updated RNG Program Charge shall be reflected in the Utilities' Tier 1 advice letters establishing the January RNG Rate.

VII. Marketing

- A. Education and Outreach Content and Review
 - 1. Education and outreach materials shall be submitted for review and approval in a Tier 2 AL.

- 2. The Utilities shall integrate the promotion and enrollment in Energy Efficiency ("EE") and Demand Response ("DR") programs in all outreach and education.
- 3. Education and outreach materials are yet to be developed, but shall include the following information:
 - a) Materials shall not state that RNG production cleans water or resolves odor issues.
 - b) Materials shall explain that RNG use still produces GHG emissions, and that lifecycle emissions may vary depending on feedstock, production, and refinement methods.
 - c) Materials shall make no comparisons to, or assertions about, the cost, impacts, or desirability of building electrification and shall not include any statements that promote RNG over building electrification.
 - d) Materials shall not include any statements about the costs, impacts, or desirability of building electrification
 - e) The Utilities shall not portray RNG procurement as a solution to local environmental impacts of dairies or other biomethane sources.

B. Program Webpages

- 1. The online program webpage shall show the current RNG rate on a per therm basis and explain how customers can compare their current annual energy costs to their estimated energy costs under the RNG Tariff program.
- 2. The program webpages shall contain complete information about the program, the terms and conditions of the program, and a listing of charges included in the RNG Tariff program rate.
- 3. The program webpages shall display the sources of RNG purchased for the RNG Tariff program including:
 - a) The name and location (city and state) of each source of the RNG procured for the RNG Tariff program along with the percentage contribution to the overall supply portfolio.
 - b) Feedstock type and percentage.
 - c) Carbon intensity by feedstock.
 - d) Overall carbon intensity for the RNG Tariff program.
 - e) Carbon intensity of traditional natural gas.
 - f) The information in a) to e) shall be updated every six months after program implementation; however, it will not be available until procurement contracts for RNG have been finalized.
 - g) During program implementation the information shall be updated monthly or as needed when procurement contracts are finalized.

C. Target Markets

- 1. Residential education and outreach will include targeted marketing to residential or commercial buildings that have undergone recent EE or Energy Savings Assistance Program upgrades.
- 2. Customers participating in the RNG Tariff program shall be directed to the relevant energy efficiency audit and program offerings to promote enrollment in EE and DR programs.

D. Core Transport Agents

- 1. The RNG Tariff program does not prevent any Core Transport Agent ("CTA") from marketing similar or competing products to new or existing customers.
- 2. The Utilities shall not use information gained from their CAT program to market the RNG Tariff program to CTA customers whose contracts are nearing the end of their term

VIII. Reporting

A. Annual Customer Reports

- 1. Utilities shall provide individual customers with an annual report on the customer's participation in the RNG Tariff program, including:
 - a) Amount of traditional natural gas purchased.
 - b) Amount of RNG purchased.
 - c) Cost of RNG purchased, including individual suppliers' name, location, feedstock source and the RNG contract prices (\$/therm).
 - d) Annual GHG emissions reductions from procured RNG for the program demand, expressed in metric tons of carbon dioxide equivalent (MTCOe).
 - e) Overall carbon intensity for the RNG Tariff program.
 - f) Carbon intensity for traditional natural gas.
 - g) Feedstock type percentage.
 - h) Source state by percentage for RNG Tariff program.
 - i) Other RNG news and updates.
- 2. This notification shall take the form of an email and the information shall be provided on Utilities' websites.

B. Quarterly Commission Reports

- 1. Utilities shall submit reports on the RNG Tariff program to Energy Division and serve it to the service list of A.19-02-015 within 45 days of the close of each quarter containing quarter-to-date, year-to-date, and program-to-date information.
- 2. The content of the quarterly commission reports may change as directed by Energy Division, but initially shall include:

- a) Overall description of RNG Tariff program activity since the previous report.
- b) Program participation, new customers enrolled, and customers disenrolled by customer type (residential or non-residential).
- c) Number of customers (residential or non-residential) by each maximum RNG Purchase amount, or in the case of some nonresidential customers, by RNG purchase percentage.
- d) Summary of all PAG meetings held each quarter, the date on which meetings were held, the participant stakeholders of each meeting, individual topics discussed, and any votes held on action items.
- e) PAG recommendation(s) that the Utilities did not implement, including a list of the recommendation(s) and an explanation of why the Utilities do not adopt the PAG's recommendation(s).
- f) Quantity of and revenues from RNG sold by customer type.
- g) Expenses incurred for Marketing and Administration.
- h) GHG emissions reductions achieved, expressed in MTCOe.
- i) Detailed information on RNG contracts unless the information is granted confidentiality designation by the Commission, including:
 - i. List of RNG suppliers contracting with Gas Acquisition.
 - ii. RNG supplier's primary location and years of operation.
 - iii. RNG supplier's volume of RNG purchased by Gas Acquisition for the year, its cost per therm, and its carbon intensity score.
 - iv. A notation of months when there was a shortfall in volume of RNG supply to meet demand.

C. Tables of Reporting

These following tables highlight the above reporting requirements. In the event of a conflict between the requirements in the tables, and those in the body of this document, the terms in the body of this document shall govern.

Table 1: Program Webpages

Data/information	Update Frequency	Notes
Program information	n/a	See Section VII, supra
Carbon intensity of	Annually	Available day 1
traditional NG		
Carbon intensity for the	Available once an RNG source is	
RNG Tariff program	contracted, then every 6 months	
Feedstock type	Available once an RNG source is	Pie chart of supply by
percentage	contracted, then every 6 months	feedstock
Carbon intensity for	Annually	Available day 1.
feedstock	-	-
Source state percentage	Available once an RNG source is	Pie chart of supply by state
	contracted, then every 6 months	

Table 2: Enrollment Acknowledgement

Data/information	Update Frequency	Notes
Start date for RNG Tariff	After enrollment	Send as soon as practicable
program		
Commitment end date		
Cooling-off period end date		
RNG subscription		Either monthly amount or
_		percentage
Current monthly RNG rate		
Carbon intensity for the RNG		If known, average
Tariff program		
Feedstock percentage for RNG		If known, pie chart of supply by
Tariff program		feedstock
Source state percentage for RNG		If known, pie chart of supply by
Tariff program		feedstock
Other RNG news and updates		Marketing to EE programs and other

Table 3: Annual Customer Report – for customer, for previous year

Data/information	Notes
Amount of traditional NG	Dollars and volume
purchased	
Amount of RNG purchased	Dollars and volume
Cost of RNG purchased,	Average for customer and
including individual suppliers'	actual contract prices
RNG contract prices	
Annual GHG emission	Metric tons of carbon
reduction	dioxide equivalent
Carbon intensity for the RNG	Average
Tariff program	
Feedstock percentage for RNG	Pie chart of supply by
Tariff program	feedstock
Source state percentage for	Pie chart of supply by
RNG Tariff program	state
Other RNG news and updates	Text

Table 4: Quarterly Commission Report – submitted within 45 days of the end of each quarter, under confidentiality designation, if appropriate

Data/information	Notes
Overall description of program activity since last report	Text
New customers enrolled	By customer type
Customers dis-enrolled	By customer type
Number of customers by	Table by amount, by
purchase subscription	customer type
Quantity of RNG sold	By customer type
Revenue of RNG sold	By customer type
Overhead expenses	Marketing and Administration
Carbon intensity for the RNG Tariff program	Average
GHG emissions reductions	MTCOe
Summary of all PAG meetings	
held each quarter, and dates on	
which meetings were held	
Participant stakeholders of each	
meeting, individual topics	
discussed, and any votes held on	
action items	
PAG recommendation(s) that	
the Utilities did not implement,	
including a list of the	
recommendation(s) and an	
explanation of why the Utilities	
do not adopt PAG's recommendations	
RNG SOURCES	
Name	
City/State	Or nearest town
Years in Operation	Of fleatest town
Feedstock of source	
Carbon intensity for the source Volume purchased	
Cost per Therm	

(End of Appendix A)

APPENDIX B

APPENDIX B

Adopted Voluntary Pilot Renewable Natural Gas Tariff Program

(Redlined Version)

Modifications to the Settlement Agreement

I. General

- A. <u>Southern California Gas Company ("SoCalGas")</u> and <u>San Diego Gas & Electric Company ("SDG&E") (together referred to as the Utilities)</u> are authorized to implement a voluntary pilot Renewable Natural Gas ("RNG") Tariff <u>program</u> (hereinafter referred to as the "RNG Tariff <u>program"</u>), pursuant to the terms of this document.
- B. <u>The Utilities may Pproposed modifications to the program design or the reporting frequency other than subscription levels would be authorized by submission of a Tier 3 advice letter Advice Letter (AL) for Commission approval. The Utilities may change the program's subscription levels without Commission approval. (see Section V(B), *infra*)</u>
- C. The goals of the voluntary <u>RNG Tariff program tariff</u> are: (1) to accelerate the use of renewable, low carbon RNG and the development of RNG supplies in California and nationally, and (2) reduce <u>greenhouse gas</u> ("GHG") and Short-Lived Climate Pollutant ("SLCP") emissions in California.

II. Program Review

- A. The RNG Tariff <u>program</u> will be reviewed three years after the date of the first customer bill for participation in the RNG Tariff program <u>(program initiation date)</u>.
- B. The Utilities willshall submit and serve a Tier 3 for Commission review of the program and approval for continuation of the pilot ALadvice letter by that the 3 third-year anniversary from the pilot start date. The Utilities shall provideing the details of and results from the program to date. The scope of the review shallwill be the following:
 - 1. Estimates of net GHG and SLCP emissions reductions achieved under the program, and reductions in the Cap-and-Trade obligations incurred by the Utilities.
 - 2. Annual in- and out-of-state RNG supplies procured to meet the RNG Tariff program demand and the status of the Utilities' compliance of the procurement requirement under Public Utilities (Pub. Util.) Code Section 651(b)(3)(B) (see Section IV(A)(8), *infra*).
 - 3. Evaluation of new or additional production of RNG in-state and nationally, if any, resulting from procurement activities to date.
 - 4. Procurement costs.

- 5. <u>Number of participants in the program and their annual program</u> demand.
- 6. Historic, current, and projected future customer subscription levels (as defined in Section V(B), *infra*).
- 7. Average premiums (as defined in Section V(G)(2), *infra*) experienced by subscribers program participants (i.e., the difference between their RNG charges and regular gas charges).
- 8. The results of a qualitative survey of customer satisfaction (funded by the RNG Tariff program).
- 9. A recommendation on strategies for procuring incremental supplies from new RNG projects in California.
- C. The Utilities shall demonstrate that the RNG Tariff program has resulted in reduced GHG emissions compared to a business-as-usual calculation, using the carbon accounting methodologies agreed upon in this settlement specified in Section IV.C, infra. If Whether the RNG Tariff program does not results in reduced GHG emissions after three years, and the quantity and cost of these emissions, this will be a primary consideration of the Commission, along with other elements in the scope of review, when evaluating whether the program is reasonable to continue.
- D. The Utilities shall continue to administer the pilot program pending Commission's disposition of the Tier 3 AL. If not approved to the continue continuation of the pilot program is not approved, the Utilities will shall terminate the RNG Tariff program within two years from the Tier 3 AL advice letter disposition date to allow time to conclude participation, contract obligations, etc. Upon such a Commission decision, the Utilities willshall cease incurring marketing expenses for the program and will minimize administrative costs. The program duration is from the program initiation date to the program termination date.

III. RNG Definition

- A. RNG, also known as biomethane, is a biogas emitted from agricultural and waste products, and upgraded to a quality similar to fossil (traditional) natural gas.
- B. RNG procured under the RNG Tariff <u>program</u> must meet the following criteria:
 - 1. The Utilities willshall only procure biomethane for the RNG Tariff program as defined in Health & Safety Code § 25420 or pipeline compatible (or eligible) renewable gas derived from biomass conversion as defined in Public Resources Code § 40106.
 - 2. Allowable organic waste sources of RNG shall not include crops grown solely for energy production (commonly referred to as "purpose-grown crops").

- 3. Utilities will maintain certain flexibility in the location and types of RNG purchased for the RNG Tariff program, subject to the limitations provided by the other provisions in this document.
- 4. Utilities will shall procure only RNG that has lower carbon intensity than the carbon intensity of traditional natural gas, using a lifecycle analysis such as based on a modified the Greenhouse Gases, Regulated Emissions, and Energy Use in Transportation ("GREET") model methodology for California used by the Low Carbon Fuel Standard ("LCFS") program.
- 5. The Utilities will-shall only procure RNG supplies from in- and out-of-state sources that meet "Applicable Standards-" consistent with the Cap-and-Trade Regulation under California Code of Regulation, Title 17 (17 CCR) Section 95852.2 and 95852.1, respectively. "Applicable Standards" for out-of-state RNG supplies is defined in 17 CCR Section 95852.1.1 as follows:

RNG eligible for the biomethane exemption requirements set in the Mandatory Reporting of Greenhouse Gas Emissions ("MRR") and Cap-and-Trade Regulation, including that the RNG must be either: (A) an increase in the biomass derived fuel production capacity, at a particular site, where an increase is considered any amount over the average production at that site over the last three years; or (B) recovery of the fuel at a site where the fuel was previously being vented or destroyed for at least three years or since commencement of fuel recovery operations, whichever is shorter, without producing useful energy transfer.

6. If there are any changes to the Applicable Standards or any subsequent changes in the state regulation of RNG that apply to the RNG procured under this program, and, if deemed necessary after consultation with the Procurement Advisory Group (PAG), Utilities will shall file a Tier2 AL Advice Letter proposing changes to the above Applicable Standards in accordance with the new describing if and how procurement will comply with the changed Applicable Standards going forward state law and regulation.

IV. Procurement

A. General

1. SoCalGas's Gas Acquisition Department ("Gas Acquisition") will shall be responsible for procuring RNG for the purposes of serving load for

- SoCalGas and SDG&E customers that voluntarily accept service under the RNG Tariff <u>program</u>.
- 2. Gas Acquisition shall have at its disposal all available Commission-approved tools used when contracting for traditional natural gas, including but not limited to storage, regulatory account over / undercollection adjustments, and selling excess RNG supplies.
- 3. RNG supplies procured for this program will shall be managed using assets already allocated to bundled core customers, including but not limited to, storage inventory capacity, injection and withdrawal rights, interstate capacity, and backbone transportation service.
- 4. Gas Acquisition may contract with marketers who carry a portfolio of RNG supplies and/or directly with biogas producers and developers.
- 5. Any initial RNG supplies that are unused <u>may will</u> be stored and available for later use. Shortages, if any, <u>will</u> may be made-up with surplus supply or with purchases in future months, and <u>will may</u> be cured, at a minimum, on an annual basis, as demonstrated in Utilities' <u>annual report Annual Report required in Section VIII.A, infra.</u> The Utilities' Annual Report <u>will shall</u> include a notation of any months in which there was an RNG supply shortage.
- 6. Separate tracking and reporting tools and procedures will may be utilized to account for matching customer participant load with purchased RNG and recording purchase prices and volumes.
- 7. RNG purchases will shall not be included in the Gas Cost Incentive Mechanism ("GCIM") calculation.
- 8. SoCalCas will procure at At least 50% percent of the Utilities' RNG supplies for the Tariff program demand on an annual basis must be <u>procured</u> from in-state <u>or out-of-state</u> sources that <u>are delivered to</u> California and meet the eligibility criteria of Pub. Util. Code Section 651(b)(3)(B). of which at least half is from sources other than landfill gas. The average cost of the in-state RNG supply portfolio is subject to a limit of 200% of the average cost of the total out-of-state portfolio to meet RNG Tariff demand, based on RNG premium over and above index. Average costs shall be the mean price of all contracts used to meet demand within each portion (in-state and out-of-state) of the portfolio. After the first solicitation, if the PAG (see Section IV.e, infra) determines that in-state non-landfill RNG will be excluded from the procurement, then the PAG can decide to raise the in-state average cost limit up to 250% to accommodate in-state non-landfill supplies. If there are still no qualifying non-landfill offers, the remaining demand will be met with qualifying in-state landfill (up to the 250% average cost limit) until the next solicitation.

9. RNG purchased for the RNG Tariff <u>program</u> that remains unsubscribed may be used for other eligible RNG programs to the extent the commodity costs for the unsubscribed RNG are recovered from that eligible program.

B. RNG Contract Terms

- 1. <u>Utilities are authorized to enter long-term contracts that extend</u> beyond the five-year duration (3 pilot years plus two transition years) of the RNG Tariff program. However, Utilities' shareholders shall be responsible for the unrecovered procurement costs if the RNG Tariff program is not authorized to be extended beyond the program duration (as defined in Section II (D), supra).
- 2. In the event that the Utilities have remaining long-term RNG contract obligations that extend beyond the program duration and the continuation of the RNG Tariff program is not authorized beyond that time, the Utilities may use the eligible RNG supplies for the Utilities' other RNG programs that are authorized by the Commission subject to the applicable standards or other procurement requirements for these programs. Alternatively, the Utilities may also use the RNG supplies under the long-term contracts to meet their non-RNG demand. However, the associated cost recovery is subject to the Commission approval. The Utilities' shareholders shall be responsible for the stranded costs of the long-term contracts.

C. Carbon Content of Sourced RNG

- 1. Utilities willshall require RNG suppliers to provide lifecycle GHG emissions calculations in accordance with a modified the GREET model used by the LCFS program that includes a carbon intensity baseline based on, but not limited to, energy inputs required for upgrading biogas to be safely injected into the common carrier pipelines, and use this information in evaluating the carbon intensity of RNG supply choices.
 - a) <u>Utilities shall work with stakeholders, including the Commission's Energy Division staff, the California Air Resources Board ("CARB"), and interested parties in A.19-02-015, to develop a modified GREET model to calculate RNG carbon intensity.</u>
 - b) <u>Utilities shall file a Tier 2 Advice Letter establishing the</u> methodology to be applied in verifying the carbon intensity of RNG supplies prior to the start of the program. The filing shall include the modified GREET model for the Commission's review and approval.
- 2. Utilities willshall develop a bid evaluation methodology for RNG supplies including, among other things, lifecycle GHG emissions using a \$/ton COe ranking.

- 3. Utilities willshall retain an independent third-party verification company to verify that the RNG carbon intensity information provided by the RNG suppliers is consistent with the modified GREET methodology for the LCFS program methodology.
- D. Verification and Additionality Requirements
 - 1. Utilities willshall follow the requirements of the California Air Resources Board's ("CARB's") MRR and the Regulation for the California Cap on Greenhouse Gas Emissions and Market-Based Compliance Mechanisms ("Cap-and-Trade Regulation").
 - 2. The compliance of purchased RNG supplies with MRR and Cap-and-Trade Regulation willshall be verified by a third-party independent verification body, accredited by CARB, as required to receive the biomethane exemption under the Cap-and-Trade Regulation.
 - 3. While eligible for a grandfathered exemption pursuant to 17 CCR § 95852.1.1, Utilities will shall not procure any supplies or attributes from out-of-state RNG sources contracted before January 1, 2012 to serve RNG Tariff program customers. Even though this requirement in 17 CCR § 95852.1.1 does not apply to in-state RNG supplies, the Utilities shall follow the same requirement.
 - 4. Utilities willshall not neither generate nor sell Renewable Energy Credits ("RECs") for purposes of the RNG Tariff program.
 - 5. If a core customer directly complies with the Cap-and-Trade program as a covered entity or opt-in covered entity, that customer may participate in the RNG Tariff program but will be prohibited within the RNG Tariff program from claiming a reduced emissions obligation under the Cap-and-Trade program to prevent double counting. This prohibition will be included in the RNG Tariff program sheet.
 - 6. In order to prevent double counting, Utilities will shall procure all environmental attributes associated with RNG supplies and require sellers to demonstrate that the RNG has not been used to comply with environmental or procurement requirements in any other state.
 - 7. If any subsequent RNG certification or verification process is adopted by the Commission in a broader Rulemaking proceeding(s), Utilities willshall file submit a Tier 2 ALAdvice Letter advice letter proposing modifications to the certification and verification process specified in this section in accordance with the subsequent Commission decisions.

 The AL shall describe describing if and how procurement will comply with this standard the newly adopted process going forward.
- E. Procurement Advisory Group
 - 1.The Utilities willshall discuss RNG procurement issues related to the RNG Tariff program with a "Procurement Advisory Group" ("PAG"), which, consistent with the Utilities' biweekly procurement meetings,

- willshall consist of the Energy Division of the Commission, the Public Advocates Office of the Commission, The Utility Reform Network, and any other interested non-market participant, subject to an appropriate non-disclosure agreement.
- 2.The PAG <u>willshall</u> be consulted (1) prior to release of each solicitation for RNG supplies for the RNG Tariff <u>program</u>, (2) prior to selection of an RNG supplier for the RNG Tariff <u>program</u>, (3) prior to submission of the first annual report, and (4) as otherwise required by the terms of <u>this agreement the RNG Tariff program</u>.
- 3. The Utilities shall report in their Quarterly Report (see Section VIII.B, *infra*) whether there are any PAG recommendations that the Utilities has not implemented. The Utilities shall list these recommendation(s) and explain why they were or have not implemented.

V. G-RNGT Tariff (Schedule No. G-RNG)

A. Eligibility

- Residential and Non-residential Procurement Customers are eligible, as defined in Tariff Rule No. 1, on core rates, with the exception of customers receiving transportation-fuel service under Schedule No. G-NGV. Non-residential customers may elect either a flat Monthly Purchase Amount, or a Purchase Percentage, as defined in terms of this Agreement the RNG Tariff program. Residential customers are only eligible for the Monthly Purchase Amount.
- 2. CARE customers are eligible to participate in the RNG Tariff <u>program</u> but will not receive the CARE discount on monthly RNG charges.

B. Subscription Levels

- 1. Monthly Purchase Amount: For all residential customers and for nonresidential customers who elect the flat amount option, the Monthly Purchase Amount is a pre-defined dollar amount that the customer selects for the amount of RNG to purchase (e.g., \$10, \$25, \$50 per month).
- 2. The RNG Tariff program will initially offer 3 three purchase amounts for all residential customers (i.e., \$10, \$25, \$50). Should customer research or feedback identify demand for additional subscription levels or different subscription amounts, the Utilities shall be able to modify the subscription levels without Commission approval. However, customers' monthly purchase amounts cannot be automatically switched to a higher level without their prior consent.
- 3. CARE customers can participate at a purchase amount 20% percent below the lowest Non-CARE residential level (i.e., \$8). The 20% percent reduction: (a) represents a 20% percent reduced pre-defined dollar

- amount and a commensurate 20% percent reduction in purchased RNG and (b) is a percentage consistent with the CARE discount currently applicable to gas rates. Should CARE customers want to opt-in at higher purchase amounts, they can opt-in at the Non-CARE residential levels beyond the first tier (i.e., \$25 or \$50).
- 4. RNG Purchase Percentage: For non-residential customers who elect this option, the RNG Purchase Percentage is a pre-defined percentage of usage per month that the non-residential customer selects to be renewable (i.e., 25%percent, 50%percent, 75%percent or 100%percent).
- 5. The RNG Tariff program will initially offer-4 four percentages for non-residential customers (i.e., 25%percent, 50%percent, 75%percent, or 100%percent). Should customer research or feedback identify demand for additional percentage levels, the Utilities shall be able to modify the subscription percentages without Commission approval. However, customers' percentage purchase amounts cannot be automatically switched to a higher level without their prior consent.

C. Commitment Periods

- 1. A minimum commitment of one year for residential <u>CARE and non-CARE customers</u> will be required when <u>beginning enrolling</u> in the RNG Tariff program. The commitment period will begin on the first billing date following enrollment, unless enrollment is less than 15 days prior to that billing date, then service will begin on the next billing date.
- 2. A minimum commitment of two years for non-residential customers will be required when beginning enrolling in the RNG Tariff program. The commitment period will begin on the first billing date following enrollment, unless enrollment is less than 15 days prior to that billing date, then service will begin on the next billing date.

D. Enrollment and Disenrollment

- 1. A completed enrollment form must be received by the Utility and the eligible customer must accept the terms and conditions of enrollment. Enrolled customers will have 60 days from their enrollment date during which the customer may notify the Utility that they wish to cancel enrollment or decrease their RNG monthly purchase amount or purchase percentage. Enrolled customers may increase their RNG purchase amount or purchase percentage at any time.
- 2. A customer's enrollment is fully transferrable to a customer's new premises, provided that (1) the customer is still eligible, (2) the new location is within the Utilities' service territory, and (3) service will be in the customer's name. The customer must notify the Utility which account the existing enrollment should be transferred to.

- 3. Customers may disenroll from the RNG Tariff program if they close the enrolled account, or they request a payment arrangement or extension and request relief from the program.
- 4. Customers subject to service disconnection due to failure to pay for natural gas service will be disenrolled from the RNG Tariff program.
- 5. Utilities will notify customers 60 and 45 days prior to the end of their commitment period about their options for disenrollment, reenrollment, and how to change their RNG Monthly Purchase Amount or Purchase Percentage.
- 6. Residential customers, upon completion of the one-year commitment period, may re-enroll for another year, request to disenroll in the program, request to change their RNG Monthly Purchase Amount, or allow their commitment to continue on a month-to-month basis. If a residential customer wishes to change their RNG Monthly Purchase amount, then they must re-enroll for another one-year commitment.
- 7. Residential customers must request to disenroll at least 30 days prior to the end of their commitment period. If they do not request to disenroll at least 30 days prior to the end of their commitment period, they will remain in the RNG Tariff program on a month-to-month basis until they request to disenroll. When a customer requests to disenroll, re-enrolls, or changes their RNG Monthly Purchase Amount, changes will become effective after one complete billing cycle.
- 8. Residential CARE customers that fail to qualify for CARE at any point during their commitment period, will remain on the reduced CARE rate (if selected; see Section V(B)(3), supra) until such time as they reenroll, disenroll or are disenrolled for failure to pay for natural gas service.
- 9. Non-residential customers, upon completion of their two-year commitment period, may re-enroll for another two years, request to disenroll from the program or request to change their RNG Monthly Purchase Amount or Purchase Percentage. If a non-residential customer wishes to change their RNG Monthly Purchase Amount or Purchase Percentage, they must re-enroll for another two-year commitment.
- 10. Non-residential customers must request to disenroll at least 30 days prior to the end of their commitment period. If a non-residential customer does not request to disenroll at least 30 days prior to the end of their commitment period, they will remain in the RNG Tariff program for 90-day commitment periods and must request to disenroll at least 30 days prior to the end of a 90-day commitment period. Requests for disenrollment after the 30-day window will become effective after 3 complete billing cycles. If a non-residential customer

- re-enrolls or decreases their RNG Monthly Purchase Amount or Purchase Percentage, changes will become effective after one complete billing cycle.
- 11. The RNG Tariff program does not modify any aspect of the existing rules and processes for customer participation in the Utilities' Core Aggregation Transportation (<u>"CAT"</u>) program.

E. Bill Calculation

- 1. Monthly Purchase Amount: To calculate the customer's monthly bill, the Utilities willshall first calculate the RNG usage therms quantity by dividing the customer's Monthly Purchase Amount by the current RNG rate. This RNG usage quantity will be rounded down to the next whole therm. The new RNG usage quantity will be subtracted from the total monthly usage quantity and the remaining usage quantity will be considered the usage quantity served by traditional natural gas. Monthly charges will be calculated by multiplying the RNG usage therms by the current RNG Rate. The traditional natural gas charges will then be calculated by using the customer's current traditional natural gas therm commodity procurement rate. The customer will incur transportation and other charges for all the natural gas quantity consumed (RNG plus traditional natural gas), as done currently per the customer's traditional natural gas tariff rate. There will be no change to the method used to calculate baseline usage and accordingly, a higher transportation rate will be used for the monthly usage quantities that exceed the baseline allowance. Utility user taxes will be applied as appropriate.
- 2. RNG Purchase Percentage: To calculate the customer's monthly bill, the Utilities willshall first calculate the RNG usage therms amount by multiplying the total therm usage for the customer by their RNG Purchase Percentage. The remaining usage will be considered the usage quantity served by traditional natural gas. Monthly charges will be calculated by multiplying the RNG usage therms by the current RNG Rate. The traditional natural gas charges will then be calculated by using the customer's current traditional natural gas therm commodity procurement rate.

F. Bill Presentment

1. The Utilities willshall show transportation charges, gas commodity charges, and (if applicable), RNG Tariff program charges separately on the customer's bill, as described in sSection V(E), "Bill Calculation," above.

G. Rates

- 1. The RNG rate charged to customers for the RNG Tariff program will be charged on a per therm basis and will consist of: (1) RNG Commodity Charge and (2) Program Charge.
- 2. The RNG Commodity Charge will be comprised of the Schedule G-CP "Core Procurement Service" tariff rate less the following Schedule G-CP rate components: (1) adjustment for over or under-collection imbalance in the Core Purchase Gas Account, (2) adjustment for the GCIM reward / penalty pursuant to D.02-06-023, (3) authorized franchise fees and uncollectible expenses ("FF&Us"), and (4) authorized core brokerage fee. In addition to the net rate after considering items 1-4 described above, the following rate components will also be included to arrive at the total RNG commodity charge: (5) a premium for RNG purchases defined as the difference in the estimated monthly weighted average cost of RNG purchases (including the cost of any renewable attributes or credits that are bundled with the RNG purchases) and the estimated monthly weighted average cost of traditional natural gas purchases, (6) Renewable Natural Gas Tariff Balancing Account ("RNGTBA") RNG Commodity Charge sub-account over/under-collection adjustment, (7) less the estimated value of an amount reflecting the reduction in Utilities' cap-and-trade obligation from bringing biomethane into the Utilities' system, (8) authorized FF&Us; and (9) authorized core brokerage fee.
- 3. Program Charge: The Program Charge will be comprised of (1) an amortization of administration and marketing costs associated with program oversight, program marketing collateral creation and customer outreach, and (2) an RNGTBA Program Charge sub-account over/under-collection adjustment.
- 4. The administration and marketing costs components of the Program Charge shall not exceed 30% percent of the RNG rate charge to customers for the RNG Tariff program. Any unrecovered administration and marketing costs shall be recorded in the RNG RNGTBA Program Charge subaccount.
- 5. The monthly RNG Rate will be calculated during the last week of the month and filed via a Tier 1 advice letter by the last business day of the month to be effective on the first calendar day of the following month.

H. Program Costs and Cost Recovery

1. Start-up costs will include the development and distribution of marketing material, modification of each Utility's Customer Information Systems ("CIS") and modifications to the gas acquisition information system shared by both Utilities. On-going costs annually will include the continued development and distribution of marketing

- material, and annual administrative costs to manage the RNG Tariff program.
- a) Utilities will incur approximately \$50,000 in costs to modify the shared gas acquisition information system in order to accurately purchase, track and report on RNG acquisition as a separate portfolio for the RNG Tariff program.
- b) The SoCalGas RNG Tariff program will incur approximately \$74,000 in labor charges during the first year of the program to manage the oversight of system designs and testing for the computer system upgrades, manage marketing collateral creation (including content for webpages, email, and social media), oversee the creation of new accounts and accounting cost tracking procedures, training for Customer Service Representatives ("CSRs"), and design and create regulatory reporting.
- c) After the second year, SoCalGas labor charges are estimated to decline to approximately \$47,000 annually, with a 3%percent average annual cost increase for the designated labor and non-labor expenses.
- d) The SDG&E RNG Tariff program, once it starts, will incur approximately \$74,000 in labor charges during the first year of the program to manage the oversight of business process designs for such things as call center scripts and enrollments, oversee the creation of new accounts and accounting cost tracking procedures, training for CSRs, and design and create regulatory reporting.
- e) After the second year, the SDG&E Program Administration labor charges are estimated to decline to approximately \$47,000, while experiencing 3%percent average annual cost increase for the designated labor and non-labor expenses.
- f) SoCalGas estimates the RNG Tariff program will incur approximately \$90,000 in program marketing costs during the first year of the program and approximately \$60,000 annually thereafter.
- g) SDG&E estimates the RNG Tariff program will incur approximately \$40,000 in program marketing costs annually.
- h) SoCalGas and SDG&E estimate they will each incur annual Green-e or equivalent program certification fees of \$25,000 annually, and \$3,000 in travel and miscellaneous expenses per year for the first 3 three years.
- 2.Administrative and marketing costs for the program would be recovered from RNG Tariff program participants via the RNG Tariff program charge for each Utility.
- 3. Funding for the computer system modifications required for SoCalGas's CIS, websites, and the shared gas acquisition information

system to accommodate the new RNG Tariff program (IT costs) will shall be from its existing capital budgets approved in SoCalGas's Test Year 2019 General Rate Case ("GRC") Decision (D.) 19-09-051. Any unamortized IT asset balance associated with the RNGT program will not be included in the incremental rate base in the next SoCalGas GRC. Therefore, SoCalGas' non-participating ratepayers will not be burdened with any incremental IT costs of the RNGT program. SDG&E will shall estimate recover its IT costs and request recovery of capital funds in its next GRC proceeding following a period of at least 6 months after implementation of its new CIS from its 2022-2023 Attrition-Year capital funds authorized in the Commission's pending decision on SDG&E's Petition for Modification (D.19-09-051) in Application 17-10-007 et al.

- 4. Any unamortized IT asset balances associated with the RNG Tariff program shall not be included in the incremental rate base in the Utilities' next GRC, and the costs shall continue to be absorbed by any unused capital funding in their next GRC cycles.
- 5. If the RNG Tariff program continuation is not authorized and the program is terminated, Utilities shall not request recovery of any unrecovered wind down costs not recovered from program participants (i.e., the recorded balance in the RNGTBA as described in Section VI, infra) in their subsequent GRCs or other ratemaking proceedings. Such costs shall be recovered from the Utilities' shareholders.

VI. Regulatory Accounting

- A. Establishment of the Renewable Natural Gas Tariff Balancing Accounts (RNGTBA)
 - 1. The Utilities will shall establish separate two-way RNGTBAs as interest-bearing balancing accounts recorded on the Utilities' respective financial statements.

2. RNGTBAs

a) For SoCalGas, the RNGTBA consists of two subaccounts: the The Commodity Charge Subaccount and the Program Charge Subaccount. The purpose of the Commodity Charge Subaccount is to record the RNG commodity costs the Utilities' opt-in core customers will pay for RNG purchases to serve customers' voluntary subscription level as well as to record the corresponding revenues from the RNG Commodity Charge. The purpose of the Program Charge Subaccount is to record the difference between RNGT administrative and marketing program costs and revenues from SoCalGas's RNG Program Charge.

- b) The SDG&E RNGTBA will shall only record the difference between RNGT administrative and marketing program costs and the revenues from SDG&E's RNG Program Charge. The difference between SDG&E's Commodity costs and revenues shall be recorded in SoCalGas' RNGTBA Commodity Charge Subaccount.
- 3. The Utilities will shall submit include their a request for authorization to establish new, two-way RNGTBAs by in a Tier 1 ALAdvice Letter.
- B. Disposition of the RNGTBA Balances
 - 1. The Commodity Charge Subaccount balance of SoCalGas's RNGTBA shallwill be incorporated in rates as necessary in connection with the Utilities' monthly Tier 1 ALadvice letter filing to establish the RNG Commodity Charge.
 - 2. The RNG Program Charge shallwill be established separately for each Utility based on a forecast of the Utility's applicable RNGT costs, corresponding customer participation, and accounting for an amortization of such costs.
 - 3. The RNG Program Charge may be updated on an annual basis to amortize any under or over collection balance in the Program Charge Subaccount of the RNGTBA for SoCalGas, and in the RNGTBA for SDG&E.
 - 4. The updated RNG Program Charge will be reflected in the Utilities' Tier 1 advice letters establishing the January RNG Rate.

VII. Marketing

- A. Education and Outreach Content and Review
 - 1. Education and outreach materials will shall be submitted for review and approval as in a Tier 2 AL Advice Letter.
 - 2. The Utilities will shall integrate the promotion and enrollment in Energy Efficiency ("EE") and Demand Response ("DR") programs in all outreach and education.
 - 3. Education and outreach materials are yet to be developed, but will shall include the following information:
 - a) Materials will shall not state that RNG production cleans water or resolves odor issues.
 - b) Materials will shall explain that RNG use still produces GHG emissions, and that lifecycle emissions may vary depending on feedstock, production, and refinement methods.
 - c) Materials shall make no comparisons to, or assertions about, the cost, impacts, or desirability of building electrification and shall not include any statements that promote RNG over building electrification.

- d) <u>Materials shall not include any statements about the costs, impacts, or desirability of building electrification</u>
- e) The Utilities shall not portray RNG procurement as a solution to local environmental impacts of dairies or other biomethane sources.

B. Program Webpages

- 1. The online program webpage willshall show the current cost for the RNG rate on a Tariff program per therm basis and explain how customers can compare their current annual energy costs to their estimated energy costs under the RNG Tariff program.
- 2. The program webpages willshall contain complete information about the program, the terms and conditions of the program, and a listing of charges included in the RNG Tariff program rate.
- 3. The program webpages willshall display the sources of RNG purchased for the RNG Tariff program including:
 - a) The name and location (city and state) of each source of the RNG procured for the RNG Tariff program along with the percentage contribution to the overall supply portfolio.
 - b) Feedstock type and percentage.;
 - c) Carbon intensity by feedstock.
 - d) Overall carbon intensity for the RNG Tariff program.
 - e) Carbon intensity of traditional natural gas.
 - f) This The information in a) to e) willshall be updated every 6six months after program implementation; however, it will not be available until procurement contracts for RNG have been finalized.
 - g) During program implementation the information willshall be updated monthly or as needed when procurement contracts are finalized.
 - h) Carbon intensity information will be provided.

C. Target Markets

- 1. Residential education and outreach will include targeted marketing to residential or commercial buildings that have undergone recent energy efficiency <u>EE</u> or Energy Savings Assistance Program upgrades.
- 2. Customers participating in the RNG Tariff <u>program</u> shall be directed to the relevant energy efficiency audit and program offerings to promote enrollment in EE and DR programs.

D. Core Transport Agents

1. The RNG Tariff program does not prevent any <u>Core Transport Agent</u> <u>("CTA")</u> from marketing similar or competing products to new or existing customers.

2. The Utilities willshall not use information gained from their Core Aggregation Transportation CAT program to market the RNG Tariff program to CTA customers whose contracts are nearing the end of their term

VIII. Reporting (see Appendix A, Tables of Reporting)

- A. Annual Customer Reports
 - 1. Utilities will shall provide individual customers with an annual report on the customer's participation in the RNG Tariff program, including:
 - a) Amount of traditional natural gas purchased.
 - b) Amount of RNG purchased.
 - c) Cost of RNG purchased, <u>including individual suppliers' name</u>, <u>location</u>, <u>feedstock source</u> and the RNG contract prices (\$/therm).
 - d) Annual GHG emissions reductions from procured RNG for the program demand, expressed in metric tons of carbon dioxide equivalent (MTCOe).;
 - e) Overall carbon intensity for the RNG Tariff program.;
 - f) Carbon intensity for traditional natural gas.
 - g) Feedstock type percentage.
 - h) Source state by percentage for RNG Tariff program.
 - i) Other RNG news and updates.
 - 2.This notification <u>willshall</u> take the form of an email and the information <u>willshall</u> be provided on Utilities' websites.
 - 3.Each month Utilities will post the monthly RNG Rate on their websites.
- B. Quarterly Commission Reports
 - 1. Utilities will<u>shall</u> submit reports on the RNG Tariff program with the CPUC to Energy Division and serve it to the service list of A.19-02-015 within 45 days of the close of each quarter containing quarter-to-date, year-to-date, and program-to-date information.
 - 2. The content of the quarterly commission reports may change as directed by the Commission Energy Division, but initially will include:
 - a) Overall description of RNG Tariff program activity since the previous report.
 - b) Program participation, new customers enrolled, and customers disenrolled by customer type (residential or non-residential).
 - c) Number of customers (residential or non-residential) by each maximum RNG Purchase amount, or in the case of some nonresidential customers, by RNG purchase percentage.;
 - d) Summary of all PAG meetings held each quarter, the date on which meetings were held, the participant stakeholders of each meeting, individual topics discussed, and any votes held on action items.

- e) PAG recommendation(s) that the Utilities did not implement, including a list of the recommendation(s) and an explanation of why the Utilities do not adopt the PAG's recommendation(s).
- f) Quantity of and revenues from RNG sold by customer type;
- g) Expenses incurred for Marketing and Administration.; and
- h) GHG emissions reductions achieved, expressed in MTCOe;
- i) Detailed information on RNG contracts <u>unless the information is</u> <u>granted</u> <u>will be provided but submitted with</u> confidentiality designation <u>as appropriate</u> <u>by the Commission</u>, including:
 - i. List of RNG suppliers contracting with Gas Acquisition.
 - ii. RNG supplier's primary location and years of operation.
 - iii. RNG supplier's volume of RNG purchased by Gas Acquisition for the year, its cost per therm, and its carbon intensity score.
 - iv. A notation of months when there was a shortfall in volume of RNG supply to meet demand.

C. Tables of Reporting

APPENDIX A TABLES OF REPORTING

These <u>following</u> tables <u>are intended to compile highlight</u> the <u>above</u> reporting requirements <u>identified in the Settlement Agreement terms of the RNG Tariff program above</u>. In the event of a conflict between the requirements in <u>this Appendix the tables</u>, and those in the body of <u>the Agreement, this document</u>, the terms in the body of <u>Agreement this document</u> shall govern.

<u>Table 1:</u> Program Webpages

Data/information	Update Frequency	Notes
Program information	n/a	See Section VII, supra
Carbon intensity of	Annually	Available day 1
traditional NG	-	-
Carbon intensity for the	Available once an RNG source is	
RNG Tariff program	contracted, then every 6 months	
Feedstock type	Available once an RNG source is	Pie chart of supply by
percentage	contracted, then every 6 months	feedstock
Carbon intensity for	Annually	Available day 1.
feedstock	-	-
Source state percentage	Available once an RNG source is	Pie chart of supply by state
	contracted, then every 6 months	

<u>Table 2:</u> Enrollment Acknowledgement

Data/information	Update Frequency	Notes
Start date for RNG Tariff	After enrollment	Send as soon as practicable
program		
Commitment end date		
Cooling-off period end date		
RNG subscription		Either monthly amount or
		percentage
Current monthly RNG rate		
Carbon intensity for the RNG		If known, average
Tariff program		
Feedstock percentage for RNG		If known, pie chart of supply by
Tariff program		feedstock
Source state percentage for RNG		If known, pie chart of supply by
Tariff program		feedstock
Other RNG news and updates		Marketing to EE programs and other

APPENDIX A

TABLES OF REPORTING

Table 3: Annual Customer Report - for customer, for previous year

Data/information	Update Frequency	Notes
Amount of traditional NG	Annually	Dollars and volume
purchased		
Amount of RNG purchased	Annually	Dollars and volume
Cost of RNG purchased.	Annually	Average for customer and
including individual suppliers'		actual contract prices
RNG contract prices		
Annual GHG emission	Annually	Metric tons of carbon
reduction		dioxide equivalent
Carbon intensity for the RNG	Annually	Average
Tariff program		
Feedstock percentage for RNG	Annually	Pie chart of supply by
Tariff program		feedstock
Source state percentage for	Annually	Pie chart of supply by
RNG Tariff program		state
Other RNG news and updates	Annually	Text

<u>Table 4:</u> Quarterly Commission Report – submitted within 45 days of the end of each quarter, under confidentiality designation, if appropriate

Data/information	Update Frequency	Notes
Overall description of program activity since last report		Text
New customers enrolled		By customer type
Customers dis-enrolled		By customer type
Number of customers by purchase subscription		Table by amount, by customer type
Quantity of RNG sold		By customer type
Revenue of RNG sold		By customer type
Overhead expenses		Marketing and Administration
Carbon intensity for the RNG Tariff program		Average
GHG emissions reductions		MTCOe
Summary of all PAG meetings		
held each quarter, and dates on		
which meetings were held		
Participant stakeholders of each		
meeting, individual topics		
discussed, and any votes held on		
action items		
PAG recommendation(s) that		
the Utilities did not implement,		
including a list of the		
recommendation(s) and an		
explanation of why the Utilities		
do not adopt PAG's		
recommendations		
RNG SOURCES		
Name		
City/State		Or nearest town
Years in Operation		
Feedstock of source		
Carbon intensity for the source		
Volume purchased		
Cost per Therm		

(End of Appendix B)

APPENDIX C

APPENDIX C Abbreviations, Acronyms, and Definitions

A.	Application
Additionality	The use of a biomethane source that was not previously being
·	captured for use as RNG.
AECA	Agricultural Energy Consumers Association
AL	Advice Letter
Applicable Standards	As defined in 17 CCR Section 95852.1.1:
for Out-of-State RNG	RNG eligible for the biomethane exemption requirements set
Supplies	in the Mandatory Reporting of Greenhouse Gas Emissions
	("MRR") and Cap-and-Trade Regulation, including that the
	RNG must be either: (A) an increase in the biomass derived
	fuel production capacity, at a particular site, where an
	increase is considered any amount over the average
	production at that site over the last three years; or (B)
	recovery of the fuel at a site where the fuel was previously
	being vented or destroyed for at least three years or since
	commencement of fuel recovery operations, whichever is
	shorter, without producing useful energy transfer.
BAC	Bioenergy Association of California
Biogas	Gas resulting from the decomposition of organic matter under
	anaerobic conditions. The principal constituents are methane
	and carbon dioxide.
0 1 = 1	(https://www.epa.gov/lmop/renewable-natural-gas)
Cap-and-Trade	California Cap on Greenhouse Gas Emissions and Market-
Regulation	Based Compliance Mechanisms
	(https://ww2.arb.ca.gov/our-work/programs/cap-and-
0.1.4.1	trade-program/cap-and-trade-regulation)
Cal Advocates	Public Advocate's Office of the Public Utilities Commission
	(Senate Bill 854 (Stats. 2018, Ch. 51, codified by Pub. Util.
	Code Section 309.5(a)), referred to as The Commission's
CADD	Public Advocates Office
CARB	California Air Resources Board
CUE	California Code of Regulation
CUE	Coalition of California Utility Employees
D.	Decision
EDF	Environmental Defense Fund
FF&U	Commission authorized franchise fees and uncollectible
	expenses.

GHG	Greenhouse Gas
GRC	General Rate Case
GREET	Greenhouse Gases, Regulated Emissions, and Energy Use in
	Transportation methodology for the LCSF program.
GTSR	Green Tariff Shared Renewables
IT Costs	Information Technology costs.
	The Utilities' computer system programing costs to build
	website tools and modify its billing and customer information
	systems.
JCMS	Joint Case Management Statement
LC	Leadership Counsel for Justice and Accountability
LCFS	Low Carbon Fuel Standard
	Under the AB 32 (Stat. 2006, Ch. 488) Scoping Plan, CARB
	identified the LCFS as one of the nine discrete early action
	measures to reduce California's GHG emissions that cause
	climate change. The LCFS is a program designed to decrease
	the carbon intensity of California's transportation fuel pool
	and provide an increasing range of low-carbon and renewable
	alternatives, which reduce petroleum dependency and
	achieve air quality benefits. (https://ww2.arb.ca.gov/our-
	work/programs/low-carbon-fuel-standard)
	The LCFS regulation is governed by 17 CCR Sections 95480-
	95503. The current LCFS regulation can be found at:
	(https://ww2.arb.ca.gov/sites/default/files/2020-
	07/2020_lcfs_fro_oal-approved_unofficial_06302020.pdf.)
MRR	Mandatory Reporting of Greenhouse Gas Emissions
MTCOe	Metric Tons of Carbon Dioxide Equivalent
Non-Settling Parties	TURN, LC, SC, and Wild Tree
PG&E	Pacific Gas and Electric Company
Pilot Program Timeline	<u>Program Initiation:</u> The date of the Utilities' first customer bill
	for participation in the program
	<u>Pilot Period:</u> Three years from the program initiation date.
	<u>Program Review:</u> Submission of a Tier 3 AL at the end of the
	pilot period.
	<u>Termination Date:</u> Two years from the Commission's review
	and decision on the continuation of the pilot program.
	<u>Program Duration:</u> From the initiation to termination dates.
RNG	Biogas that has been upgraded for use in place of fossil
	natural gas by removing water and other harmful
	contaminants that cause odor and pollution such as sulfur
	and carbon dioxide.

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The biogas used to produce RNG comes from a variety of
sources, including municipal solid waste landfills, digesters at
water resource recovery facilities (wastewater treatment
plants), livestock farms, food production facilities and organic
waste management operations.
RNG end uses include vehicle fuel, electricity generation, and
utility gas services through local use or pipeline injection.
(https://www.epa.gov/lmop/renewable-natural-gas)
Coalition for Renewable Natural Gas
Renewable Natural Gas Tariff Balancing Account
A two-way balancing account for recovery of the costs of
RNG procurement and administrative costs.
Senate Bill
Stat. 2018, Ch. 739, Sect. 1, codified by Pub. Util. Code
Sections 650-651 (Effective January 1, 2019)
SB 1440 requires the Commission, in consultation with CARB,
to consider adopting specific biomethane procurement targets
or goals for each gas utility.
Sierra Club
Southern California Edison Company
San Diego Gas & Electric Company
The Utilities, AECA, BAC, Cal Advocates, EDF, RNGC, and
SFE
SFE Energy California, Inc.
Short-Lived Climate Pollutants
SLCP are powerful climate forcers that have relatively short
atmospheric lifetimes. These pollutants include the
greenhouse gases (GHG) methane and hydrofluorocarbons
(HFC), and anthropogenic black carbon. Because SLCP
impacts are especially strong over the short term, acting now
to reduce their emissions can have an immediate beneficial
impact on climate change and public health.
(https://ww2.arb.ca.gov/our-work/programs/slcp)
ittps.//www.arb.ca.gov/our-work/programs/sicp)
Southern California Gas Company
Southern California Gas Company

Wind Down Costs	Costs not recovered from program participants during the
	program in the event that the program is terminated at the
	end of five years. Wind down costs include unrecovered non-
	IT costs, e.g., administrative and marketing and RNG
	procurement costs.

(END OF APPENDIX C)