

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE
STATE OF CALIFORNIA



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R1212011

PRESIDENT ALICE REYNOLDS, COMMISSIONER JOHN REYNOLDS
and COMMISSIONER DARCIE HOUCK, in attendance

ADMINISTRATIVE LAW JUDGE ROBERT MASON and COMMISSIONER
GENEVIEVE SHIROMA, co-presiding

Order Instituting Rulemaking on)	STATUS
Regulations Relating to Passenger)	CONFERENCE
Carriers, Ridesharing, and New)	
Online-Enabled Transportation)	
Services.)	Rulemaking
)	12-12-011
)	

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SAN FRANCISCO, CALIFORNIA

AUGUST 7, 2023 - 1:00 P.M.

* * * * *

ADMINISTRATIVE LAW JUDGE MASON: Good

afternoon, everyone. In the matter of R.12-12-011, this is the time and place for the status conference all-party meeting to address safety issues regarding driverless autonomous vehicle interactions with first responders.

My name is Robert Mason. I'm the assigned administrative law judge for this proceeding. To my left is the assigned commissioner, Genevieve Shiroma, who will be presiding over and running the status conference all-party meeting.

Before we get started with commissioner remarks and the speakers, I need to go over a few housekeeping matters. Can we go to the emergency evacuation slide. It should be the next slide. Well, I can do it orally.

In the event that there is an emergency, please exit by the back doors, go out into the courtyard, descend the steps heading to Van Ness and McAllister. Or if you have a disability and you're in a wheelchair, there is a ramp outside that you can take to Divisadero and McAllister, then proceed -- Van Ness and McAllister then proceed south on Van Ness to the park, which is in

1 between the Opera House and the Herbst Theater. When
2 you're there -- so there's the evacuation assembly
3 location slide. As I was saying, proceed south on Van
4 Ness Avenue, and the evacuation assembly location is the
5 park structure between the War Memorial Opera House and
6 the Herbst Theater.

7 Okay. Let's go to the next slide.

8 This is the meeting rules. So in-person
9 parties will be asked to speak at the long table in
10 front of the dais during their portion of the agenda.
11 When not speaking, please be seated in the first two
12 rows, but be prepared to approach the long table for
13 your part of the agenda.

14 Parties must stay within the allotted time for
15 each speaker as described in the agenda. Nonparty
16 speakers can speak during the public comment period.
17 Nonparty speakers must speak up -- sign up to speak at
18 the table at the auditorium entrance. Please keep
19 comments limited to the questions listed and the agenda,
20 and please stay within the allotted time limit for each
21 speaker.

22 Commissioner Shiroma will call nonparty
23 speakers from the sign-in list during the public comment
24 period. And due to the time constraints, comments
25 during the public comment period must be made in person

1 in the meeting room. And to note, down if front, we
2 have three court reporters that will be transcribing.

3 COMMISSIONER SHIROMA: There's no audio on the
4 Webex?

5 UNIDENTIFIED SPEAKER: They are working on it,
6 Commissioner.

7 MR. STANFORD: Working on it. I'm going to get
8 the audio back up in one minute.

9 COMMISSIONER SHIROMA: Okay. Well, I think we
10 can continue with Judge Mason's intro.

11 ALJ MASON: All right.

12 COMMISSIONER SHIROMA: Give us a signal when
13 that audio has been fixed for the online participants.

14 MR. STANFORD: Okay.

15 COMMISSIONER SHIROMA: Thank you.

16 ALJ MASON: So, as I was saying, we have three
17 court reporters down in front who will be transcribing
18 the proceedings. So that we have the best possible
19 record, it is important that we all allow these persons
20 to speak without interruptions from the audience because
21 the court reporters will not be able to transcribe the
22 interruptions and who is doing the interruptions.

23 So we really want to hear from everyone today.
24 We want to get a diverse set of views so we can take
25 this into account at the Commission. So it is very

1 important that we are able to hear each person speak
2 clearly and completely.

3 Let's go to the next slide.

4 So the purpose for today's meeting, and
5 Commissioner Shiroma -- and the other commissioners will
6 amplify this more -- is that we want to hear in person
7 the first responder concerns about driverless autonomous
8 vehicle operations and any proposals for first responder
9 AV interactions that they would like to suggest.

10 We want to hear from the autonomous vehicle
11 companies in response to the first responder concerns
12 about their current plans or any future plans for
13 improving the interactions with first responders.

14 Finally, we want to hear party input on the
15 passenger safety plans that have been previously
16 submitted that the -- by the autonomous vehicle
17 companies and if the parties have any suggestions to
18 identify and address possible gaps in those plans for
19 improvements in the future.

20 So that is it for my preliminary remarks. I
21 will turn the meeting over to Commissioner Shiroma and
22 the other commissioners for their opening comments.

23 COMMISSIONER SHIROMA: Thank you. And have we
24 resolved the audio?

25 MR. STANFORD: No, ma'am. I'm working on it.

1 COMMISSIONER SHIROMA: Okay. All right.
2 Keep -- thank you. All right. Well, we need to keep on
3 pace because we have a very packed agenda this
4 afternoon.

5 Thank you, Judge Mason. Good afternoon,
6 everyone. Thank you for being here. My name is
7 Genevieve Shiroma. My pronouns are "she," "her." I'm
8 the assigned commissioner on the rulemaking for
9 passenger carriers, ride sharing and online-enabled
10 transportation services including autonomous vehicles.

11 I called today's all-party meeting on
12 autonomous vehicle interactions with first responders
13 and law enforcement towards providing me and my
14 colleagues on the dais essential information on how
15 first responders in autonomous vehicles need to interact
16 to provide safety for passengers, building the record
17 for our proceeding and in determining if the
18 Commission's autonomous vehicle deployment decision
19 needs to be revised.

20 The evolution of the autonomous vehicle
21 industry demands a proactive and flexible regulatory
22 approach that must continually evaluate and develop a
23 regulatory policy to assure that AV service can operate
24 safely, is accessible to the widest range of potential
25 riders and meets environmental goals. There have been

1 reported incidences of AVs blocking traffic, interfering
2 with public transit including light rail vehicles or
3 impeding activities of first responders in San
4 Francisco.

5 While none of these incidences have resulted in
6 injuries, it is my view that the Commission should put
7 in place policies to monitor and evaluate AV operations
8 and determine the appropriateness of current policy as
9 AV technology continues to evolve and expand.

10 I look forward to hearing from Cruise and
11 Waymo, who currently are the only companies authorized
12 by the CPUC for driverless passenger service, from first
13 responders and others employed by the City and County of
14 San Francisco, the Los Angeles Department of
15 Transportation and other parties who are scheduled to
16 speak today. I want to thank the parties in advance for
17 strictly following your allotted times.

18 And I do also want to thank our court reporters
19 today, who are Doris Huaman, Tamara Dawson, Ashleigh
20 Button. I also want to thank our IT folks, who are
21 working vigorously -- yes, the audio is back -- Joe
22 Haga, Robert Stanford, Francisco Hernandez, our
23 timekeepers, from my office, Ritta Merza, from the ALJ
24 office, Daniela Bravo Berumen, and my advisor, Jack
25 Chang, who helped us to organize this today, my chief of

1 staff, Cheryl Wynn. There are many others who have
2 supported this effort today.

3 So with that, I will turn now to my
4 Bagley-Keene partner, Commissioner John Reynolds, to say
5 a few opening remarks.

6 COMMISSIONER REYNOLDS: Thank you, Commissioner
7 Shiroma, and thank you, everyone. Good afternoon. I
8 will be relatively brief here in that we do have a
9 packed agenda, and I want to make sure that we have time
10 to get to our substantive speakers who are here with us
11 today, and thank you all for spending your time with us
12 this afternoon.

13 My name is John Reynolds. I am one of the five
14 commissioners appointed to the CPUC. I want to start by
15 recognizing my Bagley-Keene partner, Commissioner
16 Shiroma, who on the subject area -- on the subject area
17 and thank her for her leadership in this Docket.

18 Today's meeting would not be possible without
19 the support and -- of the hardworking members of Team
20 Shiroma. So I want to offer thanks to Commissioner
21 Shiroma's chief of staff, Cheryl Wynn, and her advisor,
22 Jack Chang. I would also like to offer thanks to staff
23 support from the transportation working group team here
24 at the PUC including Doug Ito, Terra Curtis, Josh
25 Honeycutt and Ashlyn Kong. Thanks also to Judge Mason

1 and the court reporters for today's all-party meeting.

2 We've heard a lot from the parties about this
3 topic as the Docket has developed. I'm looking forward
4 to hearing from you all directly today and look forward
5 to the continuing dialog as this important area of
6 inquiry and regulatory oversight (indecipherable).

7 I'll note that this is an interesting topic in
8 that we, as an agency, share responsibility with the
9 California DMV for overseeing the autonomous vehicle
10 industry, and I look forward to the discussion that
11 we're going to have today, hearing from all of you about
12 some of the concerns that you have and also some of the
13 solutions that you may propose. And I look forward to
14 having the dialog and debate that is before us. I will
15 turn it back to Commissioner Shiroma.

16 COMMISSIONER SHIROMA: Thank you.

17 Other commissioners? President Reynolds.

18 PRESIDENT REYNOLDS: Just briefly, thank you,
19 Commissioner Shiroma. And I really did want to just
20 thank Judge Mason and Commissioner Shiroma for hosting
21 today's forum. And then I would also like to add my
22 welcome to the many individuals and organizations who
23 will be participating today and then just finally to
24 echo the thanks and appreciation to the court reporters
25 and IT staff who are supporting the Commission today and

1 then also all the staff who have been working so hard on
2 this issue.

3 With that, I'll turn it back to you,
4 Commissioner Shiroma.

5 COMMISSIONER SHIROMA: Thank you, President
6 Reynolds.

7 Commissioner Houck.

8 COMMISSIONER HOUCK: And I also wanted to just
9 echo thanks, Commissioner Shiroma, to you and to
10 Commissioner Reynolds for all of your work on this, to
11 the staff that's been working on it, as well as the
12 parties and participants in today's hearing, the court
13 reporters, Judge Mason for all of your work. I know
14 this is an important issue, to prioritize safety. And
15 I'm looking forward to listening and learning from
16 everyone today.

17 And, with that, I'll turn it back over to you.
18 Thank you.

19 COMMISSIONER SHIROMA: Thank you, Commissioner
20 Houck. Thank you, colleagues. Well, we are actually a
21 couple minutes ahead, but we'll take that. So the
22 questions for our first panel will be on the screen for
23 both the viewing audience here in the auditorium and
24 then also for those listening in on the Webex. And so
25 for this first panel, the questions are there on the

1 screen. Each of the groups of panelists for this first
2 session have slides. And so we'll rely upon you to
3 indicate when to true-up the next slide.

4 So our first party will be the representatives
5 from Cruise. If you introduce yourself and -- as you
6 are speaking. Thank you.

7 MS. RAMAN: Thank you. Thank you. My name is
8 Prashanthi Rao Raman. I am vice president of global
9 government affairs at Cruise. Thank you, President
10 Reynolds, Commissioner Shiroma and the other
11 commissioners as well, Commissioner Houck and Reynolds,
12 and Judge Mason for the opportunity to be here today.

13 We welcome this passenger safety discussion
14 with the Commission, our partners at SFMTA, SF Fire, SF
15 Police and all of the important stakeholders today.

16 At the outset, I would like to frame our
17 approach to this discussion in the proper context of the
18 Commission's upcoming decision pursuant to its oversight
19 authority. A Commission vote is scheduled on August
20 10th that would approve a staff resolution allowing
21 Cruise to charge passengers for all rides we provide,
22 not just a portion of such rides. The Commission is not
23 voting on August 10th to increase or decrease the number
24 of Cruise vehicles on the road. The DMV already granted
25 Cruise a permit to fully scale commercial AV services in

1 San Francisco including AV goods delivery and AV
2 passenger transportation. Under its jurisdiction, after
3 August 10th, the DMV will continue to oversee Cruise's
4 performance of our Law Enforcement Interaction Plan for
5 all of our service offerings.

6 Now, we are all here at the Commission today
7 because we are dedicated to ensuring passenger safety.
8 This Commission granted Cruise approval for deployment
9 over one year ago. And since that time, the safety
10 record of our operations is borne out in the data we
11 have shared with you. Cruise AVs have now driven over 3
12 million miles safely, the vast majority of which go
13 unnoticed. We are gratified that none of the issues
14 raised here today has resulted in any reported harm to a
15 Cruise passenger.

16 When benchmarked against human drivers in a
17 comparable driving environment, our AVs were involved
18 in -- slide one, please -- 54 percent fewer collisions
19 overall, 92 percent fewer collisions as the primary
20 contributor, 73 percent fewer collisions with meaningful
21 risk of injury.]

22 The conclusion is clear: Cruise AV
23 transportation service improves passenger safety over
24 status quo comparable options such as TNC services. The
25 draft resolution on the Commission's August 10th agenda

1 affirms Cruise's outstanding safety record.

2 We respectfully request that the August 10th
3 vote on our resolution is approved as recommended by
4 CPUC staff.

5 Now, on to question of the number of unexpected
6 stops. The term "unexpected stop" does not translate
7 directly to the data that we track at Cruise. Cruise
8 AVs are trained and designed to stop in circumstances
9 when that is deemed the safest behavior as required by
10 the DMV, and the location and duration of the stop
11 depends on the surrounding scene.

12 COMMISSIONER SHIROMA: I need to stop you.
13 Sorry. I know you're -- we gave you strict time limits,
14 but our interpreters are asking if speakers could speak
15 just a little bit slower.

16 Thank you.

17 MS. RAMAN: What is not expected is that after
18 a stop, one of our vehicles becomes stuck, fail to
19 continue on its course and require retrieval.

20 We track these events using the term unexpected
21 vehicle retrieval events or VREs. From January 1, 2023,
22 to July 18, 2023, we have isolated 177 unexpected VREs
23 requiring retrieval by our field support team. Of these
24 177, 26 occurred when a passenger was in the vehicle.

25 Since these numbers lack meaning with without

1 context, we know these events occurred during almost
2 2.1 million miles of driverless operation in San
3 Francisco from January 1st through July 18th of this
4 year. That is approximately ten times greater than all
5 other company -- companies accumulated driverless miles
6 in the city.

7 This means that an unexpected VRE occurred once
8 per ever approximately 79,000 miles when a passenger was
9 on board, and once per approximately 11,500 miles in
10 total.

11 As our vehicles have continuously improved
12 their reliability over the course of 2023, this rate has
13 continuously decreased to once every 30,000 miles in the
14 month of June.

15 Importantly, since the CPUC's jurisdictional
16 focus is passenger safety, none of these events resulted
17 in passenger harm.

18 Moving on to question two. The reasons for
19 unexpected VREs include operations, approximately
20 17 percent. This occurs when remote assistance
21 prematurely commands the AV to achieve a minimal risk
22 condition or a safe, controlled stop when exercising
23 extreme caution. I want to emphasize that this is due
24 to being overly cautious in certain circumstances. We
25 resolve this through improved training and decision

1 trees.

2 The second category is product issues,
3 approximately 54 percent. As with other cars, there are
4 occasionally issues with product features, such as
5 in-vehicle tablets, windows and doors.

6 The third category, unwanted public
7 interactions, approximately 22 percent. These are cases
8 with are the AV encounters aggressive interactions from
9 the public, such as tire slashing, window breaking or
10 interfering with the safe operation of the AV.

11 The final category is loss of service,
12 approximately, 7 percent.

13 There are infrequent instances where the
14 vehicle experiences loss of service from Cruise's
15 internal systems. When that occurs, the vehicle is
16 designed to achieve a minimal risk condition as required
17 by DMV regulations.

18 For question three, I would like to turn it to
19 my colleague Greg Dieterich, Cruise's General Manager
20 for the San Francisco Market.

21 MR. DIETERICH: Thanks for (indecipherable) so
22 many of you from the city here today.

23 Cruise autonomous vehicles are tracked
24 essentially in real time, 24/7. Cruise's remote
25 assistance, or RA team, monitors fleet health triages

1 any issues while vehicles are in operation. Remote
2 assistance advisors use an interface that allows them to
3 identify the precise position of the AV, to monitor
4 video feed from the AV's externally-facing cameras and
5 the AV's LiDAR map, to view objects detected by the
6 autonomous driving system or ADS, and to view the
7 surrounding map information.

8 If a Cruise vehicle is unable to navigate the
9 environment independently due to unforeseen
10 circumstances, the RA advisor is able to assist the AV
11 in determining how to proceed, such as verifying the
12 correct path.

13 Cruise autonomous vehicles are designed to
14 comply with motor vehicle and traffic laws including
15 responding to emergency response vehicles. Every time
16 the autonomous driving system detects an emergency
17 vehicle, it automatically contacts remote assistance out
18 of an abundance of caution. Remote assistance will
19 evaluate the situation and may assist the ADS to
20 identify a different course of action if needed. There
21 are three primary responses the Cruise autonomous
22 vehicle may execute in response in response to an
23 emergency vehicle depending on the AV's location in
24 relation to that emergency vehicle.

25 First, pull over to the left or right. The AV

1 will pull over to the left or right when it encounters
2 an emergency vehicle that is approaching behind the AV
3 or in the oncoming lane.

4 Second, stop before the next intersection. The
5 AV will safely stop at the line before the next
6 intersection when it detects siren noises but it does
7 not "see" the emergency vehicle.

8 And last, stop in lane. The AV will stop in
9 lane in rare situations where the stop in line is the
10 safest maneuver given the situation. For example, when
11 it encounters an emergency vehicle in the cross traffic.

12 For question four, I will turn it back to
13 Prashanthi.

14 Thank you.

15 MS. RAMAN: Thank you, Greg.

16 Recall from our first response that from
17 January 1, 2023, to July 18, 2023, we isolated 177
18 unexpected VREs with and without passengers. We queried
19 these 177 unexpected VREs using key words for any
20 indication of interactions with San Francisco first
21 responders. Based on this analysis, we determined that
22 two unexpected VRE incidents involved interactions with
23 San Francisco first responders. This means that on two
24 occasions, one of our vehicles was stuck and had to be
25 retrieved from a scene involving first responders. In

1 both incidents, first responders were able to navigate
2 around the AV and thus were not impeded from carrying
3 out their responsibilities.

4 We ran a broader inquiry, and during the same
5 period, our vehicles had 168,000 encounters with
6 emergency responder scenes, not limited to those that
7 resulted in unwanted VREs. Of those 168,000 encounters,
8 we found that the vehicle navigates through the scene
9 autonomously 98 to 99 percent of the time.

10 In the remaining one percent to two percent of
11 these encounters, the remote assistance was able to
12 resolve the scene and continue the vehicle on its course
13 except for 17 occasions which included rides that
14 required an unexpected VRE.

15 Moving to the next question.

16 Over 2 million miles that we discussed, the 177
17 unexpected VREs that involved a physical retrieval by a
18 field support team were resolved anon within 14 minutes
19 and were resolved in a few different ways.

20 The first in flight(sic) attendance,
21 approximately 25 percent. Field support was required to
22 engage -- reengage the AV, such as moving debris or
23 blockage, but the field support representative did not
24 need to physically interact with the AV. After, the AV
25 is able to resolve -- resume operations.

1 The second category is approximately in field
2 re-engagement, approximately 37 percent, when field
3 support was needed to interact with the AV.

4 The third in-person retrieval, which is
5 approximately 34 percent where the field support team
6 drove back to the Cruise -- brought the vehicle to the
7 Cruise facility.

8 Tow away accounted for one percent, and
9 operational procedures also accounted for one percent
10 where the operation team failed the AV to perform an
11 operational task.

12 And, finally, cancellation, approximately two
13 percent.

14 We may not have time for that additional
15 question -- for the last question.

16 COMMISSIONER SHIROMA: Go ahead. I did
17 interrupt, so go ahead.

18 MR. WOOD: Thank you, Prashanthi.

19 Cruise's approach is a reflection of our core
20 principles of putting safety first by testing and
21 validating our technology on a consistent basis. We use
22 a combination of simulation, closed-course testing,
23 on-road testing, data analysis and regression prevention
24 to accomplish this.

25 Cruise promotes safety while iterating quickly

1 through a company-wide safety management system to
2 identify and catalog safety risks, then prioritize and
3 minimize the ones that may emerge in our driverless
4 operations. Cruise has developed a continuous feedback
5 loop throughout the Cruise AV development lifecycle and
6 our driverless operations.

7 Data collected from our fleet of AV is fed into
8 the creation of tests that are performed both in a
9 simulation and on a test track before our software is
10 graduated to the road. These tests ensure that our
11 vehicles cannot only identify the many different types
12 of emergency vehicles and personnel, but also that the
13 AV can safely operate when they encounter these
14 scenarios.

15 I'm happy to answer any questions on this now
16 or later, and that includes our answer to part one of
17 the Commission's questions.

18 Thank you.

19 COMMISSIONER DOUGLAS: Okay. Thank you.

20 We will hear next from the representatives from
21 Waymo.

22 MS. DAVIDSON: Thank you so much, Commissioners
23 and Judge Mason. While our folks come to the table, my
24 name is Mari Davidson. I am managing counsel for
25 product and (indecipherable) at Waymo. I am joined by

1 some of our key members. Members of our product
2 operations and safety organization. Thank you.

3 We are very pleased to be here today to speak
4 to Waymo's strong safety record, and the robust vehicle
5 utilities that we built into our Waymo AV as they relate
6 specifically to first responder interactions.

7 Each of our speakers will introduce themselves
8 and will indicate which question they are answering.
9 They are going to tackle each in this particular part,
10 but not in the consecutive order, but they will indicate
11 before they speak which question they are answering.

12 Now, if I can courage turn it to Shweta.

13 MS. SHRIVASTAVA: Am I audible? Thank you,
14 Mari. My name is Shweta Shrivastava, and I am senior
15 director of product management for Waymo. My team
16 oversees the operations of AV driving capabilities at
17 Waymo including interactions with first responders. I
18 will be speaking to question six, Waymo's approach to
19 emergency scene detection and testing protocols.

20 Waymo's top priority is safety and that
21 includes the safety of first responders and the people
22 that were in the vehicle.

23 The Waymo AVs has powerful capability to
24 detect, identify and respond to active emergency
25 vehicles and first responders in the roadway. The Waymo

1 AV uses behavior prediction technology built on many
2 thousands of real-world encounters and many more in
3 simulation to understand what an emergency vehicle or a
4 first responder is likely to do and respond accordingly.

5 Waymo AVs have delivered more than 3 million
6 driverless miles in total and encountered active
7 emergency vehicles once about every hundred miles. That
8 equates to over 100 encounters per day or more than
9 30,000 encounters with emergency vehicles over our 3
10 million driverless miles.

11 These encounters are not rare and in the
12 overwhelming majority of them, the AV operates smoothly
13 and goes unnoticed by first responders. Where there's
14 an issue and the interaction does not go as well as it
15 could, we work quickly with feedback from first
16 responders to implement improvements.

17 Regarding the protocol for testing and
18 capability, we conduct robust testing of the Waymo AV
19 including to specifically assess performance around
20 emergency scenes and first responders. Waymo's testing
21 methods and approach to performance validation are
22 detailed at length in our papers which are available on
23 our website and are referenced in Waymo's safety --
24 passenger safety plan.

25 To briefly summarize, Waymo uses various safety

1 methodologies supported by (indecipherable) level
2 testing, simulation, closed course -- close closed
3 driving and public road driving. The extensive testing
4 and evaluation is completed before the point of
5 driverless service to our fleet passengers.

6 From the testing and because of our commitment
7 to continuous improvements, Waymo vehicles have a strong
8 record of safe operations including around emergency
9 vehicles.

10 First and foremost, Waymo AVs are typically
11 able to reroute away from emergency vehicles all
12 together. If an alternative route is not available, the
13 AV can maneuver to a different area, for example, by
14 performing a multi-point turn or reversing; and where
15 the AV cannot avoid emergency vehicles, we have tools to
16 help quickly resolve the situation. These tools include
17 activating prerecorded messages to tell first responders
18 and other users what the AV intends to do; (inaudible)
19 in the event of miscommunication that might otherwise
20 delay the AV from attempting to exit.

21 Waymo can also authorize first responders to
22 drive the vehicle itself in that moment. This is a
23 feature that we built in response to requests from first
24 responders in our Phoenix service area several years
25 ago.

1 With that, I would like to ask my colleague
2 David to address the next question.

3 MR. MARGINES: Thank you so much. My name is
4 David Margines. I'm Director of Product Management for
5 Waymo. My pronouns are he/him.

6 I will start by speaking to question number
7 three regarding remote assistance. Waymo AVs are driven
8 by Waymo's autonomous driving system using onboard
9 perception, path planning and behavior prediction
10 capabilities. Our remote operators do not take control
11 of the vehicle to perform driving tasks. In fact, we
12 refer to the team that directly supports our fleet as
13 remote assistance to help underscore that they do not
14 perform any driving.

15 If a Waymo AV detects an emergency vehicle
16 blocking the street, even blocks ahead, it will first
17 consider a route that it identifies to avoid the
18 emergency vehicles. In the vast majority of our
19 emergency vehicles encounters, the Waymo AV is able to
20 autonomously avoid or navigate around the scene.

21 In some cases, the positioning of emergency
22 vehicles and related signage, may be sufficiently
23 ambiguous as the AV requests human assistance to confirm
24 the correct path to proceed. In most ambiguous
25 scenarios, remote assistance can suggest a path for the

1 car to seek.

2 It's important to note that Waymo AV evaluates
3 all human input provided and remains in control of the
4 execution of the driving task. Waymo is designed as
5 fully autonomous AV. Remote driving raises questions
6 concerning (indecipherable) and reliability
7 communications medium, as well as human factor concerns.
8 Waymo designs our (indecipherable) functionality based
9 on these particular circumstances and other safety
10 measures.]

11 I'm now going to move to Question No. 1. I'd
12 like to start with some important context for the data
13 that we'll be sharing today. Fully validating this type
14 of data requires clear definitions and adequate time for
15 quality assurance. While we didn't have that for today,
16 we've worked very hard to produce data that is accurate
17 and as relevant as possible in the time provided. So
18 thank you for understanding.

19 For purposes of this response, we note that the
20 term "unexpected stop" is not defined in this request,
21 nor is it an industry standard term. We've attempted to
22 draw a data set from our passenger trips that is
23 responsive to the question based on how this issue has
24 been presented in a relevant ruling and from the data
25 reporting record building in June.

1 We define "unexpected stop" to include events
2 where the AV achieves the minimal risk condition and is
3 retrieved on scene by on-scene personnel or by first
4 responders, and where the stop would likely be
5 unexpected to other road users, if any are present,
6 because of the location.

7 As noted, this data set is limited to events
8 occurring while serving the public rider, given the
9 CPUC's purview of passenger safety. Also relevant is
10 the time period. We selected January 1st to June 30th,
11 2023, because it is inclusive of a large volume of
12 Waymo's driverless miles serving public riders in San
13 Francisco.

14 With those parameters in mind, Waymo identified
15 58 events in the data set occurring over those six
16 months and hundreds of thousands of drivers and miles
17 during the passenger carrier service. In addition,
18 we've observed a downward trend in the rate of these
19 events per mile traveled. For example, the number of
20 events per mile observed in the month of June was an 80
21 percent reduction as compared to earlier in the year.
22 This downward trend demonstrates the commitment and
23 ability of Waymo to improve over time in this area.

24 With regard to the reasons for these stops,
25 Question No. 2, the top-level reason is that in all such

1 cases the Waymo AV is designed to stop wherever is the
2 safest course of action. Prioritizing the safety of
3 passengers and other road users is why the Waymo AV
4 achieves the minimal risk state when there is some
5 median complexity.

6 More specifically to this data set, these stops
7 occurred, for example, when the AV was either unable to
8 find a path of realtime conditions before a rapid
9 response remote assistance team arrived to move in; or
10 in the case of severe weather, or some action taken by a
11 passenger or a pedestrian that prevented the vehicle
12 from continuing to drive autonomously.

13 Importantly, because our systems continuously
14 learn, these circumstances occurred less and less. In
15 fact, we are confident that in most of these cases,
16 using our latest software, the vehicle would either not
17 have to stop at all, be able to get moving again with
18 remote assistance, or be able to get it moving again
19 fully autonomously.

20 Now, I'll ask Lety to respond.

21 MS. CAVALCANTE: My name is Lety Cavalcante. I
22 am the head of the operations center for Waymo. I've
23 been at Waymo for five years.

24 In October, 2020, I was part of the launch of
25 the driverless service in Phoenix. They also launched a

1 testing here in San Francisco. My team today has
2 supervised the remote assistance, roadside assistance,
3 customer service, and also our event response team.

4 I'm here to respond now to Question 5 on how we
5 maintain the super rapid response times with the
6 roadside assistance team.

7 For events that David just mentioned, we
8 average approximately 10 minutes to retrieve those
9 vehicles, with some of the cases being resolved in just
10 two minutes. Our standards are really focused on
11 prioritizing, minimizing all sorts of disruption for the
12 community into a safe and rapid retrieval. To do so, we
13 strategically position our roadside assistance teams
14 across our service territory, you know, so they can
15 always respond in a rapid way. Of course, actually in
16 realtime targets that we have practice vary because of
17 the unique circumstances of some of those retrievals, or
18 operational and issues in that service area. But we
19 always try, and we actually implemented the technology
20 that is now able to prioritize events of higher
21 severity, like these ones that we are talking about
22 today, first responders, and they are given priority in
23 comparison to the ones that are not causing congestion
24 and disruption.

25 Our Waymo roadside assistance team, they can

1 disengage, they can reengage the vehicle, and may drive
2 the passengers manually, if needed to. And they also
3 (indecipherable) the training of our team to really know
4 how to exchange documentation at the scene. Also,
5 infield conversations with law enforcement and how to
6 manage those situations.

7 And finally, this team works very well with our
8 customer service team to make sure that the riders
9 arrive safely in their pick up and drop off and they are
10 communicated with the whole time.

11 And now I'll hand it over to my peer, Rob.

12 MR. PATRICK: Thank you, Lety.

13 Good afternoon. My name's Rob Patrick, and I
14 lead Waymo's First Responder Outreach Team.

15 I came to Waymo after a 30-year career in law
16 enforcement because Waymo prioritized the relationship
17 between our company and first responders.

18 I'll be addressing Question 4.

19 COMMISSIONER SHIROMA: Rob, you've got one
20 minute.

21 MR. PATRICK: Okay. I'll be addressing
22 Question 4 really quick.

23 So first, in looking at the data set, the data
24 previously mentioned, we found four cases in which first
25 responders were present at a scene. This doesn't

1 necessarily mean they were impeded, but they were
2 present. Two of these cases involved first responders
3 routing traffic away from downed trees after a major
4 storm, and two of the other cases involved first
5 responders that were directing traffic.

6 Separately, in a very recent meeting we had
7 with SFFD leadership, they were able to provide us with
8 a list of events that caused their concerns. We
9 discussed these specific events with them, and it was
10 great in that our team had the opportunity to
11 demonstrate how the software improvements we implemented
12 since these events occurred would reduce the potential
13 for similar events in the future. Having spent over 30
14 years in law enforcement, I know how important it is
15 that first responders not be impeded in emergencies. At
16 Waymo, we're working to ensure that our vehicles stay
17 out of the way of active emergency vehicles whenever
18 possible.

19 We appreciated the opportunity to have a
20 dialogue and collaborate with San Francisco Fire and San
21 Francisco Police Department both in the field and at the
22 leadership levels, and we look forward to that continued
23 collaboration in the future. Thank you.

24 COMMISSIONER SHIROMA: Thank you.

25 All right, now we will hear from the

1 representatives from San Francisco.

2 MS. FRIEDLANDER: Good afternoon,
3 Commissioners, staff, ALJ Mason. I wanted to start by
4 thanking you for convening this conversation. We very
5 much appreciate your attention to the concerns that our
6 first responder agencies have been bringing to the
7 table.

8 I want to start also with some context, and
9 note that ALJ Mason started with an emergency procedure
10 for what should happen in this room. And the leadership
11 of the San Francisco Fire Department and Police
12 Department that are here today are the people who would
13 stay if the rest of us left. They are the people who
14 would come into this building to take care of us if they
15 were outside. That is the context that is most
16 important from our perspective.

17 We can flip the slide.

18 Chief Nicholson is going to present some
19 information about what the experience of the fire
20 department has been and what the expectations of the
21 fire department are. Deputy Chief Luttropp and I will
22 also be then talking about some of the things that we
23 think are important solutions.

24 We are very, very grateful that the
25 Commission's attention to this has in fact lead us to

1 some very, very positive meetings that we've had with
2 the industry over the last few weeks. We have presented
3 and discussed with them a very small handful of the
4 incidents of concern to the city, and we were grateful
5 for the opportunity to look at what those incidents look
6 like from the other side.

7 We can move forward now.

8 And we took from that primarily the fact that
9 there's a need for much more dialogue, and we wish that
10 we had started those conversations long ago.

11 We can move forward to the next slide.

12 Unfortunately, most of the questions that you
13 have posed are questions that we can't answer. We agree
14 with the industry that there are many important
15 questions about definitions. We have used the term
16 "unexpected stops," and we understand that some of the
17 vehicle retrieval events that Cruise spoke about are
18 events that are a subset of the unexpected stops. And I
19 want to be clear, that in the handful of instances that
20 we discussed recently with the industry, there was not
21 one of those events that was either characterized as a
22 vehicle retrieval event or a minimum risk condition
23 event, so that is not the extent of the problem that we
24 are concerned with.

25 We can move forward.

1 Given that we do not have actual data, what we
2 have is information from reports that have been made by
3 members of the public, by city employees, by
4 firefighters, by transit operators, and what we have
5 seen is that things are not getting better. The monthly
6 rate of incidents has been growing significantly over
7 the course of 2023. You'll see that June was the month
8 with the highest number of incidents of all kinds.
9 These are -- some of them are stops, some of them are
10 instances of AVs driving erratically, some of them are
11 instances of AVs making illegal moves in traffic. And
12 that pool is much greater than the specific list of
13 issues that we're talking about today, the interactions
14 with first responders.

15 We can move forward.

16 ALJ MASON: Excuse me. Before we go forward,
17 would you go back to that slide -- sorry for
18 interrupting -- something said "unknown?"

19 MS. FRIEDLANDER: Yes, in many cases where
20 members of the public, or even staff, city staff, report
21 they don't know what the company is. It's not that they
22 don't know -- so sometimes people have a hard time
23 identifying the difference between a Cruise and Waymo
24 vehicle, and that's what the unknowns mean.

25 ALJ MASON: Thank you.

1 MS. FRIEDLANDER: Sure.

2 You'll see that you -- I think that actually
3 this is -- did we miss one slide? No, we didn't. Okay.

4 So I'm going to turn this over to Chief
5 Nicholson to share more information from the fire
6 department perspective.

7 MS. NICHOLSON: Greetings, staff. Greetings
8 and salutations, commissioners. Thank you so much for
9 having us here today. I am your San Francisco Fire
10 Chief, Jeanine Nicholson, and I appreciate the time
11 today.

12 Just a little context before I begin. I am not
13 anti-technology, I am not, you know, trying to stop
14 technology from moving forward, nor would I ever have
15 the power to do so. What I am, is pro safety. And I
16 know that, you know, the companies have said that their
17 core value is putting safety first, but what would have
18 really helped would have been a two-way conversation
19 several years ago, instead of us just being told "This
20 is how you interact with our vehicles." It's been a
21 one-way conversation up until very recently, and really
22 we could have avoided all of this had that actually
23 happened. But let me get started with this slide.

24 We are an incredibly busy fire department. We
25 are in the second most dense city in the country, second

1 to New York City, and we have, as you know, crazy
2 topography and, you know, a lot of wooden boxes all
3 stuffed together on hillsides. And so that makes things
4 really challenging for us. And, you know, we also do
5 medical calls. And so I understand and appreciate the
6 safety that autonomous vehicles can bring to the table
7 in terms of no drunk drivers, no speeding, all that kind
8 of stuff. However, they are still not ready for prime
9 time because of how they have impacted our operations.
10 And, you know, I think that it would have been really
11 helpful had folks known about our operations to begin
12 with.

13 And so, as I said, we are incredibly busy. We
14 have over -- we run over 160,000 calls a year. About 80
15 percent of our calls are medical in nature, but we send
16 fire engines and ambulances to those calls. Engine 3,
17 in the Tenderloin, is the busiest engine in the country,
18 and the Tenderloin is actually the busiest 911 corridor
19 in the country. The Tenderloin also has most of our
20 incidents that were up on the board with our autonomous
21 vehicles. And in terms of equity, it also has the
22 poorest people and people most at need where our highest
23 call line is. And that's what you see on this -- on
24 this page.

25 The other thing I want to say is, in terms of

1 our operations, medical, fire, we're surrounded on three
2 sides by water. We go on search rescue, water rescue,
3 cliff rescue, all sorts of things. And so -- you can go
4 to the next slide, please. But we have a ton of
5 responsibilities, and I would not be doing my job if I
6 were not standing here.

7 And so, again, as Julia Friedlander said, we
8 can't really answer the questions that you posed to us,
9 because we don't have the data. It's not been disclosed
10 by the AV companies. Everything has been redacted. So
11 what I can say is, on here it says 50 written reports of
12 interference. Make that 55. We've had five more over
13 the weekend of interference. And this includes not just
14 unexpected stops in front of our fire stations, not
15 allowing our vehicles to respond to incidents unless us
16 having to call other -- other vehicles to respond from
17 further away, thus delaying our response time. Also,
18 obstructing travel to incidents where we have to go all
19 the way around the block or back out because the
20 vehicles are in our way. But also the vehicles
21 impacting -- coming into our scenes in an unsafe and
22 unpredictable manner.

23 And you might say "Well, 55, that's not a lot."
24 Well, if it's your family, it's a lot. If we are trying
25 to get to someone -- and for me, it's not just your

1 family, it's everybody's family. I'm responsible for
2 everybody in this city.]

3 And so if we don't get to one person, that's
4 one person too many that we didn't get to. And, you
5 know, it's -- it's -- it's the unpredictability, the
6 obstructions and the lack of sort of -- working with us
7 on the front end is really -- is really a problem. And
8 the zero transparency into their data.

9 Next slide, please.

10 So -- next slide -- human traffic control. Not
11 human trafficking. Let's not get this confused. Human
12 traffic control. So we work closely with the police
13 department and the MTA department of parking and
14 traffic. They are key partners for us. And in several
15 incidents -- they are key partners because they keep us
16 safe. They keep out vehicles and people that we don't
17 want in our scenes that will impact us.

18 We run very complicated complex scenes, and in
19 both of these photos that you can see, neither one of
20 these vehicles listened to or was able to understand
21 anything that our partners were saying to them, and that
22 can lead to real problems. And the one on the left, I
23 believe, is from the 22nd Avenue explosion and fire
24 where there was a fatality.

25 Next slide, please.

1 And so human eye contact and simple gestures
2 are much faster than AV substitutes. If this looks like
3 a confusing slide to you, it's because it is. And this
4 is what we've been told, meaning, to do, when an
5 autonomous vehicle comes into one of our zones.

6 Now, it is not the responsibility of my people
7 to get in one of your vehicles and take it over. It is
8 the responsibility of the autonomous vehicle companies
9 to not have them impact us in the first place. And if
10 it looks like there's a lot of cooks in the kitchen
11 here, it's because there are. And we do have complex
12 incidents. When we are calling all these resources to
13 the scene, there is an absolute reason for that. It's
14 because we will need them or we expect that we will need
15 them. And our folks cannot be paying attention to an
16 autonomous vehicle when we've got ladders to throw.

17 Yes, ma'am.

18 COMMISSIONER SHIROMA: Chief Nicholson, your
19 time is up. Can you wrap up your remaining comments.
20 Thank you.

21 CHIEF NICHOLSON: Yes. So skip the next slide,
22 please, and put up the one with the big fire on it.

23 So in terms of response, let me just say that
24 every second can make a difference. A fire can double
25 in size in one minute. And here's how that impacts us.

1 If we are blocked by an autonomous vehicle, a fire will
2 double in size in a minute. That could lead to more
3 harm to the people in that building, to the housing
4 overall and to my first responders in terms of going
5 into a more advanced fire. It also can lead to worse
6 outcomes on a medical level, and this is -- the next one
7 is the last slide, and I will wrap up.

8 Again, we need to focus on saving lives and
9 protecting property. We have an increase in our call
10 volume that will continue and does continue to rise, and
11 giving full authorization for autonomous vehicle
12 companies to expand, really gives them no reason to, you
13 know, meet us and work with us on what our operations
14 require.

15 Thank you very much for your time.

16 COMMISSIONER SHIROMA: Thank you, Chief. All
17 right. We will now hear from the Los Angeles Department
18 of Transportation remotely off of the Webex panel.

19 MR. MURRAY: Hello. Hi. This is Jarvis
20 Murray. Can you all hear me?

21 COMMISSIONER SHIROMA: Yes, we can.

22 MR. MURRAY: Wonderful. Thank you very much,
23 and commissioners, thank you for having this hearing.
24 The City of Los Angeles really appreciates that.
25 Because many of these questions relate directly to San

1 Francisco, I will speak primarily in general terms to
2 try to answer some of these questions, and then I will
3 read a document from our City of Los Angeles Fire
4 Department related to the concerns that are voiced here
5 today.

6 So, generally, we do want to say that the LADOT
7 wants to support advanced technology, but we also want
8 that technology to support the city's goals and the
9 state of an equitable and a dignified transportation
10 system. The issue that we have of unexpected stops with
11 the idea that the vehicle will simply disable itself in
12 the middle of the road, which increases congestion and
13 confusion for those around it, in our view two-way data
14 information sharing would allow cities to note areas
15 where these unexpected stops continuously occur, and
16 this will allow us to evaluate the street design in that
17 area. But without this type of data and information,
18 cities are frankly powerless to assist the companies and
19 the communities and alleviate these concerns.

20 And, also, it may simply be that the area where
21 the unintended stops continue to occur is simply not
22 safe or practical for AV use and, thus, should be
23 excluded from the operational domain. And, again, for
24 us, the City of Los Angeles, the two-way information
25 sharing can help us figure this out, and near realtime

1 data can help us audit and verify that a vehicle is
2 behaving appropriately in the area.

3 As this meeting goes on, we will eventually get
4 to the point where we can discuss how MTS works for the
5 City of Los Angeles, and I can explain to you through
6 graphs and through images exactly what we mean when we
7 say there's two-way data communications and two-way
8 information sharing.

9 And I do want everyone to keep in mind that
10 right now we're currently talking about, you know, a
11 relatively small number of vehicles. But we're
12 potentially looking at tens of thousands of additional
13 vehicles especially if it goes by way similarly as CHPs.

14 We're looking at tens of thousands of extra
15 vehicles on the right of way at a given time, and the
16 only way that cities can help manage vehicles at that
17 scale is through near realtime two-way digital
18 information sharing. And the way we often do it is it's
19 fluent and dynamic, and it's often based upon geography.
20 And with our system, it's not a system unto itself. So
21 the City of Los Angeles does not control vehicles,
22 rather, we set policies related to vehicle behavior. So
23 we communicate those policies to the companies'
24 vehicles, and we receive information back from those
25 vehicles in near realtime that the vehicles are seeing

1 the policy and are adhering to the policy.

2 And that way, by seeing this data in near
3 realtime, we are able to visualize this data so that we
4 can audit and verify that the policies and any geofences
5 are being adhered to. And this allows for
6 accountability of vehicle behavior within our system,
7 and it improves the integrity of our transportation
8 ecosystem.

9 So, you know, the examples I'm going to give
10 later on involve scooters, but it's not about scooters.
11 We've been planning for this for years. We've been
12 planning for passenger service-free delivery on our
13 right way for years, whether it's through connected
14 vehicles or just through this two-way information
15 sharing. So we are equipped and ready to manage that
16 information.

17 You know, in the City of Los Angeles, we're 500
18 square miles, approximately, and we're 5 million people.
19 And if we're looking at tens of thousands of vehicles in
20 a city that large, this has to be the way for cities to
21 be able to manage their right of way.

22 So, really quickly, I would also like to read a
23 letter from our fire department on these issues, and
24 please bear with me. I am reading directly from their
25 letter. This is from the Los Angeles Fire Department:

1 The LAFD's highest priority is to provide
2 exceptional public safety and emergency
3 services to the citizens of Los Angeles.
4 The concern is a decision to allow AVs to
5 operate in the City of Los Angeles
6 eventually without a well-developed plan or
7 collaboration in advance of their
8 deployment may have adverse impacts for the
9 LAFD to effectively provide timely services
10 for the citizens of Los Angeles. The LAFD
11 is in agreeance with our agency partners at
12 LAPD and LADOT, that the CPUC's direction
13 of implementing these driverless vehicles
14 is a notable accomplishment in leveraging
15 technology to improve transportation
16 options for the disadvantaged and to reduce
17 greenhouse gasses. However, without local
18 governance and the ability to implement
19 restrictions for AVs to interoperate with
20 emergency vehicles, public safety is a
21 legitimate concern. Allowance of any AV
22 company to operate without limiting
23 conditions from public safety agencies may
24 encourage other companies to separately
25 operate without cooperation. Recently, the

1 San Francisco Fire Chief, Jeanine
2 Nicholson, shared her concerns with the
3 LAFD after her emergency vehicles
4 experienced several incidents that
5 precluded her resources from arriving on
6 scene due to interference from an AV as
7 well as concerns for public safety for
8 passengers traveling in AVs while sharing
9 the roadway with emergency vehicles and
10 active emergency scenes. Reports of San
11 Francisco Fire Department incidents
12 including AVs -- involving AVs include:
13 Running through yellow emergency tape and
14 ignoring warning signs to enter a street
15 with compromised electrical wires causing
16 entanglement around the rooftop sensors,
17 blocking firehouse driveways resulting in
18 other resources being dispatched, sitting
19 motionless on one-way streets causing
20 emergency vehicles to back up while
21 responding to incidents, pulling up behind
22 a fire truck with emergency lights on,
23 which interfere with firefighters unloading
24 ladders, entering an active fire scene,
25 then parking on top of the firehose. The

1 LAFD also shares concerns outlined by LADOT
2 and LAPD in their correspondence with the
3 CPUC and communicates additional concerns
4 as described below: Unexpected behavior of
5 AVs while interoperating with responding
6 emergency vehicles, AVs creating barriers
7 for responding resources to arrive on
8 scene, AVs restricting resources from
9 arriving on scene within required National
10 Fire Protection Association response time
11 standards, inability of AVs to recognize
12 emergency scenes placing responders, the
13 public and passengers at risk. The LAFD
14 also expresses general concern for the
15 implementation of AVs to include the
16 following: AVs heavily rely on complex
17 software systems and sensors to operate
18 safely. Technical failures, such as
19 software glitches or sensor malfunctions
20 can lead to accidents or unexpected
21 behavior on the road.

22 COMMISSIONER SHIROMA: Mr. Murray.

23 MR. MURRAY: "AVs are vulnerable" --

24 COMMISSIONER SHIROMA: Sorry.

25 MR. MURRAY: Yes.

1 COMMISSIONER SHIROMA: Would you slow down just
2 a little bit for our court reporter.

3 MR. MURRAY: Oh. No problem. I'm just trying
4 to stay within time.

5 COMMISSIONER SHIROMA: Sure. I understand.
6 Thank you. Go ahead.

7 MR. MURRAY: AVs -- thank you:

8 AVs are vulnerable to cybersecurity
9 threats. Hackers could potentially exploit
10 vulnerabilities in the vehicle's software
11 or communication systems gaining control
12 over the vehicle and endangering the
13 passengers or other users sharing the road.
14 AVs are currently being tested and deployed
15 alongside traditional manually driven
16 vehicles, which can pose challenges. Human
17 drivers may not always understand the
18 intentions or behavior of autonomous
19 vehicles leading to potential conflicts or
20 accidents. AVs need to actively detect and
21 respond to pedestrians and cyclists to
22 ensure their safety. However, the
23 technology may face difficulties in
24 identifying and predicting the actions of
25 vulnerable road users potentially leading

1 to accidents or near-misses. Widespread
2 public acceptance and trust in autonomous
3 vehicles are crucial for their successful
4 integration. Concerns about safety can
5 affect public perception. It is essential
6 to address these concerns through effective
7 communication, transparency and
8 comprehensive safety regulations. In
9 conclusion, the LAFD has a responsibility
10 to ensure the preservation of life,
11 protection of property and the safeguarding
12 of our communities through our relentless
13 commitment to any all-hazard response.
14 Deploying AVs without local oversight or
15 collaboration with AV companies creates a
16 challenge for our resources to effectively
17 respond to an emergency and potentially
18 endangers the lives of the citizens of
19 Los Angeles during active scenes. The LAFD
20 supports the recommendation of LADOT and
21 echos the concerns of LAPD in this matter.
22 The LAFD recommends the CPUC and California
23 DMV support local agencies in developing
24 operational policies, regulations and allow
25 those agencies to provide oversight of AV

1 deployment. Lastly, the LAFD encourages
2 the CPUC to allow local government to use
3 performance measurements to provide
4 analysis of positive and negative
5 interactions with AVs to support planning
6 and implementation. To mitigate these
7 concerns, ongoing research, testing and
8 collaboration between technology
9 developers, regulators and policymakers is
10 vital to the progression of AVs. Striking
11 the balance between innovation and safety
12 is key to realizing the full potential of
13 autonomous vehicles while ensuring the
14 safety of all citizens across the country.

15 And that comes from the Los Angeles Fire
16 Department. And, again, I just simply want to say that
17 for the LADOT, the primary issue is ensuring that we
18 have near realtime two-way data communication between
19 the AV providers and the cities, and we would encourage
20 and ask that the CPUC require such interaction for
21 cities that choose to have this type of data-sharing
22 integration within their systems.

23 Thank you very much.

24 COMMISSIONER SHIROMA: Thank you, Mr. Murray,
25 and if you could provide us with the fire chief's

1 letter, that would be great. Thank you very much.

2 MR. MURRAY: Yes, we can do that and send it to
3 the service list.

4 COMMISSIONER SHIROMA: Yes. Thank you. All
5 right. We now have -- thank you to all of the parties
6 speaking in the first panel. We now have time for
7 commissioner and ALJ questions. We allotted 10 minutes
8 for this. We are couple a minutes over time, but we
9 turn to my colleagues on the dais for any questions.

10 Commissioner Houck.

11 COMMISSIONER HOUCK: This is a question for the
12 industry folks. How many vehicles are currently on the
13 road? And how many do you anticipate -- do you
14 anticipate the number of those that would increase if
15 the resolution is adopted later?

16 MS. DAVIDSON: Mari Davidson, Waymo.

17 Thank you for the question, Commissioner Houck.
18 We currently have approximately 250 vehicles on our CPUC
19 equipment list. That doesn't mean that all of those
20 vehicles are on the road at any given time, and we
21 manage our fleet dynamically in order to meet demand and
22 other operational constraints. I would say, subject to
23 check, we have approximately 100 on the roadway, kind
24 of, at a given time in the state of our current
25 operations.

1 With respect to scaling and what our intents
2 are or what our plans are for adding vehicles to the
3 equipment list for -- onto the roadways, you know, once
4 securing a driverless deployment permit, I would say
5 that the references to tens of thousands of vehicles,
6 those are not representative of Waymo's plans to scale
7 an immediate aftermath of securing our permit. We plan
8 to grow our fleet in a very measured way, and there are
9 practical constraints that sort of dictate that. And
10 there are also -- you know, it doesn't serve Waymo, from
11 a business sense, to grow our business in an
12 unsustainable way.

13 We want to have riders that are customers for
14 life, and we don't do that if we outpace demand or
15 supply or don't continue to align those. So it's a very
16 close eye on continuing to provide an excellent rider
17 experience.

18 UNIDENTIFIED SPEAKER: Hi. I run operations
19 for Cruise here in San Francisco. I'll go ahead and
20 take this question for Cruise.

21 So today currently we have roughly 300 vehicles
22 operating at night and 100 during the daytime. We have
23 larger vehicle numbers across our total operating fleet
24 across all markets that we operate in. What I would say
25 is in terms of expansion or scale, there's a couple of

1 things. First, safety guide with everything that we do.
2 We do not take any decision to increase fleet size
3 lightly.

4 The second thing I would say is, for expansion,
5 it is not just about AV numbers. It's about being in a
6 time and place of where San Franciscans want to be moved
7 from place to place. I'm a San Franciscan myself. That
8 includes daytime hours. That includes possible
9 locations where we're not permitted today. So unlocking
10 that information is key for us.

11 Then the last thing I would say, as highlighted
12 well from our counterparts, is we control this at 500
13 percent. So if you think about the traditional to sort
14 of TNCs, the service ride that we have today, we would
15 expect to replace a lot of that. And we can actually
16 control the vehicles where they are so that we can only
17 put out enough to actually match that demand to exactly
18 match where San Franciscans want to be and when. So
19 that's another major consideration in terms of the
20 overall picture to tack on the city as well.

21 COMMISSIONER HOUCK: Thank you. So a major
22 tool that local governments or law enforcement have with
23 vehicle safety compliance is issuance of citations. So,
24 first, is it correct that driving citations cannot
25 currently be issued to AVs? And if so, how do Waymo and

1 Cruise access and demonstrate their vehicle's level of
2 compliance with the California Vehicle Code if the
3 issuance of traffic citations are currently not allowed
4 and how -- and such issuance will be allowed has not yet
5 been determined?

6 MS. DAVIDSON: I'm sorry. Is that -- that's a
7 question for industry?

8 COMMISSIONER HOUCK: Yes. Yeah. That's a
9 question for industry.

10 MS. DAVIDSON: Yes. Thank you. Mari Davidson
11 from Waymo.

12 We don't believe that local traffic control
13 officers are not permitted to cite autonomous vehicles.
14 We have received citations for autonomous vehicles, and
15 we have paid those in due course.

16 COMMISSIONER HOUCK: And is that consistent
17 with law enforcement's perspective?

18 MS. JONES: Yes.

19 COMMISSIONER HOUCK: Thank you. I just wanted
20 that on the record. And then the last thing is could
21 you -- I think the industry indicated a handful of
22 incidents. Yes, the fire department indicated there
23 was -- they have the chart with a -- much larger
24 documented incidents of interference with the AVs. Can
25 you reconcile that?

1 MS. RAMAN: Sure. I think -- this is
2 Prashanthi Raman with Cruise.

3 All the cars stop for a variety of reasons even
4 for AVs alike. So they are not expected -- all
5 unexpected nor do all of them cause destruction. In
6 fact, the vast majority of the reason people do stop is
7 to be -- for a good reason, to be a cautious road user.
8 So we don't believe that the Commission is concerned
9 about AVs stopping appropriately, in a controlled manner
10 and as intended by design.

11 What we believe the Commission cares about is
12 when we stop unexpectedly. And given that there's no
13 definition, we came up with a definition that we thought
14 best addressed the issues raised in the context of the
15 data reporting rulemaking and response to the questions
16 included in the assigned commissioner's ruling.

17 So given the short notice, we had to prioritize
18 building a query that gave us reasonable confidence, but
19 we did not have time to fully verify or manually review
20 every piece of information in the data. And we're happy
21 to continue these conversations and the discussion -- to
22 get a discussion as to what that definition would allow
23 the Commission to get consistent -- allow for the
24 Commission to get consistent data from the parties.

25 COMMISSIONER HOUCK: Does law enforcement want

1 to provide any additional comment?

2 MS. FRIEDLANDER: Commissioner Houck, I just
3 want to make sure that there hasn't been a
4 misunderstanding. It is correct that San Francisco's
5 parking control officers or traffic control officers are
6 able to issue citations. These are civil citations that
7 are issued for parking violations.

8 As far as moving violations are concerned,
9 those are required to be delivered to a driver in --
10 behind the driver's seat. This is a regulatory gap in
11 California law that arises from the fact that we have
12 never -- the California Vehicle Code never imagined that
13 there would be a situation where there would be a driver
14 who was not in the driver's seat.

15 Moving violations generate a notice to appear
16 in court, and you need to go to court for that. There's
17 not a system for that under California law. So possibly
18 you could issue a citation and send it somewhere, but
19 there's not a process in California law currently today
20 for processing those violations.

21 COMMISSIONER HOUCK: I'll apologize if I wasn't
22 clear. Yes. For the moving violation, then what would
23 be the process if one of these cars had a moving
24 violation?

25 MS. FRIEDLANDER: The process would be that we

1 need to fix this regulatory gap with state law.

2 COMMISSIONER HOUCK: Thank you.

3 COMMISSIONER SHIROMA: Thank you. I think we
4 have time for one more commissioner question.

5 Commissioner Reynolds.

6 COMMISSIONER REYNOLDS: Thank you, Commissioner
7 Shiroma. I have a question for Mr. Murray. You
8 highlighted the data platform that the City of
9 Los Angeles has for -- for mobility data. Do you
10 currently have human-driven passenger vehicles on that
11 platform? Can you tell us what scale of current
12 vehicles do you have on that platform today?

13 MR. MURRAY: Yes. Currently we have some of
14 our taxi companies on that platform. And right now the
15 number of vehicles is probably about 500, give or take.
16 We don't have all of our taxi vehicles on as yet
17 primarily because their technology isn't as
18 sophisticated as the AV company. But we are working to
19 have each -- all of our vehicles on that platform soon.

20 COMMISSIONER REYNOLDS: All of your vehicles,
21 meaning all of the vehicles in the city and county or
22 all the commercial vehicles?

23 MR. MURRAY: All the taxicab vehicles. Those
24 are taxi-specific. We also have our scooters as well as
25 the (indecipherable) on that level as well.

1 COMMISSIONER REYNOLDS: Thank you.

2 MS. DAVIDSON: If I could just very
3 briefly follow up to that question from Commissioner
4 Houck --

5 (Reporter clarification.)

6 MS. DAVIDSON: Oh. I'm sorry. To clarify, we
7 have received violations that exceed traffic citations.
8 We received an obstruction citation. My understanding
9 is that "moving violation" is not a technical term,
10 although I'm happy to go back and confirm that. So I
11 don't know exactly where it falls in that category, but
12 it is not a -- not a -- not a parking citation that we
13 have received, and, again, processed in appropriate
14 course.

15 MS. RAMAN: And if I may -- this is Prashanthi
16 Raman -- we're actually happy to address it with the
17 legislature or rulemaking given that there is a
18 regulatory gap. Today, if we were to get a citation
19 issued to Cruise, we would accept it and pay it.

20 COMMISSIONER SHIROMA: Thank you.

21 ALJ MASON: Thank you. I just have a question.
22 In these instances where -- I think you called it an
23 autonomous vehicle-at-rest condition or an unexpected
24 vehicle-retreat-mode event, why can't Cruise and Waymo
25 remotely move the vehicles if it's come to a stop or

1 it's obstructing a first responder from performing its
2 duty?

3 MS. RAMAN: My colleague will be answering that
4 question.

5 MR. MARGINES: I'm happy -- thank you.

6 (Reporter clarification.)

7 MR. MARGINES: Yeah, of course. My name is
8 David Margines. I'm from Waymo.

9 Judge Mason, in the vast majority of the cases
10 that we see where a Waymo autonomous vehicle has come to
11 a stop and where that stop might have the opportunity to
12 either be too close to an emergency scene or it might
13 have the opportunity to obstruct or impede or even
14 distract the behaviors of any fire department or first
15 responder, in the vast majority of those cases, our
16 remote-system operators are able to assist our vehicles
17 from extricating themselves from those scenes.

18 We have capabilities that our remote-assistance
19 team uses which range from instructing the vehicle to
20 take specific actions similar or to, like, a U-turn. We
21 can instruct the vehicle which path to take in the case
22 that it might be ambiguous. Or in some of the most
23 complex scenarios, the remote-assistance operator can
24 suggest a path for the vehicle to take away from that
25 scene.

1 So I would say that those capabilities do
2 generally exist, and our success rate on those is
3 generally very very high.

4 ALJ MASON: By that answer, it sounded like the
5 technician is providing information to the vehicle. But
6 my question was can the technician actually take over
7 the driving of the vehicle, or did I mishear your
8 answer?

9 MR. MARGINES: Hopefully I didn't say that,
10 because I didn't want to imply that. The
11 remote-assistance operators cannot operate the vehicle
12 remotely. What the remote-assistance operator is doing,
13 he is making suggestions to the vehicle to help
14 disambiguate what the correct path is for a scene or
15 describe the activity to take including just stopping if
16 that's the safest path.

17 The challenges with remote operation are
18 varied, and these are things that we're looking into.
19 But just to give some examples of those challenges,
20 first off, is the latency -- right? -- so the amount of
21 time between when an -- when an action is corrected and
22 when it's received by the vehicle as well as the
23 feedback from that, so when the sensory data from the
24 vehicle goes back to the operator. In those cases, the
25 latency can be long enough so that if -- you know, the

1 important thing for the vehicle to do is to press the
2 break, then there are challenges in getting that action
3 over to the vehicle fast enough, which is why what we
4 have seen is that it's best for the Waymo driver to
5 remain in control and only take suggestions or
6 directions from the -- from remote assistance, which the
7 Waymo driver can then judge for itself whether it should
8 take and only take those when it's safest to do.

9 COMMISSIONER SHIROMA: Thank you, Waymo. And,
10 Cruise, 30 seconds, please.

11 MR. WOOD: Thank you. Mathew Wood from Cruise.

12 A very similar response. Our remote-assistance
13 advisors cannot provide direct driving task performance
14 but instead accept and guide proposals from the vehicle
15 in the event of ambiguous scenes. But for the most
16 part, our vehicles are -- are able to navigate these
17 things fully autonomously, and for the ones that require
18 remote assistance, are able to do so with their support.

19 ALJ MASON: But how is a first responder
20 supposed to take over the driving of the vehicle?

21 MR. WOOD: Recently we worked very closely with
22 the San Francisco Fire Department and members of the
23 first responders here in San Francisco to provide under
24 very, very rare cases, the ability to manually interact
25 with the vehicle and remove it from the scene if deemed

1 necessary.

2 MR. MARGINES: A similar answer from Waymo.
3 David Margines, again, from Waymo. So we have
4 successfully demonstrated the ability for first
5 responders to take over the vehicle. I would say that
6 it is never the responsibility of the first responder to
7 have do so. We create that as an option at the
8 suggestion of law enforcement and first responders. And
9 we generally do so when they proactively ask for that
10 option, as we just said. So we wanted to have it as an
11 additional option, but certainly never anything that we
12 wanted to rely on first responders who are much busier
13 taking care of emergency scenes.

14 COMMISSIONER SHIROMA: Our chief respondent, 30
15 seconds also for you.

16 MS. NICHOLSON: Yes, thank you so much. Yes.
17 Again, I will reiterate it as not our job to babysit
18 their vehicles. And while they may have, you know,
19 folks back at their control center that are making
20 suggestions, we have had vehicles on scene for 30
21 minutes at a time that we have had to babysit, and
22 that's just unacceptable.]

23 COMMISSIONER SHIROMA: Thank you. Definitions,
24 communications, timing are some things that I have I
25 heard from the first group.

1 Now, we are going to go onto part two. I
2 understand, Chief, that you aren't able to stay for the
3 second part but thank you for -- for being here, but
4 your deputy will be here.

5 MS. NICHOLSON: Yes.

6 COMMISSIONER SHIROMA: Okay. So, part two is
7 on training. The questions are going to be posted and,
8 once again, the order is we will hear first from Cruise.

9 MS. RAMAN: Thank you. Thank you for the
10 questions.

11 As we have shared with the DMV in the context
12 of our law enforcement plan, we have conducted multiple
13 formal training sessions with first responders to
14 provide them with the information they need to safely
15 identify and interact with the driverless AVs and have
16 considerable engagement (indecipherable) in March of
17 2020 in conversations with both fire and police.

18 Cruise offers training on an ongoing basis for
19 first responders in a number of different formats.
20 Cruise offers both in training -- in-person training and
21 video options. Additionally, Cruise offers presentation
22 and tours of its offices and facilities to allow first
23 responders to familiarize themselves with Cruise AVs,
24 the technology and protocol for interacting with its
25 vehicle.

1 Cruise continuously reaches out SF Fire and SF
2 PD to offer opportunities for training either at one of
3 the Cruise facilities or at San Francisco precinct
4 offices and fire stations. Cruise has conducted
5 training with all SFPD precinct commanders. We have
6 also created a training video in collaboration with SF
7 Fire where firefighters conducted a demonstration where
8 they cut open a Cruise vehicle with a jaws of life to
9 simulate extracting a passenger and demonstrate where to
10 cut the EV AV.

11 Cruise has dedicated staff focused on engaging
12 the San Francisco officials and city employees in all
13 departments including SF Fire and SF Police.

14 Cruise meets with SF Fire and SF Police on a
15 regular basis to discuss operations and areas for
16 continued improvement within the city. Additionally,
17 Cruise meets with our state regulators on these issues,
18 the DMV and CHP on a weekly basis, and we schedule
19 additional meetings as requested. It is also common
20 practice for Cruise to reach out to DMV in real time to
21 discuss incidents or provide updates and our responses
22 when the DMV has real-time questions, particularly as it
23 relates to law enforcement interactions and the DMV
24 codified scope.

25 We also meet with CPUC CPED staff on a monthly

1 basis, and we regularly communicate with staff in real
2 time to discuss incidents and updates.

3 Moving to the next question. To date, we have
4 held onsite training, two in-district trainings for
5 dozens of the force and invited and hosted SFPD
6 commanders and leadership at our facility.

7 Additionally, we have shared Cruise's training
8 video widely with San Francisco first responders and
9 created a shorter video at the request of SF Police and
10 SF Fire leadership, which has also been widely
11 disseminated.

12 Cruise has not kept records of the precise
13 number of first responders who have attended our
14 trainings; however, we are committed to creating,
15 maintaining and storing such records in the future. We
16 are also very committed to working with SF Fire and SF
17 Police and continue to work collaboratively together.

18 Next question. In-person training lasts
19 between 30 minutes to 90 minutes. Based on feedback
20 from first responders, Cruise has developed training
21 videos that can easily be disseminated to emergency
22 departments for incorporation into training materials.
23 The original video was 18-minutes long. Feedback from
24 first responders suggested the truncated version, which
25 would be appreciated, and Cruise created a

1 three-and-a-half-minute version, which we will show
2 shortly.

3 Slide two, Cruise submitted for DMV approval
4 for our law enforcement interaction plan, which the DMV
5 vets and approved and is shared with and approved by the
6 California Highway Patrol. This plan is also part of
7 the passenger safety plan that the Commission approved
8 and is publicly available on the Commission's website.
9 This plan includes instructions on how to approach and
10 interact with vehicles without drivers, emergency power
11 disconnect and extraction procedures as well as
12 procedures for a variety of other scenarios.

13 Cruise updates its AV Law Enforcement
14 Interaction Plan, or LEIP, at least once a year as
15 required by the DMV regulations that oversees law
16 enforcement interactions.

17 Cruise also updates our training materials
18 periodically in response to feedback from first
19 responders and law enforcement and our weekly
20 discussions with the DMV and CHP.

21 Moving on to question 11. Cruise and SF Fire
22 are planning a joint-training exercise on Treasure
23 Island in the near future. We have also requested an
24 opportunity to bring cars to SFPD stations for
25 interactions, Q&A and on-site training. We plan to hold

1 this training session at all ten stations within the
2 next few months as allowed. We also plan for these
3 training sessions to be held for a broad group of
4 officers during shift changes.

5 First responders have provided feedback to
6 Cruise that they prefer a short and simple training
7 video they can distribute to their teams, which Cruise
8 is working on.

9 Cruise offers training on an ongoing basis for
10 first responders in a number of different formats. The
11 in-person training and video options along with the
12 one-pager takeaway sheets for easy access to
13 information. Additionally, Cruise offers presentations
14 and tours of offices and facilities to allow first
15 responders to familiarize themselves with Cruise AVs,
16 the technology and protocol for interacting with the
17 vehicles.

18 Cruise and Waymo have also begun discussing and
19 exploring whether there are common practices amongst our
20 companies that be unified for first responders.

21 The next question 12. Cruise has designated
22 individuals responsible for communication and
23 coordination with the first responders. Cruise has
24 primarily coordinated with leadership at the various
25 departments to organize training personnels -- training

1 for personnel such as Deputy Chief Darius Luttropp and
2 Assistant Chief Julia Mau from SF Fire and Assistant
3 Chief David Lazar, Deputy Chief Pete Walsh, and
4 Commander Nicole Jones from SF Fire -- PD, Excuse me.

5 Aside from the dedicated staff already at
6 Cruise, we are also hiring an engagement manager
7 dedicated to fire responder engagement in San Francisco,
8 who will assist in facilitating these discussions and
9 additional training sessions.

10 For slide three, I would like to show a clip
11 from the first responder training video to demonstrate
12 the information that we share with law enforcement in
13 its video format. This video provides both an
14 introduction to the Cruise AV and specific information
15 to inform law enforcement interactions with a vehicle.

16 This video is a much more abbreviated form of a
17 longer video we made, and we shortened that at the
18 request of our law enforcement partners, and the intent
19 is for it to serve as an introduction to Cruise AVs.

20 We are sharing it here today to illustrate the
21 ways we have collaboratively with first responders. It
22 is accessible at getcruise.com/firstresponders in
23 addition to being distributed widely during all of our
24 training and law enforcement agency level conversations.

25 If you can please play the video.

1 (Video played.)

2 COMMISSIONER SHIROMA: Thank you.

3 Okay. Our next speakers will be from Waymo.

4 MR. PATRICK: Good afternoon. Ron Patrick,
5 Waymo's first responder outreach program.

6 Thank you for the questions.

7 I would like to point out from the beginning
8 that Waymo has always valued first responder input and
9 first responder training and communications.

10 Evidence of that --

11 MS. DAVIDSON: I'm sorry, can I interrupt you?
12 Thank you.

13 MR. PATRICK: Perfect, thank you. Got the
14 slides up.

15 Yeah, so evidence of that is my presence in the
16 company. Waymo recognized that in order to interact
17 with first responders effectively, we need someone from
18 the first responder community to -- to develop a team
19 for that specific purpose, and it's great for me to hear
20 some of the comments from our first responder friends
21 here today about the desire for collaboration and being
22 involved with each other earlier.

23 One of the more difficult things we find when
24 we come into a new community is -- is -- is the means by
25 which we might get that first responder community

1 engaged; and when we came into San Francisco in early
2 2021, shortly after I was hired here, we made phone
3 calls, we sent emails, we knocked on doors, we showed
4 up at (indecipherable) meetings. I showed up at 5:00 AM
5 briefings just to get the word out, so that we get first
6 responders trained. That is very important to us. It's
7 great to see that we're -- we're working toward
8 collaboration.

9 Next slide, please.

10 Additional evidence of that is the team that I
11 have developed. We don't have time to go into resumes,
12 but what you see on the slide are three additional -- I
13 come from a first responder background as a first
14 responder executive after 30 years, and three additional
15 individuals that completed first responder careers that
16 came to Waymo for this distinct purpose of being
17 assigned individual areas to work with first responders
18 to get their input, so that we can understand their
19 needs better, and we worked very hard at that.

20 Next slide, please.

21 As you can see on this slide, since Waymo
22 started in April of 2021, we trained 2500 first
23 responders in California. We've conducted more than 100
24 training sessions, and we have 40 more plans for just
25 this year.

1 As I just alluded to, sometimes it's pretty
2 difficult to get these training sessions on the calendar
3 because we know how busy first responders are. We work
4 very hard to have the opportunity for that
5 collaboration. We've trained 900 first responders;
6 that's between San Francisco Police Department and San
7 Francisco Fire Department, and we are -- we stand ready
8 to train more as soon as they are available. We have
9 both a 90-minute, in-classroom training, which concludes
10 with hands on our vehicles; and we also modified that to
11 a 20-to-30-minute training.

12 One of the things we recognized was first
13 responders -- especially it seems more on the law
14 enforcement side -- just don't have the time to get the
15 trainings, so we showed up where they work, when they
16 are working, showed up at 5:00 in the morning, showed up
17 at 3:00 in the afternoon, then showed up again at 10:00
18 at night to be sure we can get them the training when
19 they're working at the time.

20 Sometimes the training sessions have been as
21 large as 400 in the national conference, but we've
22 trained some SFPD stations at night when we only had
23 four.

24 Every additional first responder has more
25 information that is valuable to us at Waymo, and we

1 value their feedback. During these training sessions,
2 we ask first responders if you see something out there
3 that you didn't understand about a Waymo vehicle, Waymo
4 vehicle behavior, call us. We provide our -- we provide
5 phone numbers, we provide emails. They can get ahold of
6 us 24/7. You see something and you have questions, ask
7 us about it. We're happy to explain it to you. We can
8 demystify this idea of autonomous vehicles that way.

9 Next slide, please.

10 So, consistent -- thank you. Consistent with
11 DMV requirements, we do maintain our LEIP and ERG, and
12 we update those regularly. We establish the use of the
13 LEIP, which is I think is very interesting, even before
14 there was such a requirement here in California from our
15 experience with first responders in Arizona. So, I
16 think that's great.

17 We give the -- we provide this location -- you
18 can see here -- to our first responders with a dedicated
19 location on our website, where they can go; and they can
20 obtain that law enforcement interaction protocol, and
21 the emergency response data. That serves as a source of
22 truth. What is the latest information on Waymo and how
23 to operate around Waymo vehicles, they can go to our
24 website here, and they can get that.

25 Additionally, as you see on the right of the

1 slide, we partnered with California Highway Patrol, the
2 San Francisco Fire Department and the San Francisco
3 Police Department to create a training video that we use
4 to augment those learnings. So, those who have had the
5 training that haven't been there for a while, can always
6 go back and watch the video. For those that maybe
7 didn't have an opportunity to go get to the training,
8 they can watch the video as well.

9 In addition to what we've done here in the San
10 Francisco Bay Area, hearing the -- the concerns from LA
11 here, and love to hear the Los Angeles community is
12 interested in interacting with us at the first responder
13 level -- we've already done a significant amount of
14 training with the first responders in Los Angeles. In
15 -- Amongst the 40 training sessions we have coming up,
16 we have a training in -- training with the Los Angeles
17 Sheriff's Department, Los Angeles Police Department,
18 Santa Monica Fire Department. We've already trained
19 Santa Monica Police Department, too. So, we've done
20 several (indecipherable). We continue our ongoing
21 efforts here in San Francisco, but at the same time,
22 these individuals I have on my team are focused on
23 getting those regions the -- the information that they
24 need.

25 In addition to that, we take first responder

1 feedback seriously, as I said before. So, some of the
2 things that we -- we've heard from first responders is,
3 hey, I don't even remember your -- I don't even remember
4 your phone number. So, you know, what are we gonna do
5 with that? Sometimes I have a phone, but I don't know
6 the phone number, so we placed QR codes on both sides of
7 the vehicle, just forward the mirror, so if a first
8 responder needs to contact us, they can use the QR code,
9 scan it, it'll call the phone number for them.

10 In addition, we ask them to leave the phone
11 number with their dispatch center, so if they are a
12 firefighter, and they're out in the middle of the night
13 and don't have a phone, their dispatch center can make
14 that phone call for them.

15 Additionally, we talk to them through the
16 in-vehicle speakers as well. And most recently, we've
17 established this idea of external audio prompts. One of
18 the things we saw is first responders don't know what
19 that vehicle is gonna do next, so we established these
20 external audio prompts so the car can tell them what is
21 coming next. We've recently received some feedback from
22 San Francisco first responders that maybe those need to
23 be refined, and we look forward to having those
24 discussions so that we can give them the tools they need
25 to operate safely around the vehicles.

1 What does the training content look like?

2 Well, the training content -- both training sessions,
3 the 90 minute and -- and the shorter version cover the
4 same information. They don't just -- they just don't
5 cover it as significantly in depth. So, it's about how
6 our driving system works. It's about resources. Very
7 important that they have resources that they can make
8 contact with. It's about not only individual 24/7
9 contact numbers, but our 800 number -- 877 numbers that
10 they can call. Our training covers scenarios specific
11 to passenger safety, including if a passenger happens to
12 be incapacitated, or if for some reason, something -- a
13 bad actor from outside the vehicle should be involved
14 with our car; and the training also includes detail by
15 detail of the ERG and LEIP. We've talked to
16 firefighters about issues of extrication concerns and
17 power disconnects and things they need to know should
18 they respond to our vehicles in these situations.

19 Every one of our training sessions goes
20 in-depth about what to anticipate when you're dealing
21 with a Waymo AV at a emerg -- at an emergency scene, and
22 we give them a multitude of options. As David so
23 accurately put it out earlier, yes, we -- we do offer
24 the ability to manually disengage the vehicle. We also
25 want to give you other options and other resources of --

1 as a first responder, so you can react appropriately in
2 these situations.

3 So, we cover a multitude of substantive topics
4 in these sessions, and we always encourage first
5 responders to provide feedback. We begin our training
6 sessions with Q&A and we end our -- our training
7 sessions with Q&A. We go out to the car and -- and
8 actually allow them to manipulate the vehicle and see
9 where the buttons are, understand what -- how things
10 might look in an emergency, So we work very hard in the
11 city of San Francisco to get training on the schedule.
12 As you can see this slide -- next slide, please. Sorry,
13 I get busy talking and forgot the slide. Okay.

14 Oh, I already covered training content. Thank
15 you, sir, can you go onto the next slide.

16 Thank you.

17 So, we work very hard here in the city of San
18 Francisco. You see in the photos here, some training
19 sessions we recently conducted with San Francisco
20 firefighters. As I said, we've trained more than 500,
21 and it's been -- it has been -- we can train more
22 numbers on the fireside than we can on the PD side, just
23 because it's easier to get them all in one place, but we
24 would have trained many, many more firefighters and
25 police officers in San Francisco if we could -- if they

1 had the resources and the time, and if they let us do
2 the training. We are always available and always
3 willing. Thank you.

4 Word of mouth is very important. A lot of
5 people that have attended our training, you know, say,
6 hey, you need to get that Waymo training. It's
7 valuable.

8 So, in addition to training, we get involved
9 with community events. We just recently did, as you're
10 probably familiar, with National Night Out with LAPD
11 Rampart Division and SFPD Park Division. It's just on
12 more opportunity to talk to first responders about
13 vehicles, our technology and how the operate safely
14 around them.

15 Next slide, please.

16 I won't get into the numbers on this slide, but
17 if you look at column two, column three, you will see
18 some of the initiatives that we have developed as a
19 result of first responder feedback. We're developing an
20 opportunity to for real-time communication. The QR
21 codes that have already discussed. Adjustments to
22 training that are made on a regular basis based on first
23 responder feedback. Super important for us that we have
24 that level of collaboration.

25 Next slide, please.

1 Hard to get all this in ten minutes but, you
2 know, what I want -- what I want to say is, you know,
3 Waymo has always been committed to first responder
4 interactions and our emergency response outreach team
5 will continue to do that. We will continue to provide
6 trainings for first responders where they want the
7 training, when they want the training, so they can be
8 safe around our autonomous vehicles; and I will conclude
9 by circling back that -- you know, that engagement --
10 that two-way communication is very important, and as we
11 heard earlier, it has to be two-way. We have to sit at
12 a table and have a discussion about how Waymo can
13 improve its operations for our first responders, so I
14 very much look forward to that in the future.

15 Thank you.

16 COMMISSIONER SHIROMA: Thank you.

17 Okay. Let's hear from San Francisco.

18 MR. LUTTROP: Okay. Good afternoon, I am
19 Deputy Chief Darius Luttropp, San Francisco Fire
20 Department. Thank you for your time.

21 Are our slides up? If you can advance to the
22 next slide, please?

23 So, I want to thank all the public safety
24 outreach people from Cruise and Waymo, and it is a fact
25 that we have conducted a fair amount of training here in

1 the city of San Francisco. I'm currently Deputy Chief
2 of Operations, but I do go back in this conversation to
3 2019, 2020 when I was a happy-go-lucky captain in our
4 training division, and we were first approached by the
5 autonomous vehicles.

6 We did agree that in-service training on their
7 vehicles would be a -- a -- a strong move, and that we
8 were happy to -- to sit down and have a conversation and
9 help them develop training materials, et cetera, and
10 that part of our relationship has been strong.

11 The challenges, however, were that we didn't
12 know what we didn't know, and we could see even in our
13 early conversations that having two separate companies
14 that had proprietary information, they don't wanna share
15 with each other, and there would be no standardization
16 across the industry, so that was an early concern, but
17 we felt we could get around it with continued training.

18 Our current challenge is the -- the content of
19 the training doesn't address what we're seeing in the
20 streets and the problems that we're encountering. Both
21 those videos are tremendous, and if you take the
22 statements made by Waymo and Cruise today about the
23 advances we've been making and our ability to
24 communicate, that'd be fantastic, but you won't find
25 them reflected in these videos because they are new as

1 of last week or the week before.

2 These videos are not addressing our concerns
3 for communication. They still include making phone
4 calls and having very, very baroque methods of
5 communication with these companies. We need, moving
6 forward, to have something that meets our needs. So,
7 again, we will train on those when they are created and
8 adapted, but they are in early phases; and they've all
9 come about since these meetings have been announced, and
10 it's been clear that there's a problem.

11 Can we move to the next slide, please?

12 So, the things we would actually like to see,
13 and I'd be happy to train on any of these once we --
14 once we see them in action, we need some kind of
15 avoidance or some kind of geofencing for our incidents.
16 We need them to not interfere with our operations and
17 not be a part of our operations, and we can help them
18 design those.

19 Our preference would be that it is not a
20 bespoke response by each individual AV agency, but we
21 need that as a -- as a primary response; them staying
22 out of interaction with an emergency scene. From that,
23 we need them to be trained better on how to recognize
24 what is going on around them in their environment, how
25 they can learn, and they can be trained to recognize

1 cones. They can recognize sandwich boards and tape.
2 They can recognize the operations that are going on on
3 fire ground or any other emergency scene, police
4 operations or human traffic control. They are poorly
5 trained themselves in these regards.

6 We need them to learn how to communicate in a
7 way that is accessible to first responders. Again, we
8 don't carry phones as a rule. We may have a phone with
9 us, but not many of you would like to get your phone wet
10 on a regular basis or take your phone into a hazardous
11 environment with you; and if we do have a phone, again,
12 it -- they need to be trained on how to interact with us
13 and not have multi-layers of bureaucracy between us and
14 the action we need taken on the ground.

15 So, once they have this voiceover wire
16 communication, and we can communicate directly with
17 their cars -- they have learned to do that -- we can do
18 a training video and have in-service training, and then
19 we can take that to our first responders.

20 And I'll hand it over to Commander Jones for
21 the next slide.

22 MS. JONES: Thank you, Commander Jones for the
23 police department.

24 And just to piggyback off what Deputy Chief
25 Luttropp said, we need have better communication in

1 response, especially as it relates to people who are
2 actually conducting the traffic control. So, we have
3 special events. They could be planned -- a parade, a
4 marathon, you know, a street festival, or unplanned
5 first amendment activities, a lot of those events
6 require excessive amounts of traffic control with
7 intersections blocked off, et cetera; and we need to be
8 able to communicate with vehicles because, like I said,
9 some of those are planned, and those are not, we're not
10 necessarily going to know ahead of time what area these
11 are taking place in.

12 One thing is that going to make my hair go gray
13 is our APEC conference that is coming in November.
14 That's the Asia-Pacific Economic Cooperation, which is
15 going to have an inordinate amount of dignitaries in
16 this city all at the same time and an inordinate number
17 of motorcades; and we aren't necessarily going to know
18 these routes ahead of time; that information is tightly
19 controlled for security reasons, but due to the number
20 that are going to be there, it is going to take an
21 extreme amount of human traffic control, intersections
22 blocked. It's very dangerous. It's going to be
23 imperative that we are able to communicate with the
24 autonomous vehicles, and when we give commands, we
25 pretty much need those commands to be heeded pretty much

1 immediately.

2 So, those are some of the things that we worry
3 about. Again, there's lots of types of events that
4 block streets, storm damage we've talked about already,
5 you know, those are not planned. They come as they are.
6 So, really that's what we are hoping to see in the
7 future.

8 Thank you.

9 COMMISSIONER SHIROMA: Thank you. Anyone else
10 from San Francisco?

11 MS. FRIEDLANDER: Next slide, please. Next
12 slide, please.

13 Again, another thing that is needed is for the
14 remote advisors to be better trained for emergency
15 responder interactions, and the small handful of
16 incidents that we've discussed with companies recently,
17 for which we are very grateful, there were a number of
18 circumstances in which the remote advisors made errors
19 and slowed down the process that interfered with the
20 operations of our first responders.

21 Next slide.

22 Fundamentally, we think it's important for our
23 first responders to be co-designing these tools with the
24 companies. We were very grateful that, for example,
25 Waymo took initiative to develop a method for

1 communicating out from the vehicle after an incident
2 that involved construction workers. The needs of our
3 construction workers, and the needs of our firefighters
4 are not necessarily the same; and we need to be
5 evaluating those. We need to have the people who are
6 the most important users evaluating and providing
7 feedback directly on those.

8 Next slide, please.

9 I want to -- it looks like some part of that
10 slide is missing, but we have a number of tools that the
11 city uses to communicate with the public generally and
12 we have questions about whether all of those have been
13 really ingested and used to their full extent by the
14 companies.

15 I am going to move through these slides
16 quickly.

17 The most important one is simply our alerts
18 that we send out for all kinds of has hazardous
19 conditions. These are alerts that were sent out to --
20 in relation to incidents where they were actual
21 challenges from the AV companies.

22 Moving forward, and I want to make sure that
23 there's an opportunity for you to pose questions to the
24 first responders directly, but we also provide a number
25 of digital ways that we are seeking to inform, not just

1 AVs but all kinds of, for example, navigation service
2 providers about important changes in the roadways, so
3 they're capable and prepared to respond to those
4 changes.]

5 Next slide.

6 We also have a very robust portal that provides
7 many, many forms of information about our streets as
8 they exist today. Those are updated frequently. A
9 number of them are things that we think would be of
10 value if the AV companies were taking them into account
11 including, for example, we've not spoken about our
12 crossing guards concerns about the way AVs are
13 interacting around the locations.

14 So I'm going to stop there and see if you have
15 questions for our first responders.

16 COMMISSIONER SHIROMA: Thank you.

17 We'll hear from Los Angeles, and then we'll go
18 to questions from the dais.

19 MR. MURRAY: Thank you.

20 This is Jarvis Murray with the Los Angeles
21 Department of Transportation.

22 In response to the questions, we have had some
23 training. I know that our traffic control officers have
24 had the training with Waymo, and we thank Waymo for
25 providing a chance to do that. We note that they

1 provided a PowerPoint, kind of a general overview of the
2 technology and the various protocols for law enforcement
3 intervention. And again, that was appreciated. They
4 really appreciated the presentation, and they thought it
5 was beneficial, if nothing to understand -- to better
6 understand the AV technology.

7 As far as I'm aware, that is the only
8 presentation that our department has received. And we
9 do want to emphasize that we believe that as these
10 trainings happen, as first responders in law
11 enforcement, we believe that our field officers and
12 transportation investigators should absolutely be part
13 of those trainings, and we also agree with San Francisco
14 in that we think the training needs to be standardized,
15 because what we don't want is a protocol for Company A,
16 a protocol for Company B, C, D, E, and F, because that's
17 not going to be helpful for the average person needing
18 to deal with them and having to follow a different
19 protocol for each vehicle type. So we would like to
20 have something more standardized across the board that
21 they could use and work with.

22 And also, we'd also agree that, you know, the
23 issue isn't necessarily the training itself, but more
24 how the vehicles interact with our providers, with our
25 law enforcement, with our traffic control officers. We

1 only recently had an experience related to this over the
2 -- it was like a Thursday or Friday that this occurred,
3 and we had an incident on (indecipherable) and
4 (indecipherable) Street, which is kind of just west of
5 downtown, where we had a power outage. And the traffic
6 officer directing traffic had an issue with an AV,
7 because the AV didn't know how to respond to that
8 traffic control officer's hand gestures and hand
9 signals. So really for us, it's more of an issue of how
10 do the vehicles respond to the individuals? How do the
11 vehicles respond to our law enforcement officers? You
12 know, are there things that, you know, we can do to help
13 them respond better? But really we think the training
14 goes on their side, and they need to work with the
15 systems in the vehicle, or their operators, and help
16 figure out what are the right things to do in these
17 situations.

18 And then finally, I also wanted to add that I
19 thank the City of San Francisco for bringing out some of
20 these issues. You know, it was mentioned that we have a
21 lot of planned and unplanned events. We're just like
22 San Francisco, we have a lot of planned and unplanned
23 events. And again, we're going to continue to say this:
24 Our two-way data communications through MDS, who helps
25 us with this, we've assisted our LAPD with, you know,

1 civil unrest issues where they knew that there may be an
2 issue. They would contact us. We draw maps of the area
3 and geofence the area to prevent any new vehicles from
4 entering into the area, any vehicles that are entering
5 the MDS platform.

6 As I mentioned before, it's our scooters. We
7 have about 20,000 scooters on our platform. At our
8 height we had 30,000 on our platform. On a given day,
9 15 to 20,000. We have taxicabs, and we also have
10 delivery robots, so we are able to geofence areas,
11 depending on our needs. So we had advanced notice, you
12 know, occasions of potential civil unrest, marathons.
13 We have what's called (indecipherable) of the year where
14 we block off the road to allow people to walk and ride
15 nonmotorized bicycles through. We generate geofences
16 for that. And again, that's two-way data communication
17 where you can see their vehicles, and we're able to push
18 information to indicate you cannot enter these areas
19 between this time and this time.

20 And we've also done emergencies, so -- and
21 again, when I inspect MDS further, I can show how we
22 were able to block off an entire area that was being
23 evacuated from allowing any new vehicles to enter into
24 that area. But again, that only works with the near
25 realtime information that we are able to collect from

1 the providers.

2 So again, we're going to say it again, that we
3 just believe that the PUC needs to allow cities that
4 have this capability to be able to use this capability
5 with providers; and not as a suggestion, and not as a
6 request, but as a requirement, so that we can ensure
7 that we are doing our due diligence and being the
8 appropriate stewards of our firefighters.

9 So again, that's I think all that we have to
10 say about it. Traffic officers should be included in
11 any training that is done by AV companies. Thank you.

12 COMMISSIONER SHIROMA: Thank you.

13 All right, we'll turn to questions from the
14 dais, and check with Judge Mason to see if he would like
15 to go first.

16 ALJ MASON: Thank you.

17 I just have a few questions. The first
18 question is for Deputy Chief Darius Luttropp.

19 Sir, you said that in the training there was
20 some proprietary information that was not shared. What
21 type of information were you not getting during the
22 training that you would like to see to make the training
23 more effective?

24 MR. LUTTROPP: Perhaps I misspoke. That was in
25 reference to standardization across our platforms, and

1 that we weren't seeing a standardization because of the
2 way that the vehicles operate and their proprietary
3 operations.

4 ALJ MASON: Okay, thank you for that
5 clarification.

6 And then my other question is for Cruise. I
7 was watching that video, and as the car was getting more
8 dismantled, it looked like there were like three or four
9 first responders taking that vehicle apart. And I was
10 wondering, is that a reasonable type of scenario that
11 you would expect first responders to have to deal with
12 when they're trying to get a patient to a hospital or
13 they're trying to put out a fire? It seemed like that's
14 a lot of person power being devoted to dismantling that
15 vehicle.

16 MS. RAMAN: Yeah, I respectfully don't have the
17 answer to this question, Judge Mason. I do not have any
18 experience with fire inves (sic) in this circumstance to
19 acknowledge what a reasonable number would be for any
20 given circumstance. And so I would love my -- you know,
21 my colleague on the right or myself or Deputy Chief
22 Luttropp to answer.

23 ALJ MASON: I'll take an answer from anyone.
24 But frankly, I was alarmed by the video.

25 MR. LUTTROPP: So the resources require --

1 luckily, in the city of San Francisco we have plenty of
2 firefighters, so we can accomplish this operation. But
3 to your point about the technology on top of that Cruise
4 vehicle, I was flabbergasted to learn that was over 300
5 pounds. So that was part of our in-service training was
6 to learn the obstacles we will face in extrication, and
7 that was one of them.

8 ALJ MASON: That video, that comes into play
9 when you're not able to remotely open up the door and
10 take control of the vehicle? That's what I'm trying to
11 understand, what I'm looking at in that video.

12 MR. LUTTROPP: So this has kind of been one of
13 our concerns with our service training and deployment.
14 It wasn't the fault of any of the operators, Cruise or
15 Waymo. Our initial concerns when we saw the vehicles
16 were if it can do what you said it can do and it's a
17 magical car that can get out of our way, then our
18 concerns tend to be more toward the electrical vehicle
19 aspects of it, or what will we do when it becomes part
20 of a traffic accident? How would we go through normal
21 operations, operations we conduct on a regular vehicle?
22 So that's what's being demonstrated here. And to, you
23 know, don't cut here because you're not going to get
24 electrocuted, et cetera et cetera. And it's just not
25 the state of play for us currently. The incidents we're

1 having aren't an inability to extricate from vehicles,
2 it turns out it's just interference in our fire scene.

3 ALJ MASON: Thank you.

4 Thank you, Commissioner.

5 COMMISSIONER SHIROMA: Thank you.

6 I'll turn to the other commissioners on the
7 dais.

8 Yes, President Reynolds.

9 PRESIDENT REYNOLDS: Thank you, Commissioner
10 Shiroma.

11 Question for the companies. San Francisco
12 raised a number of specific suggestions and -- including
13 better recognition of cones, clear and fast
14 communications, so kind of some really specific items
15 that were mentioned. I wanted to hear from the
16 companies whether you have any response to whether
17 that's something you're willing to discuss, or are
18 discussing, or making changes, and the reaction to the
19 things that you are hearing today.

20 MS. SHRIVASTAVA: Hi. Shweta Shrivastava from
21 Waymo.

22 We appreciate the feedback on this very much.
23 And in fact, several areas mentioned by Deputy Chief are
24 in fact areas that they are currently focusing on, have
25 made improvements on. I'll name a few from memory. I

1 was trying to take notes in realtime. Better reception
2 on caution tapes, cones, and wires. We do detect
3 caution tapes, cones, and wires, and we are constantly
4 improving getting around those. We also recently used
5 audio prompts indicating what the AVs intention is when
6 it's in the proximity of an emergency scene. And this
7 is to provide more transparency, and this is also
8 something that you heard feedback on on different
9 occasions from the fire department. We are interested
10 in improving remote operator tools, again, to provide
11 transparency and faster reaction time to the situation.
12 When an emergency scene is detected and confirmed, we do
13 actually propagate the geofencing information
14 automatically to the rest of the fleet. So that is
15 something that we do do.

16 Also, we maintain a calendar of events that are
17 coming up in the city and proactively do geofencing
18 around those events for the duration of time. So these
19 are some of the things that I heard during the
20 presentation from the fire department, and we have
21 (indecipherable) in those areas. We're about to get
22 more feedback. We'd love to collaborate and continue to
23 improve the service.

24 PRESIDENT REYNOLDS: Thank you.

25 MR. WOOD: Matthew Wood from Cruise.

1 We have worked closely with the fire department
2 on a couple of the scenes and improvements they have
3 been mentioning; one, being caution tape and charged
4 hoses that we've encountered in the previous year.
5 Other things that we've discussed and made improvements
6 on have been direct communication with the fire
7 department or any first responder present on the scene,
8 to feedback that we received that no, it shouldn't be
9 expected that any first responder has a phone present on
10 them in an emergency scene.

11 We've continued to make improvements in the
12 response to these scenes, as well, and simplify the
13 interface with our remote assistance and shorten the
14 time to respond to these emergency scenes to prioritize
15 FEMA, and make sure that we're addressing the highest
16 need across our entire fleet here in San Francisco.

17 In addition to that, we provide very similar
18 abilities to cordon off locations once one vehicle
19 experiences it into our entire fleet. Thank you.

20 COMMISSIONER SHIROMA: Thank you.

21 Yes, Commissioner Houck, and then Commissioner
22 Reynolds, and I do have a question.

23 COMMISSIONER HOUCK: To follow onto that, and
24 getting a little more specific on this issue of
25 standardization of protocols, are the different

1 companies working to provide standardization so that the
2 emergency responders don't have to learn several
3 different ways to deal with each different company, and
4 is that a regulatory or a statutory fix that may be
5 needed there? And then the second part, for conferences
6 such as APEC, that was mentioned by Commander Jones, how
7 are you coordinating with the city, especially when some
8 of those grounds are going to have human traffic
9 officers controlling traffic and they may not know the
10 routes until very close in time to the event?

11 MS. DAVIDSON: Thank you. Mari Davidson from
12 Waymo.

13 I'd like to ask Rob to speak to the
14 standardization, because he is most close to it. But
15 one potential solution along the lines of trying to make
16 autonomous vehicle documentation specific to law
17 enforcement more intuitive, more accessible, would be to
18 standardize and reform DMV-approved law enforcement
19 interaction protocol.

20 As Rob mentioned, Waymo has had a LEIP since
21 even before it was required in California, and we are
22 proud of the content that we provide in that document.
23 And it is a living document that we do update, as my
24 colleague mentioned. But if it would be in fact more
25 intuitive to access at least the format that document

1 is, you know, standardized, then that's absolutely
2 something that we would, just as a very first measure,
3 you know, propose as a point of exploration. And I'd
4 like Rob to follow up.

5 MR. PATRICK: Yep. Thank you, Mari.

6 So I am involved currently with two national
7 committees, the point of which is to bring together
8 industry and first responders to try to understand how
9 we can standardize certain steps so that they could --
10 they will understand them better. We're designing
11 fundamental training as it relates to autonomous
12 vehicles and autonomous vehicle interaction specifically
13 for first responders.

14 If I could, while I'm -- I have a mike, as it
15 relates to APEC, we are currently working on, I know
16 that, Commander, one of my team members contacted you.
17 We just recently did a briefing with the U.S. Secret
18 Service, and we're going to provide them some autonomous
19 training before the (indecipherable) will be working. I
20 met with SFPD on that, as well.

21 MR. MARGINES: Just as a quick addendum, my
22 name is David Margines, I'm from Waymo.

23 So I think that there were two concerns that
24 were highlighted around these types of events, both the
25 proactive road closures and then the realtime instances.

1 So I think, as my colleague referred to a little bit
2 earlier, we proactively block off roads that the city
3 has chosen to block off and geofence those so that our
4 vehicles don't go there when that publicly available
5 information is posted on a list of websites that we
6 monitor for these things. In the moment our vehicles
7 can recognize gestures, as well as blocked areas, say
8 for motorcades or things like that. And when that does
9 occur, we have the capability to send out that message
10 fleet wide. We've seen instances where that fleet-wide
11 message comes out in less than a minute so that all of
12 our other vehicles know that that road is closed, as
13 well, so we can get that realtime communication out.

14 That said, I think there are more opportunities
15 for more collaboration with the city so we can get more
16 accurate and more consolidated lists of when those
17 events are occurring. We'd love to work with them.

18 COMMISSIONER SHIROMA: Thank you.

19 And Cruise.

20 MS. RAMAN: Thank you, Commissioner.

21 So I think that what we're talking about is
22 just smaller (indecipherable) interactions, because
23 there are thousands of interactions that we have where
24 the vehicles do in fact respond accordingly, pull over,
25 et cetera, as we shared in earlier conversations.

1 I do think that there is continued
2 collaboration with fire and police, and with us over the
3 last multiple years and, of course, as it was recently
4 with regards to changing certain behavior of operations
5 of our fleets. One of the details that we learned and
6 illuminated one of our conversations prior was that as
7 the police would like us to stop in place, and in
8 certain circumstances when fire arrives to get out of
9 the way. So really having conversations on how to
10 illuminate the difference of behaviors that are required
11 and requested in different circumstances we're going to
12 continue to reiterate on in those unique set of
13 circumstances.

14 We are of course collaborating, and also very
15 open to having a Law Enforcement Interaction Plan that
16 is overseen by the DMV to provide service for a uniform
17 standard that will allow for future iterations and
18 opportunities to ensure that we are providing those
19 standardization efforts across the workforce as we
20 continue to explore and expand.

21 With regards to the motorcade and some of the
22 special events, we are actually in communication with
23 first responders and law enforcement, as well, to help
24 our vehicles and to do a training about how to do those
25 motorcades, as well as having conversations as potential

1 routes, and maybe even doing some dry runs as it relates
2 to it.

3 We are also -- Cruise is also exploring
4 different vendors with SF Fire, as well, where we can
5 sort of utilize this information in realtime such that
6 we'll able to activate avoidance areas almost --
7 hopefully within a short period so that vehicles that
8 aren't in the area do not go into that specific area, as
9 well.

10 COMMISSIONER SHIROMA: Thank you.

11 Commissioner Reynolds.

12 COMMISSIONER REYNOLDS: Thank you, Commissioner
13 Shiroma.

14 It's great to hear really a shared interest, as
15 I heard it, between the cities and the industry in
16 making sure that there's continuing improvement in how
17 the trades perform, that they covered everything that's
18 needed for first responders with respect to AVs. It
19 sounds like there's a lot of shared interest and
20 continuing dialogue for a time to do that training
21 program.

22 I do have a question following up on
23 Commissioner Houck's question and the presentation from
24 Deputy Chief.

25 Just to make sure I'm understanding, it sounds

1 like you'd like to have consistency for certain aspects
2 of trainings across different companies so that first
3 responders don't have to learn different systems where
4 there's an opportunity to unify. Am I correct that
5 you'd like to see that for all 41 licensed AV companies
6 in California?

7 MR. LUTTROP: Thank you for your question. I
8 didn't realize there were 41 AV companies in California.
9 Gee whiz.

10 So, yeah, I think the standardization is
11 imperative for the safety of operations, and that that's
12 an operational question, not necessarily a training
13 question, but once the operations conform with that,
14 then obviously the training would reflect it. And thank
15 you for the question.

16 COMMISSIONER REYNOLDS: Thank you.

17 COMMISSIONER SHIROMA: Yes, Commander, if you
18 want to --

19 MS. JONES: The only thing I wanted to add, is
20 if there are 41 companies and 41 different things that
21 first responders have to do in emergency situations, we
22 will not be successful. So as much as we can pare that
23 down and standardize what we can. Obviously, we
24 understand that there's proprietary information. I
25 think that everybody is sharing the same goal. We want

1 to keep people safe, we want people to deal with
2 emergency situations quickly and effectively. And if
3 there are 41 different protocols that have to be
4 followed, 41 different phone numbers that have to be
5 called, you know, it's just a lot. So I think that any
6 collaboration we can do, and standardization, to Deputy
7 Chief Luttrupp's point, is going to make us more
8 successful. Thank you.

9 COMMISSIONER SHIROMA: Very quick question on
10 my part for the fire department and police department.

11 How many firefighters, how many police
12 officers, juxtaposed against the number that have
13 received some training; albeit, not under the
14 circumstances that you have described of more recent
15 importance, as we've learned the need for the interface
16 between AV and first responders. How big is your
17 department, in other words?

18 MR. LUTTROPP: So it's 1,800. And it would be
19 hard to disaggregate how many went to Waymo, how many
20 went to Cruise, et cetera. I would say probably about a
21 third of the department and (indecipherable) staff has
22 been trained over the course of, you know, a few years.
23 So we're trying.

24 COMMISSIONER SHIROMA: I'm sure. Thank you.

25 MS. JONES: We have similar numbers. 1,800.

1 We need two more, so SFPD is hiring, everyone.

2 But I believe that Waymo has done about half of
3 our district stations and the majority of the shifts,
4 and Cruise has provided the training videos. We are
5 working with Cruise to get people out to the stations to
6 do the in-person training, as well, because we think
7 that's really helpful. But that represents probably
8 about 800 of our 1,800 people, and obviously people work
9 in all different settings in the police department. So
10 our district stations are of our utmost priority, but
11 eventually we would like everybody to be able to respond
12 to these emergency situations.

13 COMMISSIONER SHIROMA: Sure. Sure, thank you.

14 Okay, we are going to take a short break. It's
15 3:08. We're going to take a 10-minute break to 3:18.
16 I'll say 3:15. 3:15.

17 Now, for the latter part of our session we are
18 allotting three minutes per party. I will ask in
19 advance -- we're digging a little deeper dive in this
20 latter part of our all-party, so if you could aim for
21 two minutes, then we are appreciative. I understand if
22 you need three minutes. Okay, thank you. We'll see
23 everyone back here at 3:15. Thank you.

24 (Off the record.)

25 COMMISSIONER SHIROMA: Just a reminder to speak

1 slowly for our court reporters and our interpreters, and
2 then also we have a timekeeper here who will be raising
3 a one minute to go and time expires, so keep an eye over
4 here on our timekeeper. And again, if you can keep your
5 remarks to two minutes, much appreciated, but it's not
6 required for this next session.

7 All right, we are right now at the 4.2. The
8 question's queued up. So we will hear first -- this is
9 about a circumstance where a first responder is
10 responding to an emergency and the AV is blocking the
11 way. How should this situation be resolved and how
12 quickly? We're just asking for a little deeper dive,
13 more regularity in the answers. Much has been discussed
14 so far. Appreciate everyone's cooperation.

15 All right, we will be hearing first from San
16 Francisco, then Los Angeles, then Waymo, and then
17 Cruise, and then I will call the other parties in the
18 list after they have commented.

19 All right, San Francisco first.

20 MR. LUTTROPP: The question, how should AV
21 interference be resolved, and how quickly can we go to
22 the next slide?

23 So the answer is, they should respond
24 immediately. For our purposes, the answer really is
25 they should not be interfering in the first place. And

1 those are -- those are the requests we made about the
2 vehicles not entering scenes and et cetera. So that's
3 the goal.

4 Once they have entered -- entered the scene or
5 interfered with our response, we just want to reiterate
6 the point that every second in an emergency response is
7 important. So the word "immediate" doesn't mean 30
8 seconds or 14 minutes, the word "immediate" means
9 immediately. So if we can -- if we can get the vehicles
10 to respond to voice commands or to otherwise interact in
11 a realtime conversation with emergency responders to
12 resolve the scene, that would be very beneficial to us.

13 As my chief stated, in the current fire
14 environment fire doubles in size in a minute, so in 14
15 minutes the fire is tremendous. So a larger fire in
16 this environment leads to the displacement of many more
17 people. And in a situation where housing is at such a
18 premium, we can't afford to lose peoples' homes.

19 Then in the setting of an emergency response,
20 we're stealing it from the Red Cross in saying time is
21 possible, but my chief also likes to say "Try holding
22 your breath for a minute." So things that sound like a
23 minor interference in an emergency setting are now to a
24 huge impact on the community we serve. We are seeing
25 tremendous impacts to our response times, just in

1 changes to the (indecipherable) environment, the city,
2 et cetera et cetera. And having autonomous vehicles
3 enter scenes, stop, otherwise interfere, it is only
4 going to make the mission less possible for us. That
5 timely response anywhere in the city to respond to the
6 needs of the people of the city is our goal. So the
7 answer is they need to respond immediately. Thank you.

8 COMMISSIONER SHIROMA: Commander.

9 MS. JONES: Yes, just to piggyback on that, as
10 soon as I issue a command, my expectation is that that
11 command be heeded, because I'm issuing you a command
12 because I need you to do so something, whether it be
13 stop, whether it be move. So really, for me, what
14 "immediately" means, is when I issue you the command and
15 ask you to do something, my expectation is that you do
16 it as soon as I say it. And that really is supported by
17 the Vehicle Code. You know, there are a variety of
18 Vehicle Code violations related to yielding to emergency
19 vehicles. You know, stopping in front of fire stations,
20 driving over hoses. And those laws exist because it is
21 imperative that we be as expedient as possible in our
22 emergency response. So that's the only thing I'd like
23 to add. Thank you.

24 COMMISSIONER SHIROMA: Thank you.

25 All right, let's go to Los Angeles.

1 MR. MURRAY: Thank you. Jarvis Murray.
2 Just like the fire chief just said,
3 "immediately" is the only answer that works here. And
4 for us, again, as you mentioned, in Los Angeles an
5 immediate geofence that would be set around a perimeter
6 for us, and it's something we can do in a matter of
7 minutes. And again, this is done through two-way
8 information sharing. And again, it's something that we
9 create in a matter of minutes.

10 I do appreciate that some of the companies
11 mentioned that they do geofences, whether it's planned
12 or unplanned, in various areas, and that is great. But
13 as was mentioned, we have 41 authorized companies right
14 now technically. If each of those companies had 500
15 cars, we're looking at 20,000 vehicles. If they're
16 (inaudible) approximately 40,000 vehicles. And what you
17 don't want is 41 separate companies creating their own
18 separate type of geofence.]

19 You want something standardized, and that
20 standardization is something that we create through the
21 MDS platform, because we would draw the geofence. We
22 would get the information directly from fire or from the
23 police department, draw the maps, draw the geofence,
24 push that out to the vehicles, see an immediate
25 response -- and, again, this is why we need realtime

1 information so that we can note that they are responding
2 right away within seconds, and then that way we're able
3 to audit and verify the (indecipherable) in terms of
4 what's happening on the right of way.

5 So that's really how we view it. And, again, I
6 do have slides for this, but that will come in our three
7 minutes to discuss MDS later on. Thank you.

8 COMMISSIONER SHIROMA: Thank you.

9 All right. We will hear next from -- let's see
10 here -- from Waymo.

11 MR. KUSANO: I'm here. Hi. My name is
12 Christopher Kusano, and I'm a staff safety research
13 engineer at Waymo. After completing my Ph.D. in
14 mechanical engineering, I worked at a leading
15 transportation safety institute at Virginia Tech and an
16 automaker before joining Waymo to continue researching
17 AV safety.

18 With respect to the question, Waymo agrees that
19 when an AV or any vehicle, for that matter, is blocking
20 an active response of a first responder, these
21 situations should be resolved as quickly as possible.
22 Waymo approaches this issue with urgency, and we design
23 our vehicle and operational response so as to resolve
24 these situations as close to immediately as the urgency
25 of the situation requires and feasibility allows. How

1 we resolve any particular event will, of course, depend
2 on the circumstances.

3 My colleagues have earlier addressed the
4 various ways in which Waymo AVs can detect and avoid
5 emergency vehicles and scenes. They further describe
6 how Waymo remote assistance and roadside assistance get
7 the vehicle moving as needed. And in rare
8 circumstances, first responders can be authorized to
9 drive the vehicle manually.

10 Given the importance of this topic, I'd like to
11 expand on the urgency with which we approach making
12 improvements in our service. Safety is fundamental at
13 Waymo. In fact, one of our company mottos is "Because
14 Safety is Urgent," which emphasizes the importance of
15 the work we're doing to reduce traffic injuries and
16 fatalities by driving safely and responsibly.

17 We are proud of our safety record and are
18 confident that the safety benefit of Waymo AVs to the
19 public is real. We can realize that benefit through
20 careful incremental scaling and continuous improvement
21 in all areas -- all areas including how we interact with
22 emergency responders.

23 We publish many peer-reviewed papers detailing
24 our approaches to safety and the evidence that shows
25 that Waymo AV is already reducing the serious injuries

1 and fatalities on the roads of San Francisco today.
2 These publications include a February report analyzing
3 our first one million driverless miles that shows no
4 injury collisions over these many miles.

5 To follow on this study, we are working with
6 one of the largest reinsurance companies in the world to
7 compare the rate of property damage and bodily injury
8 insurance claims between the Waymo AVs and human
9 drivers. Early results show that Waymo's insurance
10 claims frequency is much lower than that of human
11 drivers. We look forward to completing and publishing
12 the study.

13 As someone who has dedicated their entire
14 career to research and traffic safety with the goal of
15 reducing the human toll of motor vehicle collisions,
16 this research is extremely encouraging and continues to
17 reaffirm our safety mission.

18 Thank you.

19 COMMISSIONER SHIROMA: Thank you.

20 All right. We'll hear from Cruise.

21 MR. DIETERICH: Thank you. Greg Dieterich for
22 Cruise.

23 So, as we've discussed, when an incident or
24 emergency arises and an emergency vehicle is present,
25 our autonomous vehicle will detect and automatically

1 connect to a remote advisor. We acknowledge that for
2 extremely dynamic and changing emergency scenes, humans
3 can interpret the situation and communicate much faster
4 than an autonomous driving system, which is why we
5 connect to remote advisor every time.

6 As previously mentioned, the remote advisor has
7 immediate access to the external camera feeds of the AVs
8 to see first responders and to respond to any gestures
9 or hand-signal indications just as you or I would. The
10 remote advisor can also immediately roll down windows
11 and communicate directly with first responders to
12 understand their intent to stop or to proceed and
13 relocate to help clear the scene if necessary.

14 For redundancy, Cruise also includes our
15 critical response line numbers you saw on the front
16 windows of AVs and displays on tablets when stopped.
17 The first responders and city agencies can also directly
18 communicate with the remote team and check the status of
19 any AV as needed. We've heard very, very clearly in
20 first responder feedback that in exigent circumstances
21 first responders also need the ability to move the
22 vehicles. As a result, in these circumstances, we've
23 implemented a process by which first responders with
24 verification can take full manual control of the
25 vehicle. The Cruise remote-assistance team will unlock

1 the doors, disengage the Cruise AV, transition the
2 vehicle to manual mode giving the first responder full
3 access and manual control of the AV to help relocate the
4 vehicle for these rare but critical emergency
5 situations.

6 We have made these improvements as a result of
7 direct feedback from first responders across San
8 Francisco, and Cruise looks forward to continuing to
9 collaborate with first responders and law enforcement to
10 further improve our operations.

11 COMMISSIONER SHIROMA: Thank you. All right.
12 Now we will hear from -- sorry. Let me take a look here
13 at -- all right. Our next speaker will be Mark Gruberg
14 from the San Francisco Taxi Workers Alliance, and then
15 we will hear from The Silicon Valley Leadership Group
16 and then Lighthouse for the Blind and Visually Impaired.

17 MR. GRUBERG: Thank you, Commissioner Shiroma,
18 Commissioners.

19 (Reporter clarification.)

20 MR. GRUBERG: Yes. I'm sorry. What should be
21 done about interference with first responders? I'd say
22 listen to them. They know best. But I'd like to point
23 out that interference with first responders is only one
24 aspect of a much larger problem, which is the fitness of
25 AVs for handling the driving task. This may change in

1 time, but they are not anywhere near ready yet. I've
2 witnessed the hundreds of reported incidents of erratic
3 hazardous driving, street blockages, and so forth. I've
4 seen it myself. Interference with first responders is a
5 piece of the rest.

6 It's well and good and necessary to talk about
7 what needs to be done when interference takes place, but
8 by that time, as Fire Chief Nicholson has pointed out,
9 the damage has been done. Confining this conversation
10 to incidents with first responders ignores the many
11 other failures that pose significant safety risks every
12 day.

13 The real conversation here should be about how
14 the Commission can minimize the possibility of any of
15 these incidents happening, and that calls for a
16 different approach than the one the Commission has taken
17 up to now. It means slowing things down and not giving
18 a premature approval to an immature technology. This
19 process seems to be proceeding on its own momentum, and
20 it's not an approved pace. You've established a process
21 without any meaningful performance review. This meeting
22 is what passes for a performance review, but it's taking
23 place three days before a vote that under your rules
24 would ordinarily be little more than a rubber stamp. So
25 rather than getting to the heart of the problem, this

1 meeting seems designed to paper it over.

2 Your own Consumer Protection Enforcement
3 Division under threat of this rulemaking has proposed a
4 number of reporting requirements that give you a great
5 deal of insight into what is going on with the AVs.
6 That is what you should have been first considering
7 before you even got to this point. You need -- you need
8 to have that kind of data before you give full
9 commercial approval to these vehicles.

10 So you should be postponing this vote that's
11 upcoming until you've collected and analyzed the data
12 that the CPED and other parties have proposed. If you
13 want this -- I'm sorry. I lost a track of my thought,
14 but I'll stop right there.

15 Thank you.

16 COMMISSIONER SHIROMA: Thank you, Mr. Gruberg.

17 We'll hear next from Peter Leroe-Muñoz, general
18 counsel, Silicon Valley Leadership and then Sharon
19 Giovinazzo -- and I apologize for mispronouncing your
20 name -- CEO, Lighthouse for the Blind and Visually
21 Impaired and then Ariel Wolf, online, with the
22 Autonomous Vehicle Industry Association.

23 Mr. Leroe-Muñoz.

24 MR. LEROE-MUÑOZ: Very good. Good afternoon,
25 Commissioners. My name is Peter Leroe-Muñoz, and I'm

1 speaking today on behalf of The Silicon Valley
2 Leadership Group, a business association that represents
3 California's innovation economy and its ecosystem.

4 Few technologies are at the forefront of
5 innovation like autonomous vehicles, and SVLG has
6 proudly supported Waymo and Cruise throughout this
7 rulemaking process at the CPUC. We believe that the
8 issues referenced in this question were addressed in the
9 existing deployment decision. It is our understanding
10 that the overwhelming record of Cruise and Waymo is such
11 that first responder interactions are promptly resolved,
12 and we appreciate that Cruise and Waymo work
13 hand-and-hand with law enforcement and first responders.

14 We recognize that fully autonomous technology
15 is novel and that we can see that there may be numerous
16 ways for this technology and ensuing issues to be
17 resolved by the tech itself, by remote assistance, by
18 roadside assistance or even manually by first
19 responders.

20 As a longtime party to this proceeding, we
21 believe that the CPUC's expertise is squarely within the
22 realm of passenger safety. We also believe that this is
23 a question that is better addressed by the DMV as it
24 relates to road rules independent of passenger service.

25 It is also important to contextualize the

1 promise of this technology. Just last year nearly
2 43,000 lives were lost on US roadways, and the
3 overwhelming causal factor in nearly all of them was
4 error on the part of the human driver. We believe that
5 autonomous technology can be one key factor in reducing
6 this ongoing tragedy.

7 Thank you.

8 COMMISSIONER SHIROMA: Thank you.

9 Our next speaker is Sharon Giovinazzo, CEO,
10 Lighthouse for the Blind and Visually Impaired. Then
11 Ariel Wolf, counsel for Autonomous Vehicle Industry
12 Association and then Cory Hohs, CEO of HAAS Alert.

13 MS. GIOVINAZZO: Thank you, Commissioners. My
14 name is Sharon Giovinazzo. I'm the CEO of the
15 Lighthouse for the Blind and Visually Impaired in San
16 Francisco headquartered just --

17 (Reporter clarification.)

18 MS. GIOVINAZZO: -- headquartered in this
19 beautiful city. I'm also a person who is blind. I lost
20 my vision at the age of 31 as a result from multiple
21 sclerosis. The Lighthouse has been an integral part of
22 the San Francisco community since 1902 advocating for
23 and providing services for people who are blind to reach
24 their highest levels of independence.

25 I have to say, respectfully, of course, that

1 this happens every day with licensed drivers. In fact,
2 it happens with emergency vehicles far too often. In
3 2021, according to the National Highway Traffic Safety
4 Administration, 198 people died from crashes involving
5 emergency vehicles. But how often do we talk about
6 that? You can read reports of drivers blocking
7 emergency vehicles with careless driving and bad parking
8 every day.

9 In 2020, there was over 40,000 fatalities
10 nationwide, six million non-fatal crashes from 2016 to
11 2020. More than 10,000 people lose their lives annually
12 due to alcohol-related crashes. Speeding accounts for
13 26 percent of all -- fatalities every year, and more
14 than 6,000 pedestrians and 800 cyclists are killed
15 annually, and it's an estimated cost of 240 billion
16 dollars annually because of motor-vehicle accidents.
17 And that factors in medical expenses, property damage,
18 lost productivity and legal fees having far-reaching
19 impacts on families, communities and the overall
20 economy. Yet that's not on the Docket. But I digress.

21 As this technology continues to improve, I
22 believe, as do many people that I talk to, that the
23 occurrences of the very isolated situations on the roads
24 will become rarer and rarer, and that has already proven
25 to be the case. After all, this is new -- or although

1 not new technology or solution, I believe there are
2 numerous ways to address the challenges. The technology
3 will continue to advance, possibly a roadside-assistance
4 service or maybe even manual intervention by first
5 responders that could bypass and override the system.

6 But, truly, let's be realistic. No system,
7 human or machine, can guarantee zero traffic situations.
8 What we cannot overlook is the tremendous potential of
9 autonomous driving technology in reducing serious
10 injuries and fatalities on our roads. Embracing this
11 technology responsibly is crucial for our collective
12 safety.

13 At the San Francisco Lighthouse for the Blind,
14 we deeply appreciate our first responders. Waymo and
15 Cruise has worked collaboratively, as you have -- saw,
16 with law enforcement and first responders in pioneering
17 this technology. Working hand-in-hand with everyone at
18 the table, we can ensure a safer more efficient
19 integration of autonomous vehicles into our
20 transportation system.

21 Of course, general road safety is vital, but
22 it's also essential to recognize the significant impact
23 that autonomous vehicles can have on the lives of people
24 who are blind and have no vision. AV can open up a
25 world of possibilities to us, granting us greater

1 independence, mobility and opportunities to participate
2 fully in society without the fear of discrimination.

3 The question of embracing AV technology is one that
4 needs to be addressed thoughtfully and collaboratively.

5 As we move forward, let us remember that all
6 the progress comes with challenges, but the potential
7 benefits, especially in terms of safety and
8 accessibility, are too great to ignore or delay.

9 Let us continue to work together and involve
10 relevant authorities like the DMV to navigate these
11 exciting technological advances responsibly.

12 Thank you.

13 COMMISSIONER SHIROMA: Thank you. Our next
14 party is Ariel Wolf with the Autonomous Vehicle Industry
15 Association then Cory Hohs with HAAS and then wrapping
16 up with Dylan Hoffman, executive director of California
17 and Southwest, TechNet. All right. We have Ariel Wolf
18 online.

19 MR. WOLF: Good afternoon. Can you hear me all
20 right.

21 COMMISSIONER SHIROMA: Yes, we can.

22 MR. WOLF: Well, thank you, Commissioner, Judge
23 Mason. My name is Ariel Wolf, and I serve as general
24 counsel for the Autonomous Vehicle Industry Association
25 or AVIA. In responding to question one, let me say

1 that -- at the outset, that these are important
2 situations to address, and I appreciate all of the
3 information provided by the SFMTA, the fire chief and
4 other stakeholders.

5 But I want to make two points here about
6 context. The first is the regulatory context in which
7 this proceeding is taking place. California has had AV
8 testing and deployment regulations in place for more
9 than five years issued by the DMV and with input from
10 the California Highway Patrol and other agencies. These
11 regulations include a requirement for operators to
12 submit a Law Enforcement Interaction Plan first. And
13 that plan for California regulations must include a
14 description of, quote, "how to safely remove the vehicle
15 from the roadway" and any additional information the
16 manufacturer deems necessary regarding hazardous
17 conditions or public safety risks associated with the
18 operation of the autonomous vehicle.

19 As I noted, the LEIP requirement has been in
20 place for more than five years, since 2018. It is
21 required to be updated no less frequently than annually,
22 and AV operators must share with local law enforcement.

23 The DMV continues to work on updating these
24 regulations including holding a workshop as recently as
25 a few weeks ago for many of the same parties here

1 participating. The involvement of this Commission with
2 autonomous vehicles relates to the carriage of public
3 passengers. That is the foundation of the CPUC's
4 jurisdiction here, and in that regard, we were pleased
5 to see the statement in the notice for this conference
6 that, quote, "AVs have maintained a good passenger
7 safety record" and -- close quote, and also the quote,
8 "None of the first responder incidents questioned have
9 resulted in injuries."

10 So back to the issue of context, the
11 (indecipherable) CPUC own finding that AV operators that
12 maintain a good passenger safety record, we should be
13 reticent to stand up another regulatory apparatus for
14 AVs, rather questions about AV operation that do not
15 involve passenger safety. For example, we heard today
16 about issuing citations, removing vehicles, conducting
17 first responder training, even vehicle cybersecurity.
18 These should be addressed through ongoing proceedings at
19 the DMV, which already regulates Law Enforcement
20 Interaction Plans and in some cases to think about the
21 federal government which has the authority to regulate
22 the design, construction and performance of other
23 vehicles.

24 Second, we need to understand the performance
25 of AVs relative to human performance and behavior. What

1 we don't have in front of us, and no one can ever try to
2 provide, is the extent to which traditional human
3 vehicles block the road in a variety of situations, for
4 example, when a car or truck is double-parked, which we
5 know happens routinely every day all over city, or when
6 a driver is not paying attention and fails to get out of
7 the right of way for an emergency vehicle or when an
8 accident occurs as a result of human impairment, blocks
9 traffic or a human driver has a medical issue and is
10 unresponsive. These situations happen on our roads all
11 the time. So it's worth taking a step back and
12 considering how they are resolved by the same
13 stakeholders at the hearing here today and what the CPUC
14 is doing to address it.

15 So, in that regard, speaking to the specific
16 question at hand, to the extent that there is a nexus of
17 passenger safety, the CPUC should be focused on
18 comparing the performance of AVs with other data that
19 may be collected regarding incidents involving
20 traditional human-driven vehicles and their interactions
21 with first responders in similar incidents. Thank you
22 for the opportunity to provide comment today.

23 COMMISSIONER SHIROMA: Thank you. Our next
24 party is Cory Hohs, CEO of HAAS Alert.

25 MR. HOHS: Is there -- there were slides?

1 COMMISSIONER SHIROMA: Okay. You have slides.
2 There you go.

3 MR. HOHS: Thank you. I'll stick to two
4 minutes and 55 seconds.

5 COMMISSIONER SHIROMA: Okay.

6 MR. HOHS: It's my pleasure to address the
7 committee and industry colleagues here today. My name
8 is Cory. I'm the founder and CEO of the tier one
9 automotive safety company called HAAS Alert, and we have
10 the privilege of working with thousands of first
11 responder agencies on the exact issue being discussed
12 today for first responder and passenger safety.

13 Next slide.

14 In 2015, I was nearly struck and killed by an
15 ambulance. That experience and my discussions with
16 first responders afterwards made me realize there was an
17 opportunity to develop a modern evolution to traditional
18 lights and signs. Shortly after we received funding
19 from the Department of Homeland Security to build a
20 national solution for first responder vehicles to
21 communicate with motorists. Through that work, the
22 national platform Safety Cloud was born, and that's
23 exactly what has been available across the country for
24 over four years.

25 Next slide.

1 Every day in every community, emergency
2 services and roadway -- next slide -- and roadway
3 workers are doing everything they can to get the
4 attention of drivers, but before Safety Cloud, the only
5 option was lights, sirens and cones. Today nearly 3,000
6 agencies across the country are using the solution.
7 Large cities like New York and DC Fire and EMS, rural
8 communities from Pennsylvania to Oklahoma, more than
9 half the state DOTs, USDOT, AAA and more.

10 Cities don't even have traffic signals that are
11 using the solution to communicate with drivers on busy
12 highways. So much work has been done to make this
13 solution accessible, equitable and affordable for
14 agencies. This technology is an emergency vehicle
15 standard, like the NFPA, included in the infrastructure
16 law that was recently passed has dedicated funding
17 through NHTSA, and to date, we've processed over 4
18 billion emergency messages to vehicles to ensure
19 responder and driver passenger safety.

20 In the last three years, nearly every fire
21 truck manufacturer has made the solution standard on new
22 trucks. It is pre-installed and paid for at the factory
23 so it's no cost to cities. Now the ambulance
24 manufacturers, (indecipherable) manufactures and others
25 are also making it standard. For existing emergency

1 vehicles on the road, it takes less than 30 minutes to
2 activate, and today millions of consumer vehicles
3 already receive these two-way alerts across the country.

4 I want to make clear to everyone here today,
5 the solution to this problem is not a technology waiting
6 to be developed. Even my rental car from the airport
7 that's parked right outside this building already has
8 the solution and receives emergency alerts. I invite
9 you all to come out to experience the safety alert after
10 our session today right on the back side of the
11 building.

12 The council asked a question. How should an AV
13 blocking an emergency vehicle be handled? Our answer is
14 that there is already a solution available to ensure
15 that that doesn't happen because the emergency vehicle
16 would have already communicated to the AV 20 to 30
17 seconds in advance giving more than enough time to
18 safely maneuver for passenger safety.

19 In conclusion, I'm not here to comment on
20 whether or not I think AVs can safely operate on the
21 streets of San Francisco, rather, as the agenda calls
22 for, I'm here to share a solution. That is something --
23 this is something that can improve safety for first
24 responders, drivers and everything else that shares the
25 road. And afterwards, again, we'd love for folks to

1 come by and continue the conversation and see this live.

2 Thank you.

3 COMMISSIONER SHIROMA: Thank you. All right.

4 Our final speaker for this question is Dylan Hoffman
5 with TechNet.

6 MR. HOFFMAN: Thank you. Dylan Hoffman on
7 behalf of TechNet. I'm the executive director for
8 California and the Southwest.

9 TechNet is a national (indecipherable)
10 technology company that promotes the growth of the
11 innovation economy. We represent over a 100 members of
12 the industry including several autonomous vehicle
13 companies. We're proud to support Waymo and Cruise
14 throughout this rulemaking process and really appreciate
15 the thoughtful discussion today.

16 Regarding Question 1, we believe that these
17 issues were addressed in the existing deployment
18 decision. Cruise and Waymo have an extensive record of
19 resolving first respondent interactions as quickly as
20 possible and have designed and continued to modify their
21 vehicles to avoid these situations entirely. Cruise and
22 Waymo are proud to work hand-in-hand with law
23 enforcement and first responders.

24 And considering that autonomous vehicles are
25 still a very new technology, our member companies are

1 committed to collaborating with first responders to
2 identify the best course of action and respond to
3 changing and new circumstances and to ensure the safe
4 operation of the vehicle.

5 We also believe that this may be a question
6 that is better addressed by the DMV as it relates to
7 general road safety. As previously mentioned, LEITs
8 require this information to be reported already, and we
9 believe that that process covers that. So appreciate
10 the opportunity to speak today.

11 Thank you.

12 COMMISSIONER SHIROMA: Thank you. All right.
13 We will go to our next set of questions, and these next
14 two questions are directed to San Francisco and
15 Los Angeles. So our first comments will be from San
16 Francisco. This has to do with updating of the
17 passenger safety plan.

18 MS. FRIEDLANDER: Good afternoon, Commissioner
19 Shiroma. Julia Friedlander.

20 Thank you for asking about this. We really
21 appreciate this, but what we want to communicate is that
22 the gaps that we are concerned with are not gaps in the
23 plans. They are the gaps between the statements of
24 aspiration in those plans and many statements of
25 aspiration here today and the actual performance on the

1 street. These are the gaps that require stronger
2 regulation. They require data gathering. They require
3 evaluation of performance, and they require
4 demonstration of performance before there is a rapid and
5 unlimited expansion.

6 We appreciate that California is on the
7 frontier. We appreciate that people have been working
8 in good faith for many years to try and anticipate the
9 problems. Five years ago when the Law Enforcement
10 Interaction Plans were developed and when those
11 regulations were developed nobody had seen driverless
12 AVs on the street. Now we have seen that. And there
13 have been problems that have emerged that no one
14 anticipated including the problems that we talked about
15 today.

16 You've heard statements today that the Cruise
17 and Waymo vehicles respond to human traffic control. We
18 are sure that they do sometimes, and among the 55
19 examples that we have cited of interference with law
20 enforcement operation, first responder operation, there
21 are many, many more in the 600 complaints that the City
22 has received that have been fact-demonstrated that the
23 vehicles themselves are not understanding human traffic
24 control, that the dialog between the vehicle and the
25 remote advisors is necessary and can sometimes be quite

1 extended before there is a response. "As soon as
2 possible" is not the same as "immediately." As soon as
3 possible sometimes involves making a phone call from our
4 first responder dispatch agency to a Cruise or a Waymo
5 in situations where the phone call doesn't get picked up
6 or it doesn't get picked up for several minutes. There
7 is a big difference between "as soon as possible" and
8 "immediately," and that is the gap that we are most
9 concerned with.

10 Thank you.

11 COMMISSIONER SHIROMA: Thank you.

12 Los Angeles.

13 MR. MURRAY: Thank you. Again, this is Jarvis
14 Murray with the LADOT, and we are in agreement with San
15 Francisco. We think that these plans -- that the
16 passenger safety plans aren't necessarily the issue, you
17 know, the plans that address users of the vehicles and
18 passengers, but for us it does not address the protocols
19 for incidents that occur outside of the vehicle, such as
20 incidents with pedestrians or collisions with other
21 vehicles or cyclists or property damage or the vehicles
22 disabled in a crosswalk.

23 The issue for us is how does the vehicle act or
24 react or respond to issues that occur outside of the
25 vehicle, and so, for us, that's really where the meat of

1 the issue is. It's really about how do those vehicles
2 interact with the public, with the right of way and with
3 everything involved with us.

4 And, again, like I mentioned before, we're
5 going to continue to state our issue that we want near
6 realtime two-way data communication in order to help
7 make these things easier. And, really -- you know, the
8 City of Los Angeles is not afraid of technology. So we
9 don't want -- we're hoping that the companies -- that
10 the PUC is not afraid of technology that we as a city
11 are presenting. So that's really our thought on it.
12 It's really not the passenger safety plan in how the
13 vehicles react to people, to individuals, things that
14 are unplanned.

15 Thank you.

16 COMMISSIONER SHIROMA: Thank you. And so the
17 next question is simply for Cruise and Waymo to respond
18 to the comments presented by San Francisco and L.A.

19 So we will go with Cruise first.

20 MS. RAMAN: Thank you. Again, Prashanthi
21 Raman, Cruise's vice president of global government
22 affairs.

23 First, we really appreciate the concerns raised
24 here today. We take them very seriously, and
25 identifying and improving the AV behaviors in these

1 narrow sets of circumstances remains critical to us.

2 As the DMV asserts in their letter to the CPUC
3 last night -- last week -- excuse me -- the appropriate
4 place to have these discussions is within the context of
5 the Law Enforcement Interaction Plan overseen by the DMV
6 pursuant to its jurisdiction.

7 As stated by SFMTA earlier, the passenger
8 safety plans themselves should not require revision.
9 Cruise believes that they are very robust. We have
10 implemented the PSPs over the past year in a manner that
11 have proven to keep passengers safe. The focus of the
12 issues raised today is whether Cruise vehicles are
13 causing any interference with their emergency vehicles
14 and emergency crews. We are dedicated to resolving that
15 issue under the guidance of the DMV. As discussed, we
16 have resolved known issues raised and will continuously
17 improve. In the unlikely event that a vehicle has the
18 potential to impede emergency responders in the future,
19 our system now grants prompt access to the vehicle so
20 that any emergency responder can take control and move
21 it.

22 Cruise provides realtime responses to comments
23 from first responders through its Critical Response Line
24 as detailed in our LEIS or our Law Enforcement
25 Interaction Plan.]

1 Since January, Cruise has received and
2 responded to over 240 calls from San Francisco
3 personnel. As Cruise explained in its training that it
4 conducted in partnership with first responders, the
5 critical response line is a key component of
6 facilitating communication between Cruise and first
7 responders, and you heard from my colleague earlier
8 that -- that our remote assistance is always available
9 immediately.

10 During these calls, Cruise provides up-to-date
11 information about the status of AVs and police response.
12 Cruise meets with SF Fire and SF police on a regular
13 basis to discuss operations within the city, and we have
14 dedicated staff who are focused on engaging San
15 Francisco officials and city employees in all
16 departments including SF Fire and SF Police.

17 We've also actively modified operations and
18 vehicle responses based on the feedback of the first
19 responders. So, to provide some specific examples, we
20 have increased our operational staffing for field
21 response teams to continue to respond quickly to any
22 on-road incidents or interactions, utilized sources like
23 CHP, Samdesk, Citizen and Urbanite SF as well as social
24 media platforms to identify active incidents to which
25 law enforcement officers or fire are responding to set

1 avoidance areas, established a notification process to
2 the city when certain incidents are ongoing that may
3 impact city resource or dispatch; and improve the AV
4 performance in detecting emergency -- active emergency
5 vehicles and emergency scenes.

6 So, Cruise is dedicating to continuously
7 improving and engaging in law enforcement and for first
8 responders including further training that has been
9 discussed here.

10 COMMISSIONER SHIROMA: Thank you.

11 All right. So, for the -- the remaining set of
12 questions, and then we will be going to commissioner
13 questions, and then public comment.

14 MS. DAVIDSON: Oh, I have --

15 COMMISSIONER SHIROMA: Oh, I'm sorry. I
16 skipped Waymo.

17 MS. DAVIDSON: Thank you.

18 COMMISSIONER SHIROMA: Sorry.

19 MS. DAVIDSON: No worries.

20 COMMISSIONER SHIROMA: Let's hear from Waymo.

21 MS. DAVIDSON: Thank you. Mari Davidson.

22 So, I appreciate the comments from the panel.
23 It sounds like from that discussion that there is no
24 disagreement that there are any gaps in Waymo's
25 passenger safety plan, but this is really important

1 point; and I -- I do want to reiterate it.

2 Waymo's passenger safety plan addresses every
3 one of the Commission's mandatory requirements contained
4 in the deployment decision. In addition to addressing
5 all of the discretionary element details in CPED's topic
6 specific items, our PSP is tailored to our available and
7 service offerings and demonstrates that we have
8 identified risks to passenger safety and have strategies
9 in place to mitigate those risks. This includes a
10 potential for unsafe circumstances from outside of the
11 vehicle. Our passenger safety plan describes how we
12 address these risks, and the passenger safety
13 compliments to Waymo's DMV required LEIP.

14 Our passenger safety plan is complete, and we
15 agree with CPED draft conclusion which finds the same.

16 Of course, if the Commission should decide to
17 consider new requirements for future passenger safety
18 plans, Waymo is very much eager and active to
19 participate in those conversations. But at this time,
20 we haven't concluded that the Commission's deployment
21 decision has overlooked or omits any passenger safety
22 related topics, or that the PSP is the proper place to
23 address these broader concerns about law enforcement
24 interaction.

25 I think it has been stated that the potential

1 proper place for that would be in the DMV LEIP.

2 Furthermore, we strongly disagree with the
3 characterization that was made that the existing AV
4 regulatory frameworks are a little more than rubber
5 stamped. The DMV and PUC requirements to secure these
6 operating authorities are uniquely comprehensive and
7 stringent, and Waymo has met these requirements after
8 having conducted years of testing, validation, planning,
9 community engagement and by making major investments in
10 our people, tech and operations.

11 We are confident that we can provide a safe and
12 reliable passenger carrier service, while at the same
13 time reducing the tragic human toll of traffic
14 collisions, expanding transportation access to
15 traditionally underserved and by advancing the CPUCs and
16 the state and (indecipherable) legal. As those of us
17 have noted, the Commission may be -- will be making it
18 (indecipherable) ongoing, and we are open to additional
19 perspective requirements to advance (indecipherable)
20 passenger safety goals that includes potentially
21 submitting updates for our (indecipherable), PSP in
22 (indecipherable) future to reflect any requirements.

23 But to be very clear for this record, Waymo's
24 passenger safety plan is complete and compliant with the
25 Commission's requirements for driverless autonomous

1 vehicles.

2 Thank you.

3 COMMISSIONER SHIROMA: Okay. Now, thank you.

4 All right. We are going on to our final set of
5 questions.

6 MS. FRIEDLANDER: Commissioner Shiroma, would
7 you mind if I just clarify something?

8 COMMISSIONER SHIROMA: Sure. Go ahead.

9 MS. FRIEDLANDER: I think I have either been
10 misquoted or I misspoke. I just to be clear that I did
11 not say that there are no gaps in the passenger safety
12 plan. What I was saying is that the more important
13 concern is the gaps between the statements and the
14 passenger service plan and reality.

15 Both companies have suggested that I said there
16 are no gaps, I just want to be clear that is not what I
17 said.

18 If it -- if it was that not my intent.

19 Thank you so much.

20 COMMISSIONER SHIROMA: Thank you. All right.
21 We have two more questions for the parties. All ten
22 parties, and we will start with Waymo.

23 MS. DAVIDSON: Thank you.

24 COMMISSIONER SHIROMA: Talk about gaps.

25 MS. DAVIDSON: Thank you, Commissioner and

1 Judge Mason.

2 I -- I think we did speak to this question in
3 the prior set of questions, so I would like to focus my
4 comments -- unless there are, of course, any -- any
5 questions, but on the -- the question related to the
6 MDS.

7 Waymo has long been actively involved in the
8 Open Mobility Foundation, which is Uber's MDS. We are
9 an active participant in that -- that process, we have
10 long been -- been a longstanding member of the Open
11 Mobility Foundation, and we are actively involved in
12 those discussions.

13 So, we are very open to exploring MDS. Now,
14 with that said, there are many outstanding questions
15 about the design and implementation of this tool, and we
16 are not presently convinced that it resolves particular
17 concerns discussed today. There are also issues of data
18 privacy that may implicate the privacy of our riders,
19 which is something we care deeply about.

20 We believe this is premature to develop any
21 requirements to use these tools absent broader
22 (indecipherable) input and better alignment on potential
23 utility.

24 Waymo intends to remain very involved in these
25 discussions in the months and years ahead.

1 Thank you.

2 COMMISSIONER SHIROMA: Thank you. We will hear
3 from Cruise next.

4 MS. RAMAN: Thank you. Prashanthi Raman for
5 Cruise.

6 The issues raised today do not identify any
7 gaps in the PSPs. The draft resolution on the
8 Commission's 8/10 agenda states that Cruise has updated
9 PSP meets the Commission's requirements and states that
10 Cruise has demonstrated its commitment to passenger
11 safety through its PSP.

12 To date, there have been no passenger safety
13 issues. The focus of this rulemaking is on data
14 reporting requirements and Cruise looks forward to
15 continuing the discussion in this rulemaking format,
16 which is separate from the approval of the draft
17 resolution.

18 We remain deeply engaged with the DMV and with
19 first responders to close any gaps that appear on the
20 ground in actual engagements with first responders.
21 Passenger safety is strongly protected by the existing
22 PSPs, and there have been no passenger safety issues to
23 warrant any additional changes.

24 Moving to the question of MDS. As we shared,
25 Cruise's North star is safety. From our vehicle design

1 to how we operate on the roads to our passengers in the
2 AVs, safety remains our number one priority.

3 LADOT recommends that if an AV plans to operate
4 in a municipality that uses tools like MDS or mobility
5 data specification, the vehicle should not -- should be
6 integrated into those platforms. Cruise has serious
7 concerns about the use of MDS data collection for AVs.
8 Government closely tracking the movement of citizens is
9 a very serious matter. MDS automatically compiles
10 real-time data for each trip including the start and end
11 point, start and end time, and the specific route taken.
12 Researchers compared two anonymized data sets and were
13 able to match more than 55 percent of individuals using
14 just one month of collected data. Additionally,
15 compiling real-time geolocation data -- even if not
16 directly tied to an individual -- invades passengers'
17 privacy and puts their safety and security at risk.

18 Based on this these and other privacy concerns,
19 the Commission concluded that latitude and longitude
20 data for TNC passenger pick ups and drop offs should be
21 kept confidential on privacy grounds. In addition, the
22 Commission is now reconsidering whether timestamp data
23 for each TNC should be aggregated in TNC annual reports
24 in order to strike the appropriate balance between
25 providing public access and safeguarding against

1 potential privacy risks.

2 Data tracked via MDS is at least as, if not
3 more, precise than latitude and longitude information
4 that the Commission protects from disclosure.

5 The Commission should continue to be sensitive
6 to the legitimate privacy concerns of mobility users in
7 California.

8 Thank you.

9 COMMISSIONER SHIROMA: Thank you. Our next
10 party is San Francisco.

11 MS. FRIEDLANDER: Thank you. Thank you,
12 Commissioners. I believe that the first slide is one
13 that addresses the MDS. If we can adjust the slide?
14 Next slide. Super. Thank you.

15 I am not going to take a great deal of time
16 with that, because I know that my colleagues from LA
17 will do so. But I want to indicate first of all that we
18 agree with the industry that there is great importance
19 in protecting user privacy in using data about passenger
20 transportation. We -- there are many other contexts in
21 which we are discussing that, and some of the arguments
22 have not been demonstrating real havoc to customer
23 privacy but, fundamentally, we do believe as was
24 mentioned here many times, that there are issues about
25 what are the right data to collect in order to evaluate

1 the performance of AVs on critical indicators; and we do
2 believe that co-creating indicators between public
3 sector and the private sector is very important in order
4 to facilitate the exchange of information that will be
5 very helpful in expanding safety.

6 So, we do support the use of data standards,
7 and we are grateful that Waymo has participated in the
8 Open Mobility Foundation. We look forward to working
9 further on refining those metrics.

10 So, I want to move to the next slide, please,
11 and I want to just make clear that our large concern is
12 that none of the incidents that our first responder
13 agencies have been experiencing on our streets are
14 captured in any data collection nor are they regulated.
15 There are no standards to limit these incidents to
16 decide what immediately means in the context of AVs, and
17 it is essential that the Commission take action to
18 reduce these impacts on safety and first responders.

19 Safety is not just the avoidance of crashes.
20 Safety is also maintaining the many, many functions that
21 need to be fulfilled by our streets in order to keep the
22 people of San Francisco -- whether they be residents,
23 workers or travelers -- safe at all times and police and
24 fire protection are critical to that.

25 So, moving forward, we think that the -- we

1 agree that there are many, many occasions in which AVs
2 have been able to successfully navigate around first
3 responders. We do not doubt that, but the exceptions
4 are the critical things that the Commission must capture
5 and understand in order to ensure that we are not
6 fundamentally compromising public safety in ways that
7 nobody ever anticipated.

8 So, next slide, please.

9 Under the circumstances of what we see today on
10 our streets, we believe that the impact of driverless
11 operations as they have developed over the last month --
12 six months of 2023 in particular, when these two
13 companies have driverless operations, the impact that we
14 have seen on first responder operations should preclude
15 unlimited expansion of fleet size, unlimited expansion
16 of the hours of service into peak travel hours.

17 We think it is critically important for the
18 Commission to create a level playing field on which
19 operators can compete for to improve the impacts on the
20 public -- the negative impacts and the unintended
21 negative consequences that we have seen here. Not just
22 to compete for the business of their customer, and the
23 convenience of their users. Only the Commission can
24 create a level playing field where the companies compete
25 to provide the least disruption and the least unintended

1 negative consequences, and we welcome working with you
2 to achieve that.

3 Finally, Cruise and Waymo should demonstrate,
4 through the data that that may make available to the
5 public, the ability to avoid or minimize interference.
6 These -- these occurrences that we have documented are
7 real. They have the potential to affect life and death,
8 and there are -- we are very eager to work with the
9 companies on the methods that they are trying to improve
10 this performance. We are very happy to work with them
11 to evaluate that, but there should be a week when -- if
12 we had had this conversation last week, we would have
13 been describing to you 50 incidents of interference, but
14 this week, it is 55.

15 So, we think that the companies are ready to
16 move forward with broad expansion when that number has
17 gone down and does not continue to go up.

18 Thank you.

19 COMMISSIONER SHIROMA: Thank you. We will hear
20 from Los Angeles next.

21 MR. MURRAY: Again, this is Jarvis Murray, and
22 I do have slides here.

23 Can we actually go to the next slide while I
24 kind of give an introduction?

25 So, mobility data specification or MDS is a

1 tool that allows cities to conduct two-way communication
2 with transportation providers in near real time. Los
3 Angeles being a large dynamic city with various
4 neighborhoods and varying intensities has been preparing
5 for this future for years. Many often think this system
6 is about scooters, but it was always about motor
7 vehicles, passenger service, freight and delivery. And
8 while I recognize today it's about Cruise and Waymo, for
9 us, it's about more than Cruise and Waymo. It's about
10 the numerous other companies that will eventually occupy
11 our space as well.

12 We've always needed this information to assist
13 with managing curb space and creating and managing and
14 loading delivery zones, but this tool has also allowed
15 us fluid and dynamic management of right of way without
16 creating static long-term infrastructure.

17 Again, we are trying to be technology forward
18 in a way that allows us to be dynamic and fluid along
19 with technology companies who often have to be dynamic
20 and fluid in their operations. So, what we have created
21 is a digital infrastructure that allows vehicles to talk
22 to and get direction from the city without us having to
23 paint curbs, create signs or build barriers. By using
24 this tool, we have been able to create vehicle caps in
25 oversaturated communities. We've created additional

1 parking for vehicles. We've created no-travel zones
2 both long term and temporary, and if these vehicles are
3 going to be on our right of way for profit, they should
4 be required to share near real-time data with the
5 cities.

6 So, we are not interested in collecting data on
7 the people in the vehicles. We are interested in
8 collecting data on where the vehicles are going.

9 So, in this first slide here, this is showing
10 you our saturated community of Venice when we with had
11 scooters initially dropped into Venice. This is an area
12 where many -- numerous people live and that left side
13 shows you what scooter traffic looked like in Venice.
14 We created a policy to address congestion for the people
15 and the residents of Venice, because what we are leaving
16 out of these conversations is that this technology will
17 impact the communities; and so, when communities come to
18 us, the cities, we are the ones having to be responsible
19 to ensure that they have a safe way to manage their
20 neighborhoods.

21 So, we created a policy, pushed that policy out
22 to the scooters, and then that allowed us to set vehicle
23 caps and no-ride zones in certain areas to ensure that
24 it goes from looking like this cluttered mess to a lot
25 less. They're still able to make money. It's still a

1 very high traffic area, but we are trying to balance the
2 communities' needs with the companies' needs; and as you
3 can see with the graph below, our complaints were
4 skyrocketing, and once we implemented the policy, the
5 complaints from the community went down; and it goes a
6 long way to building public trust.

7 Next slide, please.

8 So, the next slide here, also demonstrates
9 similar issue on the Hollywood Walk of Fame. This
10 shaded area on the Hollywood Boulevard where you can see
11 the stars on the sidewalk. You know, the community
12 there and the businesses there complained heavily about
13 the traffic in the area, so what did we do? We created
14 a no-ride zone in the area. No start, no stop in the
15 area, and no traveling through the area. So, these are
16 scooters ridden by third parties, so it's people who are
17 going to just try it anyway, but it goes down to zero in
18 that area, which means at some point they have to get
19 off the scooter and walk it until it's outside of the
20 zone.

21 With the AVs, we think it would actually be a
22 lot easier, because there isn't a person who is going to
23 try to test the limits of the geofence, so we do believe
24 that this will be very helpful as we develop policies
25 for management through our cities and, again, the top

1 slide is what it looked like pre-policy, post-policy is
2 what it looked like on the bottom slide.

3 Next slide, please.

4 Back in 2019, we had a wildfire near the Getty
5 Museum that was fastly moving downhill into a
6 residential area; and so, because of that, the fire
7 department reached out to our staff and asked us if we
8 can cut -- shut down that area from additional scooter
9 traffic, which is what we did.

10 Next slide, please.

11 And so, when we did that, we are able to draw
12 up polygons, draw up a map, and as you can see on the
13 left side, this is what the scooter traffic looked like,
14 but after we drew the map and pushed out the policy, the
15 right side is what the scooters -- or what that traffic
16 looked like afterward.

17 Again, because of two-way near real-time
18 communication, we were able to do this.

19 Next slide, please.

20 So, the lesson here is that we are able to do
21 this with law enforcement, with our fire department. We
22 have been able to do it for mar -- CicLAvia,
23 (indecipherable) Americas, we were able to geofence
24 temporarily various areas. The other thing that we
25 planned to do when we are able to get this data is start

1 to develop loading zones sewn, because if we start to
2 see that there's a heavy amount of traffic, pick up and
3 drop offs in certain areas -- and this is what we do
4 with taxis, and we will be doing it with our scooters --
5 we take a look at the traffic pattern, we take a look at
6 the number of trips, and then we determine where should
7 a loading zone be, so that we don't have to continuously
8 double-park in that area.

9 And so, we did this -- this is our digital
10 parking for our scooters, and this -- again, we are
11 vetting through the community. This isn't just private
12 industry gets to do what it wants on the right of way.
13 This is the city coming in and saying, hey, we are going
14 to help you gain public trust. We are going to help the
15 community absorb we you're bringing in, because we don't
16 want tech to just happen to our communities; and we
17 don't think that usage of MDS is premature, because if
18 it is premature, then the question is does that mean
19 that AV service is premature, and that is not what we
20 are going to say.

21 We do think, though, that if we have two-way
22 communication between the parties with the data being
23 provided, we will be able to have an ecosystem that
24 allows us to verify and ensure safety for our community.
25 And, again, as it relates to privacy concerns, you know,

1 we have had people mention that. We have been taken to
2 court over it, and the courts have determined that there
3 isn't a privacy concern with the type of data we are
4 collecting to manage our right of way, and that would do
5 have the ability and the right to collect that data to
6 help our communities.

7 So, that is all that we have to say on that
8 matter. And, again, PUC, we do believe that you should
9 require, for cities that want to use it, this type of
10 data and information sharing so that we, as a city, who
11 have to take the complaints and talk to the community
12 can help manage our right of way.

13 Thank you.

14 COMMISSIONER SHIROMA: Thank you.

15 Our next party is Dylan Hoffman with TechNet.

16 MR. HOFFMAN: Thank you. Dylan Hoffman on
17 behalf of TechNet. We believe the existing passenger
18 safety plan as outlined in the proposed decision is
19 appropriately comprehensive. The PSP should reserve
20 some flexibility for us allowing them to adjust to
21 changing circumstances as they continue to adapt to this
22 new information and in collaboration with first
23 responders. We do not believe that there are gaps in
24 the PSP.

25 In terms of engagement with first responders,

1 TechNet supports regular and coordinated meetings
2 between first responders, current AV companies and CPUC
3 staff. We believe that this regular and open
4 communication will foster valuable Commission sharing,
5 allow stakeholders to continue to improve the technology
6 and service.

7 Turning now to the question about MDS, we do
8 not think that the MDS is the appropriate solution here.
9 We believe that there may be serious concerns about the
10 use of MDS. TechNet has been an active stakeholder in
11 consumer privacy spaces since before the passage of the
12 California Consumer Privacy Act, CCPA, as well as its
13 successor, the Consumer Privacy Rights Act, CPRA, and we
14 believe the MDS may raise privacy concerns that are
15 contrary to those goals (indecipherable).

16 Additionally, we understand that the MDS system
17 is subject to privacy ruling communications. We think
18 that this system raises interesting questions and
19 potential, but suggest the Commission explore other
20 avenues in light of these privacy concerns.

21 Lastly, TechNet has a national and federal view
22 of the development of these technologies. And that with
23 respect to autonomous vehicle technology, it appears
24 that California is falling behind despite being the
25 pioneer on both the technology and the regulation of

1 that technology.

2 Our member companies, Waymo and Cruise, have
3 already commercially deployed in other states like
4 Arizona and Texas. Delaying action further risks our
5 State's position as a global (indecipherable) leader
6 while allowing other jurisdictions -- jurisdictions to
7 surpass our ability to deploy AV and make the streets
8 safer. Waymo and Cruise already have CPUC and DNC
9 authorization to operate autonomously and carry
10 passengers in the city.

11 Our aim is to ensure that companies that
12 submitted permit applications and run a wide
13 (indecipherable) the proposed decision are able to move
14 forward to expand their services to their users and in
15 California.

16 Thank you.

17 COMMISSIONER SHIROMA: Thank you. Our next
18 speaker -- next party is Ariel Wolf with the Autonomous
19 Vehicle Industry Association.

20 MR. WOLF: Making sure I can be heard okay?

21 COMMISSIONER SHIROMA: Yes.

22 MR. WOLF: Thank you so much for the
23 opportunity again to provide a comment.

24 We believe the CPUC's requirement for passenger
25 safety plans are robust, and we commend the Commission

1 for developing elements to help ensure passenger safety.
2 If these details have safety risk to passengers will be
3 minimized, how the AV will respond to unsafe scenarios
4 for passengers like (indecipherable) individuals, and
5 how passengers will be educated about the technology.
6 The plan is properly focused on passenger safety.

7 The questions about how first responders will
8 be able to communicate with AVs and response times are
9 not a topic that should be included in the PSP,
10 especially since these exact issues are addressed in law
11 enforcement interaction plans that all AV operators are
12 required by regulations to submit and make publicly
13 available.

14 We would therefore have strong concerns of
15 adding LEIP-type requirements to PSP requirements.

16 Regarding question five, we believe that
17 implementing tools like MDS would be premature at this
18 point. It's not yet clear how AV companies would use
19 this data, and how data providers of AVs would be used
20 by municipalities. Without more specific information on
21 the purpose of data collection uses as well as many
22 other data collection requirements already
23 (indecipherable) sectors, we would discourage the CPUC
24 from imposing such requirements.

25 So, for my remaining time, I would like to

1 return to the issue of context that I raised earlier.
2 The proceeding before us, which is focused exclusively
3 on a small subset of incidents involving autonomous
4 vehicles, risks unfairly distorting public perception
5 about this life-saving technology, which is all the more
6 training that the Commission itself agrees that the
7 passenger safety record is good.

8 We don't have before us comparable data looking
9 at how human impairment interferes with first responders
10 every single day, nor do we have data that looks at the
11 instances where AV may have actually helped in the -- in
12 a first responder situations. For example, by avoiding
13 these areas and safely navigating around them,
14 especially where human driven vehicles would have
15 failed. Instead, we have a narrow focus on alleged AV
16 incidents and (indecipherable) stakeholders to slow down
17 the deployment of this life-saving technology.

18 I saw with my own eyes a few months ago, the
19 very issue that I am talking about here when I was
20 traveling in an autonomous vehicle on the San Francisco
21 streets. The AV was traveling along, but then slowed
22 down at a green light when the path was clear. I was
23 concerned at first, why was the vehicle stopping at a
24 green light until I saw an emergency vehicle coming down
25 a cross street at a high speed with lights on, but not

1 its sirens. I did not see it myself until it was
2 already through the intersection, but I immediately
3 understood that had I been driving, there may have been
4 a close call or God forbid, a collision.

5 This technology is helping, and we need to
6 ensure that regulatory proceedings do not
7 unintentionally prevent these benefits from being
8 brought forward to the public.

9 Thank you very much.

10 COMMISSIONER SHIROMA: Thank you. We will hear
11 from Mark Gruberg with the San Francisco Taxi Workers
12 Alliance then Peter Leroe-Muñoz with the Silicon Valley
13 Leadership Group.

14 MR. GRUBERG: Thank you, again. Mark Gruberg.

15 On the question of the passenger safety plans
16 and first responders, the -- to respond as quickly as
17 possible that -- that's an absolute but, again, I would
18 like to emphasize the fact that what this -- what this
19 requires is prevention and not -- on a piecemeal,
20 case-by-case cure where each incident has to go through
21 a protocol or a procedure. They have to be
22 sufficient -- sufficient technology -- sufficient
23 procedures so that these vehicles don't get into these
24 kinds of problems or at least do so, you know, extremely
25 rarely instead of the multiple incidents that we have

1 already learned about in a situation where they're
2 operating under very limited circumstances.

3 This -- if you approve them on Thursday, this
4 is going to open up. I noticed that both Waymo and
5 Cruise were very vague about their future plans. There
6 may be 200 or 300 vehicles now, but they're not saying
7 whether that could be 500 or 600 or 1,000 or 2,000 or
8 how many; and with the number of problems that we've had
9 so far, you know, you're just going to multiply them
10 unless things vastly improve.

11 As far as what Los Angeles is suggesting or
12 proposing, I think it sounds promising. I would like to
13 know more about the specific applications of this
14 technology and how, you know, it would -- they plan to
15 use it, and how it would be used. It seems to me that
16 there would be some tremendous advantages to be able to
17 communicate directly both ways with the AVs in -- in
18 terms of alerting them when problems are going to arise
19 and also alerting the city when they are the cause of
20 the problems, but I -- I would like to learn more about
21 this.

22 So, I will leave it at that, but I would -- I
23 would, again, urge the Commission to -- to slow this
24 process down to allow time for robust data to be
25 collected and analyzed and -- and to see really the

1 depth of the problem that we're facing. We hear from
2 the AVs and their -- and their supporters that it's
3 really not much of a problem. We hear from the city
4 that it's an enormous problem and, frankly, without the
5 data, you don't know, so why would you go ahead and
6 approve these vehicles, you know, with those kind of
7 blinkers on -- with those kind of blinders on, basically
8 in the dark.

9 You need more data. You need more analysis.
10 You need more time to figure this out.

11 Thank you.]

12 COMMISSIONER SHIROMA: Thank you.

13 Our next speaker is Peter Leroe-Muñoz with
14 Silicon Valley Leadership Group, then Sharon Giovinazzo
15 with Lighthouse for the Blind and Visually Impaired, and
16 then wrapping up, Jeremy Agulnek with HAAS.

17 MR. LEROE-MUÑOZ: Commissioners, thank you.

18 We believe that the existing Passenger Safety
19 Plan, as outlined in the proposed decision, is
20 sufficiently robust. PSP already requires AV companies
21 to provide plans, policies, and procedures to protect
22 the personal safety of passengers and detail, and also
23 allows for flexibility for companies to integrate as
24 they continue to be responsive. Further, the PSP is
25 thoroughly reviewed by the CPUC and published on the

1 Commission website. We also encourage quarterly
2 (indecipherable) for first responders and CPUC permitted
3 companies.

4 Regarding Los Angeles Department of
5 Transportation's proposal that AV companies should adopt
6 the MDS system is a proposal that might not be the right
7 solution for the concern being expressed by that
8 organization. Our understanding, is that the MDS system
9 is not without controversy, and there are concerns about
10 user data and wide-scale data collection that may
11 implicate the California Consumer Protection Act, as
12 well as intended regulations. We support a more
13 flexible approach to harnessing new transportation
14 technologies and exploring a variety of options to bring
15 greater safety and mobility to Californians.

16 Finally, California continues to fall behind in
17 deploying AVs to the public on a larger scale and in
18 offering commercial service. Both Waymo and Cruise
19 already have CPUC and DMV authorities to operate
20 autonomously throughout the city of San Francisco, which
21 includes carrying external passengers.

22 We want to ensure that the companies who
23 submitted for permits and reliance on the existing
24 programs and the existing deployment decision are able
25 to proceed in commercializing their service and

1 benefiting more Californians. Thank you.

2 COMMISSIONER SHIROMA: Thank you.

3 All right, we'll hear from Sharon Giov --
4 sorry, Giovinazzo.

5 MS. GIOVINAZZO: It's hard. It doesn't just
6 roll off the tongue, Commissioner.

7 COMMISSIONER SHIROMA: Thank you.

8 MS. GIOVINAZZO: So again, I'm Sharon
9 Giovinazzo with Lighthouse for the Blind.

10 I believe that the current plan ensuring
11 passenger safety is strong enough and reliable.
12 However, I think that the plan should allow companies to
13 make changes and improvements, as needed, to address any
14 issues that may arise. I would suggest that the first
15 responders and companies authorized by the CPUC meet
16 quarterly to discuss and coordinate their efforts.

17 It's important to note that California is
18 lagging behind in autonomous vehicles for public use at
19 a larger scale. Companies like Waymo and Cruise have
20 already obtained their necessary permits from the CPUC
21 and the Department of Motor Vehicles to operate
22 autonomously and carry passengers throughout the city.
23 I would hope that companies that apply for permits,
24 based on the existing decision, can continue their
25 operations and bring benefits to us Californians.

1 I've experienced every problem with
2 transportation systems in the past 23 years, but I
3 always have to rely on someone or something to get me to
4 where I need to go, and I always hope for safety. But I
5 can say that as a person who is blind, who relies on a
6 guide dog to navigate my world, I've experienced
7 firsthand discrimination, being thrown to the side.
8 Challenges faced by riders who are blind. Imagine a
9 world where a blind individual can travel freely,
10 independent, and without fear of discrimination.
11 Autonomous vehicles offer that solution that transcends
12 the barriers and biases that I and others like me, and
13 those that the Lighthouse serve, encounter every day.
14 These vehicles are not only capable of transforming
15 transportation, but they hold the power to transform
16 lives, and I know they have in mind the end user.

17 This city has always been on the forefront of
18 invasion and progressive thinking. You've embraced
19 groundbreaking technologies, championed environmental
20 sustainability, and prioritize social justice, and this
21 is what these companies do.

22 Moving forward, the decision to license
23 autonomous vehicles in San Francisco just seems like the
24 next logical step in our journey. Allowing this would
25 allow people like me to enjoy the freedom of going where

1 I need to go when I need to go and when I want to go.
2 It also would mark a historic milestone in the pursuit
3 of accessibility, empowering people like me to
4 participate more fully in our vibrant community.

5 Let us not choke this on red tape and
6 unnecessary regulations just for the sake of doing it.
7 Instead, let us all in this room, and the organizations
8 that we represent, champion the licensing of autonomous
9 vehicles in San Francisco, and together let us create a
10 future with no boundaries. Thank you.

11 COMMISSIONER SHIROMA: Thank you, Ms.
12 Giovinazzo. I think I got it that time.

13 All right, we'll hear from Jeremy Agulnek with
14 Haas.

15 MR. AGULNEK: I think my name's just as
16 difficult.

17 Good afternoon. My name is Jeremy Agulnek. I
18 am the senior vice president of Connected Vehicle and
19 Haas Alert. I will address Question 4 about solutions
20 that can be implemented.

21 You heard earlier from my colleague, Cory Hohs,
22 who introduced you to a commercially available solution,
23 Safety Cloud, that can create a more connected, safer
24 and smarter transportation network in the city of San
25 Francisco.

1 In my role at the company, I have the
2 opportunity to work with car manufacturers and their
3 suppliers who are all developing passenger safety
4 solutions to ensure their customers can get home every
5 day. The AV companies are no different. They are
6 building self-driving vehicles with passenger safety top
7 of mind. When we share how Safety Cloud can help all of
8 these automotive companies further their commitment to
9 passenger safety through a common realtime vehicle
10 communication platform, every single one of them
11 immediately understands the benefit that we can bring to
12 their drivers and passengers.

13 In 2017, Haas Alert teamed up with Waze, that
14 you see here, to start sending alerts to the tens of
15 millions of drivers using their mobile navigation app.
16 While we started calling on public safety agencies from
17 coast to coast, we also entered into agreement with fire
18 truck manufacturers and ambulance builders to connect
19 their new emergency vehicles to Safety Cloud at the
20 factory, making Safety Cloud a standard safety feature
21 of their vehicles, just like seatbelts and airbags.
22 This top-down approach has enabled agencies big and
23 small, taking delivery of new emergency vehicles, to
24 connect to the expanding Safety Cloud network. Next
25 slide.

1 Last year -- nope, go back. Last year, the
2 first car brands, Jeep, Dodge, Chrysler, and Ram,
3 connected their vehicles as far back as 2018 to Safety
4 Cloud. Today, these vehicles in North America are able
5 to receive realtime passenger safety alerts directly in
6 their info (indecipherable) screens. These messages are
7 wirelessly transmitted over the same cellular networks
8 that you and I use in our mobile phones. Other car
9 companies are now working with us to implement similar
10 passenger safety solutions for their customers.

11 When it comes to Safety Cloud adoption by AV
12 companies, while I cannot share specific details, I can
13 share that they all support what Haas has developed, but
14 they are disappointed to learn that the municipal
15 agencies in San Francisco are not currently connected to
16 Safety Cloud.

17 I hope today's discussion will lead to action
18 so that we can help a city achieve it's roadway and
19 passenger safety goals.

20 Final slide. Just as a reminder, we have a
21 rental car parked outside this building that can receive
22 Safety Cloud's alerts, so I encourage you to see it, and
23 then we also want to continue the dialogue across the
24 street after today's session. Thank you.

25 COMMISSIONER SHIROMA: Thank you. Thank you,

1 Mr. Agulnek.

2 All right, that concludes the party comments
3 and answers to questions. We'll go to Commissioner and
4 ALJ questions.

5 ALJ MASON: I just have two quick questions.
6 Thank you, Commissioner.

7 The first question is for Julia Friedlander.
8 You had mentioned 50 to 55 incidents of autonomous
9 vehicle interference. How many of those incidents have
10 been communicated to Cruise and Waymo?

11 MS. FRIEDLANDER: Roughly 45. They come in
12 very frequently, so -- and I think that it would be
13 important to know that when we've met with Cruise and
14 Waymo, both companies assured us that they had
15 identified all of these incidents that have taken place
16 over the last six months, but did not raise them to our
17 attention. So we have only, with the advent of these
18 proceedings recently, had the motivation to sit down
19 with us and go over those closely. And we are grateful
20 that we have done that.

21 But, again, the solutions that we understand
22 the companies are working on, we're very pleased about.
23 We hope they will be successful. We do think that the
24 input from our first responders, and not just our first
25 responders, but also our construction workers in the

1 street, our transit operators in the street, there are a
2 lot of people in the street who are having trouble
3 interacting with AVs. So we have been -- we're eager to
4 continue that conversation, and we would like to see the
5 results of those efforts to improve, not just the good
6 creativity that we are seeing from our industry
7 colleagues.

8 ALJ MASON: Thank you.

9 The last question for Cruise and Waymo: Do
10 your companies have something like a Haas Alert or -- in
11 your responses were you indicating that you're looking
12 to have some kind of an emergency alert system so that
13 the driver of an autonomous vehicle is put on notice
14 that an emergency vehicle may be approaching?

15 MS. RAMAN: Thank you for your question, Judge
16 Mason.

17 We, at Cruise, have utilized sources, as we
18 stated, like CHP, and Samdesk, and Citizen, and some of
19 the social media platforms, as well, to identify areas
20 where we need to set up avoidance areas. We are also
21 exploring options with vendors like Haas with the help
22 of the fire department and a couple of vendors that may
23 be appropriate for us to do a realtime -- you know,
24 realtime capabilities and setting avoidance areas moving
25 forward.

1 MS. CAVALCANTE: This is Lety Cavalcante with
2 Waymo.

3 We also are exploring in the -- piloting one of
4 those networks that my colleague mentioned to make sure
5 that we are tracking anything that could be, not just an
6 emergency, but even other conditions, for example, and
7 anything that can disrupt the community so we can
8 proactively create geofences and avoid the area in
9 general. So not just emergencies, but anything --
10 taking the risk off the safety of the passenger, so we
11 can block these areas. So we are currently doing a
12 pilot on that.

13 ALJ MASON: Thank you.

14 COMMISSIONER SHIROMA: Yes.

15 Commissioner Houck.

16 COMMISSIONER HOUCK: Thank you, Commissioner
17 Shiroma.

18 I want to thank all of the parties, and
19 particularly the industry and emergency responders for
20 coming to talk with us today.

21 I do understand the value and importance that
22 autonomous vehicles can provide, and that we do need to
23 address and move forward with looking at how technology
24 can assist people, but I also understand the need to do
25 that to deploy safety.

1 I know we talked about a number of -- and I
2 also want to commend you both, I think both the industry
3 and the emergency responders recognize that over the
4 last few weeks the communication and coordination has
5 improved, and I encourage you to continue that.

6 We did identify several gaps today, such as
7 looking at how those may be regulatory, statutory, or
8 just technological in regards to things like how to
9 address moving violations, the standardization of how do
10 emergency responders address vehicles across the
11 different companies, response to human traffic controls,
12 and then we talked about data collection. And although
13 I understand that many of the gaps we talked about
14 directly address the Law Enforcement Implementation Plan
15 under the DMV's authority, to the extent that these
16 issues create problems for emergency responders and
17 passengers that are in these vehicles that can result in
18 safety -- passenger safety issues.

19 So I'm grappling with how do we address that,
20 and where the outline is between the DMV's authority and
21 our authority. And to the extent you can talk a little
22 bit about your perspective on that, as well as how you
23 intend to continue to coordinate and improve
24 communication to address filling these gaps both between
25 the industry and emergency responders, as well as the

1 DMV and the Public Utilities Commission, so that I have
2 a better understanding of how you perceive moving
3 forward with addressing the need to fill these gaps, I
4 think that would be really helpful from my perspective.

5 COMMISSIONER SHIROMA: Who would like to go
6 first and respond to Commissioner Houck?

7 MS. DAVIDSON: Mari Davidson from Waymo.

8 Thank you so much for the question,
9 Commissioner.

10 There's a lot of narrative. We have a brief
11 amount of time, but with respect to the assertion that
12 there are, kind of, regulatory gaps specifically, there
13 was an assertion that interactions between AVs and first
14 responders are not regulated, and I would disagree with
15 that characterization. I think vehicle capabilities and
16 vehicle safety are squarely within the jurisdiction of
17 the DMV, and also NHTSA. And so to the extent that
18 there was an assertion made that, you know, behaviors or
19 actions taken in the field are not without remedy, I
20 would disagree with that characterization.

21 Further, to the point of citation authority
22 held by local government, I would also defer on that
23 question to a response from Prashanthi regarding our
24 willingness to work that through the legislative process
25 to the extent that there is ambiguity about how moving

1 violations or certain classifications of citations would
2 be assessed against an AV company.

3 I guess with respect to engagement, in a
4 broader sense, we are very happy to hear that -- from
5 SFMTA that they are eager to work with us. And not just
6 SFMTA, but from the other parties here, as well. We
7 absolutely feel the same.

8 We understand that the Commission is interested
9 in having more visibility into that engagement, and we
10 are very interested in exploring possible solutions for
11 that. To the extent that we -- you know, that our
12 communications with the Consumer Protection and
13 Enforcement Division about these engagements, about
14 these events is insufficient, then we are open to
15 collaborating on additional ways that we can surface
16 that information and engagement with you directing.

17 MS. RAMAN: Prashanthi Raman with Cruise.
18 Thank you for the question, Commissioner.

19 So in agreement with my colleague, Mari, at
20 Waymo. I think there are -- there's been very
21 sufficient work on the regulatory front. California's
22 unique in that it has a dual regulatory structure to
23 begin with. And with regard to autonomous vehicles, it
24 has several permits and sequences to be able to, you
25 know, really kind of trace and permit various stages of

1 operations along the way.

2 I think, as I shared earlier, we're committed
3 to solving solutions that we can with the legislature
4 with regard to moving violations, but the PSP has stood,
5 and how we describe it along with the draft resolution,
6 has really been robust and comprehensive, and what we've
7 noted is we met our burden.

8 I think in addition to that, that doesn't take
9 away from our continued work to collaborate with these
10 stakeholders. They are important. We want to launch
11 with communities and not at them, and that includes the
12 people next to me and alongside -- along the way here.

13 So we are continuing to work hard. We talked a
14 lot about the trainings that are forthcoming with both
15 fire and police. We also have a consistently, hopefully
16 more regular cadence with the other city agencies, as
17 well. And then we also discussed the weekly meetings
18 that we have with the DMV, the monthly meetings we have
19 with CPED, and we can ensure that we, you know, increase
20 those if those are necessary or find a different venue
21 to really help cultivate this discussion. So I think
22 that is -- hopefully I answered all of your questions.

23 COMMISSIONER SHIROMA: Thank you.

24 San Francisco.

25 MS. FRIEDLANDER: Commissioner, there were

1 quite a few questions, so I'll try to capture a few.

2 First of all, we think the answer is yes and
3 yes, DMV has jurisdiction to address these concerns, but
4 we believe the Commission does also, partly because in
5 many of the instances that have affected fire response
6 have been with vehicles that have no passengers. Had
7 they had passengers, the situation would become more
8 complex.

9 The communication. One of the companies has
10 indicated that they're trying to separate the
11 communication that they are having with their passenger
12 from their communication between the remote advisor and
13 the vehicle. The presence of the passenger and their
14 wishes may make the response to the requests of law
15 enforcement or fire department slower, not faster.

16 So we do believe these issues are both under
17 the jurisdiction of the DMV and under the jurisdiction
18 of the CPUC, and I think that Deputy Chief Luttrupp
19 would like to also address this.

20 MR. LUTTROPP: Yeah, to that point, so we had
21 an incident this weekend. I'm Deputy Chief Darius
22 Luttrupp. I won't say which provider it was. I don't
23 think it's germane. A simple, simple incident, a car
24 fire in the Richmond District of San Francisco with
25 firefighters actively fighting that fire, and at which

1 point one of their vehicles entered the scene, stopped,
2 and parked between the fire engine and the vehicle that
3 was on fire. I wouldn't want to be a passenger in that
4 car. That seems like an event that should raise a bunch
5 of red flags for operations.

6 Now, to their point, and in support of the
7 things they have said today, our firefighters were able
8 to take that vehicle over and move it out of the way.
9 But as far as addressing the Passenger Safety Plan and
10 the impact on the community from that side, I think
11 there's still questions. Thank you for your time.

12 COMMISSIONER SHIROMA: Los Angeles, any
13 response? Only if you want to, Mr. Murray.

14 MR. MURRAY: We don't have any additional
15 response to that. We do agree that that fits squarely
16 within the CPUC.

17 COMMISSIONER SHIROMA: Thank you.

18 Other questions from commissioners at this
19 time? Okay.

20 I have a question in regard to the viewpoint
21 expressed between CPUC jurisdiction versus DMV
22 jurisdiction, our Passenger Safety Plan requirements,
23 the Law Enforcement Interaction Plan requirements. The
24 DMV oversees it, and that plan includes fire and
25 medical, as well.

1 First of all, I appreciate that I've had an
2 opportunity to ride in the autonomous vehicles, in those
3 cases with a technician, but truly operating
4 autonomously. And it was a pretty insightful experience
5 in so far as the technology that's involved with the
6 LiDAR, the radar, the cameras, the operators back at the
7 headquarters interfacing with the vehicles. It was very
8 insightful. I do look forward to an opportunity to
9 experience that with completely driverless, and I know
10 that the companies have offered, and I will be availing
11 of that.

12 Now, in the meantime, I have experienced a
13 house fire where thankfully Michael and I were watching
14 TV, dozing off in front of the TV as we were upstairs in
15 the bedroom and started to smell something funny. Ran
16 downstairs and saw that in our over a hundred year old
17 house the electrical lighting unit was on fire. We
18 tried with fire extinguishers, called 911, which said
19 "Get out of the house now." On the sidewalk 1:00
20 o'clock in the morning, fire trucks rolled up. We said
21 "It's in the kitchen." The crew went in, put out the
22 fire. Our house did not burn down.

23 Afterwards, the captain I think that said to us
24 that it's very unusual to find -- in that kind of a fire
25 to find the owners outside on the sidewalk and the house

1 in flames. And the mere fact we had called when we did,
2 and that they were to arrive when they did, saved our
3 house.

4 I also was in the vicinity of the Angora Fire
5 when Cal Fire and others saved South Lake Tahoe. So I
6 appreciate what the first responders are doing and how
7 time is of the essence. I also appreciate the
8 technology and advances therein. I also happen to
9 firmly believe -- in my engineering troop I took a
10 (indecipherable) class, that tells you how old I am, and
11 I worked with soccer programmers to put together data
12 sets to achieve things that the nontechnical people need
13 to have achieved. So I know that when we have that
14 dialogue between the companies, and the programmers, and
15 the engineers with the people who need something done,
16 it can be done.

17 So my question is this: You had started a
18 dialogue. It sounds like it's going along very
19 productively. And meanwhile, you have the opportunity
20 to -- the opportunity to update the living document, the
21 DMV Enforcement and Interaction Plan. We're talking
22 about do we need to update the public safety --
23 Passenger Safety Plan at CPUC. But in these efforts
24 that you're doing right now, are you close? Are you
25 close to hearing their concerns and making adjustments

1 to your platform? Any insights for that would be very
2 helpful. And it's to both to the first responders, to
3 the cities, and to the companies. What else needs to
4 occur for that to occur?

5 MS. RAMAN: Thank you for the question.

6 We have, you know, showcased a lot of
7 opportunity, and alternatives, and options that we have
8 discussed here today. They are not completely
9 comprehensive of all the discussions that we've had. We
10 have started to go through data points that the fire
11 department has sent us in order to achieve an
12 understanding of the behaviors of the AV in order to
13 augment our understanding and to tweak the behaviors, if
14 necessary. That is a work in progress. The exploration
15 of the vendors are a work in progress. We are
16 continuing to have conversations. We are working with
17 fire to help -- the fire department to help get approval
18 of some of those vendor applications towards us. We are
19 also, you know, thinking about how to address the
20 various concerns moving forward on an incident basis, as
21 well, talking about what that looks like from a
22 discussion standpoint and education standpoint. I also
23 want to contextualize the conversations and, sort of,
24 the larger grand scheme of the miles we've driven. Over
25 98 to 99 percent of the VRE interactions have gone --

1 you know, have gone as planned and as designed.

2 So we are works in progress, but we also
3 continuously improve, but we have actually implemented
4 things that have been discussed over the past couple
5 years and implemented that into our Law Enforcement
6 Interaction Plan, having improved our Passenger Safety
7 Plan for the last time we were in front of the
8 Commission to now. So we will continuously do that as
9 we see appropriate.

10 MR. PATRICK: Rob Patrick from Waymo again.
11 Thank you for the question, Commissioner.

12 I think first and foremost it comes down to
13 dialogue. It comes down to having these conversations.

14 I would just like to correct, if I may, an
15 inference that I heard earlier, and that is that we
16 produced a video because this process was taking place.
17 We produced that video in 2022. That we reached out to
18 have a meeting because this process is taking place.
19 I've been requesting meetings on a regular basis with
20 the first responders here in our community in San
21 Francisco since 2021. It was difficult to get those
22 meetings to happen. So I'm absolutely excited that our
23 first responders that are here, the leadership here at
24 the table today, is interested in having these meetings
25 and having these conversations. That dialogue will lead

1 to exactly what you're looking for. We need their
2 input, and we value their input, but we need dialogue on
3 a regular basis.

4 MR. MARGINES: And if I could just add -- David
5 Margines at Waymo.

6 I completely agree with my colleague, Rob, here
7 that dialogue is absolutely important. We were grateful
8 to have the opportunity to sit down with Deputy Chief
9 Luttropp and Julia Friedlander from SFMTA a few weeks
10 ago and discuss some of their concerns.

11 I think the point that I'd like to make is that
12 there were some great insights that -- that the two of
13 them both offered from that meeting and that we started
14 to take into account, and some feedback in terms of how
15 we can improve. But at the same time, I think one of
16 the things we highlighted in that meeting was that
17 significant improvement had already taken place in the
18 events that were highlighted, and in many of the cases
19 those events wouldn't have happened in the first place
20 if re-simulated on the software that we have today. And
21 so I think that we have demonstrated a commitment to
22 continuously improve. We cited a number of an 80
23 percent reduction in the events on a per-mile basis that
24 we saw during the time period that we offered. And so
25 independent of that dialogue, which we welcome, Waymo is

1 also taking the responsibility to improve on our
2 performance across all aspects of our system.

3 MR. LUTTROP: All right, thank you for that.

4 So the concern for us is, despite technology
5 changes and the fact that simulation shows it won't
6 happen, five in a weekend is 10 percent of total over
7 our reporting period. They revealed to me that they got
8 240 calls from my membership, and I have 55 UOs written,
9 which means I'm seeing the tip of the iceberg.

10 So our meetings have been highly productive,
11 especially since they've been at the level of
12 technology. So when we can sit in a room and we can
13 understand that it's not necessarily the machine that
14 isn't working, it's the information that's going into
15 the machine, and they don't understand what we're
16 looking for in operations from the machine, things are
17 left fairly shaken. I'm not going to reveal necessarily
18 what they were, but I think they -- they're making an
19 earnest effort, but don't really understand necessarily
20 the things that go into having -- like the story I told
21 a minute ago, having a vehicle pull up and stop between
22 a fire engine and a burning car and necessitating us
23 moving our hose and other equipment, and then
24 commandeering their vehicle to rectify the situation.]

25 It -- with all the technology and the LiDAR and

1 the fact that they can see us from a mile away, I need
2 to understand why the vehicle still chooses to drive
3 onto the scene and why the remote operator is merely
4 making a suggestion to the vehicle, not telling the
5 vehicle what to do. But these are bigger question. So
6 I do thank you for your time and -- yeah.

7 COMMISSIONER SHIROMA: Thank you. Should I go
8 to the comments? We have 18 signed up, and we're
9 applying for one minute each. Thank you to all of the
10 auditorium and my colleagues for staying beyond 5:00.

11 Okay. So our first three speakers are Lana
12 Nieves, Marcelo Fonseca, Cyrus Hall. And thank you for
13 taking the time to be with us today. Lana Nieves.

14 STATEMENT OF SPEAKER NIEVES

15 Yes.

16 COMMISSIONER SHIROMA: Marcelo Fonseca, Cyrus
17 Hall and then Brett Bertocci.

18 SPEAKER NIEVES: Hi. I'll make this brief. My
19 name is Lana Nieves. I'm the executive -- besides being
20 just a private citizen and a person with a disability,
21 I'm the executive director of the Independent Living
22 Resource Center of San Francisco.

23 Our mission revolves around people with
24 disabilities striving for independence, striving to live
25 as independently as possible. And one of the ways --

1 or, actually, the chief way that this is achieved today
2 in the 21st Century is through technology and
3 technological advances. So when we heard about AVs,
4 that was, of course, really exciting. As a person with
5 a disability myself, I find it to be really
6 compelling -- compelling technology. I'm a fan. So
7 I'll be frank. I'm a fan of it. I want to see this
8 progress.

9 And this is not going to slow down. You know,
10 I know there are certain people in certain industries
11 who would love to see it slow down, but the fact of the
12 matter is the squeaky wheel gets the grease. And, yeah,
13 I think it's really unfortunate. You know, every
14 incident that has been pointed out is really
15 unfortunate, but I've seen -- you know, I've been in a
16 car where my cabdriver was like maybe a little tipsy.
17 I've also been in a car where -- you know, I've been on
18 the street where people were parked at a hydrant. All
19 really unfortunate incidences. But I have to say, along
20 with my colleague from the Lighthouse, that these are
21 things that happened that are really unfortunate, and I
22 don't think if we're -- are we going to hold this
23 industry to a standard that we don't hold private
24 driver's, like actual human drivers to? Is it a good
25 reason to hold up this technology? I don't think so.

1 But by the same point, I think what's come out
2 during this hearing, which has been really interesting,
3 is that it worries me that there's not universal
4 glossary of terms even. You know, we've talked about
5 standardization, but it seems like if we can't even
6 agree on what an un -- what was the phrase that was
7 used? That was like an unanticipated stop.

8 COMMISSIONER SHIROMA: Unexpected.

9 SPEAKER NIEVES: If we can't agree on what that
10 means, if we can't sit at a table and agree as to what
11 that means, I don't know that any of the numbers
12 actually mean anything. And I think that's where we
13 have to hold back, not in terms of taking the cars off
14 of the road or slowing down how this technology is
15 developed but sitting down and like before standardizing
16 anything or buying anybody software, decide what you're
17 talking about, agree on a glossary of terms. Start
18 there. That just seems the starting pointing for me.

19 COMMISSIONER SHIROMA: Thank you.

20 SPEAKER NIEVES: Thank you.

21 COMMISSIONER SHIROMA: All right. Mr. Fonseca,
22 and then Cyrus Hall then Brett Bertocci and then Lauren
23 Renaud.

24 STATEMENT OF SPEAKER FONSECA

25 My name is Marcelo Fonseca. I am a career

1 cabdriver, and I am very proud to say -- the police
2 officer just left, but I'm very proud to say that I
3 drove full-time for 31 years, and I never drove one
4 single shift tipsy. But anyway.

5 Although Waymo and Cruise technology is not
6 quite ready for prime time, I'm not here to oppose
7 technology. I'm here to oppose Waymo and Cruise and
8 Uber and Lyft providing taxi services in the City of San
9 Francisco without paying into the medallion system
10 cabdrivers have to. As mayor, in 2010, the governor,
11 who now appoints commissioners to this bench, charged
12 cabdrivers a quarter of a million dollars to operate on
13 our streets. Why must only the downtrodden cabdrivers
14 pay? Why can't the California legislature have these
15 multibillion dollar companies pay? That would be the
16 most equitable and moral solution for all parties
17 involved.

18 Thank you.

19 COMMISSIONER SHIROMA: Thank you.

20 Cyrus Hall.

21 STATEMENT OF SPEAKER HALL

22 Good afternoon, Commissioners. My name is
23 Cyrus Hall. I have a Ph.D. in computer science. I have
24 been a practicing computer scientist for 20 years, both
25 in academia and in industry, most recently at Amazon web

1 services where I left as a principal engineer.

2 I want to talk to you about training of
3 software and AI that both Waymo and Cruise have put
4 forward in this process as software performance only
5 gets better. This is not a realistic training of how
6 software or AI models work. Software can regress. AI
7 can regress.

8 Waymo and Cruise have developed tools to try to
9 detect, of course, but it is a matter of when, not if a
10 serious life-threatening bug gets into production in
11 cars that are on the road. CPUC and CA DMV must work
12 with independent software engineers to develop clear
13 guidelines around when -- I'm sorry -- around and the
14 monitoring of the software lifecycle of AVs including
15 clarity on bugs, their severity and operational events.

16 As Uber's AV software program demonstrated,
17 when it killed a woman in Arizona, you cannot trust
18 companies to do the right thing when their software is
19 not ready and there are bugs in production. I trust the
20 AV engineers to do the best that they can under the
21 human conditions under which they work. But those human
22 conditions are flawed.

23 Second, the CPUC must recognize the unique and
24 concerning intrusion of cameras, LiDAR and audio
25 recording that AVs represent on our streets.

1 COMMISSIONER SHIROMA: Sorry. Mr. Hall, could
2 you wrap up your comments.

3 SPEAKER HALL: Absolutely. I ask you to look
4 at AB 645 by Laura Friedman and the privacy
5 considerations that it puts on recorded data and apply
6 them to your AVs.

7 Thank you very much.

8 COMMISSIONER SHIROMA: Thank you. All right.
9 Brett Bertocci and then Lauren Renaud and then Matthew
10 Sutter.

11 STATEMENT OF SPEAKER BERTOCCI

12 All right. I'm Brett Bertocci. We need
13 transit that works for everyone, not just those who are
14 deemed easiest to serve. AV companies have made it
15 clear that they aren't even attempting to try the
16 universally accessible service. Their cars are not
17 wheelchair accessible. They frequently double-park in
18 the middle of the street instead of pulling to the curb.
19 Sometimes they even park in locations like in the middle
20 of an intersection or in the middle of a turn.
21 Meanwhile all of these illegal stops are obstructing
22 muni busses that are actually meant as a universally
23 accessible service.

24 We need to choose people over profits. We need
25 to choose transit for everybody. These are just a few

1 of the many safety issues with AVs. It would be
2 negligent to expand service while we know that there are
3 this many outstanding problems. If we expand service,
4 service will only get worse. It is harder to run more
5 cars on the road. I urge the Commission to reject
6 expanded service.

7 COMMISSIONER SHIROMA: Thank you.

8 Lauren Renaud.

9 STATEMENT OF SPEAKER RENAUD

10 My name is Lauren Renaud. I'm a former
11 transportation fellow at Carnegie Mellon's Traffic21
12 Institute, though these comments are my own.

13 While the SFMTA and SFCTA have noted that
14 street safety should include all road users, AV service
15 providers and this Commission claim that other agencies
16 already address safety issues.

17 The DMV and NHTSA are about individual vehicle
18 safety not about regulating AVs as a utility. I read a
19 regulatory test, and I don't see much actual regulation.
20 If the idea is to give companies time to ensure before
21 creating standards, which I do not agree with because I
22 did not consent to be a media tester for immature
23 technology, then the time is now to create some
24 standards rather than allow expansion. Just like the
25 TNCs before, how many times are we going to let these

1 companies operate before regulations are in place and
2 then write their own rules after the fact.

3 The question is not are AVs today or in the
4 future safer than human drivers? The question is will
5 this regulatory body enact regulations to ensure the
6 safety of everyone on and around our public roads?
7 Regulation does not mean technology cannot progress.
8 Please create actual safety standards with consequences
9 including, as Cyrus pointed out, that includes how
10 coaching just might happen, not just reporting rules.
11 And please do not grant any further authorization.

12 COMMISSIONER SHIROMA: Thank you.

13 Matthew Sutter, Hector Topete.

14 STATEMENT OF SPEAKER SUTTER

15 Good afternoon. My name is Matthew Sutter.
16 Born and raised in San Francisco.

17 I purchased one of those \$250,000 medallions,
18 and, yes, you should pay us our medallions
19 (indecipherable). Why is it about the money? Why do we
20 have to hurry? Can you not hear them telling you about
21 public safety? They talk about responding. Are they
22 going to respond to their families when we lose a
23 citizen or one of our first responders? Are you just
24 going to push this through in a big hurry for money and
25 technology? What about us? What about the safety?

1 What about my job? You guys don't care about anybody
2 but yourselves. It's disgraceful. And I wish that no
3 one gets hurt. And I see these driverless cars. They
4 are driving on the wrong side of the road. One cut me
5 off the other day. They are turning the wrong way.
6 They are aggressive. And you guys do not have the
7 technology.

8 And as far as the handicap person -- the
9 elderly and the handicap is what makes my job really
10 feel good. How is she going to get that wheelchair into
11 the car? Have you guys thought about that? Why is it
12 that you're not listening to, you know, the fire
13 department, police department? Why is it just about
14 money?

15 COMMISSIONER SHIROMA: Thank you. Thank you.

16 Hector Topete.

17 SPEAKER TOPETE: Topete.

18 COMMISSIONER SHIROMA: Then Susan Vaughan, then
19 Adam Wood.

20 STATEMENT OF SPEAKER TOPETE

21 Ah, yes. Hello. My name is Hector Topete.
22 Thank you for listening. And I've been a San Francisco
23 cabdriver for 16 years. And I have to say I have seen
24 it all. Perhaps I may have seen too much. I can't
25 imagine if there's no driver in the car what the inside

1 of the cars will look like.

2 And as the previous speaker mentioned, that we
3 definitely need drivers. We need drivers to like help
4 up grandma with the walker, you know, also just for the
5 cleanness of the cab as well. I keep my cab very, very
6 clean. The reason why it's clean is because of me. We
7 act as -- as well as the peace officers as well just to
8 keep the peace in the -- the cab. So, yes, please
9 reconsider. And, yeah, thank you for listening.

10 COMMISSIONER SHIROMA: Thank you. Susan
11 Vaughan, then Adam Wood, then Brian Donahoe.

12 STATEMENT OF SPEAKER VAUGHAN

13 Good afternoon, Commissioners. My name is Sue
14 Vaughan.

15 And Cruise and Waymo is seen as luring
16 passengers from transit and locally regulated cabs.
17 Disabled people will be stranded. These vehicles would
18 eliminate human jobs that are crucial to the safety of
19 people with disabilities. I speak from experience.
20 Five-and-a-half years ago I suffered major injuries. I
21 initially depended on wheelchair-accessible cabs driven
22 by a human being who navigated my wheelchair over a
23 ditch and into the cab and then up the ramp to my
24 medical appointment. When I was ambulatory but using
25 crutches, I depended on the cabdriver to open the doors

1 and hold my crutches when I got in and out.

2 Mr. Murray of the Los Angeles Department of
3 Transportation also brought up an issue in his protest
4 that I would like you to ask about. He said these
5 vehicles cannot pull up to the curb. That is against
6 the law and incredibly dangerous. When I was
7 recovering, there was no way I could have safely walked
8 into oncoming traffic in order to get into the cab. I'm
9 also questioning why you are not demanding an EIR. We
10 are in a climate of emergency. We need to have the
11 environmental impact of these vehicles assessed.

12 Additionally, Commissioner John Reynolds, I
13 note that you were once a lawyer for Cruise. I'm
14 wondering if this is a conflict of interest and if you
15 should be excusing yourself from these proceedings.

16 COMMISSIONER SHIROMA: Sorry, Ms. Vaughan. Can
17 you wrap up.

18 SPEAKER VAUGHAN: Yes. Please do not approve
19 this authorization. Thank you.

20 COMMISSIONER SHIROMA: Thank you. Adam Wood,
21 Brian Donahoe, Brent Ritz, Barry Taranto.

22 STATEMENT OF SPEAKER WOOD

23 Good afternoon, Commissioners. My name is Adam
24 Wood. I'm the secretary of the Firefighters Union here
25 in San Francisco.

1 And Chief Luttropp and the other City
2 representatives have done an excellent job describing
3 the type of issues our members have had with the
4 autonomous vehicles since they arrived on our streets.
5 I appreciate the statements from the companies here
6 today willing to work with the departments to resolve
7 some of these issues in the future. But, to date, what
8 our members are experiencing are continued problematic
9 behavior by autonomous vehicles both at fire scenes and
10 at emergency medical incidents where I personally had
11 witnessed ambulances with patients in the back blocked
12 by late-arriving autonomous vehicles in them that freeze
13 and are unable to be moved where we've had to reroute
14 the ambulance to get someone to the hospital.

15 Given that, if you approve to remove their
16 restrictions on the number of vehicles and hours of
17 operation, what's that's going to mean, at least in the
18 immediate term, is that these incidents will continue
19 and increase in frequency, and that vote would have to
20 accept that continued experience of those incidents.

21 So I ask you take the foot off the gas. This
22 may be able to work, but we're not there yet and we
23 certainly won't be there by Thursday.

24 COMMISSIONER SHIROMA: Thank you.

25 Brian Donahoe, Brent Ritz, Barry Taranto,

1 Georgio Klironomos.

2 STATEMENT OF SPEAKER DONAHOE

3 Hello, Commissioners. My name is Brian
4 Donahoe, civil engineer.

5 I oppose the expansion of the AV service in San
6 Francisco. Just this morning I watched an empty Cruise
7 ignore roadwork construction detour signs blocking
8 access onto McAllister Street. It crossed the double
9 yellow and swerved into oncoming traffic to go around
10 creating a dangerous environment --

11 (Reporter clarification.)

12 SPEAKER DONAHOE: -- both for bystanders and
13 construction workers.

14 COMMISSIONER SHIROMA: For the court reporter,
15 slow down.

16 SPEAKER DONAHOE: Did Cruise report this to the
17 CPUC? I highly doubt it. Any one of these actions
18 would be grounds for an immediate failure when testing
19 to get a California driver's license. So why would we
20 grant increased freedom to a technology that fails to
21 achieve the minimum required competency for someone to
22 have a license to drive? If this resolution passes, the
23 CPUC is telling the autonomous vehicle companies that
24 they would be held to a lower standard than the average
25 Californian and that these corporations will have no

1 incentive to ever improve.

2 There are over 90 pages of online public
3 comment with near unanimous opposition to the expansion
4 of AVs in SF. Scores of people have submitted a comment
5 just this morning denouncing the presence of bugged and
6 glitchy cars on SF streets. I urge you to read every
7 single page.

8 In this meeting, the MTA stated all you need to
9 hear. There is a regulatory gap and a debate. Your job
10 is to protect San Franciscans and regulate, not to let
11 billion dollar companies write their own rules.

12 Thank you.

13 COMMISSIONER SHIROMA: Thank you. Our next
14 speaker.

15 STATEMENT OF SPEAKER RITZ

16 Good afternoon, Brent Ritz. I'm actually the
17 Uber seller of travel. So I control everything about
18 land transportation for vehicles. You can look me up on
19 the USDOJ website. I held (indecipherable) technologies
20 as the driver. I was their only 5.0 black (inaudible)
21 holder. I also comanaged the world's largest private
22 army, the most successful intelligence agency oversees.
23 We had 84 autonomous AVs in Africa.

24 As to (indecipherable) question, as far as
25 whether these vehicles can be taken over, absolutely. I

1 did it in Libya. It was during (indecipherable) their
2 spring. One of the rebels (indecipherable) an inflexion
3 point. So that can't happen. We crashed
4 (indecipherable) into a control tower.

5 Personally, in the last four months, I've been
6 in 19 incidents with these vehicles where there's been
7 an issue. Three of them potential head-on collisions.
8 The only accident I've been in the last 25 years was an
9 ATM autonomous vehicle. Okay? The vehicle failed
10 according to the CHP. 737 max, 2 crashes, those were
11 semi-autonomous too. Went straight into the ground.

12 COMMISSIONER SHIROMA: Mr. Ritz, would you wrap
13 up your comments.

14 SPEAKER RITZ: Yeah. Tore the economy
15 completely apart. But I will tell you in meetings with
16 Larry Page and David Crane, who finance (indecipherable)
17 in 2018, the only thing they care about is money. Okay?
18 They are focused on doing it this month because the
19 Department of Labor is about to make a ruling.

20 Thank you.

21 COMMISSIONER SHIROMA: Thank you.

22 Barry Taranto, Georgio Klironomos, Edward
23 Escobar, Zach Lipton.

24 STATEMENT OF SPEAKER TARANTO

25 Good evening, Commissioners. My name is Barry

1 Taranto, a longtime cabdriver. I am someone who
2 observes the behavior of these vehicles in the evening
3 specifically. The issue is about dealing with the
4 emergency situations. I have watched them have to go
5 around these vehicles. I personally, myself, have been
6 unable to actually leave the curb because they are
7 double-parked next to me. Honking at them, shouting at
8 them does not do anything at all. So it interferes with
9 me doing my job to take seniors and disabled and others
10 who need to get from one destination to another.

11 So this -- the thing is, though, is that San
12 Franciscans do not like the behavior of these vehicles.
13 So I urge you to put a pause on expanding the vehicles
14 until they resolve some of these issues that were
15 brought up today. A -- being an experiment is not a
16 good thing. So -- and just letting them continue
17 without any ramifications -- you're just putting more
18 cars on the road.

19 And last but not least, you already allowed
20 Uber and Lyft to go -- unlimited amounts of cars on the
21 road without any ramifications of what it does to city
22 traffic and public transit. And they are narrowing the
23 number of lanes available, et cetera.

24 And so, in closing, a human driver gets
25 arrested or punished by a police officer for doing

1 something bad. There's nobody to really punish for
2 doing something bad in these autonomous vehicles.

3 Thank you.

4 COMMISSIONER SHIROMA: Thank you.

5 Georgio Klironomos, Edward Escobar, Zach
6 Lipton, and then David Friedlander-Holm.

7 STATEMENT OF SPEAKER KLIRONOMOS

8 Hi. Thank you, Commissioners, for hearing us
9 out today. My name is Georgio Klironomos. This is
10 Carmine. We are both residents of the Castro District
11 here in San Francisco. And already just in the
12 experimentation phase, it's a terrifying place to be.
13 It feels infested with these robo cars. And I'm scared
14 to walk Carmine around. Just earlier this summer a
15 small dog was killed by robo cars. And if that happens
16 now, I'm scared for what will happen if it is expanded
17 with robo cars running 24 hours.

18 I don't have to worry about this while I'm
19 walking Carmine a couple of times a day, and I don't
20 worry about myself getting hit either, knowing that
21 there's no one thinking in the car about what's in front
22 of it and especially knowing that these robo cars aren't
23 tested by anyone outside of the company and knowing that
24 the companies -- they are likely taking shortcuts to get
25 their profits quicker. Carmine -- there were many other

1 dogs in the city to be run over by these cars.

2 And to that end, I would ask the CPUC to delay
3 any further authorization of the AVs in SF, roll back
4 any previous authorizations where the active AVs are.
5 Vehicle (indecipherable), climate change, pollution and
6 especially public safety, as studied by the independent
7 government body, and demand that AV companies share
8 unredacted incident data with the public.

9 Thank you very much.

10 COMMISSIONER SHIROMA: Thank you.

11 Edward Escobar, Zach Lipton, David
12 Friedlander-Holm, Tes Welborn and Douglas O'Connor.

13 STATEMENT OF SPEAKER ESCOBAR

14 Hello. I'm Edward Escobar, the founder of The
15 Alliance for Independent Workers and the Drivers Unite
16 movement. I'm also a professional black-level driver
17 and a native San Franciscan.

18 I'm here to talk to you about a very important
19 issue that affects all of us, the future of autonomous
20 vehicle technology as the tipping point for the ushering
21 in of the new age of AI and shaping the future of work.

22 AVs pose some challenges and risks that we need
23 to be aware of and address before we allow them to
24 operate on our streets 24/7 for profit. These include
25 cyber attacks, ethical dilemmas, liability issues, and

1 potential job losses for millions of human drivers.
2 Cyber attacks are a serious threat to the safety and
3 security of AVs. Hackers can remotely take control of
4 AVs and cause them to crash or stop or even be used for
5 terrorism.

6 They can also steal personal data, ransomware
7 from the passengers or the owners of the AVs. This
8 could result in injuries, deaths, property damage or
9 privacy violations, ethical dilemmas where AVs have to
10 make difficult decisions that involve moral values or
11 human lives. For example, an AV is faced with a
12 situation where it has to choose between hitting a
13 pedestrian or a cyclist or swerving into a wall or
14 another car, what should it do? How should it
15 prioritize the lives of its passengers, other road users
16 or itself? Who should be responsible for making these
17 decisions? Liability issues --

18 COMMISSIONER SHIROMA: Mr. Escobar, would you
19 wrap up your comments.

20 SPEAKER ESCOBAR: Okay. I ask the CPUC to slow
21 down and explore full-impact studies before allowing the
22 deployment of AVs on our roads. We are not against
23 tech, but we are against tech that benefits the few at
24 the expense of the many.

25 I'm Edward Escobar. Drivers Unite.

1 COMMISSIONER SHIROMA: Thank you.

2 Zach Lipton, then David Friedlander-Holm, Tes
3 Welborn and then Douglas O'Connor.

4 STATEMENT OF SPEAKER LIPTON

5 Hi. Good afternoon, Commissioners. Zach
6 Lipton. I'm a San Francisco resident.

7 And I oppose the expansion of autonomous
8 vehicles unless and until we have meaningful regulation
9 in place to get the benefits and not negatives of this
10 technology.

11 I was reading through the written public
12 comments last night, and what I saw was not some
13 knee-jerk rejection of new technology but hundreds of
14 people who don't feel that this Commission currently has
15 their back when it comes to regulating machines that,
16 frankly, can kill them on our streets. I want to
17 believe that AVs can help make our streets safer, but
18 there are these necessary commonsense regulations that I
19 don't know who doesn't think that it should be in place
20 before we talk about expanding this technology.

21 We shouldn't have more AVs while it's
22 impossible to cite them for moving violations. They
23 need to be prohibited from double-parking or dangerously
24 discharging vehicles -- passengers in the middle of the
25 street. We need real accessibility requirements with a

1 firm timeline for implementation and privacy
2 regulations.

3 But -- we've heard a lot about safety today,
4 but we also need regulations that will address how AVs
5 integrate into our community so we aren't just dumping
6 more cars on the streets.

7 California's climate plan is clear. Electric
8 cars are not enough. We need to reduce vehicle miles
9 traveled by 25 percent by 2030. The plan says that we
10 must channel the development of AVs to high passenger
11 occupancy and low VMT impact services models that
12 compliment transit and ensure equitable access. And
13 that, right there, is your job, Commissioners. And yet
14 the proposal right before you do nothing to address
15 this. We've heard a lot of "We're working on it" from
16 Cruise and Waymo today, but where's the work --

17 COMMISSIONER SHIROMA: Sorry, Mr. Lipton.
18 Would you wrap up your comment.

19 SPEAKER LIPTON: Of course. Putting an
20 unlimited number of zero- or single-occupant vehicles on
21 the road isn't regulation. Let's get this right before
22 we expand. Thank you.

23 COMMISSIONER SHIROMA: Thank you. Okay.

24 STATEMENT OF SPEAKER WELBORN

25 Thank you, Commissioners. Tes Welborn. Yes,

1 please. Defer this --

2 COMMISSIONER SHIROMA: Tes Welborn. Okay.

3 SPEAKER WELBORN: Defer this decision. There's
4 a lack of data. I'm sick and tired of having technology
5 and investors' priorities to make money put ahead of our
6 safety in San Francisco. We've heard very compelling
7 examples from the fire department and the police
8 department about emergency situations, but it's not just
9 those. It's everyday situations too where police are
10 trying to stop people from entering the street and the
11 vehicle keeps coming and the vehicle goes around the
12 block and then comes again five times, which is one of
13 the ones I saw.

14 But the biggest thing is no data. They don't
15 want to show you any facts because this is all
16 proprietary and it's all about investors. And now we're
17 going to let the investors here take over from where the
18 investors for Uber and Lyft. You know, when are we
19 going to put ourselves first? Let's have money for muni
20 and public transit. Again, we need mass vehicle
21 movement of people, not one or two or even six.

22 And we need actual data to make decisions, not
23 just stories and not "Just we're trying." Our police
24 and fire have told you that there's problems.

25 Thank you.

1 COMMISSIONER SHIROMA: Thank you.

2 Is David Friedlander-Holm here? Are you the
3 next speaker, and do we have you on the list to speak?

4 SPEAKER McELHENNEY: I'm No. 18 on the list.

5 COMMISSIONER SHIROMA: Oh, okay. Douglas
6 O'Connor?

7 SPEAKER McELHENNEY: Marcus McElhenney.

8 COMMISSIONER SHIROMA: Okay. All right.

9 SPEAKER McELHENNEY: Yeah.

10 COMMISSIONER SHIROMA: Come on up.

11 STATEMENT OF SPEAKER McELHENNEY

12 I'll be quick. My name is Marcus McElhenney.

13 I'm a San Francisco resident and attorney.

14 Thank you for the first responders here, and
15 thank you, Waymo, and thank you, Cruise. I've done
16 about maybe 200 autonomous rides, and I just honestly
17 want to thank -- honestly, I'm here to thank Waymo and
18 Cruise. I do a bunch of promo work, actually, victims
19 of domestic violence, sex trafficking, and sometimes we
20 often work late. And one of the nicest and easiest
21 things is to be able to actually put them into an
22 autonomous ride right -- door-to-door and them not have
23 to worry about anything. So that's something that I
24 just want to be able to be out here and speak out to
25 that and the amount of times I've used that and shared

1 that with other people. So for that and that alone,
2 thank you so much on behalf of all my clients and all
3 those women in the city that you're helping to keeping
4 safe. So thank you Waymo, and thank you Cruise.

5 COMMISSIONER SHIROMA: Thank you. Do we have
6 one more speaker, and speak low -- speak slower -- go
7 ahead -- for our court reporter.]

8 STATEMENT OF SPEAKER SMITH

9 My name is Michael Smith.

10 As the CPUC, you're responsible for asking good
11 questions, getting good answers and then basing your
12 decisions off of those. But there is a problem, AV
13 companies are not answering questions.

14 You ask how many times -- this is your very
15 first question. You asked how many times there were
16 unexpected stops, but the AV companies only told you
17 about a small subset of those. The times that vehicles
18 had to be retrieved, what they called VREs. That's
19 different. They did not answer your question.

20 You also asked how many cars might this lead
21 to? But both companies gave you an answer of, well, we
22 don't know.

23 At the same time, the CEO of Cruise is publicly
24 telling everyone they want to expand by a factor of 10
25 to 3,000 cars. Why didn't they tell you that? Also, I

1 should mention that there was another crash of an AV
2 today on Standing street, just before this meeting; and
3 they didn't tell you about that either; and so, it's a
4 problem that you ask good questions but you're not
5 getting good answers.

6 And the -- when you ask about emergency
7 situations, they never talk about how they will not have
8 the EVs cause havoc in the first place. This isn't
9 about, oh, we're just learning. The problems have been
10 increasing; and so, we need you to hold their feet to
11 the fire to not allow expansion of charging passengers
12 until they can demonstrate that they're not causing
13 those problems in the first place.

14 Right now, they are causing the problems.

15 COMMISSIONER SHIROMA: I will need you to wrap
16 up.

17 SPEAKER SMITH: Yeah, the problems are
18 increasing, but you can prevent that by not allowing
19 them to continue to expand their service until it is
20 ready.

21 Thank you.

22 COMMISSIONER SHIROMA: Thank you.

23 All right. Those were all of the speakers who
24 signed up. Oh, is there one more? Two more. All
25 right. Three more.

1 Come on down, and then I think we will go to
2 closing remarks.

3 STATEMENT OF SPEAKER NATALIE

4 Hi, I'm Natalie. I'm a software engineer in
5 the Bay Area. I've lived here for seven years or plus.
6 I got the chance to ride Waymo multiple times. I'm a
7 huge fan of it. I actually felt safer in Waymo than I
8 did in Ubers. I felt like the driver is much more
9 consistent; and I have a hard time believing that the
10 Waymo car would crash into anyone. Looking at their
11 screens, I can see that it can pinpoint and identify
12 people quiet far distance with their radar, and I also
13 believe in the future of having autonomous cars. We
14 probably will reduce carbon usage on the roads or the
15 need for people to have cars, so I can also see for
16 sustainable reasons, it would be beneficial as well.

17 Thank you.

18 COMMISSIONER SHIROMA: Thank you.

19 All right. We have Sean Phan, and then Marcus
20 Ian.

21 STATEMENT OF SPEAKER PHAN

22 Hello, Commissioner. My name is Sean Phan.
23 I'm a private citizen who drives.

24 I just wanted to point out in my personal
25 opinion the magnitude of the fact that human emotion has

1 on things. So, if I am driving, I am way more concerned
2 about someone having a bad day or if some -- if a driver
3 is impatient at me crossing on the sidewalk or having to
4 share the road if I am on a bike and, you know, I am
5 not, like, cowering in fear every time I see a Cruise or
6 autonomous vehicle, but it is easy for me to get
7 intimidated by, like, someone on the road who maybe,
8 like, having a bad day, so I just wanted to point that
9 out.

10 Thank you.

11 COMMISSIONER SHIROMA: Thank you. And our last
12 speaker is --

13 SPEAKER IAN: I am good. They said --

14 COMMISSIONER SHIROMA: Okay. All right. Thank
15 you.

16 SPEAKER IAN: I agree with them.

17 COMMISSIONER SHIROMA: Thank you, everyone.

18 Any closing remarks by commissioners? You
19 don't have to if you don't want to.

20 Yes, Commissioner Houck?

21 COMMISSIONER HOUCK: Just thank everyone for
22 the information provided today.

23 COMMISSIONER SHIROMA: Thank you.

24 Yes, I also want to thank all of the parties
25 who appeared today, the court reporters who took down

1 every word that you said. Very hard working court
2 reporters. The time keepers. Everyone who attended
3 today either in person or through the Webex.

4 To my colleagues on the dais, I also want to
5 thank our industry division, the Consumer Protection
6 Enforcement Division team that worked very hard on the
7 autonomous vehicle program.

8 Thank you, Judge Mason. Judge Mason and I will
9 be reviewing the transcripts, reviewing all of your
10 comments within the proceeding and determining what next
11 steps are within the proceeding itself and whether we
12 may have some additional questions with the usual
13 comment deadlines and reply opportunities.

14 So, again, it -- the judge and I will be
15 evaluating that in terms of the next steps.

16 Judge Mason, any other closing remarks?

17 ALJ MASON: No, Commissioner, there's nothing
18 else, and this meeting is now adjourned.

19 Thank you very much for everyone who attended.

20 (At the hour of 5:30 p.m., this matter having
21 been concluded, the Commission then
22 adjourned.)

23]

24 * * * * *

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BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE
STATE OF CALIFORNIA

CERTIFICATION OF TRANSCRIPT OF PROCEEDING

I, ASHLEIGH BUTTON, CERTIFIED SHORTHAND REPORTER
NO. 14013, IN AND FOR THE STATE OF CALIFORNIA, DO
HEREBY CERTIFY THAT THE PAGES OF THIS TRANSCRIPT
PREPARED BY ME COMPRISE A FULL, TRUE, AND CORRECT
TRANSCRIPT OF THE TESTIMONY AND PROCEEDINGS HELD IN
THIS MATTER ON AUGUST 7, 2023.

I FURTHER CERTIFY THAT I HAVE NO INTEREST IN THE
EVENTS OF THE MATTER OR THE OUTCOME OF THE PROCEEDING.
EXECUTED THIS AUGUST 14, 2023.

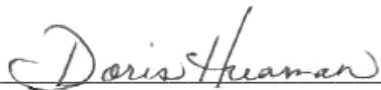

ASHLEIGH BUTTON
CSR NO. 14013

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE
STATE OF CALIFORNIA

CERTIFICATION OF TRANSCRIPT OF PROCEEDING

I, DORIS HUAMAN, CERTIFIED SHORTHAND REPORTER
NO. 10538, IN AND FOR THE STATE OF CALIFORNIA, DO
HEREBY CERTIFY THAT THE PAGES OF THIS TRANSCRIPT
PREPARED BY ME COMPRISE A FULL, TRUE, AND CORRECT
TRANSCRIPT OF THE TESTIMONY AND PROCEEDINGS HELD IN
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EXECUTED THIS AUGUST 14, 2023.



DORIS HUAMAN
CSR NO. 10538

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE
STATE OF CALIFORNIA

CERTIFICATION OF TRANSCRIPT OF PROCEEDING

I, TAMARA DAWSON, CERTIFIED SHORTHAND REPORTER
NO. 11497, IN AND FOR THE STATE OF CALIFORNIA, DO
HEREBY CERTIFY THAT THE PAGES OF THIS TRANSCRIPT
PREPARED BY ME COMPRISE A FULL, TRUE, AND CORRECT
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EXECUTED THIS AUGUST 14, 2023.


TAMARA DAWSON
CSR NO. 11497

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