



## OPENING BRIEF OF CALIFORNIA WATER SERVICE COMPANY

### *Appendix A: Courtesy Copies of Cited and Paraphrased Transcripts*

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#### **Transcripts**

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***Appendix A: Courtesy Copies of Cited and Paraphrased Transcripts***

Tr. Vol. 3 (CWS/Alexander) pp. 181-182

1           A     I want to make sure that I address your  
2     question, so I'm just going to pause real quick to take  
3     a look. So I believe, your Honor, we have an input into  
4     our Results of Operations Model, which we refer to as  
5     our "ROM," which is a series of spreadsheets that we use  
6     in order to calculate our customer rates. In this ROM,  
7     we have a schedule that outlines the deferred revenue  
8     and applies it to reduce the revenues.

9           Q     Thank you. Just as a follow-up, do you know  
10    whether this schedule is something that has been  
11    provided to the Commission as part of this proceeding?

12          A     I believe if you look at our -- the R0 tables  
13    in each of the districts of the -- was it 20-something  
14    books that were just marked? -- we do have a table that  
15    lists out for each district the amounts.

16          Q     Just to be clear, those tables are found in  
17    what has been marked as CWS-06 through 26; correct? The  
18    various district reports?

19          A     I believe that's correct, your Honor.

20          Q     Thank you, Mr. Alexander. My next question is,  
21    has Cal Water performed any sensitivity analysis for  
22    purchased water or energy costs based on wholesale price  
23    volatility or peak demand scenarios?

24          A     So, your Honor, I'm certainly not an expert on  
25    this, but I do know that our engineering department

1 analyzes the energy usage and that we do try and take  
2 advantage of utilizing energy during off-peak hours.

3 When -- you know, trying to fill our tanks or pumping  
4 water, whenever we can in an effort to save energy but  
5 also to reduce costs.

6 Q Thank you, Mr. Alexander. Next question, how  
7 does Cal Water validate the accuracy of its  
8 gallons/connection/day water loss estimate across  
9 systems with varying infrastructure age?

10 A Your Honor, I believe that we do report water  
11 loss information on an annual basis for the previous  
12 calendar year every year to one of our state regulators.  
13 We do provide this information as part of our minimum  
14 data requirements. I believe it's for either three or  
15 five historical years.

16 Q A follow-up to that -- it's based on my  
17 understanding that the specific district of Travis where  
18 it is currently unmeasured -- so my follow-up question  
19 is, what steps are planned for tracking water loss in  
20 districts like Travis where it is currently unmeasured?

21 A That is an excellent question, your Honor, and  
22 I do not believe I could venture an educated answer on  
23 that one at this point in time.

24 Q Understood, Mr. Alexander. I'm just making a  
25 note to myself that this might be one of those areas

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Tr. Vol. 3 (CWS/Milleman) pp. 201-211

1           A     Yes. The way it achieves the goal is by  
2     allowing us to have a more progressive rate design that  
3     Mr. Alexander explained. So we're able to shift -- with  
4     the decoupling, we're able to shift more costs into the  
5     higher third and fourth tiers or revenues into those  
6     tiers and therefore shift those away from the customers  
7     that are using less water with -- with the goal of  
8     having the customers that are driving the need for more  
9     water to be paying more of the price of that water.

10          Q     And just as a follow up and more specifically,  
11     could you explain how the decoupling mechanism design  
12     achieves this goal in practice when volumetric price  
13     signals are reduced?

14          A     Yes. And that would simply be -- I'm sorry,  
15     your Honor. Could you repeat the question?

16          Q     Yes. That was a follow up to your previous  
17     answer, but I was hoping you could focus your answer and  
18     explain how the decoupling mechanism design achieves the  
19     goal in practice when volumetric price signals are  
20     reduced.

21          A     Yeah. I mean, the goal is to have affordable  
22     rates and to provide -- in practice, the way it would  
23     work is that by having lower pricing in the first and  
24     second tier, the customers in those tiers would be  
25     using -- or have a lower rate and lower water bills.

1           But with that, with -- when the Commission  
2           determines what the appropriate revenue requirement on  
3           an annual basis is for the company, we need to spread  
4           that into the rates that our customers pay. And by --  
5           with a decoupling mechanism, you can take the chance and  
6           shift more of the revenues into your higher tiers in the  
7           event that those higher prices in the higher tiers,  
8           customers react to that and don't purchase as much water  
9           as what we've predicted them to use.

10           If I didn't have that mechanism -- the  
11           decoupling mechanism, then it would be too much of a  
12           risk for a utility to take to do a pricing structure  
13           like that because if you don't collect those revenues  
14           and you don't have the decoupling mechanism, then the  
15           utility will not collect the revenues it needs to  
16           deliver the dependable supply of safe drinking water to  
17           its customers.

18           And as Mr. Alexander said, you know, these are  
19           generally -- utilities are roughly 60 to 70, maybe even  
20           80 percent of fixed costs. And so those -- those fixed  
21           costs are what the Commission -- what we include in  
22           rates. Those fixed costs are what the Commissions deem  
23           necessary and reasonable to provide that dependable  
24           supply of drinking water.

25           So I guess the main point for me is just

1 because that water is not consumed -- whether it's the  
2 pricing, whether it's a hot year, whether it's a wet  
3 year, just because that price -- or those units aren't  
4 consumed, in my mind, suddenly does not make the fixed  
5 costs that the Commission has determined reasonable and  
6 prudent -- it doesn't make them suddenly become  
7 unreasonable.

8 I mean, it's -- we -- we go through this rate  
9 case process like we're doing now. You know, you're  
10 reviewing our stuff, so is Public Advocates. And we're  
11 ultimately deciding on what we need to do to deliver  
12 that safe drinking water to our customers and then  
13 setting those rates. And so as long as we can collect  
14 that revenue in one form or another, whether it's  
15 through a decoupling mechanism or whether it's through  
16 higher fixed services charges, it benefits our customers  
17 because we're able to do -- we have the funds to do just  
18 what the Commission has wanted us to do.

19 Q Thank you, Mr. Milleman.

20 My next question: On page 28 of your testimony  
21 in Chapter 2, you stated that Cal Water proposes the  
22 Safe Infrastructure Balancing Account and Supply Cost  
23 Balancing Account to stabilize cost recovery. Can you  
24 clarify whether Cal Water proposes thresholds for  
25 amortizing Safe Infrastructure Balancing Account and



1 Supply Cost Balancing Account through -- I'm sorry --  
2 through base rates?

3 A Yes. What we propose to do is take the net of  
4 those two balancing accounts, whether it's an  
5 over-collection or an under-collection, and add that to  
6 the next year's -- the entire amount, add that to the  
7 next year's revenue requirement and then calculate rates  
8 accordingly to recover that over the next year.

9 The reason why we want to do it that way --  
10 we're proposing to do it that way is so, again, if there  
11 is an under-collection of that account, our customers  
12 that are using low amounts of water in the first or  
13 second tier, they're only going to pay those -- those  
14 lower tier prices. And the customers in the upper tiers  
15 will be paying a larger portion of what the  
16 under-collected balance is.

17 Q And we've previously heard about M-WRAM. So my  
18 question is if you can clarify whether these thresholds  
19 concerning Safe Infrastructure Balancing Account and the  
20 Supply Cost Balancing Account, whether those thresholds  
21 differ from the M-WRAM?

22 A Yes, they do. Those two balancing accounts are  
23 proposed for a decoupling scenario. The M-WRAM is a  
24 non-decoupled scenario.

25 Q Thank you, Mr. Milleman.

1                   Next question: Can you explain what is  
2 Cal Water's definition of essential water use for  
3 purposes of its progressive rate design?

4           A     Yes, I can. The essential water use is what  
5 the typical family would use in its home for bathing and  
6 washing, dishes, what have you. It was developed by the  
7 Commission in its affordability proceeding. And that's  
8 what Cal Water -- to be consistent with the Commission's  
9 definition, Cal Water selected that for our first tier  
10 of essential water usage.

11          Q     I'm sorry. Can you explain how that -- how  
12 that threshold was ascertained or reached?

13          A     From the affordability proceeding.

14          Q     I'm trying to understand -- let me take a step  
15 back. I'm trying to understand whether there's data  
16 that supports the threshold as adequate and equitable.

17          A     Okay. I would have to go back and look into  
18 the proceeding -- the Commission's affordability  
19 proceeding to understand how the Commission developed  
20 the six CCFs as the essential usage. But I'm sure that  
21 in that proceeding there would be a record on how  
22 they -- on how the Commission landed on that.

23          Q     Thank you, Mr. Milleman. We're going to move  
24 on.

25                   My next question is: It is my understanding

1     that Cal Water has asserted a correlation between  
2     low-income status and low water usage. Is there any  
3     statistical evidence or analysis demonstrating the  
4     asserted correlation between low-income status and low  
5     water usage across Cal Water's ratemaking areas?

6           A     Yes, there is, your Honor. We hired a  
7     consultant, Dr. Manny Teodoro of the University of  
8     Wisconsin, to take a look at that very premise. And his  
9     report is included as an appendix in our testimony --  
10    our original testimony.

11           And what he did was he took a look at the water  
12    usage across all our districts. He took a look at the  
13    water usage per home and matched that up with the  
14    assessor parcel number. He then took a look at the  
15    correlation of four separate things.

16           He looked at home size to water use. He looked  
17    at lot size to water use. He looked at assessor  
18    property value to water use. And then he also took a  
19    look at CAP and non-CAP customers as well as he also  
20    took a look at swimming pools and saw a correlation that  
21    the -- using a proxy of home size, of lot size, of  
22    assessed property value, of CAP versus non-CAP, took --  
23    made an assessment of income as a proxy and then  
24    compared that to the water use. And in all cases where  
25    the lots were larger, homes were larger, assessor

1 property values was larger, where they were a non-CAP  
2 customer, they all used greater amounts as of water than  
3 those with smaller homes or less value and CAP  
4 customers.

5 Q Thank you, Mr. Milleman.

6 Next question: How does the proposed  
7 decoupling program impact bills for different income  
8 brackets and customer classes?

9 A The proposed decoupling will impact bills for  
10 different income brackets and customer classes. I'm  
11 going to start with -- I'm going to -- I'm going to use,  
12 if it's okay with you, income brackets meaning how we  
13 made that assessment ourselves through the study from  
14 Dr. Teodoro because I don't actually have our customers'  
15 direct income. Do you follow that?

16 Q Understood. Please.

17 A All right. So really the -- again, the  
18 decoupling program allows for that progressive rate  
19 design. So what we've done here is -- with that  
20 progressive rate design, we have a lot higher rates in  
21 tiers three and four where the water starts to become  
22 discretionary. It's where you could use water for  
23 irrigating your landscapes and various areas, but it's  
24 not really kind of that other side where you have the  
25 essential usage on the first tier. So the progressive

1 rate design allowed by the decoupling accomplishes just  
2 that. It shifts the price of water to the higher tiers  
3 which are driving those costs of water up.

4 In regards to customer classes, the tiered rate  
5 structure -- the progressive rate design is only for our  
6 residential customers. It does not impact our other  
7 customer classes.

8 Q Thank you, Mr. Milleman. You might have -- I  
9 think you started to answer my next question when you  
10 were talking about the over- and under-collection. But  
11 let me specifically ask my next question, which is under  
12 the two-way balancing structure of Safe Infrastructure  
13 Balancing Account and Supply Cost Balancing Account, how  
14 are risks of over- or under-collection allocated between  
15 ratepayers and shareholders?

16 A Well -- okay. The -- first, I'll go with how  
17 the mechanism functions. And generally, if -- the way  
18 it functions is when your sales are lower, your water  
19 production costs are lower. So you net the two and  
20 result in a net under-collection. When your sales are  
21 higher, then your water production costs are going to be  
22 higher. Then you net the two, and then you have an  
23 over-collection.

24 In both cases where you have an over-collection  
25 or under-collection, what -- those balances would be

1     added to the base rates -- sorry -- the revenue  
2     requirement of the district in the following year. And  
3     then we would calculate base rates that would  
4     incorporate either that over-collection or  
5     under-collection.

6           Q     And as a follow up -- we briefly talked about  
7     this when we were talking about the M-WRAM. But how  
8     does what you're talking about now for the decoupling  
9     program -- how does that compare to the current M-WRAM  
10    or the ICBA framework?

11          A     Okay. On decoupling, you have -- it is as it  
12    sounds like. There are -- you decouple sales from  
13    revenues. And so the utility will neither gain nor lose  
14    from the sale of water. It's going -- we would only  
15    collect the revenues that the Commission has determined  
16    are necessary for us to provide a dependable supply of  
17    safe drinking water to our customers. That's on the  
18    revenue side.

19                The same holds true with the water production  
20    costs for the SCBA. It would be where we would only  
21    recover the costs that the Commission has determined  
22    are -- we would only recover the costs that the  
23    Commission has determined are appropriate for -- your  
24    Honor, I need to pause for a second.

25                I apologize. I can't remember -- I want to

1     make sure I get it right. And I'm drawing a blank on  
2     how we -- right now on how we make sure that if we sell  
3     less water and have lower production costs, that that's  
4     being shared with our customers.

5             In the meantime, though, I will address -- on  
6     the ICBA -- what the ICBA does is -- all that it does is  
7     change the price of your water. The -- the -- and the  
8     better way to explain it would be that the SCBA is  
9     volume times price times mix. The ICBA is just price.  
10    So if the wholesaler changes the price of water, that's  
11    all that's going to change.

12            On the M-WRAM -- the M-WRAM is a rates  
13    adjustment mechanism. And what it will do is the --  
14    I'll say it this way. The SIBA, S-I-B-A, is -- it is  
15    your -- the difference between your adopted -- well,  
16    really what it is is it's adopted sales times price.  
17    The M-WRAM is actual sales priced at a single quantity  
18    rate. So if you're -- it just basically takes your  
19    actual sales that you have collected at the tiered rates  
20    and now reprices those actual sales at a single quantity  
21    rate. ]

22            ALJ ROSAS: (Line muted.)

23            MX. WILLMAN: Judge, you are muted.

24            ALJ ROSAS: Thank you for that. Yes, I was  
25    muted, and I was just keeping all of you on your toes.

1 Thank you.

2 Q With that said, let me start again.

3 Mr. Milleman, is there historical data that supports the  
4 effectiveness of the sales reconciliation mechanism in  
5 improving forecast accuracy and rate stability?

6 A In regards to historical data, we have included  
7 in testimony when this mechanism has kicked in before.  
8 And it's not going -- it will improve the forecast  
9 accuracy for the next year because of the fact that it  
10 is going to adjust your sales for what your customers'  
11 most current usage patterns are.

12 And if we are in the third year of a rate case,  
13 we would have done our sales estimates four years  
14 earlier. So various things could have happened during  
15 that timeframe that would, you know, impact that. And  
16 so it's going -- if -- that mechanism would make your  
17 next year's forecast more in line with what customers'  
18 current patterns are, and then, further, in regards to  
19 rate stability, it is now going to more accurately match  
20 up your sales with what your revenue requirement is.

21 Q Thank you, Mr. Milleman.

22 I only have one final question regarding this  
23 chapter. Does Cal Water plan to educate customers about  
24 the change from surcharges to base rate recovery?

25 A At this time, your Honor, we have not crossed



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Tr. Vol. 5 (Cal PA/Keowen) pp. 319-320

1 don't know every single one.

2 Q May you please clarify how you arrived at your  
3 position that these 129 unfilled position should be  
4 removed from the payroll forecast?

5 A Yes, your Honor. As stated in my testimony,  
6 when reviewing the workpapers, I found a California  
7 Water Service showed a recorded payroll cost of  
8 approximately 90 million in 2023, and then on their  
9 workpaper for that same year, they are reporting an  
10 employee count of 1,247; and that's on page 1-12 of my  
11 testimony.

12 I issued an -- in asking for the payroll  
13 accounts, I issued a data request and the data request  
14 came back and said that there were 1,121 positions, not  
15 1,247 that show on the workpapers. Then I found -- or  
16 the review process, I find their annual report to  
17 investors, which shows that they only have 1,118  
18 employees in 2023; and so, we met with Cal Water Service  
19 to discuss the discrepancy, and they informed us that  
20 the difference was due to unfilled positions.

21 Q Earlier, you mentioned the data request and  
22 meeting with Cal Water, but were there any other factors  
23 that you considered in evaluating whether to remove --  
24 whether to suggest the removal of these positions from  
25 the payroll forecast?

