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FILED

11/17/25

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

CPUC PM

A2505006

Application of Viasat Carrier Services,
Inc. for Registration as a Telephone
Corporation pursuant to Public
Utilities Code Section 1013.

Application 25-05-006

ASSIGNED COMMISSIONER'S SCOPING MEMO AND RULING

This Scoping Memo and Ruling (Scoping Memo) sets forth the issues, need for hearing, schedule, category, and other matters necessary to scope this proceeding pursuant to Public Utilities Code (Pub. Util. Code) Section 1701.1 and Article 7 of the California Public Utilities Commission's (Commission) Rules of Practice and Procedure (Rules).

1. Procedural Background

On May 12, 2025, Viasat Carrier Services, Inc., (Viasat or Applicant) filed an Application for Registration as a Telephone Corporation Pursuant to Public Utilities Code Section 1013 (Application) with the California Public Utilities Commission (Commission).¹ Viasat sought a registration to provide fixed interconnected Voice over Internet Protocol (VoIP) services and also planned to provide Connect America Fund Phase II Auction supported broadband Internet

¹ Decision 24-11-003 (adopted on November 7, 2024) required all Interconnected VoIP providers to obtain an operating authority or registration from the California Public Utilities Commission (CPUC) to offer voice services in California.

access services.² On August 19, 2025, the Application was converted to an application for a Certificate of Public Necessity (CPCN) to provide fixed interconnected VoIP services pursuant to Pub. Util. Code Section 1001.³ Neither response nor protest to the Application has been filed.

On September 8, 2025, the assigned Administrative Law Judge (ALJ) issued the *ALJ Ruling Directing Filing of Additional Information Within 10 Days*, to which Applicant responded on September 18, 2025.

A prehearing Conference (PHC) was held on October 22, 2025, to address the issues of law and fact, determine the need for hearing, set the schedule for resolving the matter, and address other matters as necessary. Following the PHC, I have determined the issues and initial schedule of the proceeding to be set forth in this scoping memo. I have also determined that no environmental and social justice issues have been raised at this time.

2. Issues

The issue to be determined or otherwise considered is whether Viasat meets all of the Commission requirements, including but not limited to financial, technical, and California Environmental Quality Act requirements for a CPCN.

3. Need for Evidentiary Hearing

There are no issues of material disputed fact. Accordingly, no evidentiary hearing is needed.

4. Schedule

This matter will be submitted upon review of responses to rulings requesting additional information and a determination that no further information or evidence is needed to evaluate the issues in this proceeding.

² Application at page 3.

³ Notice of Registration Reassignment at Attachment 2.

The proposed decision is expected to be filed no later than 90 days from the date the proceeding is submitted, for public review and comment pursuant to Pub. Util. Code Section 311(d) except that, if it grants the uncontested requested relief, public review and comment shall be waived pursuant to Rule 14.6(c)(2). Based on this schedule, the proceeding will be resolved within 18 months as required by Public Utilities Code Section 1701.5.

**5. Category of Proceeding and
Ex Parte Restrictions**

This ruling confirms the Commission's preliminary determination⁴ that this is a ratesetting proceeding. Accordingly, *ex parte* communications are restricted and must be reported pursuant to Article 8 of the Rules.

6. Public Outreach

Pursuant to Public Utilities Code Section 1711(a), where feasible and appropriate, before determining the scope of the proceeding, the Commission sought the participation of those likely to be affected, including those likely to derive benefit from, and those potentially subject to, a decision in this proceeding. This matter was noticed on the Commission's daily calendar. Where feasible and appropriate, this matter was incorporated into engagements conducted by the Commission's External Affairs Division with local governments and other interested parties.

7. Response to Public Comments

Parties may, but are not required to, respond to written comments received from the public. Parties may do so by posting such response using the "Add Public Comment" button on the "Public Comment" tab of the online docket card for the proceeding.

⁴ Resolution ALJ 176-3564.

8. Public Advisor

Any person interested in participating in this proceeding who is unfamiliar with the Commission's procedures or has questions about the electronic filing procedures is encouraged to obtain more information at <https://www.cpuc.ca.gov/about-cpuc/divisions/news-and-public-information-office/public-advisors-office> or contact the Commission's Public Advisor at 1-866-849-8390 or 1-866-836-7825 (TTY), or send an e-mail to public.advisor@cpuc.ca.gov.

9. Filing, Service, and Service List

The official service list has been created and is on the Commission's website. Parties should confirm that their information on the service list is correct and serve notice of any errors on the Commission's Process Office, the service list, and the ALJ. Persons may become a party pursuant to Rule 1.4.⁵

When serving any document, each party must ensure that it is using the current official service list on the Commission's website.

This proceeding will follow the electronic service protocol set forth in Rule 1.10. All parties to this proceeding shall serve documents and pleadings using e-mail, whenever possible, transmitted no later than 5:00 p.m., on the date scheduled for service to occur. Rule 1.10 requires service on the ALJ of both an electronic and a paper copy of filed or served documents, however, the ALJ waives the requirement to serve a paper copy of any documents.

When serving documents on Commissioners or their personal advisors, whether or not they are on the official service list, parties must only provide

⁵ The form to request additions and changes to the Service list may be found at <https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/administrative-law-judge-division/documents/additiontoservicelisttranscriptordercompliant.pdf>

electronic service. Parties must not send hard copies of documents to Commissioners or their personal advisors unless specifically instructed to do so.

Persons who are not parties but wish to receive electronic service of documents filed in the proceeding may contact the Process Office at process_office@cpuc.ca.gov to request addition to the “Information Only” category of the official service list pursuant to Rule 1.9(f). The Commission encourages those who seek information-only status on the service list to consider the Commission’s subscription service as an alternative. The subscription service sends individual notifications to each subscriber of formal e-filings tendered and accepted by the Commission. Notices sent through subscription service are less likely to be flagged by spam or other filters. Notifications can be for a specific proceeding, a range of documents and daily or weekly digests.

10. Receiving Electronic Service from the Commission

Parties and other persons on the service list are advised that it is the responsibility of each person or entity on the service list for Commission proceedings to ensure their ability to receive e-mails from the Commission. Please add “@cpuc.ca.gov” to your e-mail safe sender list and update your e-mail screening practices, settings, and filters to ensure receipt of e-mails from the Commission.

11. Assignment of the Proceeding

Darcie Houck is the assigned Commissioner and Jamie Ormond is the assigned ALJ for the proceeding.

IT IS RULED that:

1. The scope of this proceeding is described above and is adopted.
2. The schedule of this proceeding is set forth above and is adopted.
3. Evidentiary hearing is not needed.
4. The category of the proceeding is ratesetting.

This order is effective today.

Dated November 17, 2025, at San Francisco, California.

/s/ DARCIE HOUCK

Darcie Houck
Assigned Commissioner