

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Communications Division
Broadband Regional Initiatives Branch

RESOLUTION T-17865
December 19, 2024

RESOLUTION

RESOLUTION T-17865: Awards three grants for up to \$101,615,529 from the Last Mile Federal Funding Account to provide service to 6,739 unserved locations in San Diego and Tehama Counties.

I. SUMMARY

This Resolution recommends approval of three Last Mile Federal Funding Account grants in the amount of up to \$101,615,529.

This Resolution is part of the tenth package of Resolutions approving grants to Federal Funding Account applicants for broadband infrastructure projects serving unserved areas in California. Subsequent Resolutions will be presented for Commission vote as Communications Division Staff completes its analyses of applications.

The three projects in this Resolution propose to make investments bringing social, economic, civic, and public safety benefits of high-speed broadband to 6,739 unserved locations and an estimated unserved population of 19,674 in San Diego and Tehama Counties. An estimated total population of 32,003 people will benefit from these investments as households and businesses that already have service in these communities will benefit from greater customer choice in the broadband market. The last mile connections funded by these grants build upon the state-owned open-access Middle-Mile Broadband Initiative.

Staff recommends grant awards to three entities (listed in the order in which they appear in this Resolution): AT&T, Zito Southern California, LLC (Zito), and Golden State Connect Authority (GSCA).

AT&T is an incumbent telecommunication company offering service throughout California. Zito is an independent telecommunication company offering service in communities throughout California. Golden State Connect Authority is a Joint Powers Authority formed by member counties, including Tehama County

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Staff recommends the following three grant applications for Commission approval as shown in Table 1 below. Maps and summaries associated with each project are in the appendices.

Table 1: Summary of Grant Funding

Applicant	Project Name	Estimated Unserved Locations	Estimated Unserved Units	Estimated Unserved Population	Estimated Benefitting Population	Awarded Amount
San Diego						
AT&T	Barona Band of Mission Indians	321	351	966	999	\$7,060,256
Zito	Julian/Ramona /Borrego Springs	2,422	3,042	6,462	9,107	\$19,756,393
Subtotal		2,743	3,393	7,428	10,106	\$26,816,649
Tehama						
Golden State Connect Authority	GSCA Tehama County Broadband Network	3,996	5,319	12,246	21,897	\$74,798,880
Subtotal		3,996	5,319	12,246	21,897	\$74,798,880
Grand Total		6,739	8,712	19,674	32,003	\$101,615,529

II. BACKGROUND

California's multi-year broadband investment package established the last mile Federal Funding Account as part of the Budget Act of 2021 and Senate Bill 156¹ and invested \$2 billion in the program over multiple years. The Federal Funding Account funds the construction of last mile broadband infrastructure projects in unserved areas of California. The Federal Funding Account encourages the deployment of broadband throughout the State to enable the public to access internet-based safety applications, telehealth services, emergency services, and to allow first responders to communicate with each other and collaborate during emergencies.

On April 21, 2022, the Commission issued Decision (D.) 22-04-055, Decision Adopting Federal Funding Account Rules. The rules and guidelines adopted in that decision included, among other items, the following: rules about projects to benefit Environmental and Social Justice Communities, affordable offers, five and ten-year

¹ Statute 2021, Chapters 84 and 112.

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price commitments, low-cost plans, project eligibility, application requirements, application objections, implementation of Public Utilities Code section 281(n) allocating funding between “rural counties” and “urban counties,” a process to reimburse grantees, a ministerial review process whereby Communications Division Staff may approve certain projects, and minimum performance standards for grantees.

The Federal Funding Account D. 22-04-055 includes requirements and preference for a number of affordability requirements including:

- Participation in the Affordable Connectivity Program or access to a “broad-based affordability program.” Given that the Affordable Connectivity Program has lapsed grantees must participate in a successor program when identified by the Commission.
- A five-year price commitment, and preference for a ten-year commitment.
- Preference for a low-cost plan that is \$40/month or less and provides speeds of at least 50 megabits per second down and 20 megabits per second up (50/20 Mbps).
- Preference for participation in the California and/or federal Lifeline programs (which may include bundled voice and broadband offerings).

Applications that committed to provide voice service and participate in LifeLine, consistent with the requirement to serve customers in the project area at prices not exceeding those in the application for five years after project completion, must provide voice service and participate in LifeLine for five years after project completion. In providing grant funding to projects the Commission is validating the need for and the state’s investment in the provision of communications service, including voice and programs supporting affordability like LifeLine, for the life of the infrastructure.

The Federal Funding Account Decision and Appendix specify additional consideration for disadvantaged communities or Environmental and Social Justice communities.² The Commission made available on the Federal Funding Account Public Map,³ the Applicant Tool,⁴ and data downloads locations and census blocks meeting these

² The Commission Environmental and Social Justice Action plan includes definitions and data indicators for disadvantaged or Environmental and Social Justice communities including Disadvantaged Communities defined by the California Environmental Protection Agency (CalEPA) and low-income households defined as household incomes below 80 percent of the area median income. The Commission’s Environmental and Social Justice Action Plan 2.0 is available at: <https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-and-outreach/documents/news-office/key-issues/esj/esj-action-plan-v2jw.pdf>

³ The Federal Funding Account Public Map is available at: <https://federalfundingaccountmap.vetro.io/>

⁴ Registration for the Federal Funding Account Applicant Tool is available at: [FFA Applicant Tool Registration](#)

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definitions.⁵ A grant application window was opened on June 30, 2023, and closed at 4 p.m. on September 29, 2023; 484 applications were submitted. Application summaries were posted on October 23, 2023, and a 28-day objection period closed on November 20, 2023. Responses to objections were received until December 20, 2023.

Applications were holistically evaluated: required and supporting documentation and the merits of the applications were compared and assessed on a county basis. Following an initial analysis, Staff sent a data request to applicants and requested additional information. Staff's holistic evaluation included project engineering, technical feasibility and design, financial viability, cost, applicant capacity, and community need, among other factors. Staff assessed how to manage overlapping applications and applications planning to include some already-served areas in their project area.⁶

Staff also evaluated how applications and groups of applications compared to competing applications in the same county.

The specific locations to be provided service for a given project will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations. The Federal Funding Account award will not fund locations supported by a federal broadband program with Capital Project Fund monies.⁷

III. APPLICATION SUMMARIES, DISCUSSION, AND RECOMMENDATIONS

San Diego Summary

⁵ Disadvantaged or Environmental and Social Justice communities and individual locations, for purposes of the Federal Funding Account, include those in Disadvantaged Communities census tracts as defined by CalEPA and low-income areas in which the census block group median household income is less than or equal to 80 percent of the higher of the county or state average. This data is available for download on the Federal Funding Account Public Map page (visited June 13, 2024), <https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/broadband-implementation-for-california/last-mile-federal-funding-account/ffa-public-map> and the Federal Funding Account Application Resources Page (visited June 13, 2024), <https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/broadband-implementation-for-california/last-mile-federal-funding-account/ffa-application-resources-page>.

⁶ D.22-04-055 states that "households and businesses with an identified need for additional broadband infrastructure do not have to be the only ones in the service area served by an eligible broadband infrastructure project. Indeed, serving these households and businesses may require a holistic approach that provides service to a wider area, for example, in order to make ongoing service of certain households or businesses within the service area economical."

⁷ Federal broadband programs include the Connect America Fund II, Community Connects Grant Program, Enhanced Alternative Connect America Cost Model, Rural Digital Opportunity Fund, Rural E-Connectivity Program, Tribal Broadband Connectivity Program, and Telephone Loan Program.

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The allocation for projects in San Diego County in D. 22-04-055 is \$81,296,991. This Resolution recommends awarding one grant to AT&T and one grant to Zito. The recommended grant amount for projects in San Diego County is \$26,816,649, which leaves a remainder of \$54,480,342 of the allocation for San Diego County.

San Diego County Awards

1. AT&T, Barona Band of Mission Indians

Staff recommends the Commission approve AT&T's application for a grant of up to \$7,060,256 for the Barona Band of Mission Indians project.

The Barona Band of Mission Indians project proposes to serve an estimated 321 unserved locations based on a March 2024 supplemental application filing. There are approximately 351 unserved units in the project area. An estimated unserved population of 966 would be offered service. An estimated total population of 999 will benefit from these investments in the community of Lakeside. The last-mile fiber project will provide up to 5,000/5,000 Mbps service to consumers.

AT&T will deploy approximately 26 miles of last-mile fiber and 1 mile of middle mile fiber. The network infrastructure will be 30 percent underground and 70 percent aerial.

The Barona Band of Mission Indians project will benefit disadvantaged or Environmental and Social Justice communities; 100 percent of the unserved locations are located in Disadvantaged Communities.

The proposed project will cost an estimated \$7,310,256, of which the Federal Funding Account will fund approximately 97 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received one objection and AT&T responded to the objection. The objector claimed that it already provides service at locations in the project area. Three commercial locations in the objection potentially overlap with the project area. Staff verified that the application seeks funding only for unserved locations within the project area and that partial funding for fixed infrastructure through served areas is necessary to reach the unserved locations. Staff has not modified AT&T's proposed

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project area; the Federal Final Rule⁸ and D.22-04-055⁹ allow projects serving unserved locations to include served locations to make the project viable.

Twelve Federal Funding Account Public Map comments were submitted in San Diego County, outside the project area. The Barona Band of Mission Indians project area unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is unchanged at 321, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

The following submitted letters of support for this application: Chairman Raymond Welch on behalf of the Barona Band of Mission Indians.

The proposed project provides the public safety benefits of reliable broadband infrastructure. This project is located in High Fire Threat District 3. This project will connect to AT&T's middle-mile infrastructure.

AT&T's application committed to provide voice service and participate in LifeLine. Consistent with the requirement to serve customers in the project area at prices not exceeding those in the application for five years after project completion AT&T must provide voice service and participate in LifeLine for five years after project completion.

Separate and outside the Federal Funding Account rules and requirements, AT&T is already required to offer California LifeLine and Federal Lifeline and is already offering such services as a Carrier of Last Resort and an Eligible Telecommunications Carrier. This Federal Funding Account grant award and requirements do not change those existing obligations. Since AT&T is already offering such services, when it comes time to offering FFA service, AT&T should offer Lifeline service consistent with the separate or outside requirements of its Lifeline obligations to avoid customer confusion. Nothing in this recommended Federal Funding Account award changes AT&T's current California LifeLine or Federal Lifeline obligations. To the extent AT&T's existing LifeLine or Federal Lifeline obligations may change, AT&T can request to update its

⁸ Department of the Treasury, Final Rule, Coronavirus State and Local Fiscal Recovery Funds, 31 C.F.R. Part 35, 87 FR 4338-4454 (January 27, 2022) (Final Rule), available at: <https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds>.

⁹ D.22-04-055, Appendix A, Section 2, p. A-5.

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Federal Funding Account awards to reflect the updated change to its Lifeline offerings and specify the Lifeline offerings customers will be receiving.

Based on the information received, the Commission's Energy Division has determined that this project has not met the requirements of California Environmental Quality Act (CEQA) categorical exemption at this time. AT&T must comply with the CEQA requirements discussed in the appendices. If AT&T provides additional documentation sufficient to justify a staff determination of CEQA exemption, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

AT&T and the Barona Band of Mission Indians project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve AT&T's application for a grant of up to \$7,060,256 for the Barona Band of Mission Indians project.

2. Zito, Julian / Ramona / Borrego Springs

Staff recommends the Commission approve Zito's application for a grant of up to \$19,756,393 for the Julian/Ramona/Borrego Springs project.

The Julian/Ramona/Borrego Springs project proposes to serve an estimated 2,422 unserved locations based on a March 2024 supplemental application filing. There are approximately 3,042 unserved units in the project area. An estimated unserved population of 6,462 would be offered service. An estimated total population of 9,107 will benefit from these investments in the named San Diego County communities. The last-mile fiber project will provide up to 1,000/1,000 Mbps service to consumers.

Zito will deploy approximately 214 miles of last-mile fiber and 56 miles of open-access middle mile fiber. The network infrastructure will be 5 percent underground and 95 percent aerial.

The Julian/Ramona/Borrego Springs project will benefit disadvantaged or Environmental and Social Justice communities; 38 percent of the unserved locations are located in low-income areas. Zito has committed to maintaining its prices for at least ten years.

The proposed project will cost an estimated \$25,807,344, of which the Federal Funding Account will fund approximately 77 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the

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administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received two objections and Zito responded to the objections. Both objections claimed that locations in the project area were already served. Staff determined that 47 locations in the project area are served by one of the objectors. Staff also determined that it is geographically infeasible to serve the unserved locations in the project area without also serving the 47 served locations. The Julian/Ramona/Borrego Springs proposed project area is not modified; the Federal Final Rule¹⁰ and D.22-04-055¹¹ allow projects serving unserved locations to include served locations to make the project viable.

Twelve Federal Funding Account Public Map comments were submitted in San Diego, outside the project area.¹² The Julian/Ramona/Borrego Springs project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is unchanged at 2,422, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

The following submitted letters of support for this application: the San Diego Association of Governments.

The proposed project provides the public safety benefits of reliable broadband infrastructure. This project is located in High Fire Threat Districts 2 and 3. The project includes \$2,681,000 to deploy approximately five miles of open-access middle-mile fiber and backhaul fiber.

Based on the information received, the Commission's Energy Division has determined that this project has not met the requirements of CEQA categorical exemption at this time. Zito Media must comply with the CEQA requirements discussed in the appendices. If Zito Media provides additional documentation sufficient to justify a staff

¹⁰ Department of the Treasury, Final Rule, Coronavirus State and Local Fiscal Recovery Funds, 31 C.F.R. Part 35, 87 FR 4338-4454 (January 27, 2022) (Final Rule), available at: <https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds>.

¹¹ D.22-04-055, Appendix A, Section 2, p. A-5.

¹² See Federal Funding Account Public Map, <https://federalfundingaccountmap.vetro.io/> (visited July 17, 2024).

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determination of CEQA exemption, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

Zito and the Julian/Ramona/Borrego Springs project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve Zito's application for a grant of up to \$19,756,393 for the Julian/Ramona/Borrego Springs project.

Tehama Summary

The allocation for projects in Tehama County in D. 22-04-005 is \$74,801,160. This Resolution recommends awarding one grant to Golden State Connect Authority for a project in Tehama County. The recommended grant amount for projects in Tehama County is \$74,798,880, which leaves a remainder of \$2,280 of the allocation for Tehama County.

Tehama County Awards

1. Golden State Connect Authority, GSCA Tehama County Broadband Network

Staff recommends the Commission approve Golden State Connect Authority's application for a grant of up to \$74,798,880 for the GSCA Tehama County Broadband Network project.

The GSCA Tehama County Broadband Network project proposes to serve an estimated 3,996 unserved locations based on a March 2024 supplemental application filing. There are approximately 5,319 unserved units in the project area. An estimated unserved population of 12,246 would be offered service. An estimated total population of 21,897 will benefit from these investments in the communities of Tehama County. The last-mile fiber project will provide up to 100/100 Mbps service to consumers.

Golden State Connect Authority will deploy approximately 427 miles of open access fiber infrastructure. The network infrastructure will be 100 percent underground.

The GSCA Tehama County Broadband Network will benefit households located in High Fire Threat District 2. With this in mind, the grant is conditional on one or more providers on the GSCA Tehama County Broadband Network offering voice service, participating in the California LifeLine Program, and a bundled voice and broadband plan if another low-income broadband plan – such as a successor to the Affordable Connectivity Program – is not available. Voice service and LifeLine participation should extend for at least five years from project completion.

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The GSCA Tehama County Broadband Network project will benefit disadvantaged or Environmental and Social Justice communities; 53 percent of the unserved locations are located in low-income areas.

The proposed project will cost an estimated \$107,683,880, of which the Federal Funding Account will fund approximately 69 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received three objections and Golden State Connect Authority responded to the objections. The first objection claimed that 16 locations in the project area are already served. The second objection claimed that 3,563 locations in the project area are already served. The third objection claimed that 870 locations in the project area are already served. With respect to the first objection, it was determined that three of the locations fall within the project area and are served by the objector, but the locations were determined to not be among the locations the applicant is proposing to serve. With respect to the second objection, 1,347 contested locations were found to be within the project area, but the locations were determined to not be among the locations the applicant is proposing to serve. With respect to the third objection, it was determined that 62 contested locations fall within the project area, but will not be reliably served as defined in D.22-04-055. The GSCA Tehama County Broadband Network is not geographically or financially viable without including some served locations; the Federal Final Rule and D.22-04-055 allow projects serving unserved locations to include served locations to make the project viable. The GSCA Tehama County Broadband Network's project area was not modified in response to objections.

One Federal Funding Account Public Map comments were submitted in Tehama County in the project area.¹³ The comment expressed concern with WiFi and the price for service. The GSCA Tehama County Broadband Network project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is unchanged at 3,996, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

¹³ See Federal Funding Account Public Map, <https://federalfundingaccountmap.vetro.io/> (visited July 17, 2024).

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The following submitted letters of support for this application: The Tehama County Chief Administrator.

The proposed project provides the public safety benefits of reliable broadband infrastructure. The proposed project provides the public safety benefits of reliable broadband infrastructure and will benefit households located in High Fire Threat Districts 2. This project will connect to the open-access Middle-Mile Broadband Initiative.

Based on the information received, the Commission's Energy Division has determined that this project has not met the requirements of CEQA categorical exemption at this time. Golden State Connect Authority must comply with the CEQA requirements discussed in the appendices. If Golden State Connect Authority provides additional documentation sufficient to justify a staff determination of CEQA exemption, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

Golden State Connect Authority and the GSCA Tehama County Broadband Network project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve the Golden State Connect Authority's application for a grant of up to \$74,798,880 for the GSCA Tehama County Broadband Network project.

COMMENTS

In compliance with Public Utilities Code Section 311(g)(1), a Notice of Availability of this draft resolution was e-mailed on November 15, 2024, informing all parties on the CASF Distribution List and the R. 20-09-001 Service List of the availability of the draft of this Resolution, and of the opportunity to comment, at the Commission's website at <http://www.cpuc.ca.gov/>.

Resolution Comments were submitted on December 5, 2024, by AT&T, The Utility Reform Network (TURN), and Zito Southern California, LLC (Zito). Reply comments were submitted on December 10, 2024, by AT&T.

AT&T Opening Comments

AT&T requested language be added to this Resolution stating that all FFA applicants who responded to the LifeLine question in their application may choose whether to participate in either California LifeLine, or federal Lifeline, or both, to the extent allowed by applicable laws, and may modify its participation in one or both programs based on applicable laws.

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AT&T requested that the AT&T Service Plans Appendix be amended to update low-income plan qualifications.

AT&T also requested that the Commission revise the San Diego - 1 and San Diego - XX projects to change the requested grant amount to match revisions submitted to Commission Staff shortly before the Draft Resolution was published. The total amount requested for San Diego - 1 increased from \$10,084,972 to \$31,750,000, and the total amount requested for San Diego - XX increased from \$1,291,369 to \$3,700,000.

The Utility Reform Network Opening Comments

The Utility Reform Network requested that language included in Resolution T-17850 in response to comments be reintroduced in this Resolution and future Federal Funding Account Resolutions. The proposed language clarifies that some applicants' obligations to participate in LifeLine and provide voice service because they are Carriers of Last Resort (COLR) is independent of any commitments those applicants may make as applicants to participate in LifeLine and provide voice service in Federal Funding Account project areas.

Zito Opening Comments

Zito supported the Resolution and requested three corrections. Zito requested that Staff update the amount of fiber in Zito's project from 265 miles of last-mile fiber and 5 miles of open-access middle mile fiber to 214 miles of last-mile fiber and 56 miles of open-access middle mile fiber. Zito also identified a comma that should be a decimal point on page 8, and requested that they be referred to as either Zito Southern California, LLC, or Zito, instead of Zito Media.

AT&T Reply Comments

AT&T submitted reply comments responding to The Utility Reform Network and requesting the inclusion of language from T-17850. The language clarifies that the Federal Funding Account award does not change AT&T's California LifeLine or federal Lifeline obligations, and that AT&T shall notify the Commission if its LifeLine or Lifeline obligations and offerings change.

Staff Response to Comments

In response to comments and consistent with other Federal Funding Account Resolutions, language based on adopted Resolution T-17850 was added, clarifying the distinction between LifeLine and voice commitments made in Federal Funding Account applications and those same applicants' other obligations. The interpretive language below is applicable to all Federal Funding Account Resolutions awarding grants to entities with a separate obligation to offer Lifeline service:

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Separate and outside the Federal Funding Account rules and requirements, AT&T is already required to offer California LifeLine and Federal Lifeline and is already offering such services as a Carrier of Last Resort and an Eligible Telecommunications Carrier. This Federal Funding Account grant award and requirements do not change those existing obligations. Since AT&T is already offering such services, when it comes time to offering FFA service, AT&T should offer Lifeline service consistent with the separate/outside requirements of its Lifeline obligations to avoid customer confusion. Nothing in this recommended Federal Funding Account award changes AT&T's current California LifeLine or Federal Lifeline obligations. To the extent AT&T's existing LifeLine or Federal Lifeline obligations may change, AT&T can request to update its Federal Funding Account awards to reflect the updated change to its Lifeline offerings and specify the Lifeline offerings customers will be receiving.

In response to comments, the San Diego - 1 and San Diego - XX recommendations have been removed from this Resolution for consideration at this time. AT&T's recent requests for roughly three times more funding for each of these projects affect the holistic analysis of the applications in San Diego. AT&T may consider applying to serve these unserved areas in future funding rounds of the Federal Funding Account or under other programs including the Broadband Equity Access and Deployment or the California Advanced Services Fund Infrastructure Grant Account.

The Resolution revisions addressed Zito's requested updates throughout the Resolution.

IV. COMPLIANCE REQUIREMENTS

Awardees are required to comply with all the guidelines, requirements, and conditions associated with the grant of Federal Funding Account awards as specified in D.22-04-055. All Awardees are also required to sign a consent form agreeing to the terms and conditions of the Federal Funding Account. Such compliance includes, but is not limited to, the items noted below.

A. Deployment Schedule: All CEQA-exempt projects must be completed within 18 months, and all other projects shall be completed within 24 months after receiving authorization to construct. This timeline updates and supersedes the timeline in D.22-04-055 Appendix A section 8 on reimbursable expenses.

B. Pricing: By accepting these awards, the Awardees commit to serve customers in the project area at prices not exceeding those provided in the application for five years after project completion. Awardees who committed not to increase prices for a period of ten

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years in their application commit to serve customers in the project area for ten years after project completion. Should the need arise for grant recipients to adjust prices due to externalities outside their control (*e.g.* inflation), grant recipients may file and serve, on the R. 20-09-001 proceeding service list, a request to modify this requirement with the Communications Division.

C. Speed and Latency: All households in the proposed project areas must be offered a broadband internet service plan with speeds of at least 100/100 Mbps download and upload, with not more than 100 milliseconds of latency.

D. Affordability: All projects shall participate in the Affordable Connectivity Program or otherwise provide access to a broad-based affordability program to low-income customers in the proposed service area of the broadband infrastructure that provides benefits to households commensurate with those provided under the Affordable Connectivity Program. Should the Affordable Connectivity Program end, the Commission will identify a successor low-income subsidy program in which participants must participate. Awardees must participate in a successor to the Affordable Connectivity Program identified after the grant is awarded.

E. Project Audit: The Commission has the right to conduct any necessary audit, verification, and discovery during project implementation/construction to ensure that Federal Funding Account funds are spent in accordance with Commission approval. All recipients of federally funded grants exceeding \$750,000 will need to include a budget for a federal audit.¹⁴

F. Reporting Requirements: Numerous post-award reports are required. In summary, these include monthly contractor reports (if applicable), quarterly progress reports, and a final completion report.¹⁵

G. Prevailing Wage: Section 1720 of the California Labor Code requires Federal Funding Account projects be subject to prevailing wage requirements.¹⁶ Applicants accepting Federal Funding Account awards are committing to follow state prevailing wage requirements with regards to their projects.

¹⁴ Treasury, Compliance and Reporting Guidance State and Local Fiscal Recovery Funds (November 15, 2021 Version 2.1), available at <https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf>.

¹⁵ D. 22-04-055, Appendix A, Section 14.

¹⁶ D.22-054-055, Section 13.2, page 57.

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H. Payments to Federal Funding Account Recipients: The Commission may reimburse Awardees' expenses in accordance with Public Utilities Code Section 281(n)(2), D.22-04-055, and the Appendix. Requests for payments may be submitted as the project is progressively deployed. The prerequisite for first payment is the submittal of a progress report to the Commission showing that a minimum of ten percent of the project (as determined by budget spent) has been completed. Subsequent payments may be made upon at least 25 percent intervals, with the final 15 percent payment request (from 85 to 100 percent) not eligible for payment without an approved completion report. Payments are based on submitted receipts, invoices and other supporting documentation showing expenditures incurred for the project in accordance with the approved Federal Funding Account budget included in the awardee's application.

FINDINGS OF FACT

1. California's multi-year broadband infrastructure investments in the Budget Act of 2021 and Senate Bill 156 (Statutes 2021, Chapters 84 and 112) provided \$2 billion over multiple years to the Last Mile Federal Funding Account to facilitate, via reimbursement, construction of last mile broadband infrastructure projects to connect unserved Californians.
2. On April 21, 2022, the Commission approved Decision 22-04-055, which along with the Federal Final Rule, established the Last Mile Federal Funding Account and set program rules.
3. The Communications Division opened an application window for the Federal Funding Account on June 30, 2023, and closed it on September 29, 2023. Applicants submitted 484 applications before the deadline. Application summaries were posted on October 23, 2023, and a 28-day objection window closed on November 20, 2023. Responses to objections were received until December 20, 2023.
4. AT&T submitted an application for the Barona Band of Mission Indians project on September 29, 2023.
5. Zito Southern California, LLC submitted an application for the Julian/Ramona/Borrego Springs project on September 29, 2023.
6. Golden State Connect Authority submitted an application for the GSCA Tehama County Broadband Network project on September 27, 2023.
7. Applicants responded to a supplemental data request that was due on March 12, 2024, providing information on project route miles, poles, unserved

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locations, middle-mile connectivity, and other updated project specific information.

8. The Commission has determined that AT&T's Barona Band of Mission Indians project is not categorically exempt from California Environmental Quality Act review at this time.
9. The Commission has determined that Zito Southern California, LLC's Julian/Ramona/Borrego Springs project is not categorically exempt from California Environmental Quality Act review at this time.
10. The Commission has determined that Golden State Connect Authority's GSCA Tehama County Broadband Network project is not categorically exempt from California Environmental Quality Act review at this time
11. Communications Division staff analyzed the applications for compliance with Commission and Federal rules, reviewed local feedback, and conducted fiscal and technical analysis.
12. All applications listed above met minimum eligibility requirements provided in Decision 22-04-055.
13. Staff recommends approval of the applications in this resolution, as they comply with program rules as stated and contribute to the Federal Funding Account's goal of building broadband internet infrastructure to communities without access to internet service at sufficient and reliable speeds.
14. Draft Resolution T-17865 was emailed to the CASF Distribution List and the R. 20-09-001 Service List on November 15, 2024, in compliance with Public Utilities Code Section 311(g)(1).

THEREFORE, IT IS ORDERED that:

1. The Commission shall award up to \$7,060,256 in Federal Funding Account funds to AT&T in order to complete the Barona Band of Mission Indians project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
2. The Commission shall award up to \$19,756,393 in Federal Funding Account funds to Zito Southern California, LLC in order to complete the Julian/Ramona/Borrego Springs project, as described in the appendices. The specific locations to be provided

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service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

3. The Commission shall award up to \$74,798,880 in Federal Funding Account funds to Golden State Connect Authority (GSCA) in order to complete the GSCA Tehama County Broadband Network project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
4. To ensure compliance with all program rules and guidelines, the Commission will not release funds to an applicant, including but not limited to AT&T, proposing to enter into agreement(s) with a third party or third parties for the ownership, operation, and/or leasing of the proposed infrastructure or network until the applicant provides the Commission with an advanced copy of the agreement document(s) as well as any signed agreements.
5. Applicants that committed to provide voice and/or Lifeline service must provide voice service and participate in LifeLine for five years after project completion in Federal Funding Account project areas.
6. Golden State Connect Authority's (GSCA) GSCA Tehama County Broadband Network project must include one or more providers offering voice service and participating in the California LifeLine program for at least five-years from project completion, and a bundled voice and broadband plan if another low-income broadband plan, such as a successor to the Affordable Connectivity Program, is not available.
7. For those projects not determined to be categorically exempt, the Commission cannot release funds for construction activities until California Environmental Quality Act (CEQA) review is complete. The awardees must comply with the requirements set forth in the CEQA Section of the Resolution. The awardees must provide their Proponent's Environmental Assessment for each project prior to the first payment.
8. Awardee(s) shall comply with all guidelines, requirements, and conditions set forth in this resolution.
9. When a successor to the Affordable Connectivity Program is identified by the Commission, all awardees shall participate in that program.

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10. All construction covered by the grant must be completed within the applicable 18-month or 24-month time frame. In the event of extenuating circumstances jeopardizing this timeline, the Awardee(s) must notify the Communications Division's Director as soon as they become aware of any delay. If such notice is not provided, staff can take corrective actions including reducing payment for failure to satisfy this requirement.
11. If the awardee(s) fail to complete the project(s) in accordance with the terms outlined in Decision 22-04-055 and with the terms of the Commission's approval, as set forth in this resolution, awardees must reimburse some or all the Federal Funding Account grants received or take other corrective action.
12. If staff evaluation finds any of the projects can be exempt from the California Environmental Quality Act, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.
13. Upon approval of the resolution, the effective date of each award and encumbrance of funds is the date of approved resolution. Awardees seeking to modify their effective date must submit a letter to the Communications Division Director and provide justification for the request. Modifications to the effective date may be approved by letter from the Communications Division Director or the director's delegate or designee. All awards are contingent on available state budget appropriations funding.

This resolution is effective today.

I certify that the foregoing resolution was duly introduced, passed, and adopted at a conference of the Public Utilities Commission of the State of California held on December 19, 2024, the following Commissioners voting favorable thereon:

/s/ RACHEL PETERSON

Rachel Peterson
Executive Director

ALICE REYNOLDS
President

DARCIE L. HOUCK

JOHN REYNOLDS

KAREN DOUGLAS

MATTHEW BAKER

Commissioners

APPENDIX A

AT&T California Environmental Quality Act Compliance Requirements

The following AT&T projects are subject to California Environmental Quality Act (CEQA) review:

- Barona Band of Mission Indians

The Commission must complete CEQA review prior to disbursing Federal Funding Account funds for construction activities. The initial funding granted in this Resolution may be used for project development and other AT&T activities that do not involve construction or any activities that would have any direct or indirect effect on the physical environment.

Prior to any construction activity for the project, AT&T is required to seek further authority from the Commission for such activity by filing a Proponent's Environmental Assessment (PEA) pursuant to Commission Rule of Practice and Procedure 2.4; and must undergo an environmental review pursuant to CEQA (California Public Resources Code § 21000 et seq.).

AT&T should contact the Supervisor of the Commission's Energy Division CEQA Unit well in advance of a contemplated filing to (a) consult with staff regarding the process of developing and filing a PEA; (b) provide for cost recovery per Rule of Practice and Procedure 2.5; and (c) enter into a Memorandum of Understanding to allow the Energy Division to initiate the retention of an environmental contractor to perform the environmental review.

AT&T must provide a PEA prior to the first payment. The Commission cannot release funds for the construction phase of this project until the Commission has completed CEQA review.

APPENDIX B

Zito Southern California, LLC California Environmental Quality Act Compliance Requirements

The following Zito Southern California, LLC (Zito) project is subject to California Environmental Quality Act (CEQA) review:

- Julian/Ramona/Borrego Springs

The Commission must complete CEQA review prior to disbursing Federal Funding Account funds for construction activities. The initial funding granted in this Resolution may be used for project development and other Zito activities that do not involve construction or any activities that would have any direct or indirect effect on the physical environment.

Prior to any construction activity for the project, Zito is required to seek further authority from the Commission for such activity by filing a Proponent's Environmental Assessment (PEA) pursuant to Commission Rule of Practice and Procedure 2.4; and must undergo an environmental review pursuant to CEQA (California Public Resources Code § 21000 et seq.).

Zito should contact the Supervisor of the Commission's Energy Division CEQA Unit well in advance of a contemplated filing to (a) consult with staff regarding the process of developing and filing a PEA; (b) provide for cost recovery per Rule of Practice and Procedure 2.5; and (c) enter into a Memorandum of Understanding to allow the Energy Division to initiate the retention of an environmental contractor to perform the environmental review.

Zito must provide a PEA prior to the first payment. The Commission cannot release funds for the construction phase of this project until the Commission has completed CEQA review.

APPENDIX C

Golden State Connect Authority California Environmental Quality Act Compliance Requirements

The following Golden State Connect Authority project is subject to California Environmental Quality Act (CEQA) review:

- GSCA Tehama County Broadband Network

The Commission must complete CEQA review prior to disbursing Federal Funding Account funds for construction activities. The initial funding granted in this Resolution may be used for project development and other Golden State Connect Authority activities that do not involve construction or any activities that would have any direct or indirect effect on the physical environment.

Prior to any construction activity for the project, Golden State Connect Authority is required to seek further authority from the Commission for such activity by filing a Proponent's Environmental Assessment (PEA) pursuant to Commission Rule of Practice and Procedure 2.4; and must undergo an environmental review pursuant to CEQA (California Public Resources Code § 21000 et seq.).

Golden State Connect Authority should contact the Supervisor of the Commission's Energy Division CEQA Unit well in advance of a contemplated filing to (a) consult with staff regarding the process of developing and filing a PEA; (b) provide for cost recovery per Rule of Practice and Procedure 2.5; and (c) enter into a Memorandum of Understanding to allow the Energy Division to initiate the retention of an environmental contractor to perform the environmental review.

Golden State Connect Authority must provide a PEA prior to the first payment. The Commission cannot release funds for the construction phase of this project until the Commission has completed CEQA review.

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APPENDIX D
Barona Band of Mission Indians
Key Information

Project Name	Barona Band of Mission Indians
Applicant Name	AT&T Services, Inc. on behalf of its affiliate Pacific Bell Telephone Company d/b/a AT&T California
Community Names	Lakeside (Census Designated Place)
County	San Diego County
County Allocation	\$81,296,991
Project Size (in square miles)	7
Maximum Download/Upload speed	5,120/5,120 Mbps
Lowest cost plan (non-income qualified)	\$55 for 300/300 Mbps
Low-income plan	\$30 for 100/100 Mbps
Low-cost plan	No
LifeLine Participation	Yes
Percent Disadvantaged Communities	100 percent
Percent Low-Income Areas	0 percent
Median Household Income (weighted)	\$101,689
Area Households	352
Area Population	999
Estimated locations within 1000 feet of the project area (location passings)	420
Estimated units within 1000 feet of the project area (unit passings)	421
Unserviced locations proposed to be served by the project	321
Unserviced locations in the project area	351
Unserviced units in the project area	351
Estimated unserviced population in the project area	966
Estimated unserviced Multiple Dwelling Unit (MDU) locations in the project area	0

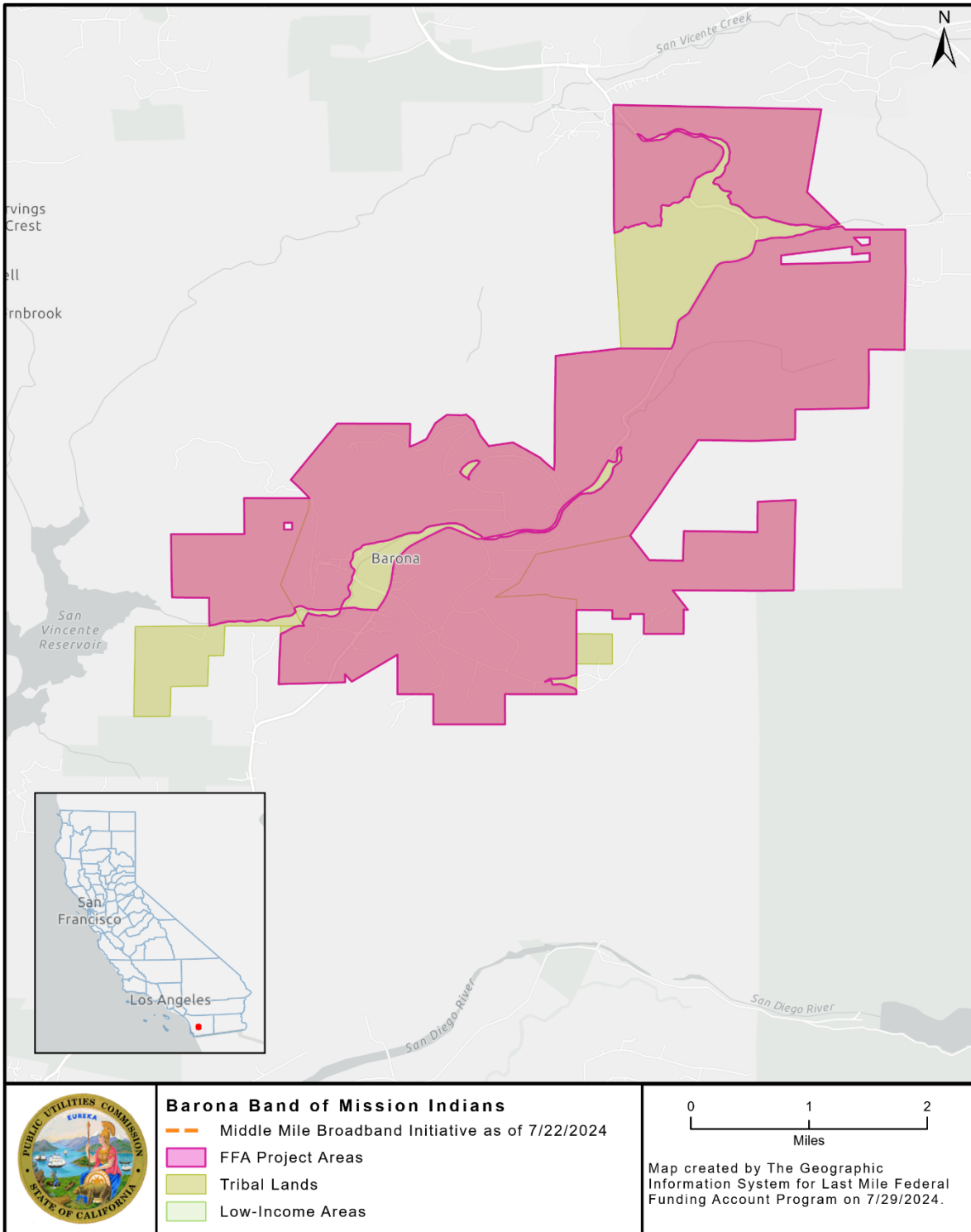
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Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area	0
Community Anchor Institutions benefitting from the project	4
Public safety locations benefitting from the project	1
Does the project connect to public open access middle mile?	No
Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	1 mile
Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	\$0
Grant costs for last-mile delivery	\$7,060,256
Deployment Schedule	12 Months
Total Project Cost	\$7,310,256
Amount of FFA grant funds requested	\$7,060,256
Applicant funded	\$250,000
Grant (excluding middle mile) per unserved unit in the project area	\$20,115
Grant (excluding middle mile) per unit passing	\$16,770

Map of Barona Band of Mission Indians

AT&T- Barona Band of Mission Indians- San Diego County



APPENDIX E
Julian/Ramona/Borrego Springs
Key Information

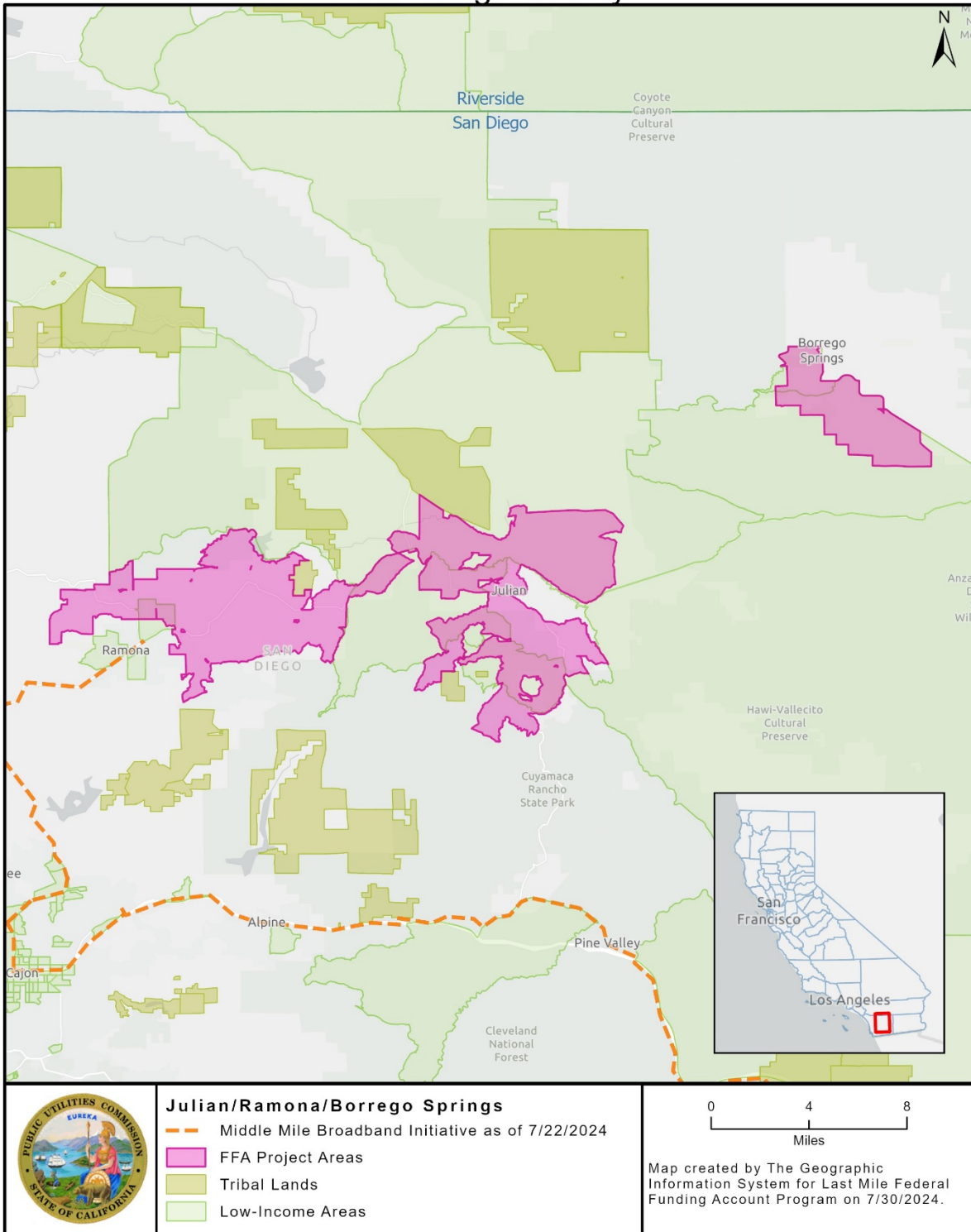
Project Name	Julian/Ramona/Borrego Springs
Applicant Name	Zito Southern California, LLC
Community Names	Ramona, Julian, Wynola, Harris Park, Pine Hills, Lake Cuyamaca, Borrego Springs
County	San Diego
County Allocation	\$81,296,991
Project Size (in square miles)	175
Maximum Download/Upload speed	1,000/1,000 Mbps
Lowest cost plan (non-income qualified)	\$61.35 for 100/100 Mbps
Low-income plan	No
Low-cost plan	No
LifeLine Participation	No
Percent Disadvantaged Communities	0 percent
Percent Low-Income Areas	38 percent
Median Household Income (weighted)	\$59,594
Area Households	3,674
Area Population	9,107
Estimated locations within 1000 feet of the project area (location passings)	5,615
Estimated units within 1000 feet of the project area (unit passings)	6,228
Unserviced locations proposed to be served by the project	2,422
Unserviced locations in the project area	2,715
Unserviced units in the project area	3,042
Estimated unserviced population in the project area	6,462
Estimated unserviced Multiple Dwelling Unit (MDU) locations in the project area	277

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Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area	604
Community Anchor Institutions benefitting from the project	28
Public safety locations benefitting from the project	8
Does the project connect to public open access middle mile?	No
Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	5 miles
Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	\$2,681,000
Grant costs for last-mile delivery	\$17,075,393
Deployment Schedule	24 Months
Total Project Cost	\$25,807,344
Amount of FFA grant funds requested	\$19,756,393
Applicant funded	\$6,050,951
Grant (excluding middle mile) per unserved unit in the project area	\$5,613
Grant (excluding middle mile) per unit passing	\$2,742

Map of Julian/Ramona/Borrego Springs Zito Southern California- Julian/Ramona/Borrego Springs- San Diego County



**APPENDIX F
GSCA Tehama County Broadband Network
Key Information**

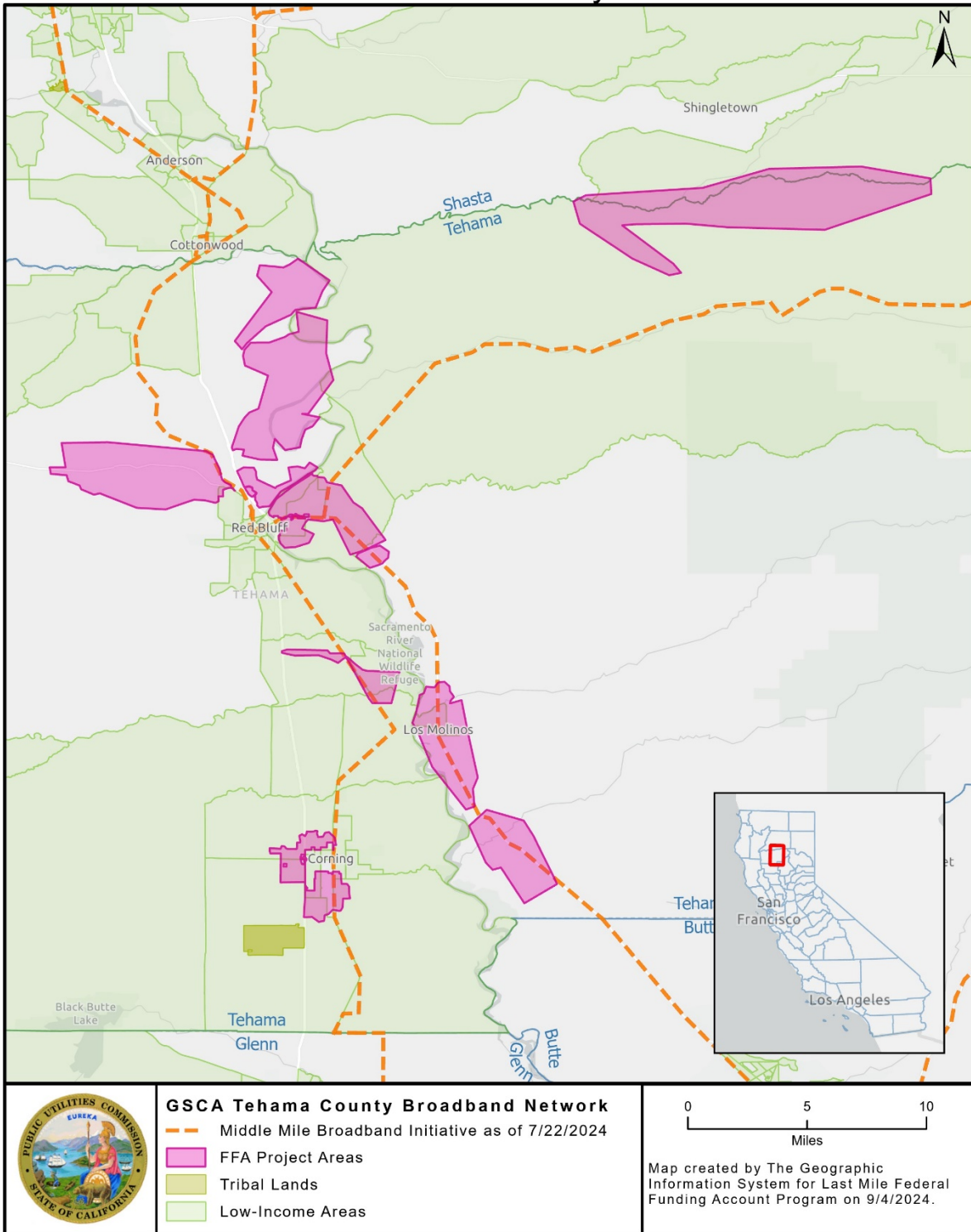
Project Name	GSCA Tehama County Broadband Network
Applicant Name	Golden State Connect Authority
Community Names	Unincorporated Tehama County
County	Tehama County
County Allocation	\$74,801,160
Project Size (in square miles)	202
Maximum Download/Upload speed	100/100 Mbps
Lowest cost plan (non-income qualified)	\$70 for 100/100 Mbps
Low-income plan	No*
Low-cost plan	No
LifeLine Participation	Yes*
Percent Disadvantaged Communities	0 percent
Percent Low-Income Areas	53 percent
Median Household Income (weighted)	\$50,192
Area Households	8,631
Area Population	21,897
Estimated locations within 1000 feet of the project area (location passings)	8,262
Estimated units within 1000 feet of the project area (unit passings)	10,870
Unserved locations proposed to be served by the project	3,996
Unserved locations in the project area	3,996
Unserved units in the project area	5,319
Estimated unserved population in the project area	12,246
Estimated unserved Multiple Dwelling Unit (MDU) locations in the project area	990

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Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area	2,313
Community Anchor Institutions benefitting from the project	69
Public safety locations benefitting from the project	21
Does the project connect to public open access middle mile?	Yes
Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	-
Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project	\$6,677,159
Grant costs for last-mile delivery	\$68,121,721
Deployment Schedule	18 Months
Total Project Cost	\$107,683,880
Amount of FFA grant funds requested	\$74,798,880
Applicant funded	\$32,885,000
Grant (excluding middle mile) per unserved unit in the project area	\$12,807
Grant (excluding middle mile) per unit passing	\$6,267
*See LifeLine voice and bundled voice and broadband condition(s).	

Map of GSCA Tehama County Broadband Network GSCA- GSCA Tehama County Broadband Network- Tehama County



**APPENDIX G
AT&T Service Plans**

As a condition of the grant awards in this Resolution, AT&T is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, no more than 100 milliseconds of latency, and no more than the prices¹⁷ in the Table below, including installation, for at least five years following project completion.

- Barona Band of Mission Indians

Plan	Speed	Price in 2024 Dollars	Notes
Access from AT&T	100/100 Mbps	\$30/month	Customers must provide documentation showing eligibility for a qualifying program. ¹⁸ Price includes available \$5.00/month auto-pay discount
AT&T Fiber	300/300 Mbps	\$55/month	Price includes available \$5.00/month auto-pay discount
AT&T Fiber	500/500 Mbps	\$65/month	Price includes available \$5.00/month auto-pay discount
AT&T Fiber	1000/1000 Mbps	\$80/month	Price includes available \$5.00/month auto-pay discount
AT&T Fiber	2000/2000 Mbps	\$150/month	Price includes available \$5.00/month auto-pay discount
AT&T Fiber	5000/5000 Mbps	\$250/month	Price includes available \$5.00/month auto-pay discount

As a condition of the grant awards in this Resolution, AT&T has committed to provide LifeLine-discounted service in the project area listed.

In addition, AT&T commits to offer voice service that meets California and Federal Communications Commission requirements for 9-1-1 service. AT&T states in their application: "At the time of this application, AT&T intends to offer VoIP services. For more information on AT&T's VoIP offerings, visit: <https://www.att.com/home-phone/>."

¹⁷ Prices may increase at no more than the rate of inflation, defined by the Consumer Price Index.

¹⁸ Qualifying programs/income thresholds include: Supplemental Nutrition Assistance Program; Supplemental Security Income; National School Lunch Program or Head Start; and household income based on 200% of the Federal Poverty Guidelines.

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**APPENDIX H
Zito Media Service Plans**

As a condition of the grant awards in this Resolution, Zito Media is obligated to offer service to customers in the project areas of the listed project at no less than the speeds in the Table below, no more than 100 milliseconds of latency, and no more than the prices¹⁹ in the Table below, including installation, for at least ten years following project completion.

- Julian/Ramona/Borrego Springs

Plan	Speed	Price in 2024 Dollars	Notes
Super	100/100 Mbps	\$61.35/month	Modem rental is an additional \$10/month
Ultra	200/200 Mbps	\$70.35/month	Modem rental is an additional \$10/month
Mega	400/400 Mbps	\$86.29/month	Modem rental is an additional \$10/month
1 Gig	1/1 Gbps	\$89.95/month	Modem rental is an additional \$10/month

¹⁹ Prices may increase at no more than the rate of inflation, defined by the Consumer Price Index.

APPENDIX I
Golden State Connect Authority Service Plans

As a condition of the grant awards in this Resolution, Golden State Connect Authority is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, no more than 100 milliseconds of latency, and no more than the prices²⁰ in the Table below, including installation, for at least five years following project completion.

- GSCA Tehama County Broadband Network²¹

Customers of Golden State Connect Authority will be charged \$40/month to lease access to Golden State Connect Authority’s open-access fiber, and then an additional charge for service from a partnering Internet Service Provider. The prices listed below are the sum of the Internet Service Provider’s charge for service and Golden State Connect Authority’s charge for fiber access.

Plan	Speed	Price in 2024 Dollars	Notes
100 Mbps Plan	100/100 Mbps	\$70/month	-
250 Mbps Plan	250/250 Mbps	\$77/month	-
1 Gbps Plan	1/1 Gbps	\$95/month	-
10 Gbps Plan	10/10 Gbps	\$250/month	-

Note that the GSCA Tehama County Broadband Network must include one or more providers offering voice service and participating in the California LifeLine program for at least five-years from project completion, and a bundled voice and broadband plan if another low-income broadband plan, such as a successor to the Affordable Connectivity Program, is not available.

²⁰ Prices may increase at no more than the rate of inflation, defined by the Consumer Price Index.

²¹ Grant conditions include one or more providers offering voice service and participating in California LifeLine, which may include bundled broadband and voice plans.

APPENDIX J
California Public Utilities Commission
Federal Funding Account, Last Mile Program
Guidance to Staff Regarding
CONSENT FORM
Acknowledgement and Acceptance of Terms

Awardee Name: _____

Key Project Contact: _____

Project Name: _____

The Awardee identified above acknowledges receipt of the California Public Utilities Commission Resolution or Award Letter and agrees to comply with all grant terms, conditions, and requirements set forth in the Resolution or Award Letter and those in the Federal Funding Account, Last Mile program rules. Awards are contingent on available state budget appropriations funding.

Undersigned representative of _____ [Name of Awardee] is duly authorized to execute this Consent Form on behalf of the Awardee and to bind the Awardee to the terms, conditions, and requirements set forth in California Public Utilities Commission Resolution or Award Letter and those in the Federal Funding Account, Last Mile program rules.

Dated this ____ day of _____, 20____.

Signature of Awardee Representative: _____

Title _____

Printed Name _____

Name of Representative's Organization:

Business Address:

Street address, suite/apt. number

City, state, and ZIP Code

Telephone Number: _____

Email Address: _____