#### PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Communications Division Broadband Regional Initiatives Branch RESOLUTION T-17866 December 19, 2024

#### RESOLUTION

RESOLUTION T-17866: Awards four grants for up to \$42,051,134 from the Last Mile Federal Funding Account to provide service to 2,256 unserved locations in Butte and Glenn Counties.

#### I. SUMMARY

This Resolution recommends approval of four Last Mile Federal Funding Account grants in the amount of up to \$42,051,134.

This Resolution is part of the tenth package of Resolutions approving grants to Federal Funding Account applicants for broadband infrastructure projects serving unserved areas in California. Subsequent Resolutions will be presented for Commission vote as Communications Division Staff completes its analyses of applications.

The four projects in this Resolution propose to make investments bringing social, economic, civic, and public safety benefits of high-speed broadband service to 2,256 unserved locations and an estimated unserved population of 8,175 in Butte and Glenn Counties. An estimated total population of 33,153 people will benefit from these investments as households and businesses that already have service in these communities will benefit from greater customer choice. The last mile connections funded by these grants build upon the state-owned open-access Middle-Mile Broadband Initiative.

Staff recommends grant awards to four entities (listed in the order in which they appear in this Resolution): Comcast, the City of Chico, AT&T, and Golden State Connect Authority.

Comcast is an incumbent cable company offering service throughout California. Chico is an incorporated city located in Butte County. AT&T is an incumbent telecommunication company offering service throughout California. Golden State Connect Authority (GSCA) is a Joint Powers Authority formed by member counties, including Glenn County.

Staff recommends the following five grant applications for Commission approval as shown in Table 1 below. Maps and summaries associated with each project are in the appendices.

**Table 1: Summary of Grant Funding** 

| Applicant     | Project Name  | Estimated<br>Unserved<br>Locations | Estimated<br>Unserved<br>Units | Estimated<br>Unserved<br>Population | Estimated<br>Benefitting<br>Population | Awarded<br>Amount |
|---------------|---|------------------------------------|--------------------------------|-------------------------------------|--|-------------------|
| Butte         |   |                                    |                                |                                     |  |                   |
| Comcast       | Butte Silver Bar  | 445                                | 445                            | 771                                 | 1,373                                  | \$5,193,657       |
| City of Chico | Providing Broadband Service to Butte County Locations in Need of Investment | 293                                | 744                            | 2,402                               | 21,404                                 | \$12,746,798      |
| Subtotal      | •   | 738                                | 1,189                          | 3,173                               | 22,777                                 | \$17,940,455      |

| Glenn              |            |       |             |             |        |              |
|--------------------|------------|-------|-------------|-------------|--------|--------------|
| AT&T               | Glenn - 1A | 285   | 544         | 1,330       | 2,692  | \$1,758,803  |
| Golden State       | GSCA Glenn |       |             |             |        |              |
| Connect            | County     | 1,233 | 1,432       | 1,432 3,672 | 7,684  | \$22,351,876 |
| Authority          | Broadband  |       | 1,432 3,672 | 3,672       |        |              |
|                    | Network    |       |             |             |        |              |
| Subtotal           |            | 1,518 | 1,976       | 5,002       | 10,376 | \$24,110,679 |
| <b>Grand Total</b> |            | 2,256 | 3,165       | 8,175       | 33,153 | \$42,051,134 |

#### II. BACKGROUND

California's multi-year broadband investment package established the last mile Federal Funding Account as part of the Budget Act of 2021 and Senate Bill 156<sup>1</sup> and invested \$2 billion in the program over multiple years. The Federal Funding Account funds the construction of last mile broadband infrastructure projects in unserved areas of California. The Federal Funding Account encourages the deployment of broadband throughout the State to enable the public to access internet-based safety applications,

<sup>&</sup>lt;sup>1</sup> Statute 2021, Chapters 84 and 112.

telehealth services, emergency services, and to allow first responders to communicate with each other and collaborate during emergencies.

On April 21, 2022, the Commission issued Decision (D.) 22-04-055, Decision Adopting Federal Funding Account Rules. The rules and guidelines adopted in that decision included, among other items, the following: rules about projects to benefit Environmental and Social Justice Communities, affordable offers, five and ten-year price commitments, low-cost plans, project eligibility, application requirements, application objections, implementation of Public Utilities Code section 281(n) allocating funding between "rural counties" and "urban counties," a process to reimburse grantees, a ministerial review process whereby Communications Division Staff may approve certain projects, and minimum performance standards for grantees.

The Federal Funding Account D. 22-04-055 includes requirements and preference for a number of affordability requirements including:

- Participation in the Affordable Connectivity Program or access to a "broadbased affordability program." Given that the Affordable Connectivity Program has lapsed grantees must participate in a successor program when identified by the Commission.
- A five-year price commitment, and preference for a ten-year commitment.
- Preference for a low-cost plan that is \$40/month or less and provides speeds of at least 50 megabits per second down and 20 megabits per second up (50/20 Mbps)
- Preference for participation in the California and/or federal Lifeline programs (which may include bundled voice and broadband offerings).

Applications that committed to provide voice service and participate in LifeLine, consistent with the requirement to serve customers in the project area at prices not exceeding those in the application for five years after project completion, must provide voice service and participate in LifeLine for five years after project completion. In providing grant funding to projects the Commission is validating the need for and the state's investment in the provision of communications service, including voice and programs supporting affordability like LifeLine, for the life of the infrastructure.

The Federal Funding Account Decision and Appendix specify additional consideration for disadvantaged communities or Environmental and Social Justice communities.<sup>2</sup> The

<sup>&</sup>lt;sup>2</sup> The Commission Environmental and Social Justice Action plan includes definitions and data indicators for disadvantaged or Environmental and Social Justice communities including Disadvantaged Communities defined by the California Environmental Protection Agency (CalEPA) and low-income households defined as household incomes below 80 percent of the area median income. The Commission's Environmental and Social Justice Action Plan 2.0 is available at: <a href="https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-and-outreach/documents/news-office/key-issues/esj-esj-action-plan-v2jw.pdf">https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-and-outreach/documents/news-office/key-issues/esj-esj-action-plan-v2jw.pdf</a>

Commission made available on the Federal Funding Account Public Map,<sup>3</sup> the Applicant Tool,<sup>4</sup> and data downloads locations and census blocks meeting these definitions.<sup>5</sup> A grant application window was opened on June 30, 2023, and closed at 4 p.m. on September 29, 2023; 484 applications were submitted. Application summaries were posted on October 23, 2023, and a 28-day objection period closed on November 20, 2023. Responses to objections were received until December 20, 2023.

Applications were holistically evaluated: required and supporting documentation and the merits of the applications were compared and assessed on a county basis. Following an initial analysis, Staff sent a data request to applicants and requested additional information. Staff's holistic evaluation included project engineering, technical feasibility and design, financial viability, cost, applicant capacity, and community need, among other factors. Staff assessed how to manage overlapping applications and applications planning to include some already-served areas in their project area.<sup>6</sup>

Staff also evaluated how applications and groups of applications compared to competing applications in the same county.

The specific locations to be provided service for a given project will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in

<sup>&</sup>lt;sup>3</sup> The Federal Funding Account Public Map is available at: <a href="https://federalfundingaccountmap.vetro.io/">https://federalfundingaccountmap.vetro.io/</a>

<sup>&</sup>lt;sup>4</sup> Registration for the Federal Funding Account Applicant Tool is available at: <u>FFA Applicant Tool</u> <u>Registration</u>

<sup>&</sup>lt;sup>5</sup> Disadvantaged or Environmental and Social Justice communities and individual locations, for purposes of the Federal Funding Account, include those in Disadvantaged Communities census tracts as defined by CalEPA and low-income areas in which the census block group median household income is less than or equal to 80 percent of the higher of the county or state average. This data is available for download on the Federal Funding Account Public Map page (visited June 13, 2024), <a href="https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/broadband-implementation-for-california/last-mile-federal-funding-account/ffa-public-map">https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/broadband-implementation-for-california/last-mile-federal-funding-account/ffa-application-resources-page</a>.

<sup>&</sup>lt;sup>6</sup> D.22-04-055 states that "households and businesses with an identified need for additional broadband infrastructure do not have to be the only ones in the service area served by an eligible broadband infrastructure project. Indeed, serving these households and businesses may require a holistic approach that provides service to a wider area, for example, in order to make ongoing service of certain households or businesses within the service area economical."

the number of locations. The Federal Funding Account award will not fund locations supported by a federal broadband program with Capital Project Fund monies.<sup>7</sup>

#### III. APPLICATION SUMMARIES, DISCUSSION, AND RECOMMENDATIONS

#### **Butte County Summary**

The allocation for projects in Butte County in D. 22-04-055 is \$19,200,702. This Resolution recommends awarding one grant to Comcast and one grant to the City of Chico. The recommended grant amount for projects in Butte County is \$17,940,455, which leaves a remainder of \$1,260,247 of the allocation for Butte County.

#### **Butte County Awards**

1. Comcast, Butte Silver Bar

Staff recommends the Commission approve Comcast's application for a grant of up to \$5,193,657 for the Butte Silver Bar project.

The Butte Silver Bar project proposes to serve an estimated 445 unserved locations based on a March 2024 supplemental application filing, and subsequently modified by the applicant in September 2024. There are approximately 445 unserved units in the project area. An estimated unserved population of 771 would be offered service. An estimated total population of 1,373 will benefit from these investments in the community of Oroville. The last-mile fiber project will provide up to 1,250/1,250 Mbps service to consumers.

Comcast will deploy approximately 49 miles of last-mile fiber. The network infrastructure will be 50 percent underground and 50 percent aerial.

The Butte Silver Bar project will benefit disadvantaged or Environmental and Social Justice communities; 100 percent of the unserved locations are in low-income areas. The program requires all applicants to commit to serve customers in the project area at prices not exceeding those provided in the application for five years after project completion (See Federal Funding Account Appendix A, section 7. "Performance Criteria"). Comcast's application proposes to freeze the price for one plan for 10 years and does not request a waiver of the requirement to freeze all other plans offered. Accordingly, this grant is awarded with the understanding that Comcast serve

<sup>&</sup>lt;sup>7</sup> Federal broadband programs include the Connect America Fund II, Community Connects Grant Program, Enhanced Alternative Connect America Cost Model, Rural Digital Opportunity Fund, Rural E-Connectivity Program, Tribal Broadband Connectivity Program, and Telephone Loan Program.

customers in the project area at prices not exceeding those in the application for all plans in the application for five years. If Comcast cannot satisfy this requirement Comcast may request a waiver including an explanation of why a waiver is being requested and a rationale for why a waiver should be granted.

The proposed project will cost an estimated \$6,199,541, of which the Federal Funding Account will fund approximately 84 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received no objections.

Three Federal Funding Account Public Map comments were submitted in Butte County, outside the Butte Silver Bar project area.<sup>8</sup> The Butte Silver Bar project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is unchanged at 445, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

The following submitted letters of support for this application: State Senator Brian Dahle, California Assemblymember James Gallagher, the Boys and Girls Clubs of the North Valley, True North Housing Alliance, the Northeastern California Broadband Consortium, the Upstate California Connect Broadband Consortium, Equality California, the Chicano Latino Youth Leadership Project, and the Parent Institute for Quality Education.

The proposed project provides the public safety benefits of reliable broadband infrastructure. The proposed project provides the public safety benefits of reliable broadband infrastructure and will benefit households located in High Fire Threat District 2.

Based on the information received, the Commission's Energy Division has determined that this project is not categorically exempt from the requirements of California Environmental Quality Act (CEQA) categorial exemption at this time. Comcast must

<sup>&</sup>lt;sup>8</sup> See Federal Funding Account Public Map, <a href="https://federalfundingaccountmap.vetro.io/">https://federalfundingaccountmap.vetro.io/</a> (visited October 15, 2024).

comply with the CEQA requirements discussed in the appendices. If Comcast provides additional documentation sufficient to justify a staff determination of CEQA exemption, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

Comcast and the Butte Silver Bar project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve Comcast's application for a grant of up to \$5,193,657 for the Butte Silver Bar project.

2. City of Chico, Providing Broadband Service to Butte County Locations in Need of Investment

Staff recommends the Commission approve the City of Chico's application for a grant of up to \$12,746,798 for the Providing Broadband Service to Butte County Locations in Need of Investment project (henceforth the "City of Chico Project").

The City of Chico Project proposes to serve an estimated 293 unserved locations based on a March 2024 supplemental application filing. There are approximately 744 unserved units in the project area. An estimated unserved population of 2,402 would be offered service. An estimated total population of 21,404 will benefit from these investments in the community of Chico and unincorporated adjacent areas. The last-mile fiber project will provide up to 1/1 Gigabit per second (Gbps) service to consumers.

The City of Chico will deploy approximately 33 miles of last-mile fiber. The network infrastructure will be 100 percent underground. This project will connect to the open-access Middle-Mile Broadband Initiative.

The City of Chico will provide a low-cost plan that meets the requirements in D. 22-04-055, Section 3, and has committed to maintaining their prices for at least ten years.

The proposed project will cost an estimated \$20,104,833, of which the Federal Funding Account will fund approximately 63 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received two objections and the City of Chico responded to the objections. Both objections claimed that locations in the project area were already served. The City of Chico acknowledged that the objectors provide service at some locations in the project area, but contested the affordability and reliability of service at

the speeds required in D.22-04-055. The City of Chico provided documentation demonstrating that the City of Chico Project cannot viably serve the unserved locations in the project area without including the disputed locations. The Federal Final Rule<sup>9</sup> and D.22-04-055<sup>10</sup> allow projects serving unserved locations to include served locations to make the project viable. The project area of The City of Chico Project was not modified in response to objections.

Three Federal Funding Account Public Map comments were submitted in Butte County, outside the City of Chico Project project area.¹ The City of Chico Project project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections, comments, and this data, the number of unserved locations is unchanged at 293, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

The following submitted letters of support for this application: the Vice Chairperson of Mechoopda Indian Tribe of Chico Rancheria, Congressman Doug LaMalfa, the Butte County Administrator, the City of Chico Planning Department Community Development Director, Northeast California Connect Broadband Consortium, the Superintendent of Chico Unified School District, the Chico Chamber of Commerce, California State Chico, the Chico Area Recreation and Park District, 3Core, Inc., the Chico Builders Association, the Jesus Center, and Notre Dame Catholic School.

The proposed project provides the public safety benefits of reliable broadband infrastructure. This project is not located in a High Fire Threat District. This project will connect to the open-access Middle-Mile Broadband Initiative.

Based on the information that the City of Chico provided, the Commission's Energy Division has confirmed that the project meets the criteria for the CEQA categorical exemptions under 14 California Code of Regulation (C.C.R) Section 15301 (Existing facilities), C.C.R. Section 15302 (Replacement or Reconstruction), 14 C.C.R Section 15303 (New Construction or Conversion of Small Structures), and 14 C.C.R Section 15304 (Minor Alterations to Land). Thus, the City of Chico Project is categorically exempt from CEQA review and the Commission may authorize funds for the construction activities.

<sup>&</sup>lt;sup>9</sup> Department of the Treasury, Final Rule, Coronavirus State and Local Fiscal Recovery Funds, 31 C.F.R. Part 35, 87 FR 4338-4454 (January 27, 2022) (Final Rule), available at: <a href="https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds">https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds</a>.

<sup>&</sup>lt;sup>10</sup> D.22-04-055, Appendix A, Section 2, p. A-5.

The City of Chico and the City of Chico Project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve the City of Chico's application for a grant of up to \$12,746,798 for the City of Chico Project.

#### Glenn Summary

The allocation for projects in Glenn County in D. 22-04-005 is \$25,074,812. This Resolution recommends awarding one grant to AT&T and one grant to Golden State Connect Authority for projects in Glenn County. The recommended grant amount for projects in Glenn County is \$24,110,679, which leaves a remainder of \$964,133 of the allocation for Glenn County.

#### **Glenn County Awards**

1. AT&T - Glenn - 1A

Staff recommends the Commission approve AT&T's application for a grant of up to \$1,758,803 for the Glenn - 1A project.

The Glenn - 1A project proposes to serve an estimated 285 unserved locations based on a March 2024 supplemental application filing. There are approximately 544 unserved units in the project area. An estimated unserved population of 1,330 would be offered service. An estimated total population of 2,692 will benefit from these investments in the communities of Glenn County. The last-mile fiber project will provide up to 5,000/5,000 Mbps service to consumers.

AT&T will deploy approximately 30 miles of last-mile fiber. The network infrastructure will be 34 percent underground and 66 percent aerial.

The Glenn - 1A project will benefit disadvantaged or Environmental and Social Justice communities; 70 percent of the unserved locations are in low-income areas.

The proposed project will cost an estimated \$3,517,606, of which the Federal Funding Account will fund approximately 50 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received two objections and AT&T responded to the objections. One objection argued that an existing agreement exists to build a wireline service to addresses in the project area. Staff determined that the objector did not provide sufficient documentation to substantiate the objection. The second objection claimed that 377 locations in the project area are already served. Staff verified that 111 of the locations fall within the project area and are served by the objector, and that 18 locations match locations that AT&T was proposing to serve. AT&T has agreed to remove 18 locations from the project area and reduce its grant request accordingly. The Glenn – 1A project area was reduced in response to objections.

No Federal Funding Account Public Map comments were submitted in Glenn County. Glenn - 1A project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is reduced from 303 to 285, the project area is not reduced, and the total grant amount is reduced from \$1,788,080 to \$1,758,803. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

No letters of support were submitted for this project.

The proposed project provides the public safety benefits of reliable broadband infrastructure. The proposed project provides the public safety benefits of reliable broadband infrastructure and will benefit households located in High Fire Threat Districts 2. This project will connect to AT&T's middle-mile infrastructure.

AT&T's application committed to provide voice service and participate in LifeLine. Consistent with the requirement to serve customers in the project area at prices not exceeding those in the application for five years after project completion AT&T must provide voice service and participate in LifeLine for five years after project completion.

Separate and outside the Federal Funding Account rules and requirements, AT&T is already required to offer California LifeLine and Federal Lifeline and is already offering such services as a Carrier of Last Resort and an Eligible Telecommunications Carrier. This Federal Funding Account grant award and requirements do not change those existing obligations. Since AT&T is already offering such services, when it comes time to offering FFA service, AT&T should offer Lifeline service consistent with the separate or outside requirements of its Lifeline obligations to avoid customer confusion. Nothing in this recommended Federal Funding Account award changes AT&T's current

<sup>&</sup>lt;sup>11</sup> See Federal Funding Account Public Map, <a href="https://federalfundingaccountmap.vetro.io/">https://federalfundingaccountmap.vetro.io/</a> (visited October 17, 2024).

California LifeLine or Federal Lifeline obligations. To the extent AT&T's existing LifeLine or Federal Lifeline obligations may change, AT&T can request to update its Federal Funding Account awards to reflect the updated change to its Lifeline offerings and specify the Lifeline offerings customers will be receiving.

Based on the information that AT&T provided, the Commission's Energy Division has confirmed that the project meets the criteria for the CEQA categorical exemptions under 14 California Code of Regulations (C.C.R) Section 15301 (Existing facilities), 14 C.C.R Section 15303 (New Construction or Conversion of Small Structures), and 14 C.C.R Section 15304 (Minor Alterations to Land). Thus, the Glenn-1A Project is categorically exempt from CEQA review and the Commission may authorize funds for the construction activities.

AT&T and the Glenn - 1A project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve AT&T's application for a grant of up to \$1,758,803 for the Glenn - 1A project.

#### 2. Golden State Connect Authority, GSCA Glenn County Broadband Network

Staff recommends the Commission approve Golden State Connect Authority's application for a grant of up to \$22,351,876 for the GSCA Glenn County Broadband Network project.

The GSCA Glenn County Broadband Network project proposes to serve an estimated 1,233 unserved locations based on a March 2024 supplemental application filing. There are approximately 1,432 unserved units in the project area. An estimated unserved population of 3,672 would be offered service. An estimated total population of 7,684 will benefit from these investments in the communities of Glenn County. The last-mile fiber project will provide up to 10,000/10,000 Mbps service to consumers.

The Golden State Connect Authority will deploy approximately 107 miles of open access fiber infrastructure. The network infrastructure will be 100 percent underground.

The grant is conditional on one or more providers on the GSCA Glenn County Broadband Network project offering voice service and participating in the California LifeLine program, and a bundled voice and broadband plan if another low-income broadband plan—such as a successor to the Affordable Connectivity Program—is not available. Voice service and LifeLine participation should extend for at least five-years from project completion.

The GSCA Glenn County Broadband Network project will benefit disadvantaged or Environmental and Social Justice communities; 27 percent of the unserved locations are

in low-income areas. Golden State Connect Authority has committed to maintaining its prices for at least ten years.

The proposed project will cost an estimated \$29,011,876, of which the Federal Funding Account will fund approximately 77 percent of costs.

Staff determined that the applicant and the project are financially viable, and the applicant's engineering meets the program standards. The applicant demonstrated the administrative, technical, and operational capacity to provide broadband service at the scale of this project.

This application received one objection. The objection claimed that 916 locations in the project area are served. Staff verified 411 contested locations were found to be within the project area. The locations were determined to not be among the locations that the applicant is proposing to serve. Further, the GSCA Glenn County Broadband Network is not geographically or financially viable without including some served locations; the Federal Final Rule<sup>12</sup> and D.22-04-055<sup>13</sup> allow projects serving unserved locations to include served locations to make the project viable. The GSCA Glenn County Broadband Network's project area was not modified in response to objections.

No Federal Funding Account Public Map comments were submitted in Glenn County. <sup>14</sup> The GSCA Glenn County Broadband Network project area's unserved locations were evaluated in light of the updated Federal Communications Commission and Federal Funding Account unserved data (as of June 30, 2023). In response to objections and this data, the number of unserved locations is unchanged at 1,233, the project area is unchanged, and the total grant amount is unchanged. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.

The following submitted letters of support for this application: the Glenn County Board of Supervisors.

The proposed project provides the public safety benefits of reliable broadband infrastructure. The proposed project provides the public safety benefits of reliable broadband infrastructure. This project will connect to the open-access Middle-Mile

<sup>&</sup>lt;sup>12</sup> Department of the Treasury, Final Rule, Coronavirus State and Local Fiscal Recovery Funds, 31 C.F.R. Part 35, 87 FR 4338-4454 (January 27, 2022) (Final Rule), available at: <a href="https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds">https://www.federalregister.gov/documents/2022/01/27/2022-00292/coronavirus-state-and-local-fiscal-recovery-funds</a>.

<sup>&</sup>lt;sup>13</sup> D.22-04-055, Appendix A, Section 2, p. A-5.

<sup>&</sup>lt;sup>14</sup> See Federal Funding Account Public Map, <a href="https://federalfundingaccountmap.vetro.io/">https://federalfundingaccountmap.vetro.io/</a> (visited July 17, 2024).

Broadband Initiative. The project includes \$9,222,858 for open-access middle-mile fiber and backhaul fiber, and to connect to the Middle-Mile Broadband Initiative.

Based on the information received, the Commission's Energy Division has determined that this project has not met the requirements of CEQA categorial exemption at this time. Golden State Connect Authority must comply with the CEQA requirements discussed in the appendices. If Golden State Connect Authority provides additional documentation sufficient to justify a staff determination of CEQA exemption, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

The Golden State Connect Authority and the GSCA Glenn County Broadband Network project comply with all requirements for approval in D. 22-04-055. The Communications Division recommends that the Commission approve the Golden State Connect Authority's application for a grant of up to \$22,351,876 for the GSCA Glenn County Broadband Network project.

#### **COMMENTS**

In compliance with Public Utilities Code Section 311(g)(1), a Notice of Availability of this draft resolution was e-mailed on November 15, 2024, informing all parties on the CASF Distribution List and the R. 20-09-001 Service List of the availability of the draft of this Resolution, and of the opportunity to comment, at the Commission's website at <a href="http://www.cpuc.ca.gov/">http://www.cpuc.ca.gov/</a>.

Resolution Comments were submitted on December 5, 2024, by AT&T, The Utility Reform Network (TURN), Golden State Connect Authority (GSCA), Supervisor Griffith of Alpine County, Supervisor Peters of Mono County, Calaveras Supervisor Garamendi, the Town of Mammoth Lakes, the Calaveras County Administrative Office (CCAO), the Calaveras County Office of Education (CCOE), and the Mark Twain Medical Center. Reply comments were submitted on December 10, 2024, by AT&T, Comcast, and Golden State Connect Authority.

#### **AT&T Opening Comments**

AT&T requested language be added to this Resolution stating that all FFA applicants who responded to the LifeLine question in their application may choose whether to participate in either California LifeLine, or federal Lifeline, or both, to the extent allowed by applicable laws, and may modify its participation in one or both programs based on applicable laws.

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AT&T also requested that the AT&T Service Plans Appendix be amended to remove low-income plan qualifications related to the Affordable Connectivity Program that are not applicable.

#### The Utility Reform Network Opening Comments

The Utility Reform Network requested that language included in Resolution T-17850 in response to comments be reintroduced in this Resolution and future Federal Funding Account Resolutions. The proposed language clarifies that some applicants' obligations to participate in LifeLine and provide voice service because they are Carriers of Last Resort (COLR) is independent of any commitments those applicants may make as applicants to participate in LifeLine and provide voice service in Federal Funding Account project areas.

#### **Golden State Connect Authority Opening Comments**

Golden State Connect Authority requested that the Commission set aside the recommendations for Federal Funding Account awards in Calaveras, Mariposa, and Tuolumne counties and instead award grants for Golden State Connect Authority's applications in those same counties. Golden State Connect Authority noted that they are a Joint Powers Authority governed by their member counties, including Calaveras, Mariposa, and Tuolumne counties. Their applications offer open access last mile fiber, LifeLine discounts, and connection to the Middle-Mile Broadband Initiative.

#### Alpine County Supervisor David Griffith Opening Comments

Alpine County Supervisor David Griffith submitted comments requesting that the Commission set aside the recommendations for Federal Funding Account awards in Calaveras, Mariposa, and Tuolumne counties and award grants for Golden State Connect Authority's applications in those same counties.

#### **Mono County Board of Supervisors Opening Comments**

Mono County Board of Supervisors Chairperson John Peters submitted comments requesting that the Commission set aside the recommendations for Federal Funding Account awards in Calaveras, Mariposa, and Tuolumne counties and award grants for Golden State Connect Authority's applications in those same counties.

#### **Town of Mammoth Lakes Town Manager Opening Comments**

Town of Mammoth Lakes Town Manager Rob Patterson submitted comments requesting that the Commission set aside the recommendations for Federal Funding Account awards in Calaveras, Mariposa, and Tuolumne counties and award grants for Golden State Connect Authority's applications in those same counties.

#### County of Calaveras County Administrative Office Opening Comments

County of Calaveras County Executive Officer Teresa Hitchcock submitted comments requesting that the Commission set aside the recommendation for Calaveras County and instead award funding to the GSCA Calaveras County Broadband Network application.

#### **Calaveras County Office of Education Opening Comments**

Calaveras County Superintendent of School Karen Vail submitted comments requesting that the Commission reconsider the recommendation for Calaveras County and instead award funding to the GSCA Calaveras County Broadband Network application.

#### Mark Twain Medical Center Opening Comments

Mark Twain Medical Center President and Chief Executive Officer Doug Archer submitted comments requesting that the Commission reconsider the recommendation for Calaveras County and instead award funding to the GSCA Calaveras County Broadband Network application, including five rationales for reconsidering the recommendation.

#### **County of Calaveras Board of Supervisors Opening Comments**

Calaveras County Supervisor John Garamendi submitted comments requesting that the Commission set aside the staff recommendation for Calaveras County and instead award funding to the GSCA Calaveras County Broadband Network application.

#### **AT&T Reply Comments**

AT&T submitted reply comments responding to The Utility Reform Network and requesting the inclusion of language from T-17850. The language clarifies that the Federal Funding Account award does not change AT&T's California LifeLine or federal Lifeline obligations, and that AT&T shall notify the Commission if its LifeLine or Lifeline obligations and offerings change.

#### **Comcast Reply Comments**

Comcast submitted reply comments responding to GSCA and County of Calaveras officials who commented in support of GSCA's application. Comcast states that the Commission should adopt Draft Resolution T-17866 without revision.

#### **Golden State Connect Authority Reply Comments**

Golden State Connect Authority submitted reply comments responding to AT&T and The Utility Reform Network discussion of AT&T's LifeLine obligations and commitments. Golden State Connect Authority reiterated that they will require at least

one provider on the GSCA network to offer LifeLine-discounted voice/Internet bundles, and requested that the Commission award grants to Golden State Connect Authority in Calaveras, Mariposa, and Tuolumne counties.

#### **Staff Response to Comments**

In response to comments and consistent with other Federal Funding Account Resolutions, language based on adopted Resolution T-17850 was added, clarifying the distinction between LifeLine and voice commitments made in Federal Funding Account applications and those same applicants' other obligations. The interpretive language below is applicable to all Federal Funding Account Resolutions awarding grants to entities with a separate obligation to offer Lifeline service:

Separate and outside the Federal Funding Account rules and requirements, AT&T is already required to offer California LifeLine and Federal Lifeline and is already offering such services as a Carrier of Last Resort and an Eligible Telecommunications Carrier. This Federal Funding Account grant award and requirements do not change those existing obligations. Since AT&T is already offering such services, when it comes time to offering FFA service, AT&T should offer Lifeline service consistent with the separate/outside requirements of its Lifeline obligations to avoid customer confusion. Nothing in this recommended Federal Funding Account award changes AT&T's current California LifeLine or Federal Lifeline obligations. To the extent AT&T's existing LifeLine or Federal Lifeline obligations may change, AT&T can request to update its Federal Funding Account awards to reflect the updated change to its Lifeline offerings and specify the Lifeline offerings customers will be receiving.

The Calaveras County recommendation for Comcast's Murray Creek project has been removed from the Resolution for further review; this is consistent with comments by Golden State Connect Authority, Alpine County Supervisor David Griffith, the Mono County Board of Supervisors, the Town of Mammoth Lakes Town Manager, the County of Calaveras County Administrative Office, the Calaveras County Office of Education, the Mark Twain Medical Center, and the County of Calaveras Board of Supervisors.

#### IV. COMPLIANCE REQUIREMENTS

Awardees are required to comply with all the guidelines, requirements, and conditions associated with the grant of Federal Funding Account awards as specified in D.22-04-055. All Awardees are also required to sign a consent form agreeing to the terms and conditions of the Federal Funding Account. Such compliance includes, but is not limited to, the items noted below.

A. Deployment Schedule: All CEQA-exempt projects must be completed within 18 months, and all other projects shall be completed within 24 months after receiving authorization to construct. This timeline updates and supersedes the timeline in D.22-04-055 Appendix A section 8 on reimbursable expenses.

B. Pricing: By accepting these awards, the Awardees commit to serve customers in the project area at prices not exceeding those provided in the application for five years after project completion. Awardees who committed not to increase prices for a period of ten years in their application commit to serve customers in the project area for ten years after project completion. Should the need arise for grant recipients to adjust prices due to externalities outside their control (*e.g.* inflation), grant recipients may file and serve, on the R. 20-09-001 proceeding service list, a request to modify this requirement with the Communications Division.

C. Speed and Latency: All households in the proposed project areas must be offered a broadband internet service plan with speeds of at least 100/100 Mpbs download and upload, with not more than 100 milliseconds of latency.

D. Affordability: All projects shall participate in the Affordable Connectivity Program or otherwise provide access to a broad-based affordability program to low-income customers in the proposed service area of the broadband infrastructure that provides benefits to households commensurate with those provided under the Affordable Connectivity Program. Should the Affordable Connectivity Program end, the Commission will identify a successor low-income subsidy program in which participants must participate. Awardees must participate in a successor to the Affordable Connectivity Program identified after the grant is awarded.

E. Project Audit: The Commission has the right to conduct any necessary audit, verification, and discovery during project implementation/construction to ensure that Federal Funding Account funds are spent in accordance with Commission approval. All recipients of federally funded grants exceeding \$750,000 will need to include a budget for a federal audit.<sup>15</sup>

F. Reporting Requirements: Numerous post-award reports are required. In summary, these include monthly contractor reports (if applicable), quarterly progress reports, and a final completion report.<sup>16</sup>

<sup>&</sup>lt;sup>15</sup> Treasury, Compliance and Reporting Guidance State and Local Fiscal Recovery Funds (November 15, 2021 Version 2.1), available at <a href="https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf">https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf</a>.

<sup>&</sup>lt;sup>16</sup> D. 22-04-055, Appendix A, Section 14.

G. Prevailing Wage: Section 1720 of the California Labor Code requires Federal Funding Account projects be subject to prevailing wage requirements.<sup>17</sup> Applicants accepting Federal Funding Account awards are committing to follow state prevailing wage requirements with regards to their projects.

H. Payments to Federal Funding Account Recipients: The Commission may reimburse Awardees' expenses in accordance with Public Utilities Code Section 281(n)(2), D.22-04-055, and the Appendix. Requests for payments may be submitted as the project is progressively deployed. The prerequisite for first payment is the submittal of a progress report to the Commission showing that a minimum of ten percent of the project (as determined by budget spent) has been completed. Subsequent payments may be made upon at least 25 percent intervals, with the final 15 percent payment request (from 85 to 100 percent) not eligible for payment without an approved completion report. Payments are based on submitted receipts, invoices and other supporting documentation showing expenditures incurred for the project in accordance with the approved Federal Funding Account budget included in the awardee's application.

#### **FINDINGS OF FACT**

- 1. California's multi-year broadband infrastructure investments in the Budget Act of 2021 and Senate Bill 156 (Statutes 2021, Chapters 84 and 112) provided \$2 billion over multiple years to the Last Mile Federal Funding Account to facilitate, via reimbursement, construction of last mile broadband infrastructure projects to connect unserved Californians.
- 2. On April 21, 2022, the Commission approved Decision 22-04-055, which along with the Federal Final Rule, established the Last Mile Federal Funding Account and set program rules.
- 3. The Communications Division opened an application window for the Federal Funding Account on June 30, 2023, and closed it on September 29, 2023. Applicants submitted 484 applications before the deadline. Application summaries were posted on October 23, 2023, and a 28-day objection window closed on November 20, 2023. Responses to objections were received until December 20, 2023.
- 4. Comcast submitted an application for the Butte Silver Bar project on September 29, 2023.

<sup>&</sup>lt;sup>17</sup> D.22-054-055, Section 13.2, page 57.

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- 5. The City of Chico submitted an application for the Providing Broadband Service to Butte County Locations in Need of Investment project on September 29, 2023.
- 6. AT&T submitted an application for the Glenn 1A project on September 29, 2023.
- 7. The Golden State Connect Authority submitted an application for the GSCA Glenn County Broadband Network project on September 27, 2023.
- 8. Applicants responded to a supplemental data request that was due on March 12, 2024, providing information on project route miles, poles, unserved locations, middle-mile connectivity, and other updated project specific information.
- 9. The Commission has determined that Comcast's Butte Silver Bar project is not categorically exempt from California Environmental Quality Act review at this time.
- 10. The Commission has determined that the City of Chico's Providing Broadband Service to Butte County Locations in Need of Investment project is categorically exempt from California Environmental Quality Act (CEQA) review, pursuant to CEQA Guidelines at 14 California Code of Regulations (C.C.R.) Section 15301 (Existing Facilities), 14 C.C.R. Section 15302 (Replacement or Reconstruction), 14 C.C.R Section 15303 (New Construction or Conversion of Small Structures), and 14 C.C.R Section 15304 (Minor Alterations to Land).
- 11. The Commission has determined that AT&T's Glenn 1A project is categorically exempt from California Environmental Quality Act (CEQA) review, pursuant to 14 California Code of Regulations (C.C.R.) Section 15301 (Existing facilities), 14 C.C.R. Section 15303 (New Construction or Conversion of Small Structures), and 14 C.C.R Section 15304 (Minor Alterations to Land).
- 12. The Commission has determined that the Golden State Connect Authority's GSCA Glenn County Broadband Network project is not categorically exempt from California Environmental Quality Act review at this time.
- 13. Communications Division staff analyzed the applications for compliance with Commission and Federal rules, reviewed local feedback, and conducted fiscal and technical analysis.
- 14. All applications listed above met minimum eligibility requirements provided in Decision 22-04-055.
- 15. Staff recommends approval of the applications in this resolution, as they comply with program rules as stated and contribute to the Federal Funding Account's goal of building broadband internet infrastructure to communities without access to

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internet service at sufficient and reliable speeds.

16. Draft Resolution T-17866 was emailed to the CASF Distribution List and the R. 20-09-001 Service List on November 15, 2024, in compliance with Public Utilities Code Section 311(g)(1).

#### THERFORE, IT IS ORDERED that:

- 1. The Commission shall award up to \$5,193,657 in Federal Funding Account funds to Comcast in order to complete the Butte Silver Bar project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
- 2. The Commission shall award up to \$12,746,798 in Federal Funding Account funds to the City of Chico in order to complete the Providing Broadband Service to Butte County Locations in Need of Investment project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
- 3. The Commission shall award up to \$1,758,803 in Federal Funding Account funds to AT&T in order to complete the Glenn 1A project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
- 4. The Commission shall award up to \$22,351,876 in Federal Funding Account funds to the Golden State Connect Authority in order to complete the GSCA Glenn County Broadband Network project, as described in the appendices. The specific locations to be provided service will be updated and reconciled with the Broadband Serviceable Location Fabric after detailed engineering and project design, and the grant amount may be reduced consistent with a reduction in the number of locations.
- 5. To ensure compliance with all program rules and guidelines, the Commission will not release funds to an applicant, including but not limited to the Golden State Connect Authority, proposing to enter into agreement(s) with a third party or third parties for the ownership, operation, and/or leasing of the proposed infrastructure

or network until the applicant provides the Commission with an advanced copy of the agreement document(s) as well as any signed agreements.

- 6. Applicants that committed to provide voice and/or Lifeline service must provide voice service and participate in LifeLine for five years after project completion in Federal Funding Account project areas.
- 7. The GSCA Glenn County must include one or more providers offering voice service and participating in the California LifeLine program for at least five-years from project completion, and a bundled voice and broadband plan if another low-income broadband plan, such as a successor to the Affordable Connectivity Program, is not available.
- 8. For those projects not determined to be categorically exempt, the Commission cannot release funds for construction activities until California Environmental Quality Act (CEQA) review is complete. The awardees must comply with the requirements set forth in the CEQA Section of the Resolution. The awardees must provide their Proponent's Environmental Assessment for each project prior to the first payment.
- 9. Awardee(s) shall comply with all guidelines, requirements, and conditions set forth in this resolution.
- 10. When a successor to the Affordable Connectivity Program is identified by the Commission, all awardees shall participate in that program.
- 11. All construction covered by the grant must be completed within the applicable 18-month or 24-month time frame. In the event of extenuating circumstances jeopardizing this timeline, the Awardee(s) must notify the Communications Division's Director as soon as they become aware of any delay. If such notice is not provided, staff can take corrective actions including reducing payment for failure to satisfy this requirement.
- 12. If the awardee(s) fail to complete the project(s) in accordance with the terms outlined in Decision 22-04-055 and with the terms of the Commission's approval, as set forth in this resolution, awardees must reimburse some or all the Federal Funding Account grants received or take other corrective action.
- 13. If staff evaluation finds any of the projects can be exempt from the California Environmental Quality Act, then the project can be exempted by letter from the Communications Division Director or the director's delegate or designee.

14. Upon approval of the resolution, the effective date of each award and encumbrance of funds is the date of approved resolution. Awardees seeking to modify their effective date must submit a letter to the Communications Division Director and provide justification for the request. Modifications to the effective date may be approved by letter from the Communications Division Director or the director's delegate or designee. All awards are contingent on available state budget appropriations funding.

This resolution is effective today.

I certify that the foregoing resolution was duly introduced, passed, and adopted at a conference of the Public Utilities Commission of the State of California held on December 19, 2024, the following Commissioners voting favorable thereon:

#### /s/ RACHEL PETERSON

Rachel Peterson Executive Director

ALICE REYNOLDS
President
DARCIE L. HOUCK
JOHN REYNOLDS
KAREN DOUGLAS
MATTHEW BAKER
Commissioner

#### APPENDIX A

#### Comcast California Environmental Quality Act Compliance Requirements

The following Comcast projects are subject to California Environmental Quality Act (CEQA) review:

#### - Butte Silver Bar

The Commission must complete CEQA review prior to disbursing Federal Funding Account funds for construction activities. The initial funding granted in this Resolution may be used for project development and other Comcast activities that do not involve construction or any activities that would have any direct or indirect effect on the physical environment.

Prior to any construction activity for the project, Comcast is required to seek further authority from the Commission for such activity by filing a Proponent's Environmental Assessment (PEA) pursuant to Commission Rule of Practice and Procedure 2.4; and must undergo an environmental review pursuant to CEQA (California Public Resources Code § 21000 et seq.).

Comcast should contact the Supervisor of the Commission's Energy Division CEQA Unit well in advance of a contemplated filing to (a) consult with staff regarding the process of developing and filing a PEA; (b) provide for cost recovery per Rule of Practice and Procedure 2.5; and (c) enter into a Memorandum of Understanding to allow the Energy Division to initiate the retention of an environmental contractor to perform the environmental review.

Comcast must provide a PEA prior to the first payment. The Commission cannot release funds for the construction phase of this project until the Commission has completed CEQA review.

#### APPENDIX B

#### City of Chico California Environmental Quality Act Compliance Requirements

The following City of Chico project is categorically exempt from California Environmental Quality Act (CEQA) review:

Providing Broadband Service to Butte County Locations in Need of Investment

The Providing Broadband Service to Butte County Locations in Need of Investment project is located in the City of Chico and in the County of Butte. A small section of the project area is unincorporated and is in Butte County's jurisdiction. Butte County is aware of the project and supports the City of Chico's plan to provide services to these locations.

The City of Chico, provided the Commission with project plans to install fiber and supporting facilities within existing public rights-of-way, primarily on existing poles, and will install new segments, as required. The city proposes to install fiber optic infrastructure (conduit, fiber optic cables and other necessary equipment) for 9,040 households and businesses in the proposed service area in Chico, California.

Approximately 175,168 linear feet of conduit will be placed underground on the edges of existing roadways. This will require minor disturbance of the roadway, where a narrow trench up to 30 inches deep will be created. Primary roadways impacted include Park Avenue; Main Street; East Park Avenue; East 20th Street; Mangrove Avenue; East 8th Street; East 9th Street; and Walnut Street, among others. The primary neighborhood served by this project will be Chapman-Mulberry. The City of Chico will implement best management practices during construction.

Based on the information that the City of Chico provided, the Commission's Energy Division has confirmed that the project meets the criteria for the CEQA categorical exemptions under 14 California Cod of Regulation (C.C.R.) § 15301 (Existing Facilities), Class 1 - Existing Facilities, involving the operation, repair, maintenance, permitting, leasing, licensing, and minor alteration of existing public or private structures, as the project will facilitate the use of existing city facilities with minor alterations and ongoing maintenance and repair of its equipment; 14 C.C.R. § 15302 (Replacement or Reconstruction), here the Class 2 actions consists of (b) Replacement of a commercial structure with a new structure of substantially the same size, purpose, and capacity. (c) Replacement or reconstruction of existing utility systems and/or facilities involving negligible or no expansion of capacity, (d) Conversion of overhead electric utility distribution system facilities to underground including connection to existing overhead electric utility distribution lines where the surface is restored to the condition existing prior to the undergrounding; and 14 C.C.R. § 15303 (New Construction or Conversion of Small Structures), Class 3, New Construction of Small Structures, involving

construction and installation of limited numbers of new structures for the above ground cabinets; 14 C.C.R. § 15304, Class 4, Minor Alterations to Land, involving minor trenching and backfilling where the service is restored for the underground portion of the fiber optic network occurring underground within the street right-of-way.

Thus, the City of Chico Providing Broadband Service to Butte County Locations in Need of Investment project is categorically exempt from CEQA review and the Commission may authorize funds for construction activities.

#### **APPENDIX C**

#### AT&T California Environmental Quality Act Compliance Requirements

The following AT&T project is categorically exempt from California Environmental Quality Act (CEQA) review:

- Glenn - 1A

The Glenn – 1A project is in Glenn County, including the City of Willows and the unincorporated communities of Artois and Elk Creek. The area is largely rural and has residential and commercial locations. The terrain is generally flat in Willows and mountainous in Elk Creek. Interstate 5 and county roads 200 and 32 are large connectors throughout the project area. Approximately 30 miles of new fiber will be constructed. Approximately 20 miles of the new fiber will be installed overhead on existing structures. The remaining approximately 10 miles of new fiber will be constructed underground using boring, micro trenching, and/or open trench within existing easements along existing roadways.

Based on the information that AT&T provided, the Commission's Energy Division has confirmed that the project meets the criteria for the CEQA categorical exemptions under 14 California Code of Regulations (C.C.R) Section 15301 (Existing facilities), 14 C.C.R Section 15303 (New Construction or Conversion of Small Structures), and 14 C.C.R Section 15304 (Minor Alterations to Land). Thus, the Glenn-1A project is categorically exempt from CEQA review and the Commission may authorize funds for the construction activities.

#### APPENDIX D

#### Golden State Connect Authority California Environmental Quality Act Compliance Requirements

The following Golden State Connect Authority project is subject to California Environmental Quality Act (CEQA) review:

- GSCA Glenn County Broadband Network

The Commission must complete CEQA review prior to disbursing Federal Funding Account funds for construction activities. The initial funding granted in this Resolution may be used for project development and other Golden State Connect Authority activities that do not involve construction or any activities that would have any direct or indirect effect on the physical environment.

Prior to any construction activity for the project, Golden State Connect Authority is required to seek further authority from the Commission for such activity by filing a Proponent's Environmental Assessment (PEA) pursuant to Commission Rule of Practice and Procedure 2.4; and must undergo an environmental review pursuant to CEQA (California Public Resources Code § 21000 et seq.).

Golden State Connect Authority should contact the Supervisor of the Commission's Energy Division CEQA Unit well in advance of a contemplated filing to (a) consult with staff regarding the process of developing and filing a PEA; (b) provide for cost recovery per Rule of Practice and Procedure 2.5; and (c) enter into a Memorandum of Understanding to allow the Energy Division to initiate the retention of an environmental contractor to perform the environmental review.

Golden State Connect Authority must provide a PEA prior to the first payment. The Commission cannot release funds for the construction phase of this project until the Commission has completed CEQA review.

#### APPENDIX E Butte Silver Bar Key Information

| Project Name  | Butte Silver Bar                               |
|---|--|
| Applicant Name  | Comcast Cable Communications Management, LLC   |
| Community Names   | Oroville                                       |
| County  | Butte  |
| County Allocation   | \$19,200,702                                   |
| Project Size (in square miles)  | 6  |
| Maximum Download/Upload speed   | 1,250/1,250 Mbps                               |
| Lowest cost plan (non-income qualified)                                       | \$40 for 100/100 Mbps                          |
| Low-income plan   | \$9.95 for 50/10 Mbps, \$29.95 for 100/20 Mbps |
| Low-cost plan   | \$40 for 100/100 Mbps minimum                  |
| LifeLine Participation  | No   |
| Percent Disadvantaged Communities   | 0 percent                                      |
| Percent Low-Income Areas  | 100 percent                                    |
| Median Household Income (weighted)  | \$47,417                                       |
| Area Households   | 522  |
| Area Population   | 1,373  |
| Estimated locations within 1000 feet of the project area (location passings)  | 470  |
| Estimated units within 1000 feet of the project area (unit passings)          | 522  |
| Unserved locations proposed to be served by                                   |  |
| the project   | 445  |
| Unserved locations in the project area  | 445  |
| Unserved units in the project area  | 445  |
| Estimated unserved population in the project area                             | 771  |
| Estimated unserved Multiple Dwelling Unit (MDU) locations in the project area | 6  |

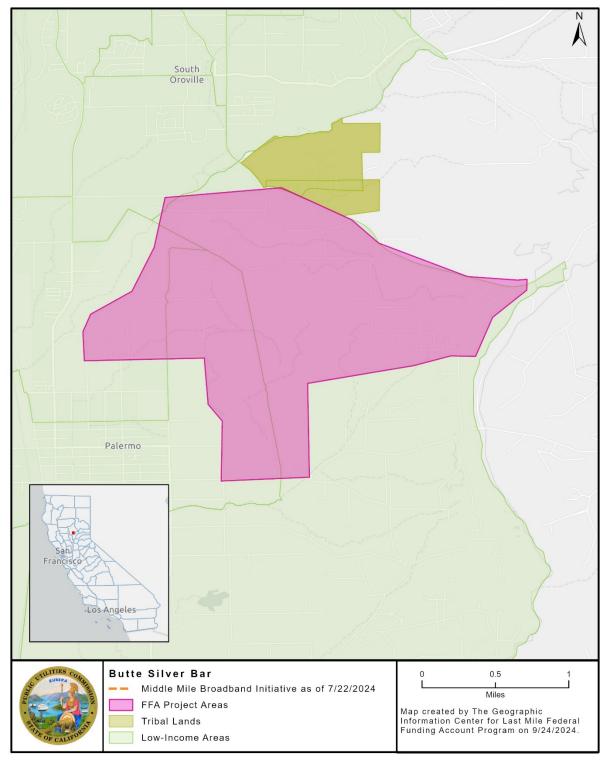
#### **Resolution T-17866**

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| Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area                   | 12          |
|--|-------------|
| Community Anchor Institutions benefitting from the project   | 0           |
| Public safety locations benefitting from the project   | 0           |
| Does the project connect to public open access middle mile?  | No          |
| Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project     | -           |
| Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project | -           |
| Grant costs for last-mile delivery   | \$5,193,657 |
| Deployment Schedule  | 18 Months   |
| Total Project Cost   | \$6,199,541 |
| Amount of FFA grant funds requested  | \$5,193,657 |
| Applicant funded   | \$1,005,884 |
| Grant (excluding middle mile) per unserved unit in the project area                                  | \$11,671    |
| Grant (excluding middle mile) per unit passing   | \$9,950     |

Map of Butte Silver Bar

Comcast- Butte Silver Bar- Butte County



## APPENDIX F Providing Broadband Service to Butte County Locations in Need of Investment Key Information

| Project Name  | Providing Broadband Service to Butte County Locations in Need of Investment |
|---|---|
| Applicant Name  | City of Chico   |
| Community Names   | City of Chico and unincorporated adjacent areas                             |
| County  | Butte   |
| County Allocation   | \$19,200,702  |
| Project Size (in square miles)  | 7   |
| Maximum Download/Upload speed   | 1,000/1,000 Mbps  |
| Lowest cost plan (non-income qualified)                                       | \$30 for 100/20 Mbps  |
| Low-income plan   | \$30 for 100/20 Mbps  |
| Low-cost plan   | \$30 for 100/20 Mbps<br>\$40 for 1,000/1,000 Mbps                           |
| LifeLine Participation  | Yes   |
| Percent Disadvantaged Communities   | 32 percent  |
| Percent Low-Income Areas  | 98 percent  |
| Median Household Income (weighted)  | \$54,213  |
| Area Households   | 7,515   |
| Area Population   | 21,404  |
| Estimated locations within 1000 feet of the project area (location passings)  | 5,759   |
| Estimated units within 1000 feet of the project area (unit passings)          | 10,544  |
| Unserved locations proposed to be served by the project                       | 293   |
| Unserved locations in the project area  | 312   |
| Unserved units in the project area  | 744   |
| Estimated unserved population in the project area                             | 2,402   |
| Estimated unserved Multiple Dwelling Unit (MDU) locations in the project area | 140   |

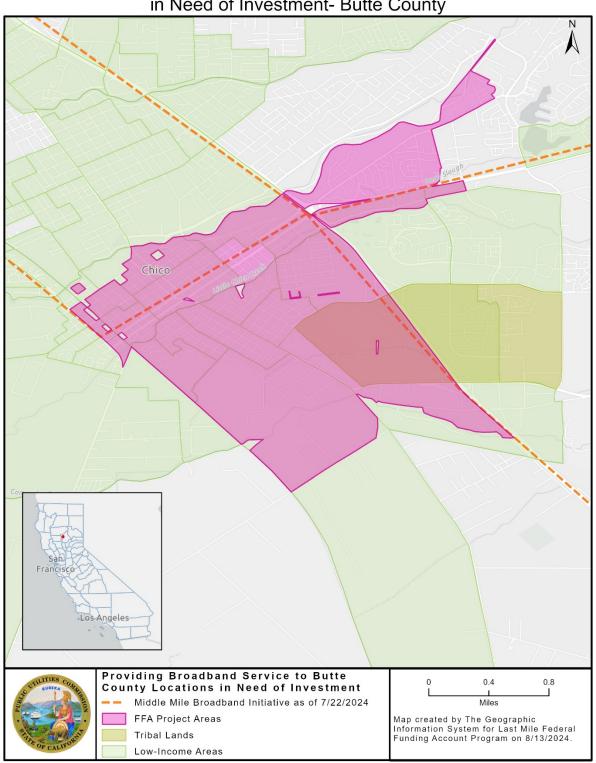
#### Resolution T-17866

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| Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area                   | 572          |
|--|--------------|
| Community Anchor Institutions benefitting from the project   | 52           |
| Public safety locations benefitting from the project   | 9            |
| Does the project connect to public open access middle mile?  | Yes          |
| Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project     | 33.18 miles  |
| Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project | \$0          |
| Grant costs for last-mile delivery   | \$12,746,798 |
| Deployment Schedule  | 18 Months    |
| Total Project Cost   | \$20,104,833 |
| Amount of FFA grant funds requested  | \$12,746,798 |
| Applicant funded   | \$7,358,035  |
| Grant (excluding middle mile) per unserved unit in the project area                                  | \$17,133     |
| Grant (excluding middle mile) per unit passing   | \$1,209      |

## Map of Providing Broadband Service to Butte County Locations in Need of Investment

City of Chico- Providing Broadband Service to Butte County Locations in Need of Investment- Butte County



#### APPENDIX G Glenn - 1A Key Information

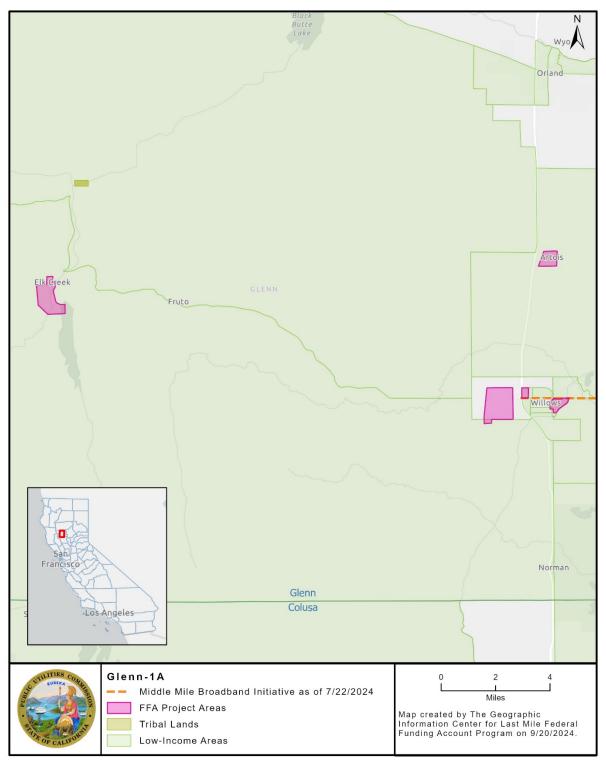
| Project Name   | Glenn - 1A   |
|--|--|
|  | AT&T Services, Inc. on behalf of its affiliate Pacific |
| Applicant Name   | Bell Telephone Company d/b/a AT&T California           |
| Community Names  | Willows, Artois, Elk Creek                             |
| County   | Glenn County   |
| County Allocation  | \$25,074,812   |
| Project Size (in square miles)   | 6  |
| Maximum Download/Upload speed  | 5,000/5,000 Mbps                                       |
| Lowest cost plan (non-income qualified)                                      | \$55 for 300/300 Mbps                                  |
| Low-income plan  | \$30 for 100/100 Mbps                                  |
| Low-cost plan  | No   |
| LifeLine Participation   | Yes  |
| Percent Disadvantaged Communities  | 45 percent   |
| Percent Low-Income Areas   | 70 percent   |
| Median Household Income (weighted)   | \$52,604   |
| Area Households  | 904  |
| Area Population  | 2,692  |
| Estimated locations within 1000 feet of the project area (location passings) | 1,095  |
| Estimated units within 1000 feet of the project area (unit passings)         | 1,631  |
| Unserved locations proposed to be served by the project                      | 285  |
| ine project  |  |
| Unserved locations in the project area                                       | 301  |
| Unserved units in the project area   | 544  |
| Estimated unserved population in the project area                            | 1,330  |
| Estimated unserved Multiple Dwelling Unit                                    |  |
| (MDU) locations in the project area  | 51   |

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| Estimated unserved Multiple Dwelling Unit         |   |
|---|---|
| (MDU) location units in the project area          | 294   |
| Community Anchor Institutions benefitting from    |   |
| the project                                       | 5   |
| Public safety locations benefitting from the      |   |
| project   | 4   |
| Does the project connect to public open access    |   |
| middle mile?                                      | No  |
| Distance of middle-mile, backhaul, and            |   |
| connection to Middle Mile Broadband Initiative in |   |
| project   | -   |
| Grant costs for middle-mile, backhaul, and        |   |
| connection to Middle Mile Broadband Initiative in |   |
| project   | -   |
| Grant costs for last-mile delivery                | \$1,758,803                                       |
|   |   |
| Deployment Schedule                               | 18 Months   |
| Total Project Cost                                | \$3,517,606                                       |
|   | , <del>, , , , , , , , , , , , , , , , , , </del> |
| Amount of FFA grant funds requested               | \$1,758,803                                       |
| Applicant funded                                  | ¢4 750 002  |
| Applicant funded                                  | \$1,758,803                                       |
| Grant (excluding middle mile) per unserved unit   | ф2 222  |
| in the project area                               | \$3,233   |
| Grant (excluding middle mile) per unit passing    | \$1,078   |

Map of Glenn - 1A AT&T- Glenn-1A- Glenn County



## APPENDIX H GSCA Glenn County Broadband Network Key Information

| Project Name  | GSCA Glenn County Broadband Network |
|---|-------------------------------------|
| Applicant Name  | Golden State Connect Authority      |
| Community Names   | Unincorporated Glenn County         |
| County  | Glenn County                        |
| County Allocation   | \$25,074,812                        |
| Project Size (in square miles)  | 37                                  |
| Maximum Download/Upload speed   | 100/100 Mbps                        |
| Lowest cost plan (non-income qualified)                                       | \$70 for 100/100 Mbps               |
| Low-income plan   | No*                                 |
| Low-cost plan   | No                                  |
| LifeLine Participation  | Yes*                                |
| Percent Disadvantaged Communities   | 2 percent                           |
| Percent Low-Income Areas  | 27 percent                          |
| Median Household Income (weighted)  | \$55,221                            |
| Area Households   | 2,678                               |
| Area Population   | 7,684                               |
| Estimated locations within 1000 feet of the project area (location passings)  | 3,367                               |
| Estimated units within 1000 feet of the project area (unit passings)          | 3,994                               |
| Unserved locations proposed to be served by the project                       | 1,233                               |
| Unserved locations in the project area  | 1,207                               |
| Unserved units in the project area  | 1,432                               |
| Estimated unserved population in the project area                             | 3,672                               |
| Estimated unserved Multiple Dwelling Unit (MDU) locations in the project area | 192                                 |

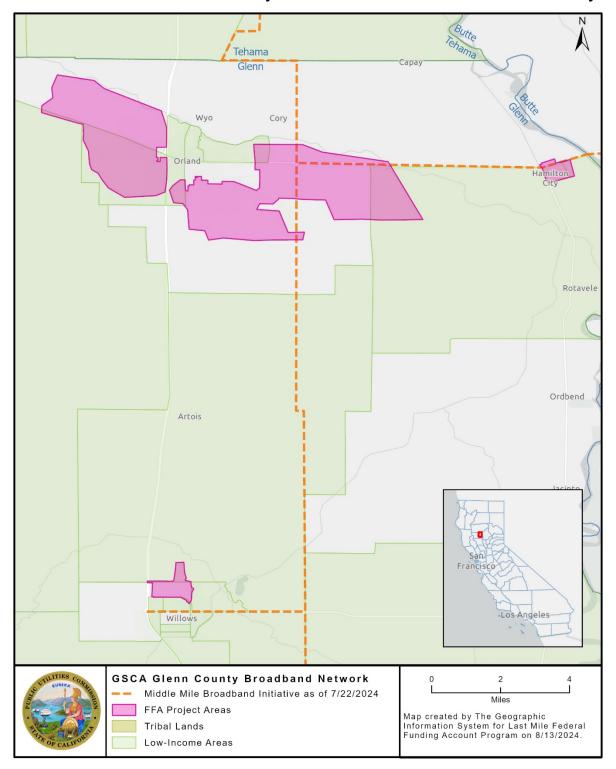
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| Estimated unserved Multiple Dwelling Unit (MDU) location units in the project area                   | 417          |  |
|--|--------------|--|
| Community Anchor Institutions benefitting from the project   | 26           |  |
| Public safety locations benefitting from the project   | 4            |  |
| Does the project connect to public open access middle mile?  | Yes          |  |
| Distance of middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project     | -            |  |
| Grant costs for middle-mile, backhaul, and connection to Middle Mile Broadband Initiative in project | \$9,222,858  |  |
| Grant costs for last-mile delivery   | \$13,129,018 |  |
| Deployment Schedule  | 18 Months    |  |
| Total Project Cost   | \$29,011,876 |  |
| Amount of FFA grant funds requested  | \$22,351,876 |  |
| Applicant funded   | \$6,660,000  |  |
| Grant (excluding middle mile) per unserved unit in the project area                                  | \$9,168      |  |
| Grant (excluding middle mile) per unit passing   | \$3,287      |  |
| *See LifeLine voice and bundled voice and broadband condition(s).                                    |              |  |

#### Map of GSCA Glenn County Broadband Network

GSCA- GSCA Glenn County Broadband Network- Glenn County



#### APPENDIX I Comcast Service Plans

As a condition of the grant awards in this Resolution, Comcast is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, and no more than the prices<sup>1</sup> in the Table below, including installation, for at least five years following project completion, or ten years for the Low-Cost Plan:

#### • Butte Silver Bar

| Speed           | Price in 2024<br>Dollars         | Notes   |
|-----------------|----------------------------------|---|
| 100/100<br>Mbps | \$40/month                       | Ten-year price commitment   |
| 50/10<br>Mbps   | \$9.95/month                     | Customers must provide documentation showing eligibility for a qualifying program. <sup>2</sup>   |
|                 |                                  | Includes free digital skills training in person and online. Customers have the option to purchase a low-cost Internet-ready computer.   |
| 100/20<br>Mbps  | \$29.95/month                    | Customers must provide documentation showing eligibility for a qualifying program. <sup>3</sup> Includes free digital skills training in person and online. Customers have the option to purchase a low-cost Internet-ready |
|                 | 100/100<br>Mbps<br>50/10<br>Mbps | Dollars  100/100 \$40/month  Mbps  50/10 \$9.95/month  Mbps  100/20 \$29.95/month   |

As a condition of the grant awards in this Resolution, Comcast has committed to participate in a successor to the Affordable Connectivity Program when such a program is determined by the Commission.

## APPENDIX J City of Chico Service Plans

As a condition of the grant awards in this Resolution, the City of Chico is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, and no more than the prices<sup>1</sup> in the Table below, including installation, for at least ten years following project completion:

• Providing Broadband Service to Butte County Locations in Need of Investment

| Plan          | Speed          | Price in 2024 | Notes |
|---------------|----------------|---------------|-------|
|               |                | Dollars       |       |
| Low-Cost Plan | 100/20<br>Mbps | \$30/month    |       |
| Gigabit Plan  | 1/1 Gbps       | \$40/month    |       |

As a condition of the grant awards in this Resolution, the City of Chico has committed to provide LifeLine-discounted voice service in the project area listed.

Final pricing depends in part on the third-party Internet Service Providers (ISPs) contracted to manage the network. Chico will mandate prices include the \$30/month low-cost plan.

#### APPENDIX K AT&T Service Plans

As a condition of the grant awards in this Resolution, AT&T is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, no more than 100 milliseconds of latency, and no more than the prices<sup>18</sup> in the Table below, including installation, for at least five years following project completion.

#### • Glenn - 1A

| Plan        | Speed       | Price in 2024 Dollars | Notes                                   |
|-------------|-------------|-----------------------|---|
| Access from | 100/100     | \$30/month            | Customers must provide                  |
| AT&T        | Mbps        |                       | documentation showing eligibility       |
|             |             |                       | for a qualifying program. <sup>19</sup> |
|             |             |                       | Price includes available                |
|             |             |                       | \$5.00/month auto-pay discount          |
| AT&T Fiber  | 300/300     | \$55/month            | Price includes available                |
|             | Mbps        |                       | \$5.00/month auto-pay discount          |
| AT&T Fiber  | 500/500     | \$65/month            | Price includes available                |
|             | Mbps        |                       | \$5.00/month auto-pay discount          |
| AT&T Fiber  | 1,000/1,000 | \$80/month            | Price includes available                |
|             | Mbps        |                       | \$5.00/month auto-pay discount          |
| AT&T Fiber  | 2,000/2,000 | \$150/month           | Price includes available                |
|             | Mbps        |                       | \$5.00/month auto-pay discount          |
| AT&T Fiber  | 5,000/5,000 | \$250/month           | Price includes available                |
|             | Mbps        |                       | \$5.00/month auto-pay discount          |

As a condition of the grant awards in this Resolution, AT&T has committed to provide LifeLine-discounted service in the project area listed.

In addition, AT&T commits to offer voice service that meets California and Federal Communications Commission requirements for 9-1-1 service. AT&T states in their application: "At the time of this application, AT&T intends to offer VoIP services. For more information on AT&T's VoIP offerings, visit: https://www.att.com/home-phone/."

<sup>&</sup>lt;sup>18</sup> Prices may increase at no more than the rate of inflation, defined by the Consumer Price Index.

<sup>&</sup>lt;sup>19</sup> Qualifying programs/income thresholds include: Supplemental Nutrition Assistance Program; Supplemental Security Income; National School Lunch Program or Head Start; and household income based on 200% of the Federal Poverty Guidelines.

## APPENDIX L Golden State Connect Authority Service Plans

As a condition of the grant awards in this Resolution, Golden State Connect Authority is obligated to offer service to customers in the project areas of the listed projects at no less than the speeds in the Table below, no more than 100 milliseconds of latency, and no more than the prices<sup>20</sup> in the Table below, including installation, for at least five years following project completion.

• GSCA Glenn County Broadband Network<sup>21</sup>

Customers of Golden State Connect Authority will be charged \$40/month to lease access to Golden State Connect Authority's open-access fiber, and then an additional charge for service from a partnering Internet Service Provider. The prices listed below are the sum of the Internet Service Provider's charge for service and Golden State Connect Authority's charge for fiber access.

| Plan          | Speed   | Price in 2024 Dollars | Notes |
|---------------|---------|-----------------------|-------|
| 100 Mbps Plan | 100/100 | \$70/month            | -     |
|               | Mbps    |                       |       |
| 250 Mbps Plan | 250/250 | \$77/month            | -     |
| _             | Mbps    |                       |       |
| 1 Gbps Plan   | 1/1     | \$95/month            | -     |
| _             | Gbps    |                       |       |
| 10 Gbps Plan  | 10/10   | \$250/month           | -     |
|               | Gbps    |                       |       |

Note that the GSCA Glenn County Broadband Network must include one or more providers offering voice service and participating in the California LifeLine program for at least five-years from project completion, and a bundled voice and broadband plan if another low-income broadband plan, such as a successor to the Affordable Connectivity Program, is not available.

<sup>&</sup>lt;sup>20</sup> Prices may increase at no more than the rate of inflation, defined by the Consumer Price Index.

<sup>&</sup>lt;sup>21</sup> Grant conditions include one or more providers offering voice service and participating in California LifeLine, which may include bundled broadband and voice plans.

#### **APPENDIX M**

# California Public Utilities Commission Federal Funding Account, Last Mile Program Guidance to Staff Regarding CONSENT FORM

#### **Acknowledgement and Acceptance of Terms**

| Awardee Name:   |  |  |  |  |
|---|--|--|--|--|
| Key Project Contact:  |  |  |  |  |
| Project Name:   |  |  |  |  |
| The Awardee identified above acknowledges receipt of the California Public Utilities Commission Resolution or Award Letter and agrees to comply with all grant terms, conditions, and requirements set forth in the Resolution or Award Letter and those in the Federal Funding Account, Last Mile program rules. Awards are contingent on available state budget appropriations funding. |  |  |  |  |
| Undersigned representative of [Name of Awardee] is duly authorized to execute this Consent Form on behalf of the Awardee and to bind the Awardee to the terms, conditions, and requirements set forth in California Public Utilities Commission Resolution or Award Letter and those in the Federal Funding Account, Last Mile program rules.   |  |  |  |  |
| Dated this day of, 20   |  |  |  |  |
| Signature of Awardee Representative:  |  |  |  |  |
| Title   |  |  |  |  |
| Printed Name  |  |  |  |  |
| Name of Representative's Organization:  |  |  |  |  |
| Business Address:   |  |  |  |  |
| Street address, suite/apt. number   |  |  |  |  |
| City, state, and ZIP Code   |  |  |  |  |
| Telephone Number:   |  |  |  |  |
| Email Address:  |  |  |  |  |