

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking to
Continue Oversight of Electric
Integrated Resource Planning and
Procurement Processes.

FILED
PUBLIC UTILITIES COMMISSION
JUNE 26, 2025
SACRAMENTO, CALIFORNIA
RULEMAKING 25-06-019

ORDER INSTITUTING RULEMAKING

Table of Contents

ORDER INSTITUTING RULEMAKING	1
Summary.....	2
1. Background.....	3
2. Preliminary Scoping Memo.....	8
2.1. Filing Requirements for Individual LSE IRPs for the 2024-2026 IRP Cycle	11
2.2. Consideration of Individual LSE IRPs	11
2.3. Development of PSP Portfolio.....	12
2.4. Annual TPP Portfolio Recommendations.....	12
2.5. Potential Implementation of RCPMP	13
2.6. Ongoing Monitoring, Compliance, and Enforcement of Prior Procurement Orders	14
2.7. Coordination with DWR on CPE Procurement of LLT Resources	15
3. Preliminary Schedule	16
4. Categorization; <i>Ex Parte</i> Communications; Need for Hearing	19
5. Respondents	19
6. Addition to Official Service List	19
7. Service of OIR.....	20
8. Filing and Service of Comments and Other Documents	21
9. Subscription Service	21
10. Public Advisor.....	21
11. Intervenor Compensation.....	22
12. Public Outreach.....	22
ORDER	23

Attachment A – Lists of Respondents

ORDER INSTITUTING RULEMAKING

Summary

This Order Instituting Rulemaking (OIR) will be the new primary venue for the Commission's oversight of the integrated resources planning (IRP) process, which was designed in Rulemaking (R.) 16-02-007 and continued in R.20-05-003. The primary ongoing requirements for the IRP process are contained in Public Utilities Code Sections 454.51 and 454.52, which require the Commission to identify a diverse and balanced portfolio to ensure a reliable electric supply that can integrated renewable energy in a cost-effective manner. In addition to a focus on reliability, this proceeding is also the primary venue for plans to achieve the goals of Senate Bill (SB) 350 (Stats. 2015, Ch. 547) related to IRP and the environmental goals of SB 100 (Stats. 2018, Ch. 312) for reductions of greenhouse gas (GHG) emissions from the electricity sector in California.

This proceeding will also be, to the extent necessary, the venue for considering the bundled procurement plans and procurement rules applicable to the three large electric investor-owned utilities, including activities associated with Public Utilities Code Section 454.5 and other related issues pursuant to Assembly Bill 57 (Stats.2002, Ch.850, Sec. 3), which returned utilities to full procurement responsibilities (*see* Decision 04-01-050). An update to these procurement policies and processes may be necessary, and, to the extent relevant, activities will be coordinated with the current rulemaking associated with the power charge indifference adjustment (R.25-02-005).

We will also continue our collaboration with other relevant entities, including the California Energy Commission and their Integrated Energy Policy

Report, the California Independent System Operator's annual Transmission Planning Process, the Scoping Plan for GHG emissions reductions under the Global Warming Solutions Act of 2006 (also known as Assembly Bill 32 (Stats. 2006, Ch. 488)) adopted by the California Air Resources Board, and once-through cooling policies for power plants implemented by the State Water Resources Control Board.

R.20-05-003 remains open for purposes of considering a staff proposal on the Reliable and Clean Power Procurement Program framework, as proposed in the April 25, 2025 Administrative Law Judge's Ruling. Future work or further development and implementation of RCPPP, if adopted, will occur in this new IRP rulemaking. In addition, R.20-05-003 remains open for consideration of a petition for modification of Decision (D.) 23-02-040 and D.24-02-047 filed by Southern California Edison Company. All other ongoing aspects of IRP oversight and implementation will take place in this proceeding. Parties are invited to comment on this OIR and initial proposed scope within 30 days of the issuance of this rulemaking. Reply comments may be filed within 45 days.

1. Background

This proceeding is a successor to two previous integrated resources planning (IRP) Rulemakings (R.) 16-02-007 and R.20-05-003. Those proceedings were in turn successors to multiple long-term procurement planning (LTPP) proceedings going back several decades, including, but not limited to, R.14-02-001, R.13-12-010, R.12-03-014, R.10-05-006, R.08-02-007, R.04-04-003, and R.01-10-024.

The LTPP processes were launched in 2003 to ensure forward contracting of new capacity to support system reliability. These processes considered the need for new resources, taking into account evolving load forecasts and expected retirements of aging power plants. The LTPP decisions ordered the procurement of new, clean resources, prioritizing meeting growing demand with energy efficiency, demand response, and renewable energy resources. The Commission ordered over 20 gigawatts (GW) of efficient natural gas capacity that collectively allowed for orderly retirements of a similar amount of aging, mostly fossil-fueled, capacity resources over the course of the past two and a half decades.

Like the LTPP, the IRP process strives to maintain reliability at the least cost, and builds on prior efforts by optimizing resource planning through modeling to meet California's greenhouse gas (GHG) emissions reduction goals. The IRP process also now requires all LSEs to participate in planning and procurement of new resources to meet reliability need, whereas previously most reliability resources were procured by investor-owned utilities (IOUs).

Through this proceeding and others, the Commission will support planning for California's anticipated load growth over the next decade, by planning for generation and storage capacity, as well as any associated transmission infrastructure needed to serve those resources.

The first major decision in R.16-02-007, Decision (D.) 18-02-018, established the Commission's IRP process, designed to be repeated every two years, with the first year devoted to development by the Commission of a modeled optimal electric resource portfolio for the California Independent System Operator (CAISO) system (referred to as the Reference System Plan portfolio or RSP). The

second year was designed to be dedicated to considering the individual and aggregated IRP filings of the individual load-serving entities (LSEs) serving electric load in California and under the Commission's IRP purview, resulting in a Preferred System Plan (PSP) portfolio. The PSP was designed to take into account the resource preferences of the individual LSEs. The first PSP was adopted in D.19-04-040.

Both the RSP and PSP, in successive years, were designed to be used by the CAISO in its annual Transmission Planning Process (TPP). Both also rely on assumptions from the California Energy Commission's (CEC's) Integrated Energy Policy Report (IEPR) process, including, most importantly, the demand forecast.

Because IRP cycles are complex and often take more than two years to complete, D.22-02-004 made the adoption of an RSP optional, if and when there are significant changes to the overall goals for the electricity sector that require reassessment and optimization. In the meantime, the PSP adopted in each IRP cycle has typically served as the recommended plan and portfolio for multiple purposes, including the TPP.

In R.20-05-003, the Commission adopted annual resource portfolios for analysis in the TPP, including in the following decisions: D.21-02-008, D.22-02-004, D.23-02-040, D.24-02-047, and D.25-02-026. The CAISO has used resource planning portfolios developed by the Commission in its annual transmission planning, in accordance with the Commission's Memorandum of

Understanding (MOU) with the CEC and CAISO, last updated in 2023.¹ The Commission coordinates closely with the CAISO and CEC on reliability matters, including implementation of resource adequacy requirements, load forecasting, resource planning, resource modeling, transmission planning, and generator interconnection.

The Commission has considered several rounds of individual LSE IRPs, leading to the adoption of the PSPs. The most recent PSP was adopted in D.24-02-047.

In R.16-02-007, the Commission also instituted a procurement track of the IRP proceeding, designed to address procurement actions that LSEs need to take in the near term and medium term to address reliability, as well as to procure the resources needed for achieving the longer-term environmental goals.

D.19-11-016 was the first decision to be issued in the procurement track, finding that there were significant system reliability needs between 2021 and 2023, and requiring all LSEs to procure 3,300 megawatts (MW) of resource adequacy net qualifying capacity (NQC) to ensure reliability in that timeframe. D.21-06-035 followed, which required procurement of 11,500 MW more NQC through 2026. D.23-02-040 then added a requirement for an additional 4,000 MW NQC of procurement and extended additional procurement requirements out to 2028.

¹ See the MOU posted at the following link:
<https://www.caiso.com/Documents/memorandum-of-understanding-with-cpuc-and-cec-posted.html>

D.20-12-044 established a process for backstop procurement in the event of the failure of one or more LSEs to procure as required, and also adopted principles for cost recovery. D.22-05-015 adopted a Modified Cost Allocation Mechanism (MCAM) in the event that investor-owned utilities (IOUs) procure on behalf of other LSEs, either because the non-IOU LSEs opted out of D.19-11-016 required procurement or because backstop procurement was ordered by the Commission.

D.24-08-064 issued in R.20-05-003 determined a need for certain long lead-time (LLT) resources necessary to meet California's long-term greenhouse gas (GHG) reduction goals, to be procured by a centralized procurement entity (CPE), a role which will be filled by the Department of Water Resources (DWR).

Currently pending in R.20-05-003 is a staff proposal for the potential development of a Reliable and Clean Power Procurement Program (RCPPP), which, if adopted by the Commission, would create a programmatic framework for LSE procurement, so that LSEs would be informed of their procurement expectations further in advance, to support improved procurement activities. Consideration of the RCPMP staff proposal will occur in R.20-05-003; should an RCPMP be adopted, all future development and implementation will happen in this new proceeding.

In addition, as originally set up under the LTPP process, IOUs are responsible for submitting procurement plans that project their resources needs for their bundled customers, and their action plans for meeting those needs, over a 10-year period. The bundled plans are distinct from IRPs in that they contain more analytical and cost-based analysis of procurement risks and instruments.

Pursuant to AB 57 (Stats.2002, Ch.850, Sec. 3), codified as Public Utilities Code Section 454.5, the Commission establishes up-front standards for the IOUs' procurement activities and cost recovery by reviewing and approving procurement plans.² This reduces the need for the Commission to conduct after-the-fact reasonableness reviews for the resulting utility procurement transactions that are in compliance with the up-front standards established in the approved bundled procurement plans.

2. Preliminary Scoping Memo

This order instituting rulemaking (OIR) will be conducted in accordance with Article 6 of the Commission's Rules of Practice and Procedure (Rules)."³ As required by Rule 7.1(d), this OIR includes a preliminary scoping memo as set forth below, and preliminarily determines the category of this proceeding and the need for hearing. In response to this rulemaking order, parties will have the opportunity to provide preliminary comments on the issues raised. After a prehearing conference (PHC), an Assigned Commissioner's Scoping Ruling will be issued laying out the issues and procedural path in greater detail.

As in the previous IRP proceedings and the earlier LTPP proceedings, we will continue to coordinate, as necessary, with the proceedings addressing specific resource areas, including, but not limited to, energy efficiency, demand

² Bundled procurement plans are also distinct from Renewables Portfolio Standard (RPS) Procurement Plans, which provide assessment of retailers' RPS portfolio positions and procurement needs to satisfy RPS requirements (Public Utilities Code Section 399.13(a)(1)).

³ All references to Rules are to the Commission's Rules of Practice and Procedure, unless otherwise indicated.

response, integrated distributed energy resources, energy storage, renewables portfolio standard, transmission resources, and resource adequacy. Integrated resource planning and procurement issues relate to a number of different Commission proceedings, including, but not necessarily limited to, those listed in Table 1 below.

Table 1. Commission Proceedings Related to IRP

#	Topic	Proceeding Number
1	Climate Change Adaptation	R.18-04-019
2	Resource Adequacy	R.23-10-011 or its successor
3	Diablo Canyon Power Plant Operations	R.23-01-007
4	Energy Efficiency	R.25-04-010
5	Net Energy Metering	R-20-08-020
6	Distributed Energy Resource Programs	R.22-11-013
7	Modernizing the Electric Grid for a High Distributed Energy Resource Future	R.21-06-017
8	Integrated Distributed Energy Resources	R.14-10-003
9	Self-Generation Incentive Program	R.20-05-012
10	Renewables Portfolio Standard Program	R.24-01-017
11	Demand Response Programs, Pilots, and Budgets	A.22-05-002 et. al.
12	Advanced Demand Flexibility Through Electric Rates	R.22-07-005
13	Building Decarbonization	R.19-01-011
14	Update and Reform of the Energy Resource Recovery Account and Power Charge Indifference Adjustment Policies and Processes	R.25-02-005
15	Transportation Electrification	R.23-12-008
16	Electric Program Investment Charge (EPIC) Research and Development	R.19-10-005

17	Long-Term Gas Planning Rulemaking	R.20-01-007
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In addition, this proceeding will be the primary venue for ongoing Commission-CAISO-CEC MOU coordination with the CEC's IEPR process, the CAISO's TPP and other transmission planning efforts, the Scoping Plan and Emissions Inventory processes of CARB, and the once-through cooling policies for power plant cooling of the State Water Resources Control Board (Water Board).

This proceeding will also be the venue for any necessary modifications to the IOU bundled procurement plans, procurement rules and oversight, activities associated with Public Utilities Code Section 454.5, and any other issues that materially impact procurement policies, practices, and/or procedures.

In addition, we anticipate this proceeding to be the venue for the following planned activities for the current IRP cycle:

- Dissemination of Filing Requirements for Individual LSE Integrated Resource Plans (IRPs);
- Consideration of individual LSE IRPs;
- Development of the next PSP portfolio;
- Development of Annual TPP Portfolio Recommendations;
- Implementation and enforcement of RCPPP;
- Ongoing monitoring, compliance, and enforcement associated with prior procurement orders, as well as any refinements to the rules associated with those orders; and
- Coordination with DWR on CPE procurement of LLT resources.

Each of these issues is discussed in more detail below.

2.1. Filing Requirements for Individual LSE IRPs for the 2024-2026 IRP Cycle

As previously scheduled in R.20-05-003, each LSE subject to the Commission's IRP oversight is required to file its next individual IRP for the 2024-2026 IRP cycle by November 1, 2025. Leading up to that filing, Commission staff are updating the requirements for what will be included in the individual LSE IRPs. This includes finalizing the modeling inputs and assumptions to be used for this IRP cycle, as well as updating the templates for the three required portions of the individual IRPs: the narrative template, the resource data template (RDT), and the clean system power (CSP) calculator. According to the schedule in R.20-05-003, Commission staff were due to issue these updated filing requirements by May 1, 2025, but this work is behind schedule. Thus, this OIR will modify the schedule for the individual IRP filings by each LSE in this proceeding. The individual IRPs will be required no earlier than December 1, 2025 and potentially later.

2.2. Consideration of Individual LSE IRPs

The individual LSE IRPs are required to be filed in this proceeding for the 2024-2026 IRP cycle, to be reviewed and either approved, certified, or rejected by the Commission. To support this work, any deficiencies identified in individual IRP filings will be flagged and additional information sought from the LSEs, as necessary. In evaluating the IRPs, the Commission will aggregate the individual IRPs and their resource plans into a CAISO-wide portfolio, and then further analyze the portfolio for its adherence to both reliability and GHG emissions reduction goals, as well as impacts on criteria pollutant emissions. The

Commission will also take a holistic look at LSE's IRPs for how their plan could impact disadvantaged, environmental, and social justice communities. In addition, the aggregated portfolio will be analyzed for cost reasonableness.

2.3. Development of PSP Portfolio

After aggregation of the individual LSE IRPs, the resulting portfolio will be evaluated as a potential basis for and likely adjusted to form the next PSP portfolio, for purposes of procurement planning and the CAISO 2027-2028 TPP.

The PSP portfolio will be evaluated using the Commission's current modeling tools, both RESOLVE for capacity expansion modeling and SERVM for production cost modeling.

Included in this portion of the scope of the proceeding is ongoing calibration work to ensure that the two models are as aligned as is reasonable, given the two models' different functions, including with respect to estimated GHG emissions. In addition, there will be ongoing work related to benchmarking IRP modeling results for their GHG emissions results relative to the actual historical emissions from the electricity sector.

Finally, as part of PSP development, the Commission will evaluate whether additional procurement will be required in the near or medium term to maintain reliability and progress toward GHG emissions reduction goals.

2.4. Annual TPP Portfolio Recommendations

As in the past, the Commission will need to continue to recommend a base case portfolio, and potentially sensitivity portfolios, to the CAISO for analysis in their annual TPP. In this portion of the proceeding, we will also continue to consider the requirements of Senate Bill 887 (Stats. 2022, CH. 358), which requires

the Commission, in consultation with the CEC, among other things, to provide transmission-focused guidance to the CAISO about resource portfolios of expected future renewable energy resources and zero-carbon resources. While this is consistent with our work with the CEC and CAISO to date, there is further work to be done focusing specifically on transmission facilities needed to interconnect resources, reliably serve load centers, and reduce dependence on fossil-fueled generation resources in local areas. In addition, the Commission will use this proceeding to support its role in any additional transmission planning efforts beyond the CAISO's annual TPP, including any potential CAISO processes developed to comply with Order 1920 from the Federal Energy Regulatory Commission (FERC).

This proceeding will also be the venue for receiving ongoing results of the CAISO TPP analyses, in order to use them to update our analyses for planning and procurement purposes. Every cycle of TPP results creates information that can be used in the next round of IRP analysis to further assess appropriate resource and transmission needs. That feedback loop will continue to be used in this proceeding.

Finally, ongoing refinements to the methodologies and practices used by Commission, CAISO, and CEC staff to map generation and storage resources to specific busbars on the transmission system will be made.

2.5. Potential Implementation of RCPMP

On April 29, 2025, in R.20-05-003, an Administrative Law Judge (ALJ) Ruling was issued seeking comments on a staff proposal for the RCPMP. A decision may be issued in R.20-05-003 that adopts an initial framework for the

program, based on the record already developed in that proceeding. If a framework decision is adopted, any further decisionmaking, record development, and/or implementation would will take place in this proceeding. This work will also be closely coordinated with the resource adequacy rulemaking (currently R.23-10-011 or its successor) and the RPS rulemaking (currently R.24-01-017 or its successor). In particular, the Local Central Procurement Entity framework, adopted in the resource adequacy context, will need to be closely coordinated with the ongoing implementation of IRP procurement orders, as well as future procurement efforts.

2.6. Ongoing Monitoring, Compliance, and Enforcement of Prior Procurement Orders

The Commission has ordered extensive procurement of electricity resources in R.20-05-003 and R.16-02-007, including 18,800 MW NQC between 2021 and 2028.⁴ LSEs continue to be required to make semi-annual compliance filings showing their progress toward these requirements. Beginning with the December 1, 2025 procurement compliance filing, LSEs should make their compliance filings in this proceeding instead of R.20-05-003.

Commission staff are conducting ongoing analysis of the compliance filings to determine LSEs' progress and compliance toward the procurement requirements. To the extent that LSEs are found deficient in any of their procurement, compliance and enforcement work will take place in this proceeding. This includes the potential for the Commission to order backstop

⁴ See D.19-11-016, D.21-06-035, and D.23-02-040.

procurement by IOUs. If modifications or enhancements are needed to the cost recovery policy for any of the required procurement of electric resources, that work will also take place in this proceeding.

To the extent that the Commission needs to refine any compliance requirements with prior procurement orders, including elements of program design, implementation, compliance, and enforcement, this work will occur in this proceeding. The exception is the petition or modification (PFM) of D.23-02-040 and D.24-02-047 already filed by Southern California Edison (SCE) in R.20-05-003; that PFM will continue to be addressed in R.20-05-003.

Included in the D.21-06-035 and D.23-02-040 procurement requirements are 2,000 MW NQC of LLT resources, including 1,000 MW NQC of long-duration energy storage (LDES) and 1,000 MW NQC of clean firm resources. In this proceeding, we will evaluate progress toward these requirements, as well as coordinate with the LLT resource procurement that will be taking place by DWR according to D.24-08-064.

2.7. Coordination with DWR on CPE Procurement of LLT Resources

In R.20-05-003, through D.24-08-064, the Commission implemented AB 1373 (Stats. 2023, CH. 367), which allows the Commission to request that DWR serve as a CPE for procurement of certain LLT resources. According to D.24-08-064, over the next several years, DWR will conduct solicitations and evaluate the quality of bids received for the potential procurement of up to 10,600 MW nameplate of LLT resources to assist in the development and deployment of resources that could support our long-term clean energy and

GHG emissions reduction goals in California. D.24-08-064 anticipated a process by which DWR could bring proposed contracts back to the Commission for approval. This proceeding will be the venue for the Commission to consider any proposed contracts for LLT resources by DWR. In addition, prior to DWR conducting solicitations, it may be necessary for the Commission to work with DWR on administrative issues associated with DWR's work. If that is necessary, this proceeding will also be the venue for any necessary coordination or decisionmaking. Further, possible future analyses related to the initial need determination findings in D.24-08-063 for centralized procurement of LLT resources will also take place in this new proceeding.

3. Preliminary Schedule

Section 2 above lays out the expected priorities in this proceeding. The preliminary schedule for those items is as follows in the table below, with categories for the above near-term priorities. Activities related to the other topics will be scheduled, as needed and as they arise, after these items or in parallel.

PRELIMINARY SCHEDULE

EVENT	DATE
Comments on OIR filed and served	30 days from issuance of OIR
Reply comments on OIR filed and served	45 days from issuance of OIR
Prehearing conference	To be scheduled, ~60 days from issuance of OIR
Scoping memo	~90 days from issuance of OIR
Individual LSE IRP Filing Requirements	
ALJ Ruling containing filing requirements for LSEs for their individual IRPs	August 2025

EVENT	DATE
Consideration of Individual IRPs and PSP Development	
LSEs file new individual IRPs	No earlier than December 1, 2025
Initial comments on IRPs from parties	Approximately 45 days after IRPs are filed
Commission staff portfolio aggregation and preparation of proposed PSP portfolio	1 st and 2 nd Quarters of 2026
ALJ Ruling seeking party comments on proposed PSP	Fall 2026
Proposed Decision (PD) addressing IRPs and adopting PSP	4 th Quarter 2026
Commission Decision	No later than February 2027
TPP Recommendations	
ALJ Ruling proposing 2026-2027 TPP portfolios for party comment	3 rd Quarter 2025
Comments from parties	Late 3 rd Quarter or early 4 th Quarter 2025
Reply comments	4 th Quarter 2025
PD	4 th Quarter 2025
Commission Decision	No later than February 2026
2027-2028 TPP portfolios	Combined with PSP development, for Commission decision by February 2027
RCPPP Implementation	
To be determined after initial program framework decision is adopted in R.20-05-003	TBD
Monitoring and Compliance Issues	

EVENT	DATE
LSE procurement compliance filings	December 1, 2025
LSE procurement compliance filings	June 1, 2026
LSE procurement compliance filings	Every December 1 and June 1 thereafter
Coordination with DWR on LLT Resource Procurement	
ALJ ruling seeking party comments on administrative matters	3 rd Quarter 2025
Comments from parties	3 rd or 4 th Quarter 2025
PD	4 th Quarter 2025
Commission Decision	No less than 30 days after PD issuance

A PHC will be held for the purposes of (1) taking appearances, (2) discussing schedule and process, and (3) informing the scoping memo. The PHC will be scheduled after the adoption of the OIR and notice will be served on the service list.

The assigned Commissioner or the assigned ALJ may change the schedule to promote efficient and fair administration of this proceeding. Today's decision sets the due date for comments on the OIR. The schedule for the remainder of the proceeding will be adopted in the Assigned Commissioner's Scoping Memo following the PHC.

Due to the complexity and number of issues in this proceeding, it is the Commission's intent to complete this proceeding within 24 months of the date this OIR is adopted. (Public Utilities Code § 1701.5(b).)

If there are any workshops in this proceeding, notice of such workshops will be posted on the Commission's Daily Calendar to inform the public that a decision-maker or an advisor may be present at those meetings or workshops. Parties shall check the Daily Calendar regularly for such notices.

4. Categorization; *Ex Parte* Communications; Need for Hearing

The Commission's Rules of Practice and Procedure require that an OIR preliminarily determine the category of the proceeding and the need for hearing. As a preliminary matter, we determine that this proceeding is ratesetting, similar to its predecessor R.20-05-003, because the policy and programmatic issues within the scope are likely to result in revenue requirement changes for the IOUs and ratepayer costs for all LSE customers. Accordingly, *ex parte* communications are restricted and must be reported pursuant to Article 8.

We are also required to preliminarily determine if hearings are necessary. We preliminarily determine that hearings may be necessary. If issues arise where parties raise disputed issues of fact, we will make a provision for parties to request evidentiary hearings. Initially, we have not provided for evidentiary hearings in the preliminary schedule, since no issues have yet been identified that would require hearings.

5. Respondents

All load-serving entities are named as respondents to this proceeding. A table is attached as Appendix A to this OIR listing all respondent entities.

6. Addition to Official Service List

Addition to the official service list is governed by Rule 1.9(f) of the Commission's Rules of Practice and Procedure. Respondents are parties to the

proceeding (*see* Rule 1.4(d)) and will be immediately placed on the official service list.

Any person will be added to the “Information Only” category of the official service list upon request, for electronic service of all documents in the proceeding, and should do so promptly in order to ensure timely service of comments and other documents and correspondence in the proceeding. (*See* Rule 1.9(f).) The request must be sent to the Process Office by e-mail (process_office@cpuc.ca.gov) or letter (Process Office, California Public Utilities Commission, 505 Van Ness Avenue, San Francisco, California 94102). Please include the Docket Number of this rulemaking in the request.

Persons who file responsive comments thereby become parties to the proceeding (*see* Rule 1.4(a)(2)) and will be added to the “Parties” category of the official service list upon such filing. In order to assure service of comments and other documents and correspondence in advance of obtaining party status, persons should promptly request addition to the “Information Only” category as described above; they will be removed from that category upon obtaining party status.

7. Service of OIR

This OIR shall be served on all respondents.

In addition, in the interest of broad notice, this OIR will be served on the official service list for all of the proceedings listed in Table 1 above. The OIR will also be served on the service list for R.20-05-003 (the previous integrated resource planning rulemaking).

Service of the OIR does not confer party status or place any person who has received such service on the Official Service List for this proceeding, other than respondents. Instructions for obtaining party status or being placed on the official service list are given in Section 6 above.

8. Filing and Service of Comments and Other Documents

Filing and service of comments and other documents in the proceeding are governed by the Commission's Rules of Practice and Procedure. Rule 1.10 requires only electronic service on any person on the official service list. When serving documents on the ALJs, Commissioners, or their personal advisors, whether or not they are on the official service list, parties must only provide electronic service. Parties must not send hard copies of documents to Commissioners, their personal advisors, or the ALJs unless specifically instructed to do so. Parties should also pay particular attention to Rule 13.7(f) governing the treatment of prepared testimony and exhibits.

9. Subscription Service

Persons may monitor the proceeding by subscribing to receive electronic copies of documents in this proceeding that are published on the Commission's website. There is no need to be on the official service list in order to use the subscription service. Instructions for enrolling in the subscription service are available on the Commission's website at <http://subscribecpuc.cpuc.ca.gov/>.

10. Public Advisor

Any person or entity interested in participating in this rulemaking who is unfamiliar with the Commission's procedures or has questions about the electronic filing procedures is encouraged to obtain more information at

<https://www.cpuc.ca.gov/about-cpuc/divisions/news-and-public-information-office/public-advisors-office> or contact the Commission's Public Advisor at (866) 849-8390 or (866) 836-7825 (TTY), or send an e-mail to public.advisor@cpuc.ca.gov.

11. Intervenor Compensation

Intervenor Compensation is permitted in this proceeding.

Pursuant to Section 1804(a)(1), a customer who intends to seek an award of compensation must file and serve a notice of intent to claim compensation at any time from the opening of the OIR until no later than 30 days after the prehearing conference. Parties new to participating in Commission proceedings may contact the Commission's Public Advisor, described in Section 10 above, for more information.

12. Public Outreach

Section 1711(a) states:

"Where feasible and appropriate, except for adjudication cases, before determining the scope of the proceeding, the commission shall seek the participation of those who are likely to be affected, including those who are likely to benefit from, and those who are potentially subject to, a decision in that proceeding. The commission shall demonstrate its efforts to comply with this section in the text of the initial scoping memo of this proceeding."

Public outreach will be described in the scoping memo of the assigned Commissioner.

O R D E R

IT IS ORDERED that:

1. This Order Instituting Rulemaking is adopted pursuant to Rule 6.1 of the Commission's Rules of Practice and Procedure.

2. The preliminary categorization is ratesetting.

3. The preliminary determination is that hearings may be needed.

4. The preliminary scope of issues is as stated above in Section 2.

5. All load-serving entities subject to the Commission's purview under Sections 454.51 and 454.52 of the Public Utilities Code shall be respondents to this proceeding, as listed in Appendix A.

6. Any person or party may file comments responding to this Order Instituting Rulemaking (OIR) by no later than 30 days after the issuance date of the OIR. Reply comments may be filed no later than 45 days after the issuance date of the OIR.

7. The Executive Director will cause this Order Instituting Rulemaking to be served on all respondents and on the service lists for the Commission proceedings listed in Table 1, as well as Rulemaking 20-05-003.

8. Any party that expects to claim intervenor compensation for its participation in this Order Instituting Rulemaking must file its notice of intent to claim intervenor compensation any time after the start of the proceeding until no later than 30 days after the prehearing conference is held. (*See* Rule 17.1(a)(2).)

This order is effective today.

Dated June 26, 2025, at Sacramento, California.

ALICE REYNOLDS

President

DARCIE L. HOUCK

JOHN REYNOLDS

KAREN DOUGLAS

MATTHEW BAKER

Commissioners

ATTACHMENT A
(List of Respondents and Contact Information)

Note: This list was developed largely based on the designated party representative on the service list for Rulemaking 20-05-003. If the entity listed prefers to list a different primary representative for the new proceeding, they should contact the Commission’s Process Office by email at Process_Office@cpuc.ca.gov, to designate the single party representative for the service list. Additional names may be included on the service list with the “Information Only” designation.

	Load Serving Entity	Representative Name	Email Contact
Investor Owned Utilities			
1	Bear Valley Electric Service	Nguyen Quan	Nguyen.Quan@gswater.com
2	Liberty Utilities	Daniel Marsh	Dan.Marsh@libertyutilities.com
3	Pacific Gas and Electric	Noelle R. Formosa	NRF6@pge.com
4	PacifiCorp	Joseph Dallas	joseph.dallas@pacificorp.com
5	San Diego Gas & Electric	Aimee Smith	AmSmith@SemptraUtilities.com
6	Southern California Edison	Cathy A. Karlstad	Cathy.Karlstad@sce.com
Community Choice Aggregators			
7	Apple Valley Choice Energy	Kofi Antobam	kantobam@applevalley.org
8	Baldwin Park, City of	Jean M. Ayala	jayala@baldwinpark.com
9	Ava Community Energy	John Newton	JNewton@AvaEnergy.org

	Load Serving Entity	Representative Name	Email Contact
10	Butte Choice Energy	Brian Ring	bring@buttecounty.net
11	Central Coast Community Energy	Jerri Strickland	JStrickland@3ce.org
12	Clean Energy Alliance	Emily Fabick	EFabick@TheCleanEnergyAlliance.org
13	Clean Power Alliance of Southern California	C.C. Song	CSong@CleanPowerAlliance.org
14	CleanPowerSF	Bijit Kundu	BKundu@SFwater.org
15	Commerce, City of	Vilko Domic	vilkod@ci.commerce.ca.us
16	Desert Community Energy	Ryan M. Baron	Ryan.Baron@bbklaw.com
17	King City Community Power	Thomas R. Darton	tdarton@pilotpowergroup.com
18	Lancaster Choice Energy	Cathy DeFalco	cDeFalco@CityofLancasterCa.org
19	Marin Clean Energy	Sabrina Soldavini	SSoldavini@MCEcleanEnergy.org
20	Orange County Power Authority	Ryan M. Baron	Ryan.Baron@bbklaw.com
21	Palmdale, City of	David Pepper	Pepper@BraunLegal.com
22	Peninsula Clean Energy Authority	Vidhya Prabhakaran	VidhyaPrabhakaran@dwt.com
23	Pico Rivera Innovative Municipal Energy	Katherine Hernandez	KHernandez@Pico-Rivera.org
24	Pioneer Community Energy	Scott Blaising	Blaising@BraunLegal.com

	Load Serving Entity	Representative Name	Email Contact
25	Pomona, City of	Barbara Boswell	Barbara@BayshoreCGI.com
26	Rancho Mirage Energy Authority	Isaiah Hagerman	IsaiahH@RanchoMirageCA.gov
27	Redwood Coast Energy Authority	Richard Engel	REngel@RedwoodEnergy.org
28	San Diego Community Power	Tim Lindl	TLindl@KeyesFox.com
29	San Jacinto Power	Robert Johnson	CityManager@SanJacintoCa.us
30	San Jose Clean Energy	Jeanne Sole	Jeanne.sole@sanjoseca.gov
31	Santa Barbara Clean Energy	Barbara Boswell	barbara@calchoice.org
32	Silicon Valley Clean Energy	Scott Blaising	Blaising@BraunLegal.com
33	Sonoma Clean Power Authority	Neal M. Reardon	NReardon@SonomaCleanPower.org
34	Valley Clean Energy Alliance	Sheridan Pauker	SPauker@KeyesFox.com
35	Western Community Energy	Ryan M. Baron	Ryan.Baron@bbklaw.com
Electric Service Providers			
36	3 Phases Renewables, Inc.	Michael Mazur	MMazur@3PhasesRenewables.com

	Load Serving Entity	Representative Name	Email Contact
37	Agera Energy, LLC	Kathryn Perry	CustomerCare@AgeraEnergy.com
38	American PowerNet Management, L.P.	Vince Guntle	vguntle@americanpowernet.com
39	BP Energy Retail Company California LLC	Christine Hughey	Christine.Hughey@BP.com
40	Calpine Energy Solutions, LLC	Greg Bass	Greg.Bass@CalpineSolutions.com
41	Calpine Power America-CA, LLC	Jason Armenta	JArmenta@calpine.com
42	Commercial Energy of CA	Patrick VanBeek	Patrick.Vanbeek@CommercialEnergy.net
43	Constellation NewEnergy, Inc.	Yena Lee	yena.lee@constellation.com
44	Direct Energy Business, LLC	Rebecca Lee	rebecca.lee@nrg.com
45	Gexa Energy California, LLC	John H. Ritch	John.Ritch@GexaEnergy.com
46	Just Energy Solutions, Inc.	Inger Goodman	IGoodman@JustEnergy.com
47	Liberty Power Delaware, LLC	Tabitha Canty	TCanty@LibertyPowerCorp.com
48	Liberty Power Holdings, LLC	Garson Knapp	gknapp@libertypowercorp.com
49	Palmco Power CA	Laura Salvesen	Compliance@PalmcoEnergy.com
50	Pilot Power Group, Inc.	Thomas R. Darton	TDarton@PilotPowerGroup.com

	Load Serving Entity	Representative Name	Email Contact
51	Praxair Plainfield, Inc.	Christian Lenci	Christian_Lenci@Praxair.com
52	Shell Energy North America (US)	Seth D. Hilton	Seth.Hilton@Stoel.com
53	Tenaska Power Services Co.	Curry Aldridge	CAldridge@tnsk.com
54	University of California Regents	Cynthia Clark	Cynthia.Clark@UCOP.edu
55	Tiger Natural Gas, Inc.	Bethany Soler	bsoler@tigernaturalgas.com
56	YEP Energy	Kevin Boudreaux	KB@EnerCalUSA.com
Electric Cooperatives			
57	Anza Electric Cooperative	Kevin Short	KevinS@AnzaElectric.org
58	Plumas Sierra Rural Electric Cooperative	Corby Erwin	CErwin@PSREC.coop
59	Surprise Valley Electrification Corporation	Jane Eaton	JaneSVEC@Frontier.com
60	Valley Electric Association	S. Bradley Van Cleve	bvc@dvclaw.com

(END OF ATTACHMENT A)