

Decision 26-09-049 September 17, 2026

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of altafiber Extended
Territories California LLC for a
Certificate of Public Convenience and
Necessity to Provide Facilities-Based
and Resold Local Exchange and
Interexchange Service in California

Application 25-12-017

**DECISION GRANTING altafiber EXTENDED TERRITORIES CALIFORNIA
LLC A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY TO
PROVIDE FULL FACILITIES-BASED AND RESOLD COMPETITIVE LOCAL
EXCHANGE AND INTEREXCHANGE SERVICE, AND FIXED
INTERCONNECTED VOICE OVER INTERNET PROTOCOL SERVICES**

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Summary

Pursuant to Public Utilities Code Section 1001, the Commission grants altafiber Extended Territories California LLC a Certificate of Public Convenience and Necessity to provide full facilities-based and resold competitive local exchange and interexchange services and fixed interconnected Voice over Internet Protocol services in California, subject to the terms and conditions set forth in the Ordering Paragraphs.

Application 25-12-017 is closed.

1. Background

On December 17, 2025, altafiber Extended Territories California, LLC (altafiber) filed an application for a Certificate of Public Convenience and Necessity (CPCN) to provide 1) full facilities-based and resold competitive local exchange service in the service territories of all the uniform regulatory framework incumbent local exchange carriers; 2) full facilities-based and resold interexchange service throughout California; and 3) fixed interconnected Voice over Internet Protocol (VoIP) within the service territories of uniform regulatory framework incumbent local exchange carrier service throughout the state of California.

altafiber's principal place of business is located at 221 East Fourth Street Cincinnati, OH 45202.

On December 17, 2025, altafiber filed a Motion for Leave to File Confidential Materials Under Seal. The confidential materials at issue in the motion pertain to the estimated number of customers and financial statements included in altafiber's application.

On March 3, 2026, the assigned Administrative Law Judge (ALJ) issued a ruling setting a telephonic prehearing conference (PHC). The PHC was held on March 19, 2026.

On April 14, 2026, the assigned Commissioner issued a Scoping Memo and Ruling (Scoping Memo) to set forth the issues, need for hearing, schedule, category, and other matters necessary to scope this proceeding pursuant to Public Utilities Code (Pub. Util. Code) Section 1701.1 and Article 7 of the California Public Utilities Commission's (Commission) Rules of Practice and Procedure (Rules).

On June 9, 2026, the assigned ALJ issued a ruling requesting altafiber to provide additional information regarding its relationship with certain other companies. On June 22, 2026, altafiber filed its response to the ALJ's ruling.

2. Submission Date

This matter was submitted on June 22, 2026, upon the ALJ's review of altafiber's response to the ALJ's ruling and the ALJ's determination that no further information or evidence is needed to evaluate the issues in this proceeding.

3. Issues Before the Commission

The issues in this proceeding are as follows:

1. Whether altafiber meets all Commission requirements, including but not limited to financial, technical, and California Environmental Quality Act (CEQA) requirements, for a CPCN.

4. Jurisdiction

The Commission has broad jurisdiction over “public utilities,” as defined in Pub. Util. Code Section 216.¹ California’s Constitution extends the Commission’s jurisdiction to companies engaged in “the transmission of telephone and telegraph messages,” which includes both public utility services and facilities.² The Commission classifies entities providing two-way voice communications service for compensation within California as “telephone corporations,”³ and regulates them as public utilities.⁴

As part of its regulatory authority over “telephone corporations,” the Commission authorizes certificates of public convenience and necessity to “telephone corporations” seeking to construct a “line, plant, or system, or any extension thereof” in California.⁵ Pub. Util. Code Section 233 defines a “telephone line” to include “all conduits, ducts, poles, wires, cables, instruments, and appliances, and other real estate, fixtures, and personal property owned or controlled, operated, or managed in connection with or to facilitate communication by telephone, whether such communication is had with or without the use of transmission wires.” This includes services delivered over any technology, including, but not limited to, traditional copper lines, coaxial cable, fiber optic cable, and mobile or fixed wireless radios.

¹ Pub. Util. Code §§ 216, 234.

² See Decision (D.) 20-07-011, at 14-15; Cal. Const., art. XII, §§ 1-6; Pub. Util. Code §701.

³ Pub. Util. Code §§ 216, 233, 234; D.22-10-021 at 68.

⁴ Pub. Util. Code §216(a). Telephone corporations are required to file annual affiliate transaction reports and pay surcharges and user fees.

⁵ Pub. Util. Code §1001.

Providers of voice services, including local exchange carriers, interexchange carriers, and interconnected VoIP service providers, are telephone corporations subject to the Commission's jurisdiction.⁶ Providers of local exchange, interexchange, and fixed interconnected VoIP services must obtain a CPCN or 1013 registration license to operate in California. Providers of only nomadic interconnected VoIP are subject to the Commission's jurisdiction for rules of general applicability and preempted from licensing requirements that act as barriers to market entry. These providers must obtain a nomadic registration to operate in California.⁷

altafiber proposes to provide:

1. Full facilities-based and resold competitive local exchange service in the service territories of all the uniform regulatory framework incumbent local exchange carriers;
2. Full facilities-based and resold interexchange service throughout California; and
3. Fixed interconnected VoIP within the service territories of uniform regulatory framework incumbent local exchange carrier service throughout the state of California.

altafiber is a telephone corporation and a public utility subject to the Commission's jurisdiction.

5. Proposed Construction and California Environmental Quality Act (CEQA) Compliance

altafiber proposes to provide full facilities-based service, which may be subject to CEQA review. Pursuant to CEQA and Rule 2.4, the Commission acts

⁶ Pub. Util. Code §§ 216, 233, 234; D.22-10-021 at 68; D.24-11-003 at 18-19.

⁷ D.24-11-003 at 40-42.

as the designated lead agency to consider the environmental consequences of projects that are subject to the Commission's approval to determine any potential environmental impacts, to avoid adverse effects, and ensure that any affected environmental impact is restored or otherwise mitigated to the fullest extent possible under CEQA.

altafiber's description of proposed construction activities indicates they will generally include the installation of equipment to existing buildings or structures, for the purpose of providing interexchange or local exchange services.⁸

These activities are expected to fall within Classes 1 and 2 categorical CEQA exemptions for which neither an Environmental Impact Report nor a Negative Declaration is required.⁹ Exemption from CEQA review of these activities is similar to those undertaken by other carriers that the Commission has decided are exempt from CEQA.¹⁰

altafiber may use the 21-Day CEQA review process adopted in Decision (D.) 21-04-006 and extended to telecommunications licensing in D.24-11-003. This process will expedite the review and is appropriate for the type of construction outlined here, which will likely be exempt.

If the Energy Division rejects altafiber's claimed CEQA exemption(s) and issues a letter of denial to altafiber, it must either:

⁸ See altafiber's Application Appendix I.11.a at 42.

⁹ D.24-11-003 at 57-58.

¹⁰ See, e.g., D.06-04-063 (describing procedure for full facilities-based construction activities that involve potential exemptions from environmental review); D.06-04-067 (finding project exempt from further environmental review).

1. Redesign the specific project and facilities and then reapply for a finding of exemption from CEQA; or
2. File a formal application with the Commission seeking approval and full CEQA review, before commencing any construction activities.

altafiber shall not perform any full facilities-based construction activities without first obtaining a Notice to Proceed from the Energy Division or authorization by the Commission after the requisite environmental review.

Granting this CPCN will benefit the public interest by expanding the availability of technologically advanced telecommunications services within the state.

6. Financial Qualifications

To receive a CPCN for authority to provide full facilities-based an applicant with profitable interstate operations may demonstrate that it has a minimum of \$100,000 cash or cash equivalent, reasonably liquid and readily available to meet the firm's start-up expenses in California.¹¹

In the application, altafiber provided Appendix K, showing it had at least \$100,000 that is reasonably liquid and available. The documentation demonstrates that altafiber has sufficient funds to meet its start-up expenses and fulfilled this requirement. The Commission will verify and review the altafiber's financial documentation for one year to ensure that such funds are available. Accordingly, altafiber must demonstrate that it maintained at least \$100,000 that was reasonably liquid and available for its first year of operations by providing

¹¹ The financial requirement for CLECs, NDIECs, and fixed interconnected VoIP providers is contained in D.24-11-003 at Appendix F.

the Commission's Communications Division with a confidential copy of its updated financial documentation at both six and 12 months from the issuance date of this decision by e-mail to cdcompliance@cpuc.ca.gov.

In addition to demonstrating financial fitness, altafiber must also demonstrate that it has an additional \$25,000 available for deposits to interconnect with local exchange carriers. altafiber met this requirement by providing documentation of its ability to pay deposits in Appendix K.

7. Technical Qualifications

To receive a CPCN for authority to provide competitive local exchange and interexchange service and fixed interconnected VoIP, an applicant must make a reasonable showing of managerial and technical expertise in telecommunications or a related business.¹² altafiber supplied biographical information on its management in Appendix G to its application. The information provided demonstrates that altafiber has sufficient expertise and training to operate as a telecommunications provider.

8. Certification Requirements

In its application, altafiber verified that no one associated with or employed by altafiber as an affiliate, officer, director, partner, or owner of more than 10 percent of altafiber, or anyone acting in a management capacity for altafiber:

- a. Held one of these positions with a company that filed for bankruptcy;
- b. Been personally found liable, or held one of these positions with a company that has been found liable, for fraud,

¹² D.95-12-056 at Appendix C, Rule 4.A, *as modified by* D.13-05-035 and D.24-11-003.

dishonesty, failure to disclose, or misrepresentations to consumers or others;

- c. Been convicted of a felony;
- d. Been (to his/her knowledge) the subject of a criminal referral by judge or public agency;
- e. Had a telecommunications license or operating authority denied, suspended, revoked, or limited in any jurisdiction;
- f. Personally entered into a settlement, or held one of these positions with a company that has entered into settlement of criminal or civil claims involving violations of [Sections] 17000 *et seq.*, [Sections] 17200 *et seq.*, or [Sections] 17500 *et seq.* of the California Business & Professions Code, or of any other statute, regulation, or decisional law relating to fraud, dishonesty, failure to disclose, or misrepresentations to consumers or others; or
- g. Been found to have violated any statute, law, or rule pertaining to public utilities or other regulated industries; or
- h. Entered into any settlement agreements or made any voluntary payments or agreed to any other type of monetary forfeitures in resolution of any action by any regulatory body, agency, or attorney general.¹³

Also, to the best of altafiber's knowledge, neither altafiber, nor any affiliate, officer, director, partner, nor owner of more than 10 percent of altafiber, or any person acting in such capacity whether or not formally appointed, is being, or has been investigated by the Federal Communications Commission (FCC) or any law enforcement or regulatory agency for failure to comply with

¹³ D.13-05-035 at OP 14 (requiring certifications); *see also* D.24-11-003 at 46 (extending and updating existing processes).

any law, rule or order.¹⁴ For the foregoing reasons, this decision finds that altafiber is in compliance with the requirements of D.13-05-035 and D.24-11-003.

9. Tariffs

CLECs, IECs, and fixed interconnected VoIP providers requesting detariffed status and may be exempt from the requirement to file tariffs, provided they do not provide basic service as defined by D.12-12-038 and comply with the consumer protection rules identified in D.98-08-031. altafiber indicated it will not offer services that require a tariff or schedule. Therefore, detariffed status is granted.

In the future, if altafiber decides to offer services that require a tariff or schedule, such as basic service, altafiber must submit proposed tariffs and/or user guides to the Commission's Communications Division by Tier 2 advice letter using the General Order (GO) 96-B advice letter process at least 30 days before initiation of service.¹⁵

10. Service Territory and Map Requirements

To be granted a CPCN for authority to provide competitive local exchange service, a competitive local exchange carrier (CLEC) shall file a service territory map with the Commission that details the area in which the CLEC is authorized to provide service.¹⁶ CLECs shall be required to serve customers requesting service within their designated service territory on a nondiscriminatory basis but

¹⁴ D.13-05-035 at OP 14.

¹⁵ D.12-12-038 at 10-11.

¹⁶ D.95-12-056 at Appendix C, Rule 4.F.

shall not be required to have the same service territory as local exchange carrier (LEC) service territories.¹⁷

altafiber proposes to provide competitive local exchange services in the service territories of all the uniform regulatory framework incumbent local exchange carriers.¹⁸

When proposing full facilities-based construction activities, utilities must provide a map showing the location or route of the proposed construction or extension, and its relation to other public utilities, corporations, persons, or entities with which the same is likely to compete.¹⁹ altafiber provided a map of the location of its proposed construction in compliance with this requirement.

11. Rule 3.1(i) Statement

Rule 3.1(i) requires that a utility filing an application under Pub. Util. Code Section 1001 provides a statement regarding GO 104-A, Section 2. altafiber states that it is not aware of any reportable matters pursuant to GO 104-A, Section 2. altafiber, therefore, has nothing to report under this rule. Going forward, altafiber must file all reports required of a public utility under Commission jurisdiction.

12. Expected Customer Base

altafiber provided its estimated customer base for the first and fifth years of operation in Appendix I.1 of its application. Therefore, altafiber has complied with this requirement.

¹⁷ *Ibid.*

¹⁸ See altafiber's Application, Appendix I.11.c at 42.

¹⁹ Commission Rules of Practice and Procedure, Rule 3.1(c).

13. Safety Considerations

With the adoption of the *Safety Policy Statement of the California Pub. Util. Commission* on July 10, 2014, the Commission has, among other things, heightened its focus on the potential safety implications of every proceeding. The Commission considered the potential safety implications here. The Commission finds that altafiber will meet the Commission's minimum safety goals and expectations because:

1. altafiber has taken steps to meet the financial requirements, as set forth in this decision for a facilities-based CLECs, interexchange carriers, and VoIP providers; and
2. altafiber is a public utility that is required pursuant to Pub. Util. Code Section 451 to "... furnish and maintain such adequate, efficient, just and reasonable service, instrumentalities, equipment, and facilities, including telephone facilities ... as are necessary to promote the safety, health, comfort, and convenience of its patrons, employees, and the public."

14. Conclusion

altafiber's application conforms with the Commission's rules for certification as a CLEC, interexchange carrier and fixed interconnected VoIP provider. Accordingly, the Commission grants altafiber's CPCN to provide:

1. Full facilities-based and resold competitive local exchange service in the service territories of all the uniform regulatory framework incumbent local exchange carriers;
2. Full facilities-based and resold interexchange service throughout California; and
3. Fixed interconnected VoIP within the service territories of uniform regulatory framework incumbent local exchange

carrier service throughout the state of California²⁰ subject to compliance with the terms and conditions set forth in the Ordering Paragraphs.

The CPCN granted by this decision provides benefits to altafiber and corresponding obligations. altafiber receives authority to operate in the prescribed service territory, and this authority enables altafiber, pursuant to Section 251 of the 1934 Communications Act, as amended by the 1996 Telecommunications Act (47 U.S.C. Section 251), to interconnect with telecommunications carriers.²¹ This authority also enables altafiber to obtain access to public rights-of-way in California as set forth in D.98-10-058, and approved in *T-Mobile West LLC v. City and County of San Francisco*, 6 Cal. 5th 1107 (2019), subject to the CEQA requirements set forth in this decision.

In return, altafiber is obligated to comply with all Pub. Util. Code provisions, Commission rules, GOs, and decisions applicable to telephone corporations providing approved services. The applicable statutes, rules, GOs, and decisions include, but are not limited to the consumer protection rules, tariffing, and reporting requirements. Moreover, altafiber is obligated to pay all Commission-prescribed user fees and public purpose program surcharges, as set forth in Attachment B of this decision, to comply with CEQA, and to adhere to Pub. Util. Code Section 451, which states that every public utility "...shall furnish and maintain such adequate, efficient, just, and reasonable service,

²⁰ Operations throughout California covers the service territories of the Uniform Regulatory Framework (URF) Incumbent Local Exchange Carriers (ILECs) and the General Rate Case (GRC) Incumbent Local Exchange Carriers (also known as Small ILECs).

²¹The California Pub. Util. Code uses the term "telephone corporation." Its counterpart in federal law is a "telecommunications carrier."

instrumentalities, equipment, and facilities, including telephone facilities, as defined in Section 54.1 of the Civil Code, as are necessary to promote the safety, health, comfort, and convenience of its patrons, employees, and the public.” Granting this application will benefit the public interest by expanding the availability of technologically advanced telecommunications services within the state.

15. Additional Requirements for Applicants Following Commission’s Grant of CPCN

The CPCN granted in this decision is contingent upon altafiber’s compliance with several requirements:

1. Rendering service to customers within 12 months from the effective date of this decision;
2. Using its assigned corporate identification number in the caption of all original filings with the Commission;
3. Filing in this docket a written acceptance of the certificate granted in this proceeding within 30 days of the effective date of this decision;
4. Providing the name, address, e-mail address, and telephone number of its designated primary regulatory/official contact person to the Commission’s Communications Division within five days of written acceptance of its certificate;
5. Providing the name, address, e-mail address, and telephone number of its designated contact person for purposes of resolving consumer complaints to the Commission’s Consumer Affairs Branch within five days of written acceptance of its certificate;
6. Submitting a Tier 1 advice letter containing a copy of the license holder’s executed performance bond within 30 days of the effective date of this decision;

7. Submitting its compliance with Pub. Util. Code Section 708, Employee Identification Cards, to the Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, within 60 days of the effective date of this decision;
8. Providing the date that competitive local exchange service is first rendered to the public, to the Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, no later than five days after service first begins.

These requirements are in addition to altafiber's ongoing obligation to be subject to all the current requirements applicable to CLECs, interexchange carriers, and VoIP providers included in Attachments B, C, and D to this decision (including annual affiliate transaction reports, ongoing performance bond requirements, and payment of surcharges and user fees); all Consumer Protection Rules contained in GO 168; and all applicable Commission rules, decisions, GOs, and statutes that pertain to California public utilities on an ongoing basis.

16. Confidential Treatment of Documents and Other Procedural Matters

altafiber redacted the following information in its application:

1. Financial documents as listed in D.24-11-003 Appendix F in Appendix K;
2. Estimated number of customers in the first and fifth year of operation in Appendix I.1, and
3. The estimated cost of construction in Appendix I.11.a.

Separately, altafiber filed a motion to seal the financial documents in Appendix K and the estimated number of customers in Appendix I.1. altafiber

did not include the estimated cost of construction in Appendix I.11.a in its motion to seal.

In D.24-11-003, the Commission determined that the following information warranted confidential treatment for three years: (1) financial documents that CPCN applicants are required to submit; and (2) the estimated cost of construction and the estimated number of customers for the first and fifth years of operation, which CPCN applicants are required to submit.²² Accordingly, we grant altafiber's motion to seal and also grant confidential treatment to the estimated cost of construction in Appendix I.11.a. These documents are granted confidential treatment for a period of three years.²³ During this three-year period, this information shall not be publicly disclosed except on further Commission order or ALJ ruling. If altafiber believes that it is necessary for this information to remain under seal for longer than three years, altafiber may file a motion showing good cause for extending this order by no later than 30 days before the expiration of the grant of confidentiality.

All rulings by the assigned Commissioner and the assigned ALJ are affirmed. All pending motions are deemed denied.

17. Summary of Public Comments

Rule 1.18 allows any member of the public to submit written comments in any Commission proceeding using the "Public Comment" tab of the online Docket Card for that proceeding on the Commission's website. Rule 1.18(b) requires that relevant written comments submitted in a proceeding be

²² D.24-11-003 at 51 and OPs 18, 19.

²³ D.24-11-003 at 48-54; General Order (G.O.) 66-D.

summarized in the final decision issued in that proceeding. No public comments have been submitted in this proceeding.

18. Comments on Draft Decision

This is an uncontested matter in which the decision grants the relief requested. Accordingly, pursuant to Pub. Util. Code Section 311(g)(2) and Rule 14.6(c)(2), the otherwise applicable 30-day period for public review and comment is waived.

19. Assignment of Proceeding

Matthew Baker is the assigned Commissioner and Suman Mathews is the assigned ALJ in this proceeding.

Findings of Fact

1. altafiber is a limited liability company authorized to do business in California.
2. altafiber's principal place of business is 221 East Fourth Street Cincinnati, OH 45202.
3. altafiber proposes to provide local exchange, interexchange, and fixed interconnected VoIP services.
4. altafiber is a telephone corporation and a public utility as defined in Pub. Util. Code Sections 234(a) and 216(a).
5. altafiber proposed to construct installation of equipment to existing buildings or structures, for the purpose of providing interexchange or local exchange services.
6. The Commission is the Lead Agency for this project under CEQA.

7. altafiber's proposed construction activities are likely to fall within the Classes 1-2 CEQA categorical exemptions.

8. Granting this CPCN will expand the availability of technologically advanced telecommunications services within the state.

9. Granting altafiber a CPCN is in the public interest.

10. altafiber has a minimum of \$100,000 of cash or cash equivalent that is reasonably liquid and readily available to meet its start-up expenses.

11. altafiber has an additional \$25,000 to cover deposits that may be required by other telephone corporations to provide the proposed service.

12. altafiber meets the financial requirements for a CPCN pursuant to D.24-11-003.

13. altafiber's management possesses sufficient experience, knowledge, and technical expertise to provide local exchange, interexchange, and fixed interconnected VoIP services to the public.

14. No one associated with or employed by altafiber as an affiliate, officer, director, partner, agent, or owner (directly or indirectly) of more than 10 percent of altafiber, or anyone acting in a management capacity for altafiber:

- a. Held one of these positions with a company that filed for bankruptcy;
- b. Been personally found liable, or held one of these positions with a company that has been found liable, for fraud, dishonesty, failure to disclose, or misrepresentations to consumers or others;
- c. Been convicted of a felony;
- d. Been the subject of a criminal referral by judge or public agency;

- e. Had a telecommunications license or operating authority denied, suspended, revoked, or limited in any jurisdiction;
- f. Personally entered into a settlement, or held one of these positions with a company that has entered into settlement of criminal or civil claims involving violations of Sections 17000 *et seq.*, Sections 17200 *et seq.*, or Sections 17500 *et seq.* of the California Business & Professions Code, or of any other statute, regulation, or decisional law relating to fraud, dishonesty, failure to disclose, or misrepresentations to consumers or others;
- g. Been found to have violated any statute, law, or rule pertaining to public utilities or other regulated industries; or
- h. Entered into any settlement agreements or made any voluntary payments or agreed to any other type of monetary forfeitures in resolution of any action by any regulatory body, agency, or attorney general.

15. To the best of altafiber's knowledge, neither altafiber, or any affiliate, officer, director, partner, nor owner of more than 10 percent of altafiber, or any person acting in such capacity whether or not formally appointed, is being, or has been investigated by the FCC or any law enforcement or regulatory agency for failure to comply with any law, rule, or order.

16. altafiber requested and is eligible for exemption from tariffing requirements and must observe the consumer protection rules adopted in D.98-08-031 and D.24-11-003.

17. altafiber meets the applicable requirements of Rule 3.1 of the Rules of Practice and Procedure.

18. altafiber meets the technical managerial requirements for a CPCN pursuant to D.13-05-013 and D.24-11-003.

19. altafiber meets the certification requirements for a CPCN pursuant to D.13-05-013 and D.24-11-003.

20. altafiber proposes to operate in the service territories of uniform regulatory framework incumbent local exchange carrier service throughout the state of California.

21. altafiber provided a map showing the location or route of the proposed construction or extension, and its relation to other public utilities, corporations, persons, or entities with which the same is likely to compete.

22. altafiber has no information to report under Rule 3.1(i), which requires that a utility filing an application under Pub. Util. Code Section 1001 provides a statement regarding compliance with GO 104-A, Section 2.

23. altafiber provided an estimate of its customer base for the first and fifth years of operation.

24. altafiber will meet the Commission's minimum safety goals.

25. altafiber filed documents which have a presumption of confidentiality pursuant to D.24-11-003 and GO 66-D in Appendix I.1, I.11.a, and Appendix K.

Conclusions of Law

1. altafiber should be granted a CPCN to provide:
 - a. Full facilities-based and resold competitive local exchange service in the service territories of all the uniform regulatory framework incumbent local exchange carriers;
 - b. Full facilities-based and resold interexchange service throughout California; and
 - c. Fixed interconnected VoIP within the service territories of uniform regulatory framework incumbent local exchange

carrier service throughout the state of California, subject to the terms and conditions set forth in this decision.

2. altafiber should be granted resold interexchange authority and may not construct any facilities, including equipment in existing buildings or structures.

3. altafiber should be allowed to construct installation of equipment to existing buildings or structures, for the purpose of providing interexchange or local exchange services.

4. .altafiber should be allowed to use the Energy Division's 21 day CEQA exemption review process.

5. altafiber should be allowed to construct installation of equipment to existing buildings or structures, for the purpose of providing interexchange or local exchange services.

6. Granting altafiber a CPCN is in the public interest.

7. altafiber should demonstrate that it maintained at least \$100,000 that was reasonably liquid and available for its first year of operations by providing the Commission's Communications Division with a confidential copy of its updated financial documentation at both six and 12 months from the issuance date of this decision by providing updated bank statements within eight and 14 months, respectively, as an information-only submittal by e-mail to cdcompliance@cpuc.ca.gov.

8. altafiber is exempt from tariffing. In the future, if altafiber decides to offer services that require a tariff or schedule, such as basic service, altafiber should submit proposed tariffs and/or user guides to the Commission's

Communications Division via Tier 2 advice letters using the GO 96-B advice letter process at least 30 days before initiation of service.

9. The certificate granted, and the authority for altafiber to render service to customers under the rates, charges, and rules authorized, should expire if not exercised, by offering or actively providing service on a wholesale and/or resale basis, after 12 months from the effective date of this decision. altafiber should be responsible for seeking approval for an extension of time to comply with this decision pursuant to Rule 16.6.

10. altafiber should be assigned utility identification number U7563-C and should be responsible for using this as its corporate identification number in the caption of all original filings with this Commission, in the titles of other pleadings filed in existing cases, and informal submissions to the Commission.

11. altafiber should file in this docket a written acceptance of the certificate granted in this proceeding within 30 days of the effective date of this decision. The written acceptance filed in this docket does not reopen the proceeding.

12. altafiber should provide the name, address, e-mail address, and telephone number of its designated primary regulatory/official contact person to the Commission's Communications Division within five days of written acceptance of its certificate.

13. altafiber should provide the name, address, e-mail address, and telephone number of its designated contact person for purposes of resolving consumer complaints to the Commission's Consumer Affairs Branch within five days of written acceptance of its certificate.

14. altafiber should submit a Tier 1 advice letter containing a copy of the license holder's executed performance bond in accordance with the process established in D.10-09-017/D.11-09-026 and modified by D.13-05-035 and Decision 24-11-003 to the Commission's Communications Division within 30 days of the effective date of this decision.

15. altafiber should submit its compliance with Pub. Util. Code Section 708, Employee Identification Cards, to the Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, within 60 days of the effective date of this decision.

16. altafiber should provide the date that competitive local exchange service is first rendered to the public, to the Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, no later than five days after service first begins.

17. altafiber should be subject to all the current requirements applicable to CLECs, interexchange carriers, and fixed interconnected VoIP providers included in Attachments B, C, and D to this decision (including annual affiliate transaction reports, ongoing performance bond requirements, and payment of surcharges and user fees); all Consumer Protection Rules contained in GO 168; and all applicable Commission rules, decisions, GOs, and statutes that pertain to California public utilities on an ongoing basis.

18. altafiber's financial documents, expected customer base, and construction costs should be kept under seal for a period of three years from the issuance date of this decision pursuant to D.24-11-003.

19. All rulings by the assigned Commissioner and the assigned ALJ should be affirmed.

20. All pending motions should be deemed denied.

21. This proceeding should be closed.

O R D E R

IT IS ORDERED that:

1. A Certificate of Public Convenience and Necessity is granted to altafiber Extended Territories California LLC to provide:

- a. Full facilities-based and resold competitive local exchange service in the service territories of all the uniform regulatory framework incumbent local exchange carriers;
- b. Full facilities-based and resold interexchange service throughout California; and
- c. Fixed interconnected Voice over Internet Protocol within the service territories of uniform regulatory framework incumbent local exchange carrier service throughout the state of California subject to the terms and conditions set forth in this decision.

2. altafiber Extended Territories California LLC is allowed to use the California Public Utilities Commission's Energy Division's 21-day California Environmental Quality Act exemption review process.

3. altafiber Extended Territories California LLC is authorized to construct installation of equipment to existing buildings or structures, for the purpose of providing interexchange or local exchange services.

4. altafiber Extended Territories California LLC must demonstrate that it maintained at least \$100,000 that was reasonably liquid and available for its first

year of operations by providing the California Public Utilities Commission's Communications Division with a confidential copy of its updated financial documentation at both six and 12 months from the issuance date of this decision by providing updated bank statements within eight and 14 months, respectively, as an information-only submittal by e-mail to cdcompliance@cpuc.ca.gov.

5. altafiber Extended Territories California LLC may operate on a detariffed basis. In the future, if altafiber Extended Territories California LLC decides to offer services that require a tariff or schedule, such as basic service, altafiber Extended Territories California LLC must submit proposed tariffs and/or user guides to the California Public Utilities Commission's Communications Division via a Tier 2 advice letter using the General Order 96-B process at least 30 days before initiation of service.

6. The certificate granted, and the authority for altafiber Extended Territories California LLC to render service to customers under the rates, charges, and rules authorized, will expire if not exercised, by offering or actively providing service on a wholesale and/or resale basis, after 12 months from the effective date of this decision. altafiber Extended Territories California LLC is responsible for seeking approval for an extension of time to comply with this decision pursuant to Rules of Practice and Procedure Rule 16.6.

7. The altafiber Extended Territories California LLC is assigned utility identification number U7563-C and is responsible for using this as its corporate identification number in the caption of all original filings with the California Public Utilities Commission (Commission), in the titles of other pleadings filed in existing cases, and informal submissions to the Commission. (altafiber Extended

Territories California LLC must file in this docket a written acceptance of the certificate granted in this proceeding within 30 days of the effective date of this decision. The written acceptance filed in this docket does not reopen the proceeding.

8. altafiber Extended Territories California LLC must provide the name, address, e-mail address, and telephone number of its designated primary regulatory/official contact person to the California Public Utilities Commission's Communications Division within five days of written acceptance of its certificate. Refer to Attachment B for additional information related to updating contact information.

9. altafiber Extended Territories California LLC must provide the name, address, e-mail address, and telephone number of its designated contact person for purposes of resolving consumer complaints to the California Public Utilities Commission's Consumer Affairs Branch within five days of written acceptance of its certificate. Refer to Attachment B for additional information related to updating contact information.

10. altafiber Extended Territories California LLC must submit a Tier 1 advice letter containing a copy of the license holder's executed performance bond in accordance with the process established in Decision (D.) 10-09-017/ D.11-09-026 and modified by D.13-05-035 and D.24-11-003 to the California Public Utilities Commission's Communications Division within 30 days of the effective date of this decision. Refer to Attachment B for additional information on annual performance bond requirements.

11. altafiber Extended Territories California LLC must submit its compliance with Public Utilities Code Section 708, Employee Identification Cards, to the California Public Utilities Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, within 60 days of the effective date of this decision.

12. altafiber Extended Territories California LLC must provide the date that competitive local exchange service is first rendered to the public, to the California Public Utilities Commission's Director of the Communications Division, in writing, by e-mail to cdcompliance@cpuc.ca.gov, no later than five days after service first begins.

13. altafiber Extended Territories California LLC is subject to all the current requirements applicable to competitive local exchange carriers, interexchange carriers, and fixed interconnected Voice over Internet Protocol providers included in Attachments B, C, and D to this decision (including annual affiliate transaction reports, ongoing performance bond requirements, and payment of surcharges and user fees); all Consumer Protection Rules contained in General Order 168; and all applicable California Public Utilities Commission rules, decisions, General Orders, and statutes that pertain to California public utilities on an ongoing basis.

14. Confidential treatment of altafiber Extended Territories California LLC'S Appendix I.1, I.11.a, and Appendix K is granted for a period of three years after the date of this decision pursuant to Decision 24-11-003. During this three-year period, this information shall not be publicly disclosed except on further Commission order or Administrative Law Judge ruling. If altafiber Extended

Territories California LLC believes that it is necessary for this information to remain under seal for longer than three years, altafiber Extended Territories California LLC may file a motion showing good cause for extending this order by no later than 30 days before the expiration of this order.

15. All rulings by the assigned Commissioner and the assigned Administrative Law Judge are affirmed.

16. All pending motions are deemed denied.

17. Application 25-12-017 is closed.

This decision is effective today.

Dated September 17, 2026, at San Marcos, California

JOHN REYNOLDS
President
DARCIE L. HOUCK
KAREN DOUGLAS
MATTHEW BAKER
CHRISTINE HARADA
Commissioners

ATTACHMENT A

ATTACHMENT A
TARIFF DEFICIENCIES

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(END OF ATTACHMENT A)

ATTACHMENT B

ATTACHMENT B

TELEPHONE CORPORATION REQUIREMENTS APPLICABLE TO PROVIDERS OF COMPETITIVE LOCAL EXCHANGE CARRIERS, INTEREXCHANGE CARRIERS AND FIXED INTERCONNECTED VOIP CARRIERS (Carrier)

1. Carrier is subject to all the current applicable California Public Utilities Commission (Commission) rules, decisions, General Orders, and statutes that pertain to California public utilities and telephone corporations on an ongoing basis.
2. Carrier is responsible for rendering services to customers under the rates, charges, and rules authorized by the Commission within 12 months from the date of the decision. Rendering services may include, but are not limited to, offering and/or actively providing services to its customers on a wholesale and/or resale basis.
3. Carrier is responsible for keeping all contact information up to date with the Commission. Changes to its primary regulatory and/or complaint contact information must be updated in the Commission's Telecommunications and User Fee Filing System (TUFFS) portal within 30 days of any change or at least annually by June 1 of each calendar year. Additionally, information on accessing TUFFS is available from the Commission's website:

<https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/telecommunications-surcharges-and-user-fees>.
4. Carrier is subject to California public purpose program surcharges and user fees. Pursuant to Decision (D.) 22-10-021, as modified by D.24-11-003, all telephone corporations operating in California must assess, collect, report, and

remit public purpose program surcharges based on the number of active access lines. For the definition of “access line,” *see* Section 5.2.2 of D.22-10-021. The surcharge funds the following California public purpose programs:

- a. The Universal Lifeline Telephone Service Trust
Administrative Committee Fund (Pub. Util. Code § 277);
- b. The California Relay Service and Communications Devices
Fund (Pub. Util. Code § 2881; D.98-12-073);
- c. The California High Cost Fund-A (Pub. Util. Code § 275.6);
D.96-10-066, at 3-4, App. B, Rule 1.C);
- d. The California High Cost Fund-B (Pub. Util. Code § 276.5),
D.96-10-066, at 191, App. B, Rule 6.F.; D.07-12-054);
- e. The California Advanced Services Fund (Pub. Util. Code
§ 281; D.07-12-054); and
- f. The California Teleconnect Fund (Pub. Util. Code § 280;
D.96-10-066, at 88, App. B, Rule 8.G).

User Fees must be assessed and collected based on intrastate telecommunications revenues. The User Fee funds the Commission’s annual operating budget for regulating telecommunications corporations under its jurisdiction (Pub. Util. Code §§ 431-435). Pursuant to D.24-11-003, Interconnected VoIP service providers operating in California are subject to User Fees, starting on July 1, 2025.

5. Carrier is responsible for obtaining guidance and directives from the Commission’s Communications Division for timely reporting and remitting of public purpose program surcharges and the user fees through the Commission’s

proprietary TUFFS portal. Additional information about telecommunications surcharges and user fees is available from the Commission's website:

<https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/telecommunications-surcharges-and-user-fees>.

6. Carrier is responsible for timely and accurate reporting of its number of access lines and remitting the resulting public purpose program surcharges through TUFFS, even if there are zero access lines to report and zero resulting surcharges to remit. Carriers that report and/or remit surcharge funds after the due date will be charged a penalty equal to an annual rate of 10 percent. Send an e-mail to Telcosurcharge@cpuc.ca.gov for questions related to surcharges and access to TUFFS. Current and historical surcharge rates are available from the Commission's website:

<https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/telecommunications-surcharges-and-user-fees/surcharge-rates>

7. Carrier is responsible for timely and accurate reporting and remitting of the user fees based on a standard user fee remittance rate applied to the gross intrastate revenue or an annual minimum user fee of \$100, whichever is greater. The user fee remittance rate is determined annually by the Commission and posted on the Commission's webpage. The reporting and remittance of user fees must be through TUFFS within 15 days after the end of each calendar quarter (March 31, June 30, September 30, and December 31) or January 15 due date for those paying the annual minimum user fee of \$100. TUFFS will automatically adjust the minimum user fee amount to \$100 when the annual gross intrastate revenue is zero (\$0) or less than the annual minimum user fee of \$100. Under Pub. Util. Code Section 405, carriers that are in default of reporting and

submitting user fees more than 30 days after the quarterly user fee payment due dates of April 15, July 15, October 15, and January 15, or more than 30 days after the January 15 due date for those utilities paying the annual minimum user fee of \$100, will be subject to automatic penalties including suspension or revocation of their authority to operate in California. Pursuant to D.24-11-003, Interconnected VoIP service providers operating in California are subject to User Fees, starting on July 1, 2025. Send an e-mail to userfees@cpuc.ca.gov for questions related to user fees. Send an e-mail to userfees@cpuc.ca.gov for questions related to user fees. Current and historical user fee rates are available from the Commission's website:

<https://www.cpsc.ca.gov/industries-and-topics/internet-and-phone/telecommunications-surcharges-and-user-fees/user-fee-rates>

8. In compliance with Resolution T-16901, December 2, 2004, Carrier is responsible for checking the joint tariff for public purpose program surcharges and user fees filed by Pacific Bell Telephone Company dba AT&T California and applying the current public purpose program surcharges and user fees amounts in that joint tariff on end user bills until further revised.

9. Carrier is responsible for ensuring that its tariff filings reflect all surcharges and fees to which it is subject, as identified above.

10. If Carrier is a provider of interexchange services, competitive local exchange services, and/or fixed interconnected VoIP services, the effectiveness of its future nondominant carrier tariffs, if applicable, is subject to the requirements of General Order 96-B and the Telecommunications Industry Rules (D.07-09-019).

11. If Carrier is a non-dominant interexchange carrier, the effectiveness of its future non-dominant interexchange carrier tariffs is subject to the requirement of General Order 96-B and the Telecommunications Industry Rules (D.07-09-019).

12. Carrier providing competitive local exchange service is responsible for submitting a service area map as part of its initial tariff filed via Advice Letter to the Communications Division.

13. Carrier is responsible for submitting a copy of its complete tariff in use to the Commission's Director of the Communications Division, by e-mail to cdcompliance@cpuc.ca.gov, in compliance with Pub. Util. Codes Section 489(a), no later than February 15 of each year. Additional information is available from the Commission's Website:

<https://www.cpsc.ca.gov/industries-and-topics/internet-and-phone/carrier-reporting-requirements/tariff-filing-requirements>

14. Carrier is responsible for obtaining a performance bond of at least \$25,000 in accordance with D.13-05-035 and D.24-11-003. Within 30 calendar days after the effective date of CPCN authority, Carrier is required to submit a Tier-1 advice letter to the Director of the Communications Division via TD_PAL@cpuc.ca.gov with a copy of the license holder's executed performance bond. The performance bond must be a continuous bond (*i.e.*, there is no termination date on the bond) issued by a corporate surety company authorized to transact surety business in California, and the Commission must be listed as the obligee on the bond. Requests for an extension of time to submit the initial performance bond must be submitted to the Director of the Communications Division via e-mail at cdcompliance@cpuc.ca.gov within 30 days of the effective

date of this decision using the performance bond filing extension form is available from the Commission's website:

<https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/carrier-reporting-requirements/performance-bond-requirements>

Pursuant to D. 13-05-035, the Commission must revoke a CPCN if a carrier is more than 120 days late in providing the Communications Division a copy of its executed performance bond and the carrier has not been granted an extension of time by the Communications Division.

15. Carrier is required to submit a Tier-1 Advice Letter on an annual basis, no later than March 31 of each year, with a copy of the executed performance bond. Carrier is responsible for ensuring that its performance bond does not lapse during any period of its operation. Additional information regarding performance bond requirement is available from the Commission's website:

<https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/carrier-reporting-requirements/performance-bond-requirements>

16. Carrier is responsible for ensuring that its employees comply with the provisions of Pub. Util. Code Section 2889.5 regarding solicitation of customers.

17. If Carrier is 90 days or more late in complying with its reporting obligations to the Commission including but not limited to filing its annual reports (*e.g.*, Operations and Financials, and Affiliated Transaction Reports), submitting Performance Bonds, reporting and remitting surcharges and user fees; and has not received written permission from the Commission or Communications Division to file or remit late, the Communications Division may issue a citation pursuant to Resolution T-17601. Failure to comply with the

issued citation or timely appeal the citation may result in a revocation of the company's operating authority and/or a referral to the Commission's Consumer Protection and Enforcement Division for enforcement action, which could result in additional fines, penalties, or other sanctions.

18. Carrier is exempt from Rule 3.1(b) of the Commission's Rules of Practice and Procedure.

19. Carrier is exempt from Pub. Util. Code Sections 816-830.

20. If Carrier decides to discontinue service or file for bankruptcy, it must immediately notify the Commission's Director of the Communications Division by e-mail to cdcompliance@cpuc.ca.gov.

(END OF ATTACHMENT B)

ATTACHMENT C

ATTACHMENT C

ANNUAL REPORT

In addition to the annual reports requirement pursuant to General Order 104-A, Telephone Corporations must submit the following information electronically to the Commission's Communications Division using the Annual Operational and Financial Information Report Form via e-mail to cdcompliance@cpuc.ca.gov, no later than March 31st of the year following the calendar year for which the annual report is submitted.²⁴

Failure to submit this information on time may result in a penalty as provided for in Pub. Util. Code Sections 2107 and 2108.

Required information:

1. Exact legal name and Utility ID number of the reporting utility.
2. Address of the reporting utility.
3. Name, title, address, and telephone number of the person to be contacted concerning the reported information.
4. Name and title of the officer having custody of the general books of account and the address of the office where such books are kept.
5. Type of organization (*e.g.*, corporation, partnership, sole proprietorship, etc.).

If incorporated, specify:

- a. Date of filing articles of incorporation with the Secretary of State.
 - b. State in which incorporated.
6. Number and date of the Commission decision granting the Certificate of Public Convenience and Necessity.
7. Date operations began.

²⁴ An Annual Operations and Financial Information Report form (in PDF format) has been developed to help facilitate the submission of this reporting obligation and available from the CPUC website: <https://www.cpsc.ca.gov/-/media/cpsc-website/divisions/communications-division/documents/licensing-compliance/annual-reporting-requirements/aropfi.pdf>.

8. Description of other business activities in which the utility is engaged.
9. List of all affiliated companies and their relationship to the utility. State if affiliate is a:
 - a. Regulated public utility.
 - b. Publicly held corporation.
10. Balance sheet as of December 31st of the year for which information is submitted.
11. Income statement for California operations for the calendar year for which information is submitted.

Additional information about the reporting requirements is available from the Commission's website: <https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/carrier-reporting-requirements/annual-report-forms>. For any questions concerning this report, please send an e-mail to cdcompliance@cpuc.ca.gov with a subject line that includes: "CD Annual Reports."

(END OF ATTACHMENT C)

ATTACHMENT D

ATTACHMENT D
CALENDAR YEAR AFFILIATE TRANSACTION REPORT

Telephone Corporations must submit the following information electronically to the Commission's Communications Division using the Annual Affiliate Transaction Report Form²⁵ via e-mail to cdcompliance@cpuc.ca.gov, no later than May 1st of the year following the calendar year for which the annual affiliate transaction report is submitted.

Failure to submit this information on time may result in a penalty as provided for in Pub. Util. Code Sections 2107 and 2108.

1. Each utility must list and provide the following information for each affiliated entity and regulated subsidiary that the utility had during the period covered by the Annual Affiliate Transaction Report.

Form of organization (*e.g.*, corporation, partnership, joint venture, strategic alliance, etc.);

Brief description of business activities engaged in;

Relationship to the utility (*e.g.*, controlling corporation, subsidiary, regulated subsidiary, affiliate);

Ownership of the utility (including type and percent ownership)

Voting rights held by the utility and percent; and

Corporate officers.

2. The utility must prepare and submit a corporate organization chart showing any and all corporate relationships between the utility and its affiliated entities and regulated subsidiaries in item 1 above. The chart must have the controlling corporation (if any) at the top of the chart, the utility and any subsidiaries and/or affiliates of the controlling corporation in the middle levels of the chart, and all secondary subsidiaries and affiliates (*e.g.*, a

²⁵ An Annual Affiliate Report form (in PDF format) has been developed to help facilitate the submission of this reporting obligation and available from the Commission's website:

[https://www.cpsc.ca.gov/-/media/cpsc-website/divisions/communications-division/documents/licensing-compliance/annual-reporting-requirements/annual-affiliate-transaction-report-form .pdf](https://www.cpsc.ca.gov/-/media/cpsc-website/divisions/communications-division/documents/licensing-compliance/annual-reporting-requirements/annual-affiliate-transaction-report-form.pdf)

subsidiary that in turn is owned by another subsidiary and/or affiliate) in the lower levels. Any regulated subsidiary must be clearly noted.

3. For a utility that has individuals who are classified as “controlling corporations” of the competitive utility, the utility must only report under the requirements of items 1 and 2 above any affiliated entity that either (a) is a public utility or (b) transacts any business with the utility filing the annual report, excluding the provision of tariff services.
4. Each annual report must be signed by a corporate officer of the utility stating under penalty of perjury under the laws of the State of California (CCP § 2015.5) that the annual report is complete and accurate with no material omissions.
5. Any required information, documents, or other material that a utility is unable to provide must be reasonably described, and the reasons they cannot be obtained, as well as the efforts expended to obtain them, must be set forth in the utility’s Annual Affiliate Transaction Report and verified, in accordance with Section I-F of D.93-02-019.
6. Utilities that do not have affiliated entities must submit, in lieu of the annual transaction report, an annual statement to the Commission stating that the utility had no affiliated entities during the report period. This statement must be signed by a corporate officer of the utility, stating under penalty of perjury under the laws of the State of California (CCP § 2015.5) that the annual report is complete and accurate with no material omissions.

Additional information about the reporting requirements is available from the Commission’s website: <https://www.cpuc.ca.gov/industries-and-topics/internet-and-phone/carrier-reporting-requirements/annual-report-forms>. For any questions concerning this report, please send an e-mail to cdcompliance@cpuc.ca.gov with a subject line that includes: “CD Annual Reports.”

(END OF ATTACHMENT D)