Docket : <u>A.22-07-001</u>

Exhibit Number : Cal Adv - #

Commissioner : <u>Genevieve Shiroma</u>
Administrative Law Judge : Jacob Rambo

Public Advocates Office

Witness : Mukunda Dawadi



PUBLIC ADVOCATES OFFICE CALIFORNIA PUBLIC UTILITIES COMMISSION

REPORT ON THE MEMORANDUM AND BALANCING ACCOUNTS & SPECIAL REQUESTS 2, 3, 6, 13, 14, AND 16

CALIFORNIA AMERICAN WATER COMPANY General Rate Case Application 22-07-001 Test Year 2024

San Francisco, California April 13, 2023

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MEMORANDUM

2	The Public Advocates Office at the California Public Utilities Commission ("Cal
3	Advocates") examined application material, data request responses, and other
4	information presented by California American Water Company ("Cal Am") in
5	Application ("A.") 22-07-001 to provide the California Public Utilities Commission
6	("Commission" or "CPUC") with recommendations in the interests of ratepayers for safe
7	and reliable service at the lowest cost. Mr. Cortney Sorensen is Cal Advocates' project
8	lead for this proceeding. This Report is prepared by Mr. Mukunda Dawadi. Mr.
9	Mukunda Dawadi is the oversight supervisor. Ms. Angela Wuerth and Ms. Emily Fisher
10	are the legal counsel.
11	Although every effort was made to comprehensively review, analyze, and provide
12	the Commission with recommendations on each ratemaking and policy aspect presented
13	in the Application, the absence from Cal Advocates' testimony of any particular issue
14	connotes neither agreement nor disagreement of the underlying request, methodology, or
15	policy position related to that issue.

Chapter #	Description	Witness
1	Memorandum and Balancing Accounts	Mukunda Dawadi
2	Special Requests 2, 3, 6, 13, 14, and 16	Mukunda Dawadi

CHAPTER 1 MEMORANDUM AND BALANCING ACCOUNTS

I. INTRODUCTION

- 3 Cal Am requests continuance, recovery, and closure of various memorandum and
- 4 balancing accounts in this proceeding. The total amount requested for recovery was a net
- 5 over collection of \$4,834,457, as of May 31, 2022, to be returned to ratepayers via
- 6 refund. However, Cal Am made an error in its original filing and subsequently revised
- 7 the total to a net under collection of \$10,616,827 to be levied on ratepayers via a
- 8 surcharge. Additionally, Cal Am requests to continue 49 accounts, and close seven
- 9 accounts. $\frac{3}{2}$

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II. SUMMARY OF RECOMMENDATIONS

- 11 Cal Am did not satisfactorily meet Commission standards to justify recovery for
- many accounts in this proceeding. There are many errors and inconsistencies in Cal Am's
- filing. The Commission should authorize a net over collection of \$992,234 to be returned
- 14 to ratepayers via a refund. $\frac{4}{}$
- Additionally, Cal Am did not adequately demonstrate a continued need for at least
- 16 31 of its memorandum and balancing accounts. The Commission should close those
- accounts following the individual recommendations presented in Sections B, C, and D of
- this chapter. Table 1-1 summarizes the recommendations made in this chapter.

¹ Clarke Direct Testimony Attachment 1. Sum of accounts annotated "Transfer to CEBA for recovery."

 $[\]frac{2}{3}$ Amended request in the 100-day update resulting from data request JR6-02.

³ Clarke Direct Testimony Attachment 1.

⁴ See Total Cal Advocates Recommended Recovery in Table 1-1.

Table 1-1: Summary of Balancing and Memorandum Accounts 5

Account Name	Cal Am Tracked Balance: 100- Day Update	Cal Am Tracked Balance: Initial Request, Clarke Direct Testimony Attachment 1	Difference Initial Tesitmony to 100-day Update	Cal Am Close or Continue?	Cal Am Request for Recovery 100- Day Update	Cal Advocates Close or Continue?	Cal Advocates Recommende d Recovery	
Consolidated Expense Balancing Account	(11,690,987)	(11,690,987)	0	Continue	n/a	Continue	n/a	n/a
Water Revenue Adjustment Mechanism (WRAM) &	(20,338,766)	(20,338,766)	0	Continue	NR	Continue	n/a	n/a
Modified Cost Balancing Accounts (MCBA)	,		-					
School Lead Testing Memorandum Account	(1,144)	(1,144)	0	Continue	(1,144)	Continue	0	1,144
Two-Way Tax Memorandum Account	35,622,161	35,622,161	0	Continue	NR	Continue	n/a	n/a
Customer Assistance Program (CAP) Balancing Account	2,954,881	2,954,881	0	Continue	NR	Continue	n/a	n/a
California American Water Conservation Surcharge	1,574,356	1,574,356	0	Close	1,574,356	Close	1,574,356	0
Balancing Account								-
Credit Card Memorandum Account	(1,142,344)	(1,142,344)	0	Continue	(1,142,344)	Close	(1,142,344)	0
Water Contamination Litigation Expense Memorandum	0	0	0	Continue	NR	Close	n/a	n/a
Account Catastrophic Event Memorandum Account	(9,467,577)	5,983,707	(15,451,284)	Continue	(9,467,577)	Continue	0	9,467,577
Group Insurance Balancing Account	(562,859)	(562,859)	0	Continue	(562,859)	Close	(562,859)	0
Pension Balancing Account	(66,220)	(66,220)	0	Continue	(66,220)	Close	0	66,220
Other Post-Employment Benefits (OPEB) Balancing								
Account	2,392,920	2,392,920	0	Continue	2,392,920	Close	0	(2,392,920)
Purchased Water, Purchased Power and Pump Tax								
Balancing Account	0	0	0	Continue	NR	Close	n/a	n/a
Monterey Wastewater Purchased Power Expense	405.000	405 000		0:	405.000	01		(405.000)
Balancing Account	105,938	105,938	0	Continue	105,938	Close	0	(105,938)
Affiliate Transaction Memorandum Account	12,357	12,357	0	Continue	12,357	Continue	0	(12,357)
GRC Interim Rate True-Up Memorandum Account	(12,242,876)	(12,242,876)	0	Continue	NR	Continue	n/a	n/a
Chromium 6 Memorandum Account	(857,628)	(857,628)	0	Continue	(857,628)	Close	(857,628)	0
West Placer Memorandum Account	(9,117,565)	(5,761,000)	(3,356,565)	Continue	NR	Continue	n/a	n/a
Sustainable Groundwater Management Act Memorandum								
Account	(863,321)	(863,321)	0	Continue	(863,321)	Close	(863,321)	0
Garrapata Safe Drinking Water State Revolving Fund			_	<u> </u>				
(SDWSRF) Loan Repayment Balancing Account	(19,945)	(19,945)	0	Continue	NR	Continue	n/a	n/a
Water-Energy Nexus Program Memorandum Account	(4,204)	(4,204)	0	Continue	(4,204)	Close	0	4,204
Public Safety Power Shut-off (PSPS) Memorandum			_					· · · · · · · · · · · · · · · · · · ·
Account	(375,493)	(375,493)	0	Continue	(375,493)	Close	(375,493)	0
Special Facilities Fee Memorandum Account	(1,529,925)	17,399,351	(18,929,276)	Continue	NR	Continue	n/a	n/a
Central Basin Contamination Memorandum Account	0	0	0	Continue	NR	Close	n/a	n/a
Drought Memorandum Account	(136,460)	(136,460)	0	Continue	NR	Continue	n/a	n/a
Drinking Water Fees Memorandum Account	0	0	0	Continue	NR	Close	n/a	n/a
TCP Litigation Proceeds Memorandum Account	3,657,555	3,657,555	0	Continue	NR	Continue	3,657,555	3,657,555
National Oceanic & Atmospheric Endangered Species Act								
(NOAA/ESA) Memorandum Account	(1,112,400)	(1,112,400)	0	Continue	NR	Continue	n/a	n/a
San Clemente Dam Balancing Account	(61,875,056)	(61,875,056)	0	Continue	NR	Continue	n/a	n/a
Endangered Species Act (ESA) Memorandum Account	(510,117)	(510,117)	0	Continue	(510,117)	Close	0	510,117
Coastal Water Project Memorandum Account	(11,788,816)	(196,143,043)	184,354,227	Continue	NR	Continue	n/a	n/a
Seaside Groundwater Basin Memorandum Account	0	0	0	Continue	NR	Close	n/a	n/a
Seaside Groundwater Basin Balancing Account	203,091	203,091	0	Continue	203,091	Close	0	(203,091)
Emergency Rationing Costs Incurred by California			_	0 ::		a .:	,	
American Water Memorandum Account	0	0	0	Continue	NR	Continue	n/a	n/a
Monterey Cease and Desist Order Memorandum Account	(219,005)	(219,005)	0	Continue	(219,005)	Continue	0	219,005
Monterey One-Way Leak Adjustment Balancing Account	0	0	0	Close	NR	Close	n/a	n/a
Cease and Desist Order - Penalties and Fines	0	0	0	Continue	0	Close	0	0
Memorandum Account		U	-	Continue	0	Crose	0	0
MPWSP Phase I Project Cost Memorandum Account	(196,420,072)	0	(196,420,072)	Continue	NR	Continue	n/a	n/a
MPWSP Operations and Maintenance Memorandum	0	0	0	Continue	NR	Continue	n/a	n/a
Account	J	0	J	Continue	INIX	Continue	11/4	iva
Memorandum Account for Environmental Compliance	0	0	0	Continue	0	Close	0	0
Issues for Acquisitions								
Dunnigan Consulting Memorandum Account	(397,545)	(397,545)	0	Close	(397,545)	Close	0	397,545
Hillview Safe Drinking Water State Revolving Fund	(23,615)	(23,615)	0	Continue	NR	Continue	n/a	n/a
(SDWSRF) Loan Repayment Balancing Account	(20,010)	(20,010)			.413	- Continue	.,,,,	.,,,,
Fruitridge Safe Drinking Water State Revolving Fund	(344,637)	(344,637)	0	Continue	NR	Continue	n/a	n/a
(SDWSRF) Loan Repayment Balancing Account								
Hillview Grant Tax Balancing Account	(86,129)	(86,129)	0	Continue	NR	Continue	n/a	n/a
Hillview Tariffed Balancing Account	12,520	12,520	0	Close	12,520	Close	12,520	0
Hillview Purchased Power Balancing Account	(21,930)	(21,930)	0	Close	(21,930)	Close	(21,930)	0
Hillview Water Testing Cost Memorandum Account	20,193	20,193	0	Close	20,193	Close	20,193	0
Hillview Water Treatment Cost Memorandum Account	52,513	52,513	0	Close	52,513	Close	52,513	0
Rio Plaza Groundwater Management Memorandum	(36,028)	(36,028)	0	Continue	(36,028)	Continue	(36,028)	0
Account								
Rio Plaza Transaction Memorandum Account	(22,578)	(22,578)	0	Continue	(22,578)	Close	(22,578)	0
Meadowbrook Contribution in Aid of Construction	259,478	259,478	0	Continue	NR	Continue	n/a	n/a
Account								
Fruitridge Vista Transaction Memorandum Account	(416,865)	(416,865)	0	Continue	(416,865)	Close	(416,865)	0
East Pasadena Transaction Memorandum Account	(25,857)	(25,857)	0	Continue	(25,857)	Close	(25,857)	0
East Pasadena Purchased Power Balancing Account	0	0	0	Continue	0	Close	0	0
East Pasadena Purchased Water Balancing Account	0	0	0	Continue	0	Close	0	0
East Pasadena Pumping Assessment Cost Balancing				Continue				
	0	0	0	Continue	0	Close	0	0
Account								

^{*}NR Denotes Not Requested to Recover

Cal A	Am .	Cal Advocates		
Continue	49	Continue	25	
Close	7	Close	31	

III. **ANALYSIS**

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2 This chapter will first discuss general issues and concerns found with Cal Am's memorandum and balancing accounts requests, followed by a section dedicated to addressing Cal Am's individual account requests.

A. Cal Am Demonstrates Substandard Administration of Memorandum and **Balancing Accounts**

There are many inconsistencies in Cal Am's memorandum and balancing account requests. These inconsistencies include data errors, testimony errors, accounting discrepancies, and requests to recover inappropriate expenses. ⁷ These repeated inconsistencies demonstrate a pattern of substandard administration of memorandum and balancing accounts.

1. Errors found in Cal Am's memorandum and balancing account request.

Cal Am's General Rate Case ("GRC") filing contains a material error in the Catastrophic Event Memorandum Account ("CEMA") that significantly understates the total amount Cal Am requests to recover from ratepayers in this GRC. In a data request response, Cal Am admitted it had erroneously reported one component of the CEMA as an over collection instead of an under collection to be corrected in the 100-day update. 8 The

⁵ Balances are as of May 31, 2022. Balances are sorted by district in Cal Am's filing but combined and totaled in this table for readability.

⁶ Cal Am's authorized memorandum and balancing accounts listed in the preliminary statement provided on the company's website. The accounts Cal Am requests for recovery are annotated by "transfer to CEBA for recovery" in Clarke Direct Testimony Attachment 1. Cal Advocates presents a summary of its recommendations, by individual account, in Table 1-1, in the summary of recommendations.

 $[\]frac{7}{2}$ See Section A.1-3 and B.9 of this Chapter.

 $[\]frac{8}{9}$ "The May 31, 2022 balance originally provided was incorrect and shown as an over-collection of \$7,209,114. This was corrected in Attachment 4 to the 100 Day Update to show a balance of (\$8,242,170), a total error of (\$15,451,284)." See Attachment 1-2 Excerpt from Cal Am's Response to

amount reported in 100-day update was also incorrect. Table 1-2 shows
the amounts requested for recovery in the original filing and the amounts
reported in the 100-day update.

Table 1-2: CEMA Balance, as of May 31, 2022, Presented in the Application Filing in July 2022 and in 100-Day Update in October 2022

	Over/(Under) Collection Balance Presented in July 2022 ¹⁰	Over/(Under) Collection Balance Presented in October 2022 ¹¹
All CA - Opex	\$35,856	\$35,856
All CA - Capex	\$7,209,114	(\$8,242,170)
Pandemic	(\$1,261,263)	(\$1,261,263)
Refund	\$5,983,707	(\$9,467,577)

The new balance provided in the 100-day update juxtaposed with the balance in Cal Am's initial filing represents a \$15,451,284 error. This error also causes Cal Am's total recovery request to be a net surcharge instead of a net refund, a significant departure from the original filing. 12

Cal Am is required by statute to administer its accounts correctly and to provide accurate data to the Commission. ¹³ Cal Am's failure to accurately administer this account led the Commission and the parties in

Cal Adv JR6 06.

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 $[\]frac{9}{2}$ Over-collection of \$7,209,114 in application filings in July 2022 versus under-collection of \$8,242,170 in 100-day updates in October 2022.

¹⁰ Clarke Direct Testimony Attachment 1 A-9 (filed on July 1, 2022).

¹¹ A2207001 GRC 100-Day update Attachment 4 A-9 (filed on October 10, 2022).

¹² The total amounts requested to be transferred to the CEBA, as presented in Clarke Direct Testimony Attachment 1, result in a net refund of \$4,834,457.

¹³ Public Utilities Code sections 581, 582, and 584 require that the utility provide timely, complete, and accurate data to the CPUC.

this proceeding to believe that Cal Am's request was to return a net refund
to ratepayers instead of a net surcharge. This material modification to Cal
Am's request midway through the GRC process impedes the Commission's
review process and creates a lack of transparency for Cal Am's customers.

2. Cal Am erroneously provided testimony for accounts that did not exist or requested recovery for accounts with a \$0 balance.

Cal Am included a request for continuance and recovery of the Purchased Water, Purchased Power, and Pump Tax Balancing Account ("PWPPPT") balance that no longer exist. 14 In its initial filing, Cal Am requested to transfer the balance of the PWPPPT to the CEBA for recovery and to continue the account. 15 However, during discovery, Cal Am realized that this account was included in the direct testimony of Michael Clarke in error. 16

Additionally, for two accounts, Cal Am erroneously requests authorization to transfer balances to the CEBA for recovery for which the company records a \$0 balance. 17

¹⁴ The PWPPPT balancing account was closed in Advice Letter 1377.

^{15 &}quot;California American Water recommends transferring the balances to the CEBA." Clarke Direct Testimony p.13.

^{16 &}quot;The Purchased Water, Purchased Power and Pump Tax Balancing account was included in the direct testimony of Witness Michael Clarke in error." See Attachment 1-3, Cal Am's Response to Cal Advocates' Data Request JR6-05.

¹⁷ Cal Am erroneously requests to transfer the CEBA for recovery balances from the Cease-and-Desist Order – Penalties and Fines Memorandum Account and the Memorandum Account for Environmental Compliance Issues for Acquisitions. These two accounts are discussed in Section C (#37) and Section D of this Chapter. Further, see zero balances noted in GRC 100 Day Update, Attachment 4: B-10 (Cease-and-Desist Order – Penalties and Fines Memorandum Account) and C-1 (Memorandum Account for Environmental Compliance Issues for Acquisitions).

These errors are part of a pattern exhibited throughout this filing that can create confusion and misperception for Cal Am's customers and the Commission.

3. Cal Am did not substantiate or verify the amounts for many memorandum and balancing accounts requested for recovery.

Amounts in Cal Am's memorandum and balancing account testimony and workpapers should be supported by individual general ledger transaction data or detailed calculations. Failure to provide adequate data necessitates the denial of recovery of the account. For example, if Cal Am requests recovery of a balance of \$1,000,000 tracked in a memorandum account, but the general ledger transaction or calculation methodology results in a total of \$500,000, there is insufficient data to support the balance requested and the balance should not be authorized for recovery.

During review, Cal Advocates requested five years of supporting transaction entries (sometimes referred to as the general ledger) comprising each of Cal Am's balancing and memorandum account recovery requests. ¹⁸ Cal Am provided the data; however, the summed total of individual transactions did not match the amounts Cal Am requested for recovery in at least 13 instances. ¹⁹ For those instances where the amounts did not match, Cal Advocates requested updated general ledger data to reconcile the discrepancies. ²⁰ Cal Am provided updated general ledgers for a few missing accounts, but for the accounts whose totals did not match, Cal Am instead referred back to the initial general ledger data with additional

¹⁸ See Attachment 1-4 Cal Am's Response to Cal Advocates' Data Request JR6-02, Q.1.

¹⁹ See Table 1-3 in this Chapter.

²⁰ See Attachment 1-2 Cal Am's Response to Cal Advocates' Data Request JR6-06.

instructions that would ostensibly match the balances shown in testimony. $\frac{21}{2}$
However, after review, the balances generally did not match the amounts
presented in Cal Am's testimony. ²²

To illustrate the discrepancies found in Cal Am's memorandum and balancing accounts, Table 1-3 below details 1) the balances as of May 31, 2022 reported in Cal Am's filed testimony, ²³ 2) the updated balances as of July 1, 2022 provided in data request response to JR6-02, ²⁴ 3) the summed total derived from the accounts respective general ledger, and 4) the summed total using Cal Am's instructions provided in response to data request JR6-06. ²⁵

²¹ California American Water has provided the general ledger activity that totals to and matches the amounts in Column 1 and Column 2. If the Public Advocates Office starts with the beginning balance as of January 1, 2018, which was provided in response to Data Request response JR6-02, and adds the activity from January 1, 2018 through June 30, 2022, provided in response to Data Request JR6-02, the balances agree to the ending balance as of July 1, 2022. Similarly, if the activity through May 31, 2022 is added to the January 1, 2018 beginning balance, it will tie to the balances provided as of May 31, 2022. See Attachment 1-2, Cal Am's Response to Cal Advocates' Data Request JR6-06.

²² Cal Advocates' discovery requests for memorandum and balancing account individual transaction data took a long time for Cal Am to respond to.

²³ See Clarke Direct Testimony Attachment 1.

²⁴ See Attachment 1-4: Cal Am's Response to Cal Advocates' Data Request JR6-02;

²⁵ See Attachment 1-2 Cal Am's Response to Cal Advocates' Data Request JR6 06. Support for the amounts presented in Table 1-3 are from the general ledger details. The general ledger details provided in JR6-02 for some accounts exceeded 200,000 transaction entries and could not reasonably be provided as an attachment.

1 Table 1-3: Memorandum and Balancing Account General Ledger Discrepancies

Account Name	Clarke Direct Testimony Balance as of May 31, 2022	Balance as of July 1, 2022	General Ledger Response to JR6-02 Total	Updated Instructions Response to JR6-06
School Lead Testing MA	(1,144)	(1,144)	(3,444)	(3,444)
Two-Way Tax MA	35,622,161	35,622,161	Not Provided	35,622,161
Customer Assistance Program BA	2,954,881	2,830,978	(5,972,849)	(6,120,079)
Conservation Surcharge BA	1,574,357	Not Provided	Not Provided	1,574,357
Credit Card MA	(1,142,344)	(1,212,889)	1,212,889	n/a
Catastrophic Event MA				
All CA - Opex	35,856	32,386	Not Provided	(101,812)
All CA - Capex	7,209,114	(8,631,830)	8,288,183	8,209,564
Pandemic	(1,261,263)	(1,372,050)	Not Provided	(1,372,050)
Group Insurance BA	(562,859)	(531,956)	531,956	n/a
Pension Expense BA	(66,220)	(75,620)	6,003,628	5,983,854
OPEB BA	2,392,920	2,423,486	(2,280,383)	(2,249,818)
Monterey Wastewater Purchased Power BA	105,938	114,388	(382,060)	(373,610)
Affiliate Transaction BA	12,357	88,065	61,167	61,167
Chromium 6 MA				
OpEx	(857,628)	(858,372)	858,372	n/a
CapEx	Not Provided	(10,397,809)	Not Provided	(10,397,809)
West Placer Memo Account	(5,761,000)	(5,761,100)	(5,761,100)	n/a
Sustainable Groundwater Management Act MA	(863,321)	(863,321)	863,321	n/a
Garrapata SDWSRF Loan Repayment BA	(19,945)	(19,949)	4,860	4,860
Water Energy Nexus BA	(4,204)	(4,204)	(242,304)	(242,304)
Public Safety Power Shutoff MA	(375,493)	(402,533)	402,533	n/a
Special Facilities Fees MA				
Purchases	9,469,650	9,469,650	Not Provided	9,469,650
Collections	7,849,712	(7,849,712)	Not Provided	(7,859,712)
Interest	79,989	78,816	(79,989)	n/a
Drought MA	(136,460)	(314,952)	314,952	n/a
TCP Litigation Proceeds MA	3,657,555	3,657,555	(3,657,555)	n/a
Endangered Species Act MA	(510,117)	(510,117)	(1,192,073)	(1,228,278)
Seaside Groundwater Basin BA	203,091	200,299	812,164	809,372
Monterey CDO MA	(219,005)	(219,284)	(3,700,985)	(3,701,003)
Dunnigan Consulting MA	(397,545)	(397,545)	72,593	72,593

Legend Total did not match General Ledger

Total did not match General Ledger w/ updated instructions

Updated instructions resolved discrepancy

There are a few things to note in Table 1-3 above. The accounts
marked 'n/a' in the last column are where the general ledger matched the
balances as of either May 31, 2022, or July 1, 2022.26 The amounts
highlighted in orange did not reconcile. This demonstrates that Cal Am was
able to provide sufficient general ledger support for some accounts but not
others.

The Commission's rules and standard practice dictate that a utility is allowed an opportunity to recover balances tracked in a memorandum account, but recovery is not guaranteed. Turther, the Commission General Orders require that any revenue or rate request be reasonable with the burden of proof lying heavily with the utility. Because Cal Am did not provide supporting data to match the amounts provided in its testimony, recovery would not be consistent with these rules and principles. Thus, the Commission should deny Cal Am's request for recovery for any account with a discrepancy. Table 1-4 below outline the accounts that should not be granted recovery.

²⁶ Support for the amounts presented in Table 1-3 are provided via general ledger excerpts. The general ledgers provided in JR6-02 for some accounts exceeded 200,000 transaction entries and could not reasonably be provided as an attachment.

^{27 &}quot;The establishment of a memo account does not guarantee that the utility will recoup the tracked amount" *See* Standard Practice U-27-W Section B.6.

²⁸ Public Utilities Code section § 451 requires that the CPUC determine whether a utility's proposed rates, services, and charges are just and reasonable. Public Utilities Code Section § 454 requires utilities to demonstrate to the Commission that any proposed new rates are justified. The burden is on the utility to establish the reasonableness of the proposed new rates. The utility has the burden of proving by "clear and convincing evidence, the reasonableness of all the expenses it seeks to have reflected in rate adjustments." Re Southern California Edison Company 11 CPUC 2d 474, 475 (D.83-05-036). It is the fundamental principle of public utility regulation that "the burden rests heavily upon a utility to prove it is entitled to rate relief and not upon the Commission, its staff or any interested party . . . to prove the contrary." (Id.)

Table 1-4: Memorandum and Balancing Accounts with Discrepancies (\$)

	Account Name	Cal Am's Recovery Request Over/(Under) Collection as of 100-Day Update	General Ledger Support	Cal Advocates Recommendation
1	School Lead Testing Memorandum Account	(1,144)	(3,444)	No Recovery
2	Catastrophic Event Memorandum Account	(9,467,577)	6,735,703	No Recovery
3	Pension Expense Balancing Account	(66,220)	5,983,854	No Recovery
4	OPEB Balancing Account	2,392,920	(2,249,818)	No Recovery
5	Monterey Wastewater Purchased Power BA	105,938	(373,610)	No Recovery
6	Affiliate Transaction Balancing Account	12,357	61,167	No Recovery
7	Water Energy Nexus Balancing Account	(4,204)	(242,304)	No Recovery
8	ESA Memorandum Account	(510,117)	(1,228,178)	No Recovery
9	Seaside Groundwater Basin Balancing Account	203,091	809,372	No Recovery
10	Monterey CDO Memorandum Account	(219,005)	(3,701,003)	No Recovery
11	Dunnigan Consulting Memorandum Account	(397,545)	72,593	No Recovery

B. Discussion of Individual Memorandum and Balancing Account Requests

1. Consolidated Expense Balancing Account

The Consolidated Expense Balancing Account ("CEBA") is used to consolidate the amortized balances of Commission-approved balancing and memorandum accounts where appropriate. ²⁹ Cal Am requests this account be continued in this proceeding. ³⁰ Cal Advocates does not oppose this request. As mentioned in Table 1-1 in the Summary of Recommendations

²⁹ Preliminary Statement Part L.

³⁰ Clarke Direct Testimony p.3

portion of this chapter, the Commission should only authorize the following balancing and memorandum account balances to be transferred to the CEBA account for recovery or refund.

4 Table 1-5: Recommended Accounts Balances to be Transferred to CEBA

Balancing and Memorandum Accounts	Cal Advocates Recommended Refund (Recovery) Amounts	Cal Am Requested Refund (Recovery) as per	Cal Advocates > Cal Am
California American Water Conservation Surcharge Balancing Account	\$1,574,356	100-Day Update \$1,574,356	\$0
Credit Card Memorandum Account	(\$1,142,344) (\$1,142,344)		\$0
Group Insurance Balancing Account	(\$562,859)	(\$562,859) (\$562,859)	
Chromium 6 Memorandum Account	(\$857,628)	(\$857,628)	\$0
Sustainable Groundwater Management Act Memorandum Account	(\$863,321)	(\$863,321)	\$0
Public Safety Power Shut-off (PSPS) Memorandum Account	(\$375,493)	(\$375,493)	\$0
TCP Litigation Proceeds Memorandum Account	\$3,657,555	\$0	\$3,657,555
Hillview Tariffed Balancing Account	\$12,520	\$12,520	\$0
Hillview Purchased Power Balancing Account	(\$21,930)	(\$21,930)	\$0
Hillview Water Testing Cost Memorandum Account	\$20,193	\$20,193	\$0
Hillview Water Treatment Cost Memorandum Account	\$52,513	\$52,513	\$0
Rio Plaza Groundwater Management Memorandum Account	(\$36,028)	(\$36,028)	\$0
Rio Plaza Transaction Memorandum Account	(\$22,578)	(\$22,578)	\$0
Fruitridge Vista Transaction Memorandum Account	(\$416,865)	(\$416,865)	\$0
East Pasadena Transaction Memorandum Account	(\$25,857)	(\$25,857)	\$0
Total Refund (Surcharge):	\$992,234		

2 3

2. Water Revenue Adjustment Mechanism and Modified Cost Balancing Accounts

Cal Am proposes various modifications to this account, including authorization of Fixed Cost and Incremental Cost Balancing Accounts with a request to implement a Water Resource Sustainability Plan ("WRS Plan"). These requests are detailed in Cal Am's Special Requests #1 and #2. Special Request #1 is addressed in Cal Advocate's witness Richard Rauschmeier's testimony, and Special Request #2 is addressed in Chapter 2 of this testimony.

3. School Lead Testing Memorandum Account

This account tracks the incremental expenses associated with conducting lead monitoring at schools within Cal Am's service area. ³¹ Cal Am requests continuance of this account and authorization to transfer the outstanding under-collected balance of \$1,144 to the CEBA for recovery. ³²

Cal Advocates does not oppose continuance of the account, but the Commission should reject Cal Am's recovery request. As discussed in detail in Section A.3 above, Cal Am's requested recovery amounts did not reconcile with the underlying data. Therefore, the Commission should not authorize the recovery of this account in this GRC. The account should remain open to allow Cal Am the opportunity to track expenses and request recovery in the future.

³¹ Preliminary Statement Part AG.

³² Clarke Direct Testimony at 4; 100-Day Update Clarke Direct Testimony Attachment 1.

4. Two-Way Tax Memorandum Account

Cal Am requests a continuance of the Two-Way Tax Memorandum Account ("TMA") to track only excess Accumulated Deferred Income Taxes ("ADIT") payback. 33 This account should remain open to keep track of the excess ADIT and ensure the amounts are correctly applied to the tax portion of the RO model. Cal Advocates does not oppose this request.

5. Customer Assistance Program Balancing Account

This account tracks revenues and recoveries associated with Cal Am's Customer Assistance Program ("CAP") discounts and surcharges. 34
Cal Am requests to continue this account. Cal Am also seeks to include in this account costs incurred from customers using credit and debit bank cards for bill payments. 35
Additionally, Cal Am proposes to include the costs associated with the Low-Income Water/Energy Direct Install Program to the recovery for this account to ensure CAP customers are not funding this program. 36

Cal Am has correctly noted that low-income customers should be exempt from costs associated with the Water/Energy Direct Install program and credit/debit card fees used for bill payments. However, Cal Am's proposed solution to include the exempt costs for recovery in this account is incorrect. Tracking and recovering the exempt costs in a balancing account would exclude these program costs from the budgeting and expense forecasting process. Essentially, if these items were included in this

³³ Clarke Direct Testimony at 5.

³⁴ Clarke Direct Testimony at 6.

³⁵ Pilz Direct Testimony at 38 lines 24 to 26 and at 39 lines 7 to 11 (Special Request #16).

³⁶ Pilz Direct Testimony at 39.

balancing account, Cal Am would not have to exercise any spending restraint or budgetary discipline as to the credit card fees and installation program costs because Cal Am would still recover the difference between forecasted amounts adopted in the GRC and the actual recorded amounts later, when the balancing account is recovered. For example, Cal Am could choose a credit card merchant with the highest credit card processing fees or choose the highest-priced contractors for toilet installs and bear no financial burden for those decisions as any difference would ultimately be picked up in the CAP Balancing Account.

Rather than adding the proposed costs to the CAP Balancing Account, the Commission should keep the costs for these programs in base rates and allow Cal Am to increase the surcharge on non-CAP customers to ensure CAP customers do not incur exempt amounts. Adopting this recommendation would promote transparency and allow the Commission to review spending for these CAP-related programs within GRC proceedings.

6. Conservation Surcharge Balancing Account

The Conservation Surcharge Balancing account is a one-way balancing account approved to track conservation-related expenses and surcharges. The conservation surcharge has since been included in forecasted expenses and in base rates outlined in D.21-11-018. Thus, there is no longer a need for this account. The residual over-collected balance of \$1,574,356 should be transferred to the CEBA for refund, and this account should be closed, consistent with Cal Am's request. 37

³⁷ Clarke Direct Testimony at 6:25-28.

7. Credit Card Memorandum Account

This account tracks credit card fees that have been waived for customers that may result from the use of a credit card. ³⁸ Cal Am requests to transfer the outstanding under-collected balance of \$1,142,344 to the CEBA for recovery and for the account to stay open until December 31, 2023, to be recovered in the next GRC. ³⁹

With the enactment of Public Utilities Code section 755.5 (AB 1058) credit card fees are a routine business expense that Cal Am should forecast and include in base rates. 40 Thus, this account no longer meets the criteria outlined in Commission Standard Practice U-27-W, and the Commission should close the account. 41

8. Water Contamination Litigation Expense Memorandum Account

The purpose of the Water Contamination Litigation Expense Memorandum Accounts ("WCLEMA") is to track costs associated with litigating water contamination legal cases. 42 Cal Am requests to continue this account. 43

³⁸ Preliminary Statement Part AE. As addressed in Section B.5 of this Chapter, credit card fees should not be levied on low-income non-CAP customers.

³⁹ Clarke Direct Testimony p.7:13-15.

⁴⁰ Pub. Util. Code section 755.5 took effect on January 1, 2022. *See* https://openstates.org/ca/bills/20212022/AB1058/

⁴¹ Standard Practice U-27-W requires a memorandum account to track events of "an exceptional nature" that a) are not under the utilities control, b) could not have been reasonably foreseen in the utility's last general rate case, c) that will occur before the utility's next scheduled rate case, d) are of a substantial nature in that the amount of money involved is worth the effort of processing a memo account and e) have ratepayer benefits.

⁴² Preliminary Statement Part Z.

⁴³ Clarke Direct Testimony at 7:20-25. The Commission originally authorized this account in Resolution

Cal Am tracks a WCLEMA balance of \$0 and there has been no account activity since Cal Am's 2013 GRC. 44 Since the WCLEMA has had no activity for an extended period, the Commission should close this account without prejudice. Cal Am may request a new WCLEMA in the future if there is a need to track contamination litigation expenses that meet the criteria for memorandum account treatment.

9. Catastrophic Event Memorandum Account ("CEMA")

The purpose of this account is to recover costs resulting from a catastrophic disaster or state of emergency. 45 Cal Am records costs to the CEMA associated with the fires in the Larkfield district and financial impacts due to the COVID-19 pandemic. 46 Cal Am requests to transfer the under-collected CEMA balance of \$9,467,577 to the CEBA for recovery and to continue the account. However, Cal Am's request presents serious accounting and reporting issues.

First, as shown in Table 1-2 in Section A.1, Cal Am's filing contained a material error in the form of a \$15,451,284 discrepancy between 100-day updates and application filings. This error significantly

W-4084 in 1998 and authorized all water utilities to establish this account at that time.

⁴⁴ See Attachment 1-3, Cal Am's Response to Cal Advocates' Data Request JR6-05, Q.1. In response Cal Am states, "California American Water undertook a review of Advice Letters and GRC proceedings since 2010. Based on this review, California American Water requested recovery of balances in its 2010 GRC (A.10-07-007); 2013 GRC (A.13-07-002); and through Advice Letter 905."

⁴⁵ Preliminary Statement Part G

⁴⁶ Clarke Direct Testimony at pp. 8-11.

⁴⁷ All CA – Opex \$35,856, All CA – Capex (\$8,242,170), Pandemic (\$1,261,263). Total: (\$9,467,577) See GRC 100 Day Update at 586, A-9.

 $[\]frac{48}{1}$ The \$15,451,284 discrepancy between 100-day updates and application filings is discussed in detail in section A.1 of this chapter.

understated the total dollar amount requested and obscured Cal Am's overall recovery request in this proceeding.

Second, Cal Am included inappropriate expenses in its request for recovery. A review of the general ledger for CEMA capital expenditures shows that Cal Am seeks recovery of inappropriate expenses, such as employee expenses for a car wash, a convenience store, McDonalds, Big Boys Buns Burger, Starbucks, Uber Eats, and even a bill for Apple iTunes. Table 1-7 highlights the transactions that were found in the general ledger for this account.

Table 1-7: CEMA General Ledger Entries

Document Date	Document Number	Cost element description	Val/COArea Crcy	Name
2/21/18	1006217976	Employee Expenses	\$197.96	BEST WESTERN DRY
3/12/18	1006218636	M & S (O&M) - Nat Account	\$52.97	BIG BOYS BUNS BURGER
8/13/18	1006629750	Meals Deductible	\$6.55	MCDONALDS F31576
8/16/18	1006630547	Meals Deductible	\$6.15	MCDONALDS F13226
8/24/18	1006631897	Meals Deductible	\$6.81	MCDONALDS F36903
9/3/18	1006708850	Meals Deductible	\$19.56	BIG BOYS BUNS BURGER
9/6/18	1006727331	Meals Deductible	\$6.48	MCDONALDS F14729
9/14/18	1006778436	Meals Deductible	\$6.97	MCDONALDS F7543
9/24/18	1006781795	M & S (O&M) - Nat Account	\$13.13	LARKFIELD LIQUOR & DELI
9/24/18	1006812223	Meals Deductible	\$19.56	BIG BOYS BUNS BURGER
10/15/18	1006845625	Employee Expenses	\$206.00	HOTELTONIGHTOXFORD SU
10/24/18	1006886269	Employee Expenses	\$206.00	HOTELTONIGHTOXFORD SU
10/24/18	1006886194	Meals Deductible	\$6.58	MCDONALDS F10551
11/19/18	1006973101	Employee Expenses	\$810.84	HOTEL TRIO FD
8/2/18	1006595852	M & S (O&M) - Nat Account	\$25.00	STARBUCKS
8/6/18	1006596328	M & S (O&M) - Nat Account	\$25.00	STARBUCKS
8/15/18	1006630365	M & S (O&M) - Nat Account	\$25.00	STARBUCKS
8/23/18	1006631756	M & S (O&M) - Nat Account	\$25.00	STARBUCKS
12/14/18	1007087466	Meals Deductible	\$27.25	BIG BOYS BUNS BURGER
8/9/18	1006629502	M & S (O&M) - Nat Account	\$2.99	APL*ITUNES.COM/BILL
8/6/18	1006596188	Employee Expenses	\$37.99	SUNDANCE CAR WASH

These improperly recorded costs present two main issues. Primarily, these expenses are inappropriate to include in an account that is dedicated to tracking catastrophic events, such as natural disasters, and ratepayers should not be asked to fund such expenses. Secondly, these are employee and miscellaneous expenses. Cal Am's accounting procedures should not have allowed these expenses to be included in a capital account. Notably, the above transactions were discovered through sampling; a full audit could uncover many more inappropriate expenses.

Any one deficiency would justify the Commission's denial of Cal Am's request for CEMA recovery, but the combination of deficiencies necessitates that Cal Am's request to transfer the balance of the CEMA to the CEBA for recovery should be denied. The CEMA should remain open.

10. Group Insurance Balancing Account

This account tracks the difference between the Commission authorized budget and actual costs of group insurance costs. 49 Cal Am requests to continue this account and to transfer the outstanding undercollected balance of \$562,859 to the CEBA for recovery. 50

The Commission should grant Cal Am's recovery request for the Group Insurance Balancing Account, but the account should be closed. Group insurance expenses should be in the expense forecast and included in base rates because the use of a true-up mechanism such as a balancing account removes Cal Am's incentive to control costs and can obscure the true cost of service decided in this GRC. 51 Additionally, this account does

⁴⁹ Preliminary Statement Part AS.

⁵⁰ Clarke Direct Testimony p.12:4-6

⁵¹ For example, if the Commission authorizes a balancing account and \$1,000,000 in group insurance expense, but Cal Am actually spent \$1,500,000; the revenue requirement in the GRC was \$500,000 lower than what it should have been and ratepayers end up with higher bill than what was presented in public

not meet the "exceptional nature" criteria outlined in Commission Standard Practice U-27-W. For these reasons, the Commission should close the account.

11. Pension Balancing Account

This account tracks the difference between Commission-authorized pension costs and actual pension payments. $\frac{52}{2}$ Cal Am requests to transfer the under-collected balance of \$66,220 to the CEBA for recovery and to continue the account. $\frac{53}{2}$ The Commission should deny recovery of this account because Cal Am's requested recovery amounts did not reconcile with the underlying data. $\frac{54}{2}$

Additionally, like the Group Insurance Balancing Account, Cal Am should forecast pension expenses in the GRC application filings and include them in base rates. No true-up adjustment mechanism, such as a balancing account, should be utilized for this expense because it removes Cal Am's incentive to control costs and can obscure the true cost of service decided in this GRC. Additionally, this account does not meet the "exceptional nature" criteria outlined in Commission Standard Practice U-27-W. For these reasons, the Commission should close the account.

12. Other Post-Employment Benefits Balancing Account

This account tracks the difference between Commission-authorized Other Post-Employment Benefits ("OPEB") costs and actual OPEB

hearings and notices. Also, because and costs are eventually recovered in the balancing account, there is no incentive for Cal Am to shop around for a lower insurance cost.

⁵² Preliminary Statement Part U.

⁵³ Clarke Direct Testimony at 12 and Attachment 1.

⁵⁴ See detailed discussion of reconciliation issues in Section A.3 of this chapter.

payments. $\frac{55}{2}$ Cal Am requests to transfer the over-collected balance of \$2,392,920 to the CEBA for refund and continue the account. $\frac{56}{2}$

The Commission should deny recovery of this account. Cal Am's requested recovery amounts did not reconcile with the underlying data. 57 Therefore, the Commission should not authorize the recovery of this account in this GRC.

Like the Group Insurance and Pension balancing accounts, Cal Am should forecast OPEB expenses and include them in base rates. No true-up adjustment mechanism, such as a balancing account, should be utilized for this expense because it removes Cal Am's incentive to control costs and can obscure the true cost of service decided in this GRC. Additionally, this account does not meet the "exceptional nature" criteria outlined in Commission Standard Practice U-27-W. For these reasons, the Commission should close the account.

13. Purchased Water, Purchased Power and Pump Tax Balancing Accounts

This account was closed in Advice Letter 1377 as part of Cal Am's preliminary statement cleanup. 58 Cal Am originally included a request for this account in testimony, but later noted that the request was in error and should not have been included. 59 This error reflects a pattern of errors

⁵⁵ Preliminary Statement Part T.

⁵⁶ Clarke Direct Testimony p.12-13.

 $[\]frac{57}{2}$ See detailed discussion in Section A.3 of this chapter.

⁵⁸ See Attachment 1-3, Cal Am's Response to Cal Advocates' Data Request JR6-02, Q.4.

<u>59</u> "The Purchased Water, Purchased Power and Pump Tax Balancing account was included in the direct testimony of Witness Michael Clarke in error." *See* Attachment 1-3, Cal Am's Response to Cal Advocates' Data Request JR6-05, Q.4.

uncovered in Cal Am's administration of its memorandum and balancing accounts as discussed in Section A.2 of this chapter.

14. Monterey Wastewater Purchased Power Balancing Account

This account tracks the difference in purchased power based upon changes in recorded unit prices versus adopted. 60 Cal Am requests to transfer an over-collected balance of \$105,938 to the CEBA for refund and to continue the account.

Cal Am's requested recovery amounts for this account did not reconcile with the underlying data. 61 Specifically, the general ledger shows an over-collected balance of \$373,610 (instead of \$105,938). Therefore, the Commission should not authorize recovery of this account.

Additionally, with Cal Am's request to implement a Monterey Style WRAM ("M-WRAM") and associated Incremental Cost Balancing Account ("ICBA"), there is no need for a separate purchased power balancing account for Monterey Wastewater. The ICBA tracks unit costs changes in purchased power. If the Commission grants Cal Am's request to transition to an M-WRAM and ICBA, which Cal Advocates does not oppose, the Commission should add Monterey wastewater to the ICBA and close this account.

15. Affiliate Transaction Rule IV.D.2 Memorandum Account

This account tracks the fees paid to the utility for the transfer, assignment, or employment of an employee by an affiliate in compliance

<u>60</u> Preliminary Statement AZ.

⁶¹ See detailed discussion in Section A.3 of this chapter.

with Affiliate Transaction Rule IV.D.2. $\frac{62}{2}$ Cal Am requests to transfer an over-collected balance of \$12,357 to the CEBA and to continue the account. $\frac{63}{2}$

Cal Am's requested amounts for this account did not reconcile with the underlying data. 64 Specifically, the general ledger shows an overcollected balance of \$61,167 (instead of \$12,357). Therefore, the Commission should not authorize Cal Am to transfer the Affiliate Transaction Rule memorandum account balance to the CEBA. This account should remain open.

16. GRC Interim Rate True-Up Memorandum Account

The GRC Interim Rate True-Up account tracks the differences between revenues billed at interim rates and revenues that should have been billed under the final rates granted in Cal Am's last GRC A.19-07-004. 65 Once the final computation is complete, Cal Am will file an advice letter to surcharge customers for the final amount. 66 Cal Am requests to continue this account for future GRCs. Cal Advocates does not oppose this request.

17. Chromium 6 (Hexavalent Chromium) Memorandum Account

For the Sacramento service area, the Chromium 6 (CrVI) memorandum account tracks the incremental costs incurred to comply with

⁶² Preliminary Statement Part F.

⁶³ Clarke Direct Testimony at 15 and Attachment 1.

 $[\]frac{64}{2}$ See detailed discussion in Section A.3 of this chapter.

⁶⁵ Preliminary Statement Part AO; A.19-07-004.

⁶⁶ Clarke Direct Testimony at 15.

the final CrVI Maximum Contaminant Level or drinking water standard adopted by the California Department of Public Health. 67 Cal Am requests a seven-month residual under-collected balance of \$858,372, consisting of deferred depreciation, allowance for funds used during construction ("AFUDC"), and ad valorem taxes from June 1, 2019, through December 31, 2019, to be transferred to the CEBA for recovery. 68

Cal Advocates does not oppose this request. However, since the CrVI project is now included in rates, the Commission should close this account.

18. West Placer Memorandum Account

The purpose of the West Placer Memorandum Account is to track the construction costs, AFUDC and post-construction carrying costs at the Commission's authorized pre-tax rate of return, and the Special Facilities Fees collected from developers in the West Placer County service area of the Sacramento Service Area. 69 Cal Am requests to continue this account. Cal Advocates does not oppose this request.

19. Sustainable Groundwater Management Act Memorandum Account

This account tracks the cost of complying with the Sustainable Groundwater Management Act Regulations, signed into law September 16, 2014, which set forth a framework for regulating groundwater. ⁷⁰ Cal Am

⁶⁷ Preliminary Statement part K.

⁶⁸ Clarke Direct Testimony p.16.

⁶⁹ Preliminary Statement part AA.

⁷⁰ Preliminary Statement part AR.

requests to transfer an under-collected balance of \$863,321 to the CEBA for recovery and to continue the account. $\frac{71}{}$

Cal Advocates does not oppose transfer of the requested balance to the CEBA. However, the Sustainable Groundwater Management Act Regulations have been in effect for nearly a decade now. Cal Am should incorporate these costs in its expense forecast and include them in base rates in future GRC application filings. Thus, the Commission should close this account.

20. Garrapata Safe Drinking Water State Revolving Fund (SDWSRF) Loan Repayment Balancing Account

"The purpose of the SDWSRF Loan Repayment Balancing Account is to track recovery of the balance on the SDWSRF loan provided under the American Recovery and Reinvestment Act of SDWSRF projects authorized by Resolution W-4788, dated September 24, 2009." Cal Am requests authorization to continue this account. 3

Cal Advocates does not oppose this request.

21. Water-Energy Nexus Program Memorandum Account

The purpose of the Water-Energy Nexus Memorandum Account (WENMA) is to track expenses for water-energy nexus projects. 74 Cal Am requests to transfer an under-collected balance of \$4,204 to the CEBA for recovery and to continue the account. 75

⁷¹ Clarke Direct Testimony p.17.

⁷² Preliminary Statement P.

⁷³ Clarke Direct Testimony p.18.

⁷⁴ Preliminary Statement Part AJ.

⁷⁵ Clarke Direct Testimony at 18.

Cal Am's requested recovery amount for this account did not reconcile with the underlying data. Therefore, the Commission should not authorize recovery of this account.

Additionally, Cal Am should include costs related to this program in its expense forecast and incorporate them in base rates in future GRC applications. Thus, the Commission should close this account.

22. Public Safety Power Shut-Off Memorandum Account

This account records the incremental Operation and Maintenance (O&M) expenses and carrying costs of the new facilities costs, not otherwise covered in California American Water's revenue requirement, to address public safety needs in the event of a proposed or declared Public Safety Power Shut-Off (PSPS) event by any of the electric utilities that provide electric service to California American Water's ratemaking areas, including advanced preparation costs. 77 Cal Am seeks to transfer the undercollected balance of \$375,493 to the CEBA for recovery and continue the account.

Cal Advocates does not oppose the amount transferred to the CEBA. However, Cal Am has had adequate time to adjust to the new PSPS event framework and should forecast and include this expense in base rates in future GRC applications. Thus, the Commission should close this account.

23. Special Facilities Fee Memorandum Account

This account records all costs associated with purchasing additional capacity from Placer County Water Agency (PCWA) and is offset by the

⁷⁶ See detailed discussion in Section A.3 of this chapter.

⁷⁷ Preliminary Statement Part AN.

total amount of the contributions made to the company by customers. Requests to keep this account open and to modify the interest calculation from the 90-day commercial paper rate to the authorized cost of capital as discussed in Special Request #9.

Cal Advocates does not oppose keeping this account open; however, this account should earn interest at the 90-day commercial paper rate as described in Cal Advocates' witness Cortney Sorensen's testimony on Special Request #9.

24. Central Basin Contamination Memorandum Account

The purpose of the Central Basin Contamination Memorandum Account ("CBCMA") is to track all costs incurred by California American Water associated with replacing the Granulated Activated Carbon filter media for water treatment at the Arlington and 48th Street Well sites in its Baldwin Hills service area in the Los Angeles County District. 80 Cal Am requests to keep this account open. 81

This account should be closed because replacing filter media for a water treatment plant is a routine business expense which does not meet the "exceptional nature" standard as provided in Commission Standard Practice U-27-W.82 Cal Am should forecast and include this expense in base rates in future GRC applications. The Commission should close this account.

⁷⁸ Preliminary Statement Part AK.

⁷⁹ Clarke Direct Testimony at 19.

⁸⁰ Preliminary Statement Part BH.

<u>81</u> Clarke Direct Testimony at 20.

^{82 &}quot;The expense is caused by an event of an exceptional nature that is not under the utility's control" Standard Practice U-27-W 44.a.

25. Drought Memorandum Account

The purpose of the Drought Memorandum Account (DRMA) is to track costs and penalties associated with the implementation of Rule 14.1 and Schedules 14.1 and Rule 14.1.1 and Schedule 14.1.1 consistent with Resolution W-4976 in which the Commission adopted Drought Procedures. Cal Advocates does not oppose this request.

26. Drinking Water Fees Memorandum Account

The purpose of the Drinking Water Fees Memorandum Account (DWFMA) is to track the difference between all actual drinking water fees charged by the State Water Resources Control Board ("SWRCB") (based upon the revised fee schedule adopted by the State Water Board on September 22, 2021) and the drinking water fees authorized in rates. 85 Cal Am requests to continue this account. 86

There is no balance tracked in this account, and the Commission should close this account as of the effective date of rates for this application consistent with the language set forth in the preliminary statement. 87

27. TCP Litigation Proceeds Memorandum Account

The purpose of the TCP Litigation Proceeds Memorandum Account ("TCPLMA") is to track litigation awards and settlement proceeds with

⁸³ Preliminary Statement Part BI.

⁸⁴ Clarke Direct Testimony at 20.

⁸⁵ Preliminary Statement Part BO.

⁸⁶ Clarke Direct Testimony at 21.

^{87 &}quot;The DWFMA shall sunset with the effective date of the Utility's rates from its 2022 general rate case application." Preliminary Statement Part BO.

respect to litigation against "potentially responsible parties" (PRPs) that manufactured and distributed products containing 1,2,3 trichloropropane (TCP) in California. In addition, Cal Am will track application of funds received towards investments in replacement and treatment property. 88 Cal Am requests to keep this account open. 89

Cal Am has an over-collected balance of \$3,657,555 in this account and this amount should be returned to ratepayers. The Commission's accounting rules for contamination proceeds holds that "cost recovery can occur when whichever of the following occurs first, reaching the monetary threshold of 2% of revenue requirement or the elapsing of three years from the date the memorandum account was established." This balance does not currently reach the 2% threshold. However, three years will likely elapse during this GRC proceeding. The TCPLMA was established in March 2022, meaning that three years will have elapsed as of March 2025. Cal Am's most recent GRC took two years and four months from initial application date to a final decision. Assuming similar timing in the present GRC, a final decision would issue sometime in late 2024 or early 2025. Implementation of the decision via Advice Letter would follow a month or two afterwards and be in proximity or after the three-year threshold.

The alternative—allowing Cal Am to defer its request to the next GRC—could mean funds would not be returned to ratepayers until or

⁸⁸ Preliminary Statement Part BP.

⁸⁹ Clarke Direct Testimony at 21.

⁹⁰ D.10-12-058 Conclusion of Law 5. https://docs.cpuc.ca.gov/PublishedDocs/WORD PDF/FINAL DECISION/128646.PDF

⁹¹ Preliminary Statement Part BP; effective date March 4, 2022

⁹² A.19-07-004 Filed on July 1, 2019, Final Decision D.21-11-018 Issued November 18, 2021.

later; 93 directly contrary to the Commission's goal of "reduc[ing] delays in cost recovery of contamination-related litigation expenses in memorandum accounts..." Thus, the Commission should require the balance in this account to be transferred to the CEBA in this proceeding to reduce any delays.

C. Monterey Memorandum and Balancing Accounts

28. National Oceanic and Atmospheric Administration Endangered Species Act ("NOAA/ESA") Memorandum Account

The purpose of the NOAA Memorandum Account is to track compliance payments made by California American Water to the United States Department of Commerce National Oceanic Atmospheric Administration ("NOAA"), or its designated payee, for Federal Endangered Species Act ("ESA") mitigation. Cal Am requests to continue this account and will continue to seek recovery of the balance through Advice Letter filings. 95

Cal Advocates does not oppose this request.

29. San Clemente Dam Balancing Account

This account tracks all the authorized and actual expenditures as they are incurred for the Carmel River Reroute and San Clemente Dam Removal Project. 96 Cal Am notes that the revenue requirement related to San Clemente Dam Balancing Account balance would have to be updated

 $[\]frac{93}{2}$ Assuming the timeline for decision would be similar to Cal Am's previous GRC.

⁹⁴ D.10-12-058 Conclusion of Law 5.

⁹⁵ Clarke Direct Testimony p.23.

⁹⁶ Preliminary Statement Part V.

based upon the Commission's decision on the ongoing cost of capital proceeding A.21-05-001. 97

Cal Advocates does not oppose this request.

30. Endangered Species Act Memorandum Account

The purpose of the Endangered Species Memorandum Account ("ESA") is to track costs incurred for compliance with ESA requirements, except for ESA compliance costs associated with the San Clemente Dam. ⁹⁸ Cal Am requests to transfer the under-collected balance of \$510,117 to the CEBA for recovery and continue the account. ⁹⁹

Cal Am's requested recovery amounts for this account did not reconcile with the underlying data. Therefore, the Commission should not authorize recovery of this account in this GRC.

Complying with federal legislation is not a new or unforeseeable expense and is part of routine operation of a utility. This legislation is not new or unknown to Cal Am and does not meet the "exceptional nature" prescribed by Commission Standard Practice U-27-W. Therefore, the Commission should close this account.

31. Coastal Water Project Memorandum Account

The purpose of the Coastal Water Project Memorandum Account is to track costs associated with the development of a new water supply in the Monterey Service Area. 101 Cal Am asserts that this account needs to remain

⁹⁷ Clarke Direct Testimony at 23-24.

 $[\]frac{98}{2}$ Preliminary Statement Part N.

⁹⁹ Clarke Direct Testimony at 25 and Attachment 1.

 $[\]frac{100}{100}$ See detailed discussed in Section A.3 of this chapter.

¹⁰¹ Preliminary Statement Part W.

open until resolution of all legal issues occurs, consistent with D.10-08- $008.\frac{102}{}$

Cal Advocates does not oppose this request. However, Cal Advocates' has not reviewed any balances recorded in this account since Cal Am did not request recovery of any balances in this account.

32. Seaside Groundwater Basin Memorandum Account

This account was closed in Cal Am's previous GRC Decision (D.) 21-11-018. However, the settlement agreement approved in D.21-11-018 allowed Cal Am to reestablish the account if it expects to incur costs from the Seaside Basin Water Master for replenishment water. 103 Cal Am recognizes that this account is closed, however requests authorization to reestablish this account when needed. 104

While Cal Am is correct that the settlement agreement in the previous GRC allowed for the re-establishment of this account, there is no apparent need to reestablish the account in this proceeding. If Cal Am expects to incur costs from the Seaside Basin Watermaster, it may forecast such costs in purchased water expense for inclusion in base rates for the Commission's review in this proceeding. An open-ended memorandum account for a routine business expense is improper.

33. Seaside Groundwater Basin Balancing Account

This account tracks costs associated with Administrative and other payments made to the Seaside Basin Water Master, as well as recovery of

¹⁰² Clarke Direct Testimony p.25.

¹⁰³ D.21-22-018 at 120.

¹⁰⁴ Clarke Direct Testimony at 26.

such payments from customers in the Monterey Service Area. 105 Cal Am requests to transfer an over-collected balance of \$203,091 to the CEBA for refund.

As discussed in detail in Section A.3, Cal Am's requested recovery amounts for this account did not reconcile with the underlying data. The general ledger recorded a much larger over collection due back to ratepayers of \$809,372. Therefore, the Commission should not authorize recovery of this account.

Additionally, the Commission should close this account because payments made to a watermaster are a routine business expense for a water utility and do not meet the "exceptional nature" requirement of Standard Practice U-27-W. Cal Am should forecast and include this expense in base rates in future GRC applications.

34. Emergency Rationing Costs Incurred by California American Water Memorandum Account

The purpose of this memorandum account is to track increased expenses that California American Water would incur in its Monterey Service Area in the event that rationing is implemented under the Monterey Peninsula Water Management District's (MPWMD) Ordinance No. 92. 106

Cal Am does not record a balance in this account, but requests that this account remain open in the event emergency rationing is implemented. 107

Cal Advocates does not oppose this request.

¹⁰⁵ Preliminary Statement Part Y.

¹⁰⁶ Preliminary Statement Part M.

¹⁰⁷ Clarke Direct Testimony at 27.

35. Monterey Cease and Desist Order Memorandum Account

The purpose of the Cease-and-Desist Order Memorandum Account ("CDOMA") is to track costs related to the SWRCB's Cease-and-Desist Order ("CDO") for unauthorized diversion of water from the Carmel River in the Monterey Service Area. Los Cal Am requests to continue this account and transfer the under-collected balance of \$219,005 to the CEBA for recovery.

Cal Am's requested recovery amounts for this account did not reconcile with the underlying data. 110 Therefore, the Commission should not authorize recovery of this account in this GRC. However, Cal Advocates does not oppose Cal Am's request to continue the account.

36. Monterey One-Way Leak Adjustment Balancing Account

This account was closed as of January 1, 2021, 111 and Cal Am does not have a related request in this proceeding. 112

37. Cease and Desist Order – Penalties and Fines Memorandum Account

The purpose of the CDO Penalties and Fines Memorandum Account is to track all penalties and fines that could be assessed due to a violation of the SWRCB CDO for unauthorized diversion of water from the Carmel

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¹⁰⁸ Preliminary Statement Part I.

¹⁰⁹ Clarke Direct Testimony p.28 and Attachment 1.

¹¹⁰ See detailed discussion in Section A.3 of this chapter.

¹¹¹ D.21-11-018, p.133.

¹¹² Clarke Direct Testimony p.28.

River in the Monterey Service Area. 113 Cal Am requests to continue the account and transfer a balance of \$0 to the CEBA for recovery. 114

Cal Am's request appears to be in error as there is no balance to be recovered. The Commission should not authorize a transfer to the CEBA because Cal Am does not track a balance to be transferred. This account should be closed and Cal Am may request a new account for this purpose should a future need arise.

38. MPWSP Phase 1 Project Cost Memorandum Account

The purpose of this account is to record and track the capital cost associated with the desalination plant and the Remaining California-American Water Only Facilities (Phase 1 project) as approved in D.18-09-017. Cal Am requests to continue this account. 116

Cal Advocates does not oppose this request.

39. MPWSP Operations and Maintenance Memorandum Account

The MPWSP Operations and Maintenance Memorandum Account is established in compliance with Ordering Paragraph 20 of D.18-09-017 and will track the differences between estimated costs adopted through the Tier 2 advice letter process and actual Operations and Maintenance ("O&M") costs incurred during the period of time from the beginning of operation of the plant until the time an estimate of future costs is determined as part of a

¹¹³ Preliminary Statement Part J.

¹¹⁴ Clarke Direct Testimony p.29

¹¹⁵ Preliminary Statement Part AV.

¹¹⁶ Clarke Direct Testimony at 29.

1	future general rate case application. To Cal Am requests authorization to
2	continue this account. 118

Cal Advocates does not oppose this request.

D. Acquisition Related Memorandum and Balancing Accounts

40. The Memorandum Account for Environmental Compliance Issues for Acquisitions

The purpose of the account is to track costs associated with required improvements related to environmental and compliance issues in Cal Am's Dunnigan, Geyserville, Meadowbrook, Rio Plaza, Fruitridge Vista, Hillview, East Pasadena, Piru (Warring), and Bellflower service territories. Cal Am requests to transfer the tracked amounts to the CEBA for recovery and to continue the account.

Cal Am's request appears to be in error as there is no tracked balance to be transferred or recovered. Additionally, this account should be closed because regulatory compliance is a foreseeable cost in undertaking an acquisition. Cal Am's shareholders derive financial benefit through acquisitions via increased investment returns from a larger rate base. The ratepayers should not be required to fund both the financial shareholder benefit and shoulder all the financial compliance risk. Thus, the Commission should close this account.

¹¹⁷ Preliminary Statement Part AW.

¹¹⁸ Clarke Direct Testimony at 30.

¹¹⁹ Preliminary Statement Part AH.

¹²⁰ Clarke Direct Testimony at 31.

¹²¹ A.22-07-001 Cal Am 100-Day Update, Attachment 4: C-1

41. Dunnigan Consulting Memorandum Account

The purpose of the account is to track consulting costs resulting from the settlement between Cal Am, Grant Park Development, and Cal Advocates for a period of six years following the close of the transaction. L22 Cal Am requests to transfer the under-collected balance of \$397,545 to the CEBA for recovery and to close the account.

Cal Am's requested recovery amounts for this account did not reconcile with the underlying general ledger accounting data provided to Cal Advocates. The general ledger tracks a much lower balance of \$72,593 for recovery. Therefore, the Commission should not authorize recovery of this account.

However, Cal Advocates does not oppose Cal Am's request to close the account.

42. Hillview Safe Drinking Water State Revolving Fund Loan Repayment Balancing Account

This account tracks recovery of the balance on the SDWSRF loan provided under the American Recovery and Reinvestment Act of SDWSRF projects authorized by Decision 02-11-015 and Resolution W-4633. Cal Am requests to add this balancing account to its preliminary statement. 125

Cal Advocates does not oppose this request.

¹²² Preliminary Statement Part AI.

¹²³ Clarke Direct Testimony at 31 and Attachment 1.

¹²⁴ See detailed discussion in Section A.3 of this chapter.

¹²⁵ Clarke Direct Testimony at 31.

43. Fruitridge Safe Drinking Water State Revolving Fund Loan Repayment Balancing Account

The purpose of this account is to track recovery of the balance on the SDWSRF loan provided under the American Recovery and Reinvestment Act of 2009 SDWSRF projects authorized by Decision 10-05-043. Cal Am requests to add this Fruitridge balancing account to its preliminary statements. 126

Cal Advocates does not oppose this request.

44. Hillview Grant Tax Balancing Account

This account tracks customer surcharges related to tax liability that arose from grant funding received for Hillview plant assets. Cal Am requests authorization to continue using this account to track customer surcharges, amortization of the deferred tax liability and any future interest or penalties generated, plus interest. Cal Am provides the undercollected balance of \$86,129 (as of May 31, 2022) in its testimony but does not request recovery of this balance. Because Cal Am does not request recovery of the balance, Cal Advocates did not review the detailed transactions recorded in this account.

The Commission should grant Cal Am authorization to track in this account customer surcharges, amortization of the deferred tax liability and any future interest or penalties generated from this tax liability, and interest.

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¹²⁶ Clarke Direct Testimony at 32.

¹²⁷ Clarke Direct Testimony p.33.

¹²⁸ Clarke Direct Testimony, Attachment 1.

45. Hillview Tariffed Balancing Account

This account accumulated costs authorized for recovery for Hillview, which were included with Cal Am's acquisition of the water system. Cal Am recommends the residual over-collected balance of \$12,520 be included in the CEBA for refund and that this account be closed. 129

The Commission should authorize Cal Am to transfer an overcollected balance of \$12,520 to the CEBA account and close the Hillview Tariffed Balancing Account.

46. Hillview Purchased Power Balancing Account

This account, included in Cal Am's acquisition of Hillview, tracks the difference between actual unit costs of electricity and adopted unit costs of electricity. Cal Am requests the outstanding under-collected balance of \$21,930 be transferred to the CEBA for recovery, and that this account be closed. 130

The Commission should authorize Cal Am to transfer undercollected balance of \$21,930 to the CEBA account and close Hillview Purchased Power Balancing Account.

47. Hillview Water Testing Cost Memorandum Account

This account, included in Cal Am's acquisition of Hillview, captures the difference between actual water testing costs and adopted costs collected in base rates. Cal Am requests authorization to transfer any

¹²⁹ Clarke Direct Testimony p.33 and Attachment 1.

¹³⁰ Clarke Direct Testimony p.34 and Attachment 1.

outstanding over-collected balance of \$20,193 to the CEBA for refund and
that this account be closed. 131

The Commission should authorize Cal Am to transfer the overcollected balance of \$20,193 to the CEBA account and close Hillview Water Testing Cost Memorandum Account.

48. Hillview Water Treatment Cost Memorandum Account

This account, included in Cal Am's acquisition of Hillview, captures the difference between actual water treatment costs and adopted costs collected in base rates. Cal Am requests authorization to transfer over-collected balance of \$52,513 to the CEBA for refund and that this account be closed. 132

The Commission should authorize Cal Am to transfer over-collected balance of \$52,513 to the CEBA account for refund and close Hillview Water Treatment Cost Memorandum Account.

49. Rio Plaza Groundwater Management Memorandum Account

This account, included in Cal Am's acquisition of Rio Plaza, captured deferred costs for extraction fees imposed by the Fox Canyon Groundwater Management Agency. 133 134 Cal Am requests that this account remain open to capture future costs. 135 Cal Am requests

¹³¹ Clarke Direct Testimony p.34 and Attachment 1.

¹³² Clarke Direct Testimony p.35 and Attachment 1.

¹³³ Clarke Direct Testimony p.35.

¹³⁴ Preliminary Statement AT

¹³⁵ Clarke Direct Testimony p.35.

authorization to transfer the under-collected balance of \$36,028 (as of May 31, 2022) to the CEBA for recovery and that the account remains open. $\frac{136}{1}$

The Commission should authorize Cal Am to transfer undercollected balance of \$36,028 to the CEBA account for recovery. Rio Plaza Groundwater Management Memorandum Account should remain open for the current GRC period.

50. Rio Plaza Transaction Memorandum Account

This account tracks all costs resulting from the purchase of Rio Plaza Water Company. 137 Cal Am requests to transfer under-collected balance of \$22,578, as of May 31, 2022, to the CEBA for recovery and for this account to remain open. 138

While Cal Advocates does not oppose transferring the undercollected balance of \$22,578 to the CEBA for recovery, the account should be closed because the acquisition of Rio Plaza Water Company is completed and hence the purpose of Rio Plaza Transaction Memorandum Account is also completed.

Additionally, Cal Am has not provided reasonable support for its request to keep this account open. Cal Am requests to keep this account open because it wants to consolidate this account with a blanket account requested in special request #8. Since Special Request #8 is not within the scope of the proceeding, Cal Am's request to consolidate this account is moot.

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 $[\]underline{^{136}}$ Clarke Direct Testimony p.35 and Attachment 1.

¹³⁷ Preliminary Statement Part AU.

¹³⁸ Clarke Direct Testimony p.36

¹³⁹ Clarke Direct Testimony p.36.

Cal Am may request a separate transaction memorandum account in any future acquisitions, or it can forecast transaction costs normally going forward in the expenses portion of the revenue requirement for inclusion in base rates. Thus, the Commission should close the Rio Plaza Transaction Memorandum Account.

51. Meadowbrook Contribution in Aid of Construction Account

The Purpose of Meadowbrook Contribution on Aid of Construction ("CIAC") account is to track the \$575,000 expense as part of the total purchase price of Meadowbrook Water Company of Merced to be recovered by customers in the Sacramento and Meadowbrook Service Areas of the Northern Division. Cal Am requests authorization to continue this account until the remaining balance is collected. As of May 31, 2022, Cal Am has collected \$259,478 surcharges from ratepayers. On July 17, 2022, the Commission authorized Cal Am to collect remaining balance through \$0.26 surcharge per bill from Sacramento and Meadowbrook customers, and the surcharges went into effect from June 17, 2022 for 16 months. 143

Since Cal Am does not request the balance of \$259,478 to refund or recovery, this account has not been reviewed. The Commission should close this account as soon as Cal Am collects a total of \$575,000 in this account.

¹⁴⁰ Preliminary Statement Part AX.

¹⁴¹ Clarke Direct Testimony p.37.

¹⁴² Clarke Direct Testimony, Attachment 1.

¹⁴³ Advice Letter 13

52. Fruitridge Vista Transaction Memorandum Account

Cal Am requests to transfer the under-collected balance of \$416,865 to the CEBA for recovery and for this account to remain open. 144 Ordering paragraph 7 of the Commission Decision 19-12-038 authorized Cal Am that it may file Tier 1 Advice Letters to establish transaction costs memorandum accounts to track costs associated with the Fruitridge Vista Water Company acquisition. 145

While Cal Advocates does not oppose transferring the undercollected balance of \$416,865 to the CEBA for recovery, the account should be closed because the acquisition of Fruitridge Vista Water Company is completed and hence the purpose of this Memorandum Account is also completed.

Additionally, Cal Am has not provided reasonable support for its request to keep this account open. Cal Am requests to keep this account open because it wants to consolidate this account with a blanket account requested in special request #8. 146 Since Special Request #8 is not within the scope of the proceeding, Cal Am's request to consolidate this account is moot.

Cal Am may request a separate transaction memorandum account in any future acquisitions, or it can forecast transaction costs normally going forward in the expenses portion of the revenue requirement for inclusion in base rates. Thus, the Commission should close the Fruitridge Vista Transaction Memorandum Account.

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¹⁴⁴ Clarke Direct Testimony p.36

¹⁴⁵ Preliminary Statement Part AU.

¹⁴⁶ Clarke Direct Testimony p.37.

53. East Pasadena Transaction Memorandum Account

This account tracks transactional costs associated with the purchase of East Pasadena Water Company. 147 148 Cal Am requests to transfer the under-collected balance of \$25,857 to the CEBA for recovery and for this account to remain open. 149

The account should be closed because the acquisition of East Pasadena Water Company is completed and hence the purpose of this Memorandum Account is also completed.

Additionally, Cal Am has not provided reasonable support for its request to keep this account open. Cal Am requests to keep this account open because it wants to consolidate this account with a blanket account requested in special request #8. Since Special Request #8 is not within the scope of the proceeding, Cal Am's request to consolidate this account is moot.

Cal Am may request a separate transaction memorandum account in any future acquisitions, or it can forecast transaction costs normally going forward in the expenses portion of the revenue requirement for inclusion in base rates. Thus, the Commission should close East Pasadena Transaction Memorandum Account.

¹⁴⁷ Preliminary Statement Part BK.

¹⁴⁸ Transactional costs include but are not limited to expenses for: outside legal services, engineering, surveying, the appraisal, customer noticing, and other professional activities necessary to complete the transaction.

¹⁴⁹ Clarke Direct Testimony pp.37-38 and Attachment 1.

¹⁵⁰ Clarke Direct Testimony p.38.

54. East Pasadena Purchased Power Balancing Account

This account tracks the differences between the actual cost of power and the cost of power authorized in the most recent General Rate Case. 151

Cal Am requests to continue this account and for the balance of \$0 to be transferred to the CEBA for recovery. 152

The Commission should not authorize a transfer to the CEBA because Cal Am does not track a balance to be transferred. This account should be closed, because tracking the difference between actual and authorized cost for purchased power component was eliminated when the Commission barred the use of the WRAM/MCBA mechanism in D.20-08-047. Cal Am requests to continue this practice by including the ESBA as part of its WRS Plan. For the reasons outlined in the testimony of Richard Rauschmeier for Special Request #1 testimony, the Commission should close the account. However, Cal Am may request to include East Pasadena in the ICBA in its next GRC.

55. East Pasadena Purchased Water Balancing Account.

This account tracks the differences between the actual cost of purchased water and the cost of purchased water authorized in the most recent General Rate Case. 153 Cal Am requests to continue this account and for the balance of \$0 to be transferred to the CEBA for recovery. 154

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¹⁵¹ Preliminary Statement Part BL.

¹⁵² Clarke Direct Testimony p.38.

¹⁵³ Preliminary Statement Part BL.

¹⁵⁴ Clarke Direct Testimony p.38.

The Commission should not authorize a transfer to the CEBA because Cal Am does not track a balance to be transferred. This account should be closed, because tracking the difference between actual and authorized cost for purchased power component was eliminated when the Commission barred the use of the WRAM/MCBA mechanism in D.20-08-047. Cal Am requests to continue this practice by including the ESBA as part of its WRS Plan. For the reasons outlined in the testimony of Richard Rauschmeier for Special Request #1 testimony, the Commission should close the account. However, Cal Am may request to include East Pasadena in the ICBA in its next GRC.

56. East Pasadena Pumping Assessment Cost Balancing Account

This account tracks the differences between the actual cost of pumping assessments and the pumping assessments authorized in the most recent General Rate Case. 155 Cal Am requests to continue this account and for the balance of \$0 to be transferred to the CEBA for recovery. 156

The Commission should not authorize a transfer to the CEBA because Cal Am does not track a balance to be transferred. This account should be closed because tracking the difference between the actual and authorized costs for purchased power components was eliminated when the Commission barred the use of the WRAM/MCBA mechanism in D.20-08-047.

On January 27, 2023, Cal Am requested to continue this practice by including the Essential Service Balancing Account ("ESBA") as part of its WRS Plan. The Commission should close the account for the reasons

¹⁵⁵ Preliminary Statement Part BN.

¹⁵⁶ Clarke Direct Testimony p.39.

outlined in Special Request #1 in Cal Advocates' witness Richard
Rauschmeier. However, Cal Am may request to include East Pasadena in
the ICBA in its next GRC. However, Cal Am may request to include East
Pasadena in the ICBA in its next GRC.

IV. CONCLUSION

Cal Am's memorandum and balancing accounts have become unwieldy and burdensome to administer, as evidenced by Cal Am's numerous memorandum account-related errors in this filing. In addition to the specific justifications for closure of many memorandum accounts as outlined in this chapter, closure of unnecessary memorandum accounts will simplify Cal Am's future GRC filings and improve transparency for the Commission and ratepayers.

CHAPTER 2 SPECIAL REQUESTS 2, 3, 6, 13, 14, AND 16

2 I. INTRODUCTION

3 Cal Am includes twenty special requests in this GRC proceeding. This chapter

4 addresses special requests 2, 3, 6, 13, 14, and 16 for the Commission's consideration.

5 II. SUMMARY OF RECOMMENDATIONS

6 Cal Advocates' recommendations are summarized in Table 2-1. below.

Table 2-1: Summary of Special Requests

Req #	Request	Cal Advocates Recommendation
SR 2	Implement ICBA for Two Districts	Approve
SR 2.1	Implement FCBA for Four Districts	Deny
SR 2.2	Implement Division-wide per kWh Rate & One Yearly Calculation	Deny
SR 3	Continue ACAM	Deny
SR 6	Normalize Catastrophic Event Costs Company Wide	N/A ¹⁵⁷
SR 13	Request for Chemical Cost Balancing Account	Deny
SR 14	Remove 15% Cap for WRAM/ESBA Amortization	Deny
SR 16	Add Credit Card Expenses to CAP Balancing Account	Modify

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III. ANALYSIS

9 A. Special Request #2 - Authorization of Full Cost Balancing Account and Incremental Cost Balancing Account

If the Commission rejects Cal Am's proposed Water Resource Sustainability Plan ("WRS Plan"), Cal Am alternatively requests Commission authorization of incremental cost balancing accounts ("ICBA") for its San Diego and Ventura County districts and full

¹⁵⁷ Cal Am should not be authorized any recovery for balances tracked in the Catastrophic Events Memorandum Account. Thus, Cal Am's Special Request #6 is moot as there are no costs to normalize.

- 1 cost balancing accounts ("FCBA") for its Monterey, Los Angeles, Sacramento, and
- 2 Larkfield districts. 158 Additionally, Cal Am proposes to calculate the purchased power
- 3 component of the FCBA and ICBA with one division wide rate per kWh and one rate
- 4 calculation per year. 159
- 5 The Commission should approve Cal Am's request to implement ICBAs for San
- 6 Diego and Ventura County Districts. However, the Commission should not approve the
- 7 request for FCBAs in Cal Am's other districts. The FCBA mechanism tracks the
- 8 difference between the actual and adopted costs of purchased water and purchased
- 9 power. 160 This is substantially the same as the Essential Service Cost Balancing Account
- 10 ("ESCBA"), part of Cal Am's WRS Plan, which tracks the difference between actual and
- authorized costs of purchased water, purchased power, and pump taxes. 161 Consistent
- with the recommendation against the WRS Plan in Cal Advocates' witness Richard
- 13 Rauschmeier, the Commission should deny this request.
- Additionally, Cal Am's request for one division-wide per kWh and one rate
- calculation per year is unnecessary because the Commission's authorization of ICBAs for
- 16 San Diego and Ventura County Districts would not require a division-wide calculation.
- 17 Cal Am may use the unit rate for those specific districts.

B. Special Request #3 – Re-Authorization of Annual Consumption Adjustment Mechanism

- 20 Cal Am proposes modifications to the Annual Consumption Adjustment
- 21 Mechanism ("ACAM") as part of its WRS Plan. The modifications include 1) a new
- trigger mechanism, 2) a new customer consumption alignment process, 3) a weather

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¹⁵⁸ Updated Application at 14.

¹⁵⁹ Linam Direct Testimony at 28:6-7.

¹⁶⁰ See Cal Am's Exemplary Tariffs (Preliminary Statements part BX and BY) in Attachment 1 of Morse Direct Testimony.

¹⁶¹ See Cal Am's Exemplary Tariffs (Preliminary Statement part CD) in the Attachment 1 of Linam Supplemental Direct Testimony.

adjustment for the Southern Division, 4) adjustments allowed twice a year on January 1

and July 1, and 5) the ability to automatically adjust tier breakpoints to maintain sales

3 allocations within tiers. $\frac{162}{1}$ If the Commission rejects the WRS Plan, Cal Am requests

retention of the ACAM pilot program for all its districts and the permanent program in

5 the Monterey District. 163

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The authorization of the ACAM is problematic because it enables Cal Am to modify the sales forecast in between GRCs and thereby significantly modify the cost of service outside the GRC process. This is a significant departure from the Commission's Rate Case Plan, which provides for significant rate changes only once every three years. This mechanism also has the capacity to create administerial issues for the Commission. For example, a cost-of-service calculation would be performed based on the outcome of Cal Am's GRC, then one completed each year afterwards for the ACAM. The surcharges calculated for the WRAM/MCBA would have to correctly correspond with the cost-of-service calculations. Given the large dollar amounts and numerous Cal Am

The ACAM creates issues with customer planning, forecasting, and billing, resulting in unreliable and continually adjusted water bills. Most importantly, though, before the ACAM pilot, Cal Am experienced large under-collections tracked in the WRAM/MCBA that created rate shock for ratepayers when the amounts were later surcharged. The ACAM was authorized to stabilize revenues and moderate future WRAM balances. The similarities between Cal Am's proposed ESBA and the

WRAM are discussed in Cal Advocate's other witness Richard Rauschmeier's testimony.

He also recommends the Commission not authorize Cal Am WRS Plan and

districts, there is much room for error.

¹⁶² Linam Supplemental Direct Testimony at 12:20-28 and at 13:1-3.

¹⁶³ Cal Am's Updated Application (January 27, 2023) at 14.

¹⁶⁴ See D.07-05-062, at 5 (stating that "The OIR proposed that all multi-district water utilities file a single general rate case for all their districts at the same time and once every three years").

¹⁶⁵ Preliminary Statement part BT.

- 1 WRAM/MCBA request. Hence, the basic rationale for the ACAM has evaporated. Thus,
- 2 the Commission should discontinue the ACAM for all of Cal Am's districts.

C. Special Request #6 – Catastrophic Event Cost Normalization

- 4 Cal Am requests that the costs tracked in Cal Am's Catastrophic Event
- 5 Memorandum Account ("CEMA") be recovered on a company-wide basis, rather than
- 6 from the district where the catastrophic event occurred. 166 Cal Am also requests
- 7 authority to include earthquake insurance in the CEMA.
- 8 Cal Advocates does not oppose the request to normalize catastrophic event costs.
- 9 There are, however, serious issues in Cal Am's tracking of costs in the CEMA that are
- 10 unreasonable or improperly recorded and should therefore not be recoverable. 167
- Lastly, earthquake insurance premium should not be included in the CEMA as it is
- 12 a routine business expense that Cal Am should forecast and include in base rate in future
- 13 GRC applications. 168

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D. Special Request #13 – Chemical Cost Balancing Account

Cal Am requests a new balancing account that would track the actual amounts of chemical costs incurred by the company due to significant price increases. 169

This balancing account should not be authorized because the chemical expense forecast recommended in this proceeding already reflects the price increases Cal Am indicates in testimony. Additionally, the request does not meet Commission

20 requirements for establishing a balancing account under Standard Procedure U-27-W.

¹⁶⁶ Linam Direct Testimony at 43:7-8.

¹⁶⁷ See discussion in Section B.9 of the previous chapter on memorandum and balancing accounts.

¹⁶⁸ Cal Advocates' witness Isaac Gendler recommends that the Commission deny Cal Am's request to track earthquake insurance premium costs in the CEMA.

¹⁶⁹ Owens Direct Testimony p.34:3-10.

¹⁷⁰ Cal Advocates' witness Timothy Gee's testimony discusses chemical costs in more detail.

- 1 Chemical costs are a routine business expense for a water utility; thus, this expense does
- 2 not meet the "exceptional nature" standard. 171 Further, Commission standard practice
- 3 holds that in order to track cost in balancing account, "the expense cannot have been
- 4 reasonably foreseen in the utility's last GRC and will occur before the utility's next
- 5 scheduled rate case." ¹⁷² Cal Am's request is inconsistent with this standard because the
- 6 request to reflect higher prices in the chemicals forecast may be addressed in this
- 7 proceeding, and thus will occur during, not before, Cal Am's next scheduled rate case.
 - For these reasons, the Commission should deny Cal Am's request to establish a Chemical Cost Balancing Account.

E. Special Request #14 – Extension of Existing 15% Cap on WRAM Amortization

In supplemental testimony, Cal Am requests to remove the 15% cap on the annual amortization of the existing WRAM/MCBA balances and future ESBA balances in extraordinary circumstances. 173

The unfair nature and considerable dollar amount of surcharges on customer bills is a frequent complaint echoed by Cal Am ratepayers. A request to remove the 15% cap means it would be possible for Cal Am to levy even higher surcharges. Removal of this cap is inconsistent with reasonable rates and the Commission should therefore deny this request.

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¹⁷¹ Standard Practice U-27-W 25.

¹⁷² Standard Practice U-27-W 25.b.

^{173 &}quot;However, in extraordinary circumstances where the balances grow large enough that they cannot be recovered in less than 24 months, California American Water requests the ability to collect the balances beyond the 15% cap."

F. Special Request #16 – Low-Income Customer Assistance Program and Credit/Debit Card Bill Payment Expense Recovery

Cal Am proposes to add projected credit/debit card expenses to the existing

Customer Assistance Program Balancing Account ("CAP") and recover these costs from

non-CAP participating customers to comply with Assembly Bill 1058. 174

Cal Am is correct that CAP customers should not incur credit/debit card fee expenses as required by AB 1058; however, Cal Am's proposed solution is incorrect. Tracking and recovering debit/credit card expenses for recovery in the CAP balancing account would remove this expense from the GRC budgeting and forecasting process, as any difference between authorized and actual expenses would be picked up and recovered later. Authorizing this request would remove Cal Am's incentive to control costs and Cal Am would not have to exercise budgetary discipline.

The Commission should instead require Cal Am to forecast credit/debit card expenses in base rates and increase the non-CAP surcharge commensurate with the amount authorized. This approach would satisfy the requirement in AB 1058 that CAP customers not incur credit and debit card fee expenses and would encourage Cal Am to operate within the constraints of its budget.

IV. CONCLUSION

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The Commission should deny most of Cal Am's special requests as described in this chapter. Many of Cal Am's special requests are inconsistent with Commission precedent, standard practice, and statutory requirements, and do not provide benefits to ratepayers.

¹⁷⁴ Pilz Direct Testimony at 39.

Attachment 1-1: Qualifications of Witness

QUALIFICATIONS AND PREPARED TESTIMONY

OF

MUKUNDA DAWADI

- Q.1 Please state your name and address.
- A.1 My name is Mukunda Dawadi, and my business address is 505 Van Ness Ave, California 94102.
- Q.2 By whom are you employed and what is your job title?
- A.2 I am a Program and Project Supervisor in the Water Branch of the Public Advocates Office of the California Public Utilities Commission.
- Q.3 Please describe your educational and professional experience.
- A.3 In 2012, I received a Master's of Science in Accountancy from California State University, Los Angeles. I graduated from Tribhuvan University (TU) of Nepal with a Bachelor's Degree in Business Management in 1992, Master's of Business Administration in 1998, and Bachelor's Degree in Law in 2020.

 During my nine years of employment with the California Public Utilities Commission, I have conducted analysis and provided recommendations on most aspects of ratemaking for Class A Water utilities. I have supervised the work of others and represented the Public Advocates Office before the Commission and in other forums.
- Q.4 What is your area of responsibility in this proceeding?
- A.4 I am responsible for supervising the GRC review team and reviewing Cal Am's balancing and memorandum accounts and Special Requests 2, 3, 6, 13, 14, and 16, presented in this report.
- Q.5 Does that complete your prepared testimony?
- A.5 Yes, it does.

Attachment 1-2: Cal Am's Response to Cal Advocates' Data Request # JR6-06

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of California-American Water Company (U210W) for Authorization to Increase its Revenues for Water Service by \$55,771,300 or 18.71% in the year 2024, by \$19,565,300 or 5.50% in the year 2025, and by \$19,892,400 or 5.30% in the year 2026.

A.22-07-001 (Filed July 1, 2022)

CALIFORNIA-AMERICAN WATER COMPANY'S RESPONSE TO PUBLIC ADVOCATES OFFICE'S DATA REQUEST JR6 06

Sarah E. Leeper Nicholas A. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 (415) 863-2960 sarah.leeper@amwater.com Lori Anne Dolqueist Willis Hon Nossaman LLP 50 California Street 34th Floor San Francisco, CA 94111 (415) 398-3600 Idolqueist@nossamna.com

Attorneys for California-American Water Company

Dated: October 24, 2022

California-American Water Company (U-210- W; "California American Water," "CAW" or the "Company") hereby sets forth the following objections and responses to Public Advocates Office's ("Cal Advocates") Data Request JR6 06 ("Data Requests" or "RPD"), propounded on October 10, 2022, in A.22-07-001.

RESERVATION OF RIGHTS

- 1. California American Water's investigation into the Data Requests is ongoing. The Company reserves the right, without obligating itself to do so, to supplement or modify its responses and to present further information and produce additional documents as a result of its ongoing investigation.
- 2. Any information or materials provided in response to the Data Requests shall be without prejudice to California American Water's right to object to their admission into evidence or the record in this proceeding, their use as evidence or in the record, or the relevance of such information or materials. In addition, California American Water reserves its right to object to further discovery of documents, other information or materials relating to the same or similar subject matter upon any valid ground or grounds, including without limitation, the proprietary nature of the information, relevance, privilege, work product, overbreadth, burdensomeness, oppressiveness, or incompetence.

GENERAL OBJECTIONS

- 1. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they purport to impose upon California American Water any obligations broader than those permitted by law.
- 2. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they improperly seek the disclosure of information protected by the attorney-client privilege, the attorney work-product doctrine, or any other applicable privilege or doctrine, and/or the client confidentiality obligations mandated by Business and Professions Code Section 6068(e)(1) and Rule 3-100(A) of the California Rules of Professional Conduct. Such responses as may hereafter be given shall not include information protected by such privileges or

doctrines, and the inadvertent disclosure of such information shall not be deemed as a waiver of any such privilege or doctrine.

- 3. California American Water objects to the Data Requests to the extent that the requests are duplicative and overlapping, cumulative of one another, overly broad, and/or seek responses in a manner that is unduly burdensome, unreasonably expensive, oppressive, or excessively time consuming to California American Water.
- 4. California American Water objects to the Data Requests to the extent they seek documents that are and/or information that is neither relevant nor material to this proceeding nor reasonably calculated to lead to the discovery of admissible evidence.
- 5. California American Water objects to the Data Requests to the extent they seek an analysis, calculation, or compilation that has not previously been performed and that California American Water objects to performing.
- 6. California American Water objects to the Data Requests insofar as they request the production of documents or information that are publicly available or that are equally available to Cal Advocates because such requests subject California American Water to unreasonable and undue annoyance, oppression, burden and expense.
- 7. California American Water objects to the Data Requests to the extent the requests are vague, ambiguous, use terms that are subject to multiple interpretations but are not properly defined for purposes of the Data Request, or otherwise provide no basis from which California American Water can determine what information is sought.
- 8. The objections contained herein, and information and documents produced in response hereto, are not intended nor should they be construed to waive California American Water's right to object to the Data Requests, responses or documents produced in response hereto, or the subject matter of such Data Requests, responses or documents, as to their competency, relevancy, materiality, privilege and admissibility as evidence for any purpose, in or at any hearing of this or any other proceeding.

9. The objections contained herein are not intended nor should they be construed to waive California American Water's right to object to other discovery involving or relating to the subject matter of the Data Requests, responses or documents produced in response hereto.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Michael Clarke

Title: Senior Manager, Accounting

Address: American Water 1 Water Street

Camden, NJ 08043

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-06

Company Number: Cal ADV JR6 06 Q001

Date Received: October 10, 2022

Date Response Due: October 24, 2022

Subject Area: Memorandum and Balancing Account

Discrepancies

DATA REQUEST:

Attachment 1 to this data request compiles memorandum and balancing account ("MABA") data provided in testimony filed in Cal Am's current GRC and responses to Cal Advocates Data Requests. Column 1 references Attachment 1 in the Direct Testimony of Michael S. Clarke ("Clarke Testimony"); Column 2 references the Excel file Cal Adv JR6 02 Q001 Attachment 1 - July 1 Balances.xlsx; and Column 3 represents the total general ledger amount based on the sum of individual transactions for the respective account. Referencing Attachment 1, please answer the following:

1. The cells in orange represent MABAs where the total sum of transactions in the general ledger do not match what was provided either in the Clarke Testimony, or in the updated July 1, 2022 balances provided in response to JR6-02. For the orange cells, please provide an updated general ledger that totals out to match the amounts in Column 1 or Column 2.

CAL-AM'S RESPONSE

For the Memorandum and Balancing Accounts highlighted in orange on the Public Advocates Office Attachment 1 to Data Request JR6-06, California American Water has provided the general ledger activity that totals to and matches the amounts in Column 1 and Column 2. If the Public Advocates Offices starts with the beginning balance as of January 1, 2018, which was provided in response to Data Request response JR6-02, and adds the activity from January 1, 2018 through June 30, 2022, provided in response to Data Request JR6-02, the balances agree to the ending balance as of July 1, 2022. Similarly, if the activity through May 31, 2022 is added to the January 1, 2018 beginning balance, it will tie to the balances provided as of May 31, 2022.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

For the Catastrophic Event Memorandum Account – All CA Capex, please see attachment Cal Adv JR06 06 Q001 Attachment 1 for total amounts.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Michael Clarke

Title: Senior Manager, Accounting

Address: American Water

1 Water Street Camden, NJ 08043

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-06

Company Number: Cal ADV JR6 06 Q002

Date Received: October 10, 2022

Date Response Due: October 24, 2022

Subject Area: Memorandum and Balancing Account

Discrepancies

DATA REQUEST:

Attachment 1 to this data request compiles memorandum and balancing account ("MABA") data provided in testimony filed in Cal Am's current GRC and responses to Cal Advocates Data Requests. Column 1 references Attachment 1 in the Direct Testimony of Michael S. Clarke ("Clarke Testimony"); Column 2 references the Excel file Cal Adv JR6 02 Q001 Attachment 1 - July 1 Balances.xlsx; and Column 3 represents the total general ledger amount based on the sum of individual transactions for the respective account. Referencing Attachment 1, please answer the following:

2. The cells in blue represent MABAs for which a general ledger was not provided. For those accounts, please provide a general ledger that supports the amounts presented in Column 1.

CAL-AM'S RESPONSE

Two-Way Tax Memorandum Account – See CAW Response Cal Adv JR06 06 Q002 Attachment 1

California American Water Conservation Surcharge Balancing Account – See AW Response Cal Adv JR06 06 Q002 Attachment 2

Catastrophic Event Memorandum Account Opex – Provided to Cal Advocates in response to JR6-02. See schedule "G - Catastrophic Event Memorandum Account 2018 through June 2022", and filter on profit centers 1540 and 1562, and "BLANK".

Catastrophic Event Memorandum Account Pandemic – Provided to Cal Advocates in response to JR6-02. See schedule "G - Catastrophic Event Memorandum Account 2018 through June 2022", and filter on profit center 1501.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Chromium 6 Memorandum Account Capex – See AW Response Cal Adv JR06 06 Q002 Attachment 3

Special Facilities Fees Memorandum Account Purchases and Collections – See AW Response Cal Adv JR06 06 Q002 Attachment 4

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Michael Clarke

Title: Senior Manager, Accounting

Address: American Water

1 Water Street Camden, NJ 08043

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-06

Company Number: Cal ADV JR6 06 Q003

Date Received: October 10, 2022

Date Response Due: October 24, 2022

Subject Area: Memorandum and Balancing Account

Discrepancies

DATA REQUEST:

Attachment 1 to this data request compiles memorandum and balancing account ("MABA") data provided in testimony filed in Cal Am's current GRC and responses to Cal Advocates Data Requests. Column 1 references Attachment 1 in the Direct Testimony of Michael S. Clarke ("Clarke Testimony"); Column 2 references the Excel file Cal Adv JR6 02 Q001 Attachment 1 - July 1 Balances.xlsx; and Column 3 represents the total general ledger amount based on the sum of individual transactions for the respective account. Referencing Attachment 1, please answer the following:

3. The cells in green represent instances of a significant difference between MABA balances reported as of May 31, 2022 and balances recorded as of July 1, 2022. For those accounts, please explain why the amounts substantially differ.

CAL-AM'S RESPONSE

Explanations for the differences are as follows:

- Catastrophic Event Memo Account All CA Capex The May 31, 2022 balance originally provided was incorrect and shown as an over-collection. This was corrected in Attachment 4 to the 100 Day Update to show a balance of (8,242,170).
- Affiliate Transaction Memorandum Account The July 1, 2022 balance originally provided in response to JR6-02 was incorrect. The correct balance, \$12,377, was provided to Cal Advocates in Cal Adv JR6 02 Q001 Second Supplemental Attachment 1 July 1 Balances.
- Coastal Water Project Memorandum Account The May 31, 2022 balance originally provided incorrectly included an amount associated with the MPWSP Phase I Project Cost Memorandum Account. Both the Coastal Water Project and MPWSP Phase I Project Cost accounts were corrected in Attachment 4 to the

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

- 100 Day Update to show a balance of (11,788,816) and (196,420,072), respectively.
- Fruitridge Safe Drinking Water State Revolving Fund Loan Repayment Balancing Account A debt service payment is reflected in the July 1, 2022 balance.

Attachment 1-3: Cal Am's Response to Cal Advocates' Data Request # JR6-05

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of California-American Water Company (U210W) for Authorization to Increase its Revenues for Water Service by \$55,771,300 or 18.71% in the year 2024, by \$19,565,300 or 5.50% in the year 2025, and by \$19,892,400 or 5.30% in the year 2026.

A.22-07-001 (Filed July 1, 2022)

CALIFORNIA-AMERICAN WATER COMPANY'S RESPONSE TO PUBLIC ADVOCATES OFFICE'S DATA REQUEST JR6 05

Sarah E. Leeper Nicholas A. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 (415) 863-2960 sarah.leeper@amwater.com Lori Anne Dolqueist Willis Hon Nossaman LLP 50 California Street 34th Floor San Francisco, CA 94111 (415) 398-3600 Idolqueist@nossamna.com

Attorneys for California-American Water Company

Dated: October 19, 2022

California-American Water Company (U-210- W; "California American Water," "CAW" or the "Company") hereby sets forth the following objections and responses to Public Advocates Office's ("Cal Advocates") Data Request JR6 05 ("Data Requests" or "RPD"), propounded on October 5, 2022, in A.22-07-001.

RESERVATION OF RIGHTS

- 1. California American Water's investigation into the Data Requests is ongoing. The Company reserves the right, without obligating itself to do so, to supplement or modify its responses and to present further information and produce additional documents as a result of its ongoing investigation.
- 2. Any information or materials provided in response to the Data Requests shall be without prejudice to California American Water's right to object to their admission into evidence or the record in this proceeding, their use as evidence or in the record, or the relevance of such information or materials. In addition, California American Water reserves its right to object to further discovery of documents, other information or materials relating to the same or similar subject matter upon any valid ground or grounds, including without limitation, the proprietary nature of the information, relevance, privilege, work product, overbreadth, burdensomeness, oppressiveness, or incompetence.

GENERAL OBJECTIONS

- 1. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they purport to impose upon California American Water any obligations broader than those permitted by law.
- 2. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they improperly seek the disclosure of information protected by the attorney-client privilege, the attorney work-product doctrine, or any other applicable privilege or doctrine, and/or the client confidentiality obligations mandated by Business and Professions Code Section 6068(e)(1) and Rule 3-100(A) of the California Rules of Professional Conduct. Such responses as may hereafter be given shall not include information protected by such privileges or

doctrines, and the inadvertent disclosure of such information shall not be deemed as a waiver of any such privilege or doctrine.

- 3. California American Water objects to the Data Requests to the extent that the requests are duplicative and overlapping, cumulative of one another, overly broad, and/or seek responses in a manner that is unduly burdensome, unreasonably expensive, oppressive, or excessively time consuming to California American Water.
- 4. California American Water objects to the Data Requests to the extent they seek documents that are and/or information that is neither relevant nor material to this proceeding nor reasonably calculated to lead to the discovery of admissible evidence.
- 5. California American Water objects to the Data Requests to the extent they seek an analysis, calculation, or compilation that has not previously been performed and that California American Water objects to performing.
- 6. California American Water objects to the Data Requests insofar as they request the production of documents or information that are publicly available or that are equally available to Cal Advocates because such requests subject California American Water to unreasonable and undue annoyance, oppression, burden and expense.
- 7. California American Water objects to the Data Requests to the extent the requests are vague, ambiguous, use terms that are subject to multiple interpretations but are not properly defined for purposes of the Data Request, or otherwise provide no basis from which California American Water can determine what information is sought.
- 8. The objections contained herein, and information and documents produced in response hereto, are not intended nor should they be construed to waive California American Water's right to object to the Data Requests, responses or documents produced in response hereto, or the subject matter of such Data Requests, responses or documents, as to their competency, relevancy, materiality, privilege and admissibility as evidence for any purpose, in or at any hearing of this or any other proceeding.

9. The objections contained herein are not intended nor should they be construed to waive California American Water's right to object to other discovery involving or relating to the subject matter of the Data Requests, responses or documents produced in response hereto.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Michael Clarke

Title: Senior Manager, Accounting

Address: American Water

1 Water Street Camden, NJ 08043

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-05

Company Number: Cal ADV JR6 05 Q001, First Question

Date Received: October 5, 2022

Date Response Due: October 19, 2022

Subject Area: Memorandum and Balancing Accounts 2

DATA REQUEST:

1. In the Direct Testimony of Michael S. Clarke (Clarke Testimony), Attachment 1, Cal Am reports a zero balance in the Water Contamination Litigation Expense Memorandum Account ("WCLE"). Has Cal Am ever recorded costs to the WCLE or sought recovery of recorded costs?

CAL-AM'S RESPONSE

California American Water has previously recorded water contamination litigation expense for which it requested recovery. Please see CAW Response Cal Adv JR6 05 Q001, Second Question, for details of the GRC proceedings and Advice Letters which requested recovery of these costs.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Jonathan Morse

Title: Senior Manager Rates & Regulatory

Address: California American Water

520 Capitol Mall

Sacramento, CA 95814

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-05

Company Number: Cal ADV JR6 05 Q001, Second Question

Date Received: October 5, 2022

Date Response Due: October 19, 2022

Subject Area: Memorandum and Balancing Accounts 2

DATA REQUEST:

1. In the Direct Testimony of Michael S. Clarke (Clarke Testimony), Attachment 1, Cal Am reports a zero balance in the Water Contamination Litigation Expense Memorandum Account ("WCLE"). If so, please provide the relevant Advice Letters or GRC proceeding(s) in which Cal Am requested recovery of amounts recorded in the WCLE.

CAL-AM'S RESPONSE

California American Water incorporates its General Objections as though each is submitted fully here. California American Water further objects to this request as overly broad and to the extent it seeks an analysis, calculation, or compilation that has not previously been performed and is therefore unduly burdensome. California American Water additionally objects to this request on the grounds that any benefit of receiving the information is outweighed by the undue burden and expense of providing that information, particularly as the account in question was first established in 1998. California American Water also objects to this request on the grounds it seeks information irrelevant to this proceeding. Subject to, but without waiving, those objections, California American Water responds as follows.

Through Resolution W-4094 the Commission authorized all water utilities to establish memorandum accounts for water contamination litigation expenses. California American Water established this account via Advice Letter 527 in 1998.

California American Water undertook a review of Advice Letters and GRC proceedings since 2010. Based on this review, California American Water requested recovery of balances in its 2010 GRC (A.10-07-007); 2013 GRC (A.13-07-002); and through Advice Letter 905.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Kyle Heebner
Title: Lead Accountant
Address: American Water
1 Water St.

Camden, NJ 08102

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-05

Company Number: Cal ADV JR6 05 Q002

Date Received: October 5, 2022

Date Response Due: October 19, 2022

Subject Area: Memorandum and Balancing Accounts 2

DATA REQUEST:

2. A snapshot of general ledger "Pension True-up" transactions, provided in response to JR6-02 (filename U – 25633000 – Pension Balancing Account 2018 through 2022), is shown on page 5 of this Data Request set. Please explain and show, in Excel format, how the Pension True-up transactions shown were calculated.

Question 2: Pension True-up snapsho	Question	2:	Pension	True-up	snapsho
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7015	OL.	25633000	12/31/21 2021	72	SA	700373395	40	14,150,07 USD	Pension True-up	7 530
1015	OL.	25633000	12/31/21 2021	12	SA	500373395	40	40,990.18 USD	Pension True-up	5 540
7015	OL	25633000	12/31/21 2021	12	SA	700373395	40	14,016.53 USD	Pension True-up	542
1015	OL.	25633000	12/31/21 2021	12	SA	100373395	50	-189.53 USD	Pension True-up	543
1015	OL	25633000	12/31/21 2021	12	SA	100373395	50	-21.45 USD	Pension True-up	1 549
1015	OL.	25633000	12/31/21 2021	12	SA	100373395	40	2,315.83 USD	Pension True-up	Fi 550
1015	OL.	25633000	12/31/21 2021	12	SA	100373395	40	6.519.48 USD	Pension True-up	7551
9015	OL.	55633000	12/31/21 2021	72	SA	100373395	40	37,631.22 USD	Pension True-up	Fi 560
Ener.		Bronnon	ACIDAIDA BOOA	No.	0.4	Sanarenar	Fin	0.000.00.1100	0 7	E co.

Question 3: OPEB Expenses snapshot

1015)L	18641000	12/31/18 2018	12	SA	100261370	40	19.585.62 USD	OPEB Monthly Share	7530
1015	3L	18641000	12/31/18 2018	12	SA	100261370	40	23,750.37 USD	OPEB Monthly Share	1551
1015)L	18641000	12/31/18 2018	12	SA	100261370	40	3,485.03 USD	OPEB Monthly Share	M548
1015	JL.	18641000	12/31/18 2018	12	SA	100261370	40	72.003.94 USD	OPEB Monthly Share	A550
1015	3L	18641000	12/31/18 2018	12	SA	100261370	40	40,368.79 USD	OPEB Monthly Share	1542
1015	JL.	18641000	12/31/18 2018	12	SA	900261370	40	193,676,94 USD	OPEB Monthly Share	Pi540
1015	JL.	18641000	12/31/18 2018	12	SA	100261370	40	62,041.16 USD	OPEB Monthly Share	5 1560
1015)L	18641000	12/31/18 2018	12	SA	100261370	40	3.742.07 USD	OPEB Monthly Share	F1561
1015	JL.	18641000	12/31/18 2018	12	SA	100261370	50	-70.85 USD	OPEB Monthly Share	549
1015)L	18641000	12/31/18 2018	12	SA	100263043	50	-19,585.62 USD	OPEB Monthly Share	1530
1015)L	18641000	12/31/18 2018	12	SA	100263043	50	-72.003.94 USD	OPEB Monthly Share	A550
1015)L	78641000	12/31/18 2018	12	SA	f 00263043	50	-23.750.37 USD	OPEB Monthly Share	7551
1015	3L	18641000	12/31/18 2018	12	SA	100263043	50	-3,485.03 USD	OPEB Monthly Share	1548
1015)L	18641000	12/31/18 2018	12	SA	100263043	50	-40,368,79 USD	OPEB Monthly Share	M542
1015)L	18641000	12/31/18 2018	12	SA	100263043	50	-193.676.94 USD	OPEB Monthly Share	1540
1015	3L	18641000	12/31/18 2018	12	SA	400263043	50	-62,041,16 USD	OPEB Monthly Share	F1560
1015)L	18641000	12/31/18 2018	12	SA	F00263043	40	70.85 USD	OPEB Monthly Share	7549
1015)L	18641000	12/31/18 2018	12	SA	100263043	50	-3 742 07 USD	OPEB Monthly Share	F1561

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

CAL-AM'S RESPONSE

On a monthly basis the Company records amounts to its Pension Balancing Account based on the difference between authorized pension expense and actual contributions to the pension plan. For the year 2021, specifically January through November 2021, these amounts were recorded based on authorized pension expense per the last approved general rate case decision (D.18-12-021), because the authorized pension expense for 2021 was not known until general rate case Decision 21-11-018 was issued in November 2021. In December 2021, a journal entry was made to adjust the Pension Balancing Account from January to November 2021 for the difference in authorized expense between the most recent decision and the previous decision. Please see CAW Response Cal Adv JR6 Q002 Attachment 1.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Kyle Heebner
Title: Lead Accountant

Address: American Water

1 Water St.

Camden, NJ 08102

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-05

Company Number: Cal ADV JR6 05 Q003

Date Received: October 5, 2022

Date Response Due: October 19, 2022

Subject Area: Memorandum and Balancing Accounts 2

DATA REQUEST:

3. A snapshot of Other Post-Employment Benefits ("OPEB") Monthly Share expenses recorded in the Pension Balancing Account is shown on page 5 of this Data Request set. As shown, the OPEB expenses were subsequently reversed. Please explain why these expenses were initially recorded in the Pension Balancing Account and indicate whether these expenses were ever included in amounts transferred to the Consolidated Expense Balancing Account for recovery.

CAL-AM'S RESPONSE

On a monthly basis the Company records amounts to its OPEB Balancing Account based on the difference between authorized and actual OPEB expense. For the year 2018, from January through November 2018, these amounts were recorded based on authorized OPEB expense per the last approved general rate case decision (D.15-04-007), since the authorized OPEB expense for 2018 was not known until the general rate case was approved in December 2018 (D.18-12-021). In December 2018, a journal entry was made to adjust the OPEB Balancing Account from January to November 2018 for the difference in authorized expense between the most recent decision and the previous decision. However, the OPEB true up was accidentally recorded to the Pension Balancing Account. This entry reverses the original true up and re-records to the correct account. The reversed expenses were never included in amounts transferred to the Consolidated Expense Balancing Account for recovery.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Jeffrey T. Linam

Title: Senior Director Rates and Regulatory

Address: California American Water

655 West Broadway, #1410 San Diego, CA 92101

Cal Adv Request: A2207001 CAL ADV DATA REQUEST # JR6-05

Company Number: Cal ADV JR6 05 Q004

Date Received: October 5, 2022

Date Response Due: October 19, 2022

Subject Area: Memorandum and Balancing Accounts 2

DATA REQUEST:

4. In response to JR6-02, Question 1, Cal Am stated that the Purchased Water, Purchased Power, and Pump Tax ("PWPPPT") balancing account was "closed through Advice Letter 1377."

- a. Please explain or resolve the following apparent discrepancies related to the PWPPPT balancing account:
 - Cal Am requests continuance of the PWPPPT balancing account,² but the account appears to be closed and is not listed in Cal Am's current Preliminary Statement.
 - 2) Cal Am requests transferring balances tracked in the PWPPPT balancing account, but the account shows a zero balance.³
- If not fully clarified in response to question 4.a., please restate Cal Am's request(s) regarding the PWPPPT balancing account in the current GRC application and indicate whether Cal Am intends to amend the request(s).

CAL-AM'S RESPONSE

The Purchased Water, Purchased Power and Pump Tax Balancing account was included in the direct testimony of Witness Michael Clarke in error. D.18-12-021 allowed California American Water to continue to hold the account open but removed all applicable service areas. D.21-11-018 authorized California American Water to continue the account. However, the Company made the decision that since the account was not

¹ Excel file "Cal Adv JR6 02 Q001 Attachment 1 – July 1 Balances," row 31.

² See Clarke Testimony, p.13.

³ See Clarke Testimony, Attachment 1.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

applicable to any service areas, it was no longer required and should be closed and did so through Advice Letter 1377.

Attachment 1-4: Cal Am's Response to Cal Advocates' Data Request JR6-02

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of California-American Water Company (U210W) for Authorization to Increase its Revenues for Water Service by \$55,771,300 or 18.71% in the year 2024, by \$19,565,300 or 5.50% in the year 2025, and by \$19,892,400 or 5.30% in the year 2026.

A.22-07-001 (Filed July 1, 2022)

CALIFORNIA-AMERICAN WATER COMPANY'S THIRD SUPPLEMENTAL RESPONSE TO PUBLIC ADVOCATES OFFICE'S DATA REQUEST JR6 02 QUESTION 1

Sarah E. Leeper Nicholas A. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 (415) 863-2960 sarah.leeper@amwater.com Lori Anne Dolqueist Willis Hon Nossaman LLP 50 California Street 34th Floor San Francisco, CA 94111 (415) 398-3600 Idolqueist@nossamna.com

Attorneys for California-American Water Company

Dated: August 19, 2022

California-American Water Company (U-210- W; "California American Water," "CAW" or the "Company") hereby sets forth the following objections and third supplemental response to Public Advocates Office's ("Cal Advocates") Data Request JR6 02, Question 1 ("Data Requests" or "RPD"), propounded on July 18, 2022, in A.22-07-001.

RESERVATION OF RIGHTS

California American Water's investigation into the Data Requests is ongoing. The Company reserves the right, without obligating itself to do so, to supplement or modify its responses and to present further information and produce additional documents as a result of its ongoing investigation.

Any information or materials provided in response to the Data Requests shall be without prejudice to California American Water's right to object to their admission into evidence or the record in this proceeding, their use as evidence or in the record, or the relevance of such information or materials. In addition, California American Water reserves its right to object to further discovery of documents, other information or materials relating to the same or similar subject matter upon any valid ground or grounds, including without limitation, the proprietary nature of the information, relevance, privilege, work product, overbreadth, burdensomeness, oppressiveness, or incompetence.

GENERAL OBJECTIONS

- 1. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they purport to impose upon California American Water any obligations broader than those permitted by law.
- 2. California American Water objects to the Data Requests as improper, overbroad, and unduly burdensome to the extent they improperly seek the disclosure of information protected by the attorney-client privilege, the attorney work-product doctrine, or any other applicable privilege or doctrine, and/or the client confidentiality obligations mandated by Business and Professions Code Section 6068(e)(1) and Rule 3-100(A) of the California Rules of Professional Conduct. Such responses as

may hereafter be given shall not include information protected by such privileges or doctrines, and the inadvertent disclosure of such information shall not be deemed as a waiver of any such privilege or doctrine.

- 3. California American Water objects to the Data Requests to the extent that the requests are duplicative and overlapping, cumulative of one another, overly broad, and/or seek responses in a manner that is unduly burdensome, unreasonably expensive, oppressive, or excessively time consuming to California American Water.
- 4. California American Water objects to the Data Requests to the extent they seek documents that are and/or information that is neither relevant nor material to this proceeding nor reasonably calculated to lead to the discovery of admissible evidence.
- 5. California American Water objects to the Data Requests to the extent they seek an analysis, calculation, or compilation that has not previously been performed and that California American Water objects to performing.
- 6. California American Water objects to the Data Requests insofar as they request the production of documents or information that are publicly available or that are equally available to Cal Advocates because such requests subject California American Water to unreasonable and undue annoyance, oppression, burden and expense.
- 7. California American Water objects to the Data Requests to the extent the requests are vague, ambiguous, use terms that are subject to multiple interpretations but are not properly defined for purposes of the Data Request, or otherwise provide no basis from which California American Water can determine what information is sought.
- 8. The objections contained herein, and information and documents produced in response hereto, are not intended nor should they be construed to waive California American Water's right to object to the Data Requests, responses or documents produced in response hereto, or the subject matter of such Data Requests, responses or documents, as to their competency, relevancy, materiality, privilege and admissibility as evidence for any purpose, in or at any hearing of this or any other

proceeding.

9. The objections contained herein are not intended nor should they be construed to waive California American Water's right to object to other discovery involving or relating to the subject matter of the Data Requests, responses or documents produced in response hereto.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

Response Provided By: Michael Clarke

Title: Senior Manager, Accounting

Address: American Water

1 Water Street Camden NJ 08043

ORA Request: A2207001 CAL ADV DATA REQUEST # JR6-02

Company Number: Cal ADV JR6 02 Q001 Supplemental

Date Received: July 18, 2022

Date Response Due: August 1, 2022; Third Supplemental Response August

19, 2022

Subject Area: Preliminary Account Data

DATA REQUEST:

1. For each memorandum and balancing account listed in Cal Am's Preliminary Statement Part F through BT, please provide:

The balance for each account as of July 1, 2022.

The monthly historical calculations of the balances tracked in each account beginning January 1, 2018 and ending July 1, 2022 in Microsoft Excel format. This should include all requisite entries into the account with a total ending balance for each month.

The general ledger for each account beginning January 1, 2018 and ending July 1, 2022.

CAL-AM'S RESPONSE

California American Water incorporates its General Objections as though each is submitted fully here. California American Water further objects to this request on the grounds it is overbroad and seek voluminous data and is therefore unduly burdensome. California American Water also objects to this request on the grounds it seeks an analysis, calculation, or compilation that has not previously been performed and is therefore unduly burdensome. California American Water also objects to this request on the grounds it seeks information irrelevant to this proceeding and because it seeks information that is publicly available or that is equally available to Cal PA. Subject to, but without waiving, those objections, California American Water responds as follows.

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

1a. Please see Cal Adv JR6 02 Q001 Attachment 1 for the account balances as of July 1, 2022. Additionally, a correction should be made to Attachment 1 of the Direct Testimony of Michael Clarke for Item B-4 (Coastal Water Project Memorandum Account) and B-11 (MPWSP Phase 1 Project Cost Memorandum Account). The May 31, 2022 balances for Item B-4 and B-11 were reported as \$196,143,043 and \$0, respectively. The corrected May 31, 2022 balance for B-4 and B-11 is \$11,788,816 and \$192,198,321, respectively.

1b. California American Water will respond to this request on or before September 5, 2022. However, Cal Adv JR6 02 Q001 Attachment 1 provides information on a number of the Company's preliminary statements. Column E identifies the current preliminary statement accounts where transaction information is available and will be provided. Also, California American Water directs Cal Advocates to its response to data request ANU-03, Q1 from the 2019 General Rate Case (A.19-07-004) for several preliminary statement accounts, where transaction information for the period January 1, 2018 through May 31, 2019 was previously provided. This response is included here as Cal Adv JR6 02 Attachments 3 through 8. This information will be supplemented to include the historical information from June 1, 2019 through July 1, 2022. Lastly, California American Water will provide the transaction information first for those accounts where it seeks to transfer balances to the Consolidated Expense Balancing Account as referenced on Attachment 1 to the Direct Testimony of Michael Clarke. This attachment is included as Cal Adv JR6 02 Q001 Attachment 2.

1c. California American Water will respond to this request on or before September 5, 2022.

August 5, 2022 Supplemental Response:

California American Water supplements its earlier response to reflect that the correct amount for the Two Way Tax Memorandum Account is \$34,973,733. Please also see Cal Adv JR6 02 Q001 Supplemental Attachment 1 which reflects this corrected amount.

August 12, 2022 Second Supplemental Responses:

California American Water provides this supplemental response to questions 1b and 1c. Per our prior discussion and agreement with Cal Advocates, California American Water provides Attachment 9 to question 1b, which provides the requested transaction data on 19 separate memorandum and balancing accounts for the applicable period. Attachment 10 to question 1b provides the requested transaction data on 4 capital related memorandum and balancing account balances. In addition, the 13

APPLICATION NO. A.22-07-001 DATA REQUEST RESPONSE

memorandum and balancing accounts listed below do not have activity during the time period requested. The transaction detail for the remaining memorandum and balancing accounts will be provided on or before Friday, August 19, 2022 per our joint discussion and agreement. Additionally, California American Water supplements its earlier response to reflect that the correct amount for the Affiliate Transaction Memorandum Account is \$12,377 on July 1, 2022.

Finally, California American Water provides Attachment 1 to question 1c providing the account balances for January 1, 2018 and July 1, 2022 as requested.

Account Name	Preliminary Statement Reference		January 1, 2018 Balance Over/(Under)	July 1, 2022 Balance Over/(Under)
Cease and Desist Order - Penalties and Fines Memorandum Account	J		(0
Emergency Rationing Costs Incurred by California American Water Memorandum Account	М) (
Water Contamination Litigation Expense Memorandum Account	Z) (
Purchased Water, Purchased Power and Pump Tax Balancing Account	AF) (
MPWSP Operations and Maintenance Memorandum Account	AW			0
Sacramento District Voluntary Conservation or Mandatory Rationing Memorandum Account	BE			0
Hillview Memorandum Account and Deferred Income Taxes	BG		()
Central Basin Contamination Memorandum Account	вн		() (
Fruitridge Vista Multifamily Meter Retrofit Memorandum Account (MFMRMA)	ВЈ	OpEx CapEx	(
East Pasadena Purchased Power Balancing Account	BL	Capex	(
East Pasadena Purchased Water Balancing Account	вм		() (
East Pasadena Pumping Assessment Cost Balancing Account	BN		(0
Drinking Water Fees Memorandum Account	во		() (

August 19, 2022 Third Supplemental Response:

Please see attached:

1. CAW Response Cal Adv JR6 02 Q001.b Attachment 12 - Schedules.