

# 1 Testimony on Liberty Utilities' Rate 2 Proposal and Regional Impacts

3 Presented by Danielle Hughes, Founder and President of Tahoe Spark

4

## 5 SECTION I: INTRODUCTION AND QUALIFICATIONS

6 Q1: Please state your name and address.

7 A1: My name is Danielle Hughes. I reside at 5401 Caledonia Circle, Carnelian Bay,  
8 California, 96140.

9 Q2: Please provide your academic and professional background.

10 A2: I am the Founder and President of Tahoe Spark, a 504(c)(3) nonprofit organization  
11 representing Permanent Residents within Liberty Utilities' service territory. I hold both a  
12 Bachelor of Science and a Master of Science in Geology, with over 20 years of expertise  
13 spanning natural resources, land use, energy, environmental compliance, public safety,  
14 transportation, forest management, and public policy. My resume is in Exhibit 1.

15 Q3: What is the purpose of your testimony?

16 A3: The purpose of my testimony is to address significant flaws in Liberty Utilities' rate  
17 design, particularly its failure to account for visitor-driven energy consumption, emissions,  
18 wildfire risk, and housing-energy affordability impacts. I advocate for equitable, demand-  
19 responsive policies, responsible investments, and a regulatory framework that ensures  
20 public interest while addressing Destination Visitor Induced Demand (DVID).

21 Liberty's current rate structure disproportionately burdens Permanent Residents—  
22 including low-income, fixed-income, and working-class families—by failing to reflect the  
23 seasonal energy demand surges caused by tourism including cost causation and risk  
24 causation. Such surges exacerbate issues like wildfire risk, public service strain, and  
25 housing affordability, yet the financial responsibility is unfairly shifted onto locals. Second  
26 homeowners and ski corporations remain unaccountable for the infrastructure pressures  
27 they create that are not population based; but instead, are tourism-based demands.

28 Have you testified in front of the commission?

29 Q4. How is the rest of your testimony organized?

30 A4. Section II. Cost Causation Supporting Demand Flexibility  
31 Section III. Wildfire Risk and Affordability  
32 Section IV. Housing Affordability and Workforce Retention Impacts  
33 Section V. Destination Visitor Induced Demand and Population Based Policy Gaps  
34 Section VI. Proposed Solutions for a Balanced, Resilient Future in Energy; and  
35 Section VII. Conclusion

36 Q5. Can you briefly identify any exhibits or appendices attached to your testimony?

37 A5. I have attached to my testimony:

38 Exhibit 1: Danielle Hughes Resume

39 Exhibit 2: Placer County Vacation Rental Map

40 Exhibit 3: California Air Resource Board (CARB) Vehicle Fee

41 These exhibits are presented as appendices and relate directly to points in my testimony.  
42 They are described in further detail here in.

## 43 SECTION II: COST CAUSATION SUPPORTING DEMAND FLEXIBILITY

44 Q6: How does Liberty Utilities' rate proposal conflict with core rate design principles?

45 A6: Liberty Utilities' proposal violates the principle of cost causation, which states that  
46 those who drive demand should bear the associated costs. The Tahoe Transportation  
47 District's Corridor Connection Plan<sup>1</sup> highlights the connection between visitor-driven  
48 transportation congestion and peak grid demand periods Liberty identifies in their  
49 application, reinforcing the need for seasonal pricing adjustments to meet non-population  
50 based peak demand. As 28.4 million person trips are made into the Tahoe Basin each year,  
51 with 24.4 million of those by visitors. The wireless device data utilized for the study  
52 indicates visitor trips totaled 4.7 million in February and 11.8 million in July. Seasonal  
53 energy spikes—caused by sewer export pumping, hotels, and increasing air condition  
54 installations are consistent with July peak visitor driven demand. Increasing winter ski trips  
55 and increased snow making as climate change creates variability in weather systems  
56 creates a growing winter demand. These peak demand uses are not reflected in rate  
57 structures or forecasting strategies. Instead, Permanent Residents subsidize these peak

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<sup>1</sup> [2017-Sept-Linking\\_Tahoe\\_CCP-Adopted.pdf](#)

58 demand costs of mostly summer and winter visitation, along with infrastructure  
59 investments catering to ski resorts and vacation rental demands.

60 Liberty's rate approach prioritizes revenue generation from long-term residents while  
61 allowing short-term users to benefit from utility investments without contributing  
62 proportionally to infrastructure upkeep. The following capital projects are examples of  
63 serving the non-population based growth:

- 64 1) Squaw valley upgrade to 120 kV serves the proposed Palisades development  
65 which has lost one CEQA case and is under current litigation again. It includes  
66 up to 850 hotel, condominium-hotel and fractional ownership residential units.  
67 It includes a maximum of 1,493 resort bedrooms with 297,000 square feet of  
68 new and replacement commercial space for restaurants, retail, private  
69 recreation uses and skier services<sup>2</sup>. Wildfire evacuation from the small valley  
70 could be over 10 hours for a population of approximately 823 to go just a few  
71 miles<sup>3</sup>
- 72 2) The NorthStar community consists of a population of 298. The NorthStar  
73 upgrade to 120kV serves the proposed Martis Valley West<sup>4</sup> improvements, which  
74 has lost its CEQA case and continues to be contested. As noted by Liberty this  
75 location is already fairly new from the NorthStar Village Improvements and  
76 serves mostly second homeowner/vacation rental-based community who is  
77 already increasing clean energy generation through NorthStar Community  
78 Service District<sup>5</sup>.
- 79 3) Kings Beach upgrade to 120kV is to serve Kings Barn development.<sup>6</sup> This project  
80 has not been approved and has eliminated all community benefits of the project,  
81 a large scale resort, and condotels (vacation rentals) housing for visitors and  
82 mostly J1 visa (non-residential) workforce housing, lacking community services  
83 and small business opportunity. A screenshot of Placer County's current  
84 vacation rentals include over 3,000 in Liberty's territory (Exhibit 2). Kings Beach  
85 has lost over half its population since 2000 due to an inflated housing market  
86 and increasing number of vacation rentals<sup>7</sup>.

87 Without a cost-sharing model that includes seasonal visitors, Liberty's rate increases will  
88 continue to worsen affordability challenges and strain local infrastructure. The policy

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<sup>2</sup> [Board approves Village at Palisades Tahoe Specific Plan | Placer County, CA](#)

<sup>3</sup> [Sierra Watch Wins Lawsuit Against Squaw Valley Resort Development - Rankin Richey Real Estate Team](#)

<sup>4</sup> [Stop Martis Valley West](#)

<sup>5</sup> [NorthStar Clean Energy - projects - biomass carbon removal and storage \(BiCRS\)](#)

<sup>6</sup> [39°North Lake Tahoe](#)

<sup>7</sup> <https://www.sciencedirect.com/science/article/pii/S0160738321001420>

89 structure relies on locals shouldering the expense for an energy system increasingly  
90 designed around temporary populations, rather than prioritizing long-term sustainability for  
91 the community.

92 The Public Advocates Office testimony on rate structures<sup>8</sup> emphasizes the importance of  
93 allocating costs based on demand contributions. Liberty’s proposal removes the Non-  
94 Permanent Residential rate category, and applies cost distributions associated with  
95 tourism improvements further shifting financial burdens onto Permanent Residents, small  
96 businesses, and essential services like healthcare and emergency responders.

97 Q7: What are the broader impacts of this misalignment on the community and access to  
98 equitable programs?

99 A7: The elimination of Non-Permanent Residential rates exacerbates housing affordability  
100 and economic resilience issues. Rising energy costs have forced many essential workers to  
101 relocate to Nevada’s Reno and Carson Valley<sup>9</sup>. With second homeownership continuing to  
102 rise along with vacation rentals increasing, Kings Beach has faced a sharp population  
103 decline, dropping from over 5,000 residents in the early 2000s to 2,826 in 2020 and further  
104 decreasing to 2,287 by 2025, marking a 19.07% decline in the past five years, and over 50%  
105 in 25 years<sup>10</sup>.

106 Permanent Residents lack access to programs like Community Choice Aggregation (CCA),  
107 International Code Chapters (ICC), and Regional Energy Networks (REN), which are  
108 designed to improve energy affordability, efficiency, and housing safety. These programs  
109 have been presented as a reason for increasing costs in California<sup>11</sup>. Liberty Utilities has  
110 failed to negotiate a franchise agreement with South Lake Tahoe and the biomass facility  
111 agreement with Placer County<sup>12</sup> further showing their lack of interest in negotiating in  
112 climate investments in the region. Not one public EV charger is located in the low-income  
113 community of Kings Beach<sup>13</sup>.

114 Liberty’s costs have increased 100% from 2020 to 2024 without providing these programs.  
115 Liberty and CPUC failed to recognize Kings Beach as a low-income community in A24-04-  
116 010<sup>14</sup> which states, “the Commission’s Environmental & Social Justice Action Plan (“ESJ  
117 Action Plan”) includes nine overarching goals, objectives, and action items which are  
118 designed to integrate environmental and social justice (“ESJ”) considerations into the

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<sup>8</sup> [R22-07-005 public-advocates-opening-testimony---rate-design.pdf p. 12](#)

<sup>9</sup> [Housing Data – Tahoe Prosperity Center](#)

<sup>10</sup> <https://worldpopulationreview.com/us-cities/california/kings-beach>

<sup>11</sup> <https://lao.ca.gov/reports/2025/4950/Residential-Electricity-Rates-010725.pdf>

<sup>12</sup> [Ceasing negotiations with Liberty Utilities | Placer County, CA](#)

<sup>13</sup> [Kings Beach, California EV Charging Stations | PlugShare](#)

<sup>14</sup> <https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M553/K678/553678638.PDF>

119 Commission’s work, in order to better protect and serve ESJ communities. The ESJ Action  
120 Plan defines ESJ Communities to include:

121 ...low-income or communities of color that have been underrepresented in the  
122 policy setting or decision-making process, are subject to a disproportionate impact  
123 from one or more environmental hazards, and likely to experience disparate  
124 implementation of environmental regulations and socio-economic investments in  
125 their communities.”

126  
127 The settlement document fails to recognize Kings Beach as a low-income community and  
128 incorrectly identifies Truckee as low-income, showing the lack of understanding and  
129 oversight of the region. While it briefly mentions affordable housing being a key issue it fails  
130 to recognize its effects, the cost contribution and source of the GHG emissions and  
131 impacts of the peak demand infrastructure on these low income and working class  
132 populations affordability from the tourist impacts. Liberty’s application for 24-04-010 does  
133 reference the 2021 NV Energy ESA that allows Liberty to “explore possible alternative  
134 transmission arrangements” which TAHOE SPARK will present a new proposal in this GRC  
135 testimony to mitigate these impacts.

136  
137 It appears all references to the ESJ Action Plan have been removed in this GRC scoping  
138 plan raising concerns regarding the lack of understanding of the gentrification issues  
139 occurring in our rural tourism communities across the Sierra Nevada’s as California  
140 climate policies continue to focus on urban areas through population based policy and  
141 decision making. Meanwhile, Liberty has benefited from an 11% Return on Equity (ROE),  
142 generating \$5 million in additional profits over five years. Liberty territory does not include  
143 DACs as defined by EnviroScreen<sup>15</sup> yet low income are not recognized in this GRC are  
144 impacted by wildfire smoke increasingly but do not get the EnviroScreen protections and  
145 program funding through Energy Adjustment Clause (ECAC) and it’s climate credit. CPUC  
146 does not prioritize investments in Lake Tahoe communities because we are not in CAISO  
147 creating further unjustified divestments.

### 148 SECTION III: WILDFIRE RISK AND AFFORDABILITY

149 Q8: Why does Liberty’s rate proposal incorrectly contribute cost classes associated with  
150 wildfire risks?

151 A8: Vegetation management costs continue to rise with each rate proposal, yet there  
152 remains a lack of transparency regarding the allocation of capital costs between ratepayers

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<sup>15</sup> [CalEnviroScreen 4.0 - OEHHA](#)

153 and those covered by SMPLMA grant funds<sup>16</sup>. Critical investments in infrastructure  
154 hardening and microgrid development remain significantly underfunded while outages  
155 occur during regular peak demands. For instance, former Nevada Governor Sisolak  
156 declared an emergency<sup>17</sup> sparing with California’s Governor Newsom on transportation and  
157 energy impacts associated with high visitation demand and extreme weather impacts in  
158 Lake Tahoe. Additionally, the Tahoe Basin still lacks adequate underground power lines  
159 along evacuation routes, which are essential for mitigating wildfire risks—a key  
160 recommendation from the Tahoe Climate Adaptation Action Portfolio<sup>18</sup>.

161 According to the CPUC’s Affordability Report for EO N 5 24<sup>19</sup>, wildfire is a major driver of  
162 increasing electricity rates. Yet, the EO does not address seasonal tourism, with 24.5  
163 million vehicle-based visitor trips annually, the visitation amplifies energy demand during  
164 peak summer and winter periods. This surge not only strains narrow mountain highways,  
165 where much of the region’s utility infrastructure is located, but also exacerbates traffic  
166 congestion, delays construction efforts, increases energy consumption, and heightens  
167 wildfire risks.

168 Additionally, climate-driven migration from lower elevations during hot days further  
169 intensifies demand. The introduction of air conditioning—previously uncommon in Tahoe  
170 homes—adds new pressure to an already stressed grid<sup>20</sup>. Despite these conditions, Liberty  
171 Utilities fails to account for the cost contributions and risks associated with tourism-driven  
172 infrastructure demands. CalOES protocols, outlined in Liberty’s wildfire mitigation plan,  
173 rely on a population-based risk model that neglects the high-risk wildfire designation for  
174 DVID within Tahoe<sup>21</sup>. This oversight extends to the evaluation of risk, mitigation strategies,  
175 and cost-sharing responsibilities.

176 Eighty percent of Liberty’s proposed rate increase stems from wildfire-related expenses,  
177 with 60% attributed to escalating insurance costs. While tourism-fueled energy spikes  
178 exacerbate infrastructure stress and wildfire risks, these factors remain unaddressed in  
179 Liberty’s utility strategy. Unlike larger investor-owned utilities (IOUs) such as PG&E and  
180 Southern California Edison—which benefit from the \$21 billion Wildfire Insurance Fund  
181 established under AB 1054—Liberty lacks access to this fund, leaving the utility financially  
182 vulnerable to wildfire-related liabilities. Consequently, Permanent Residents in Liberty’s

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<sup>16</sup> <https://eip.laketahoeinfo.org/Project/FactSheet/02.01.02.0014>

<sup>17</sup> [2021-12-29 - Declaration of Emergency Extreme Winter Driving Conditions](#)

<sup>18</sup> [Tahoe Climate Adaptation Action Portfolio 2021 p42](#)

<sup>19</sup> <https://www.cpuc.ca.gov/-/media/cpuc-website/industries-and-topics/reports/cpuc-response-to-executive-order-n-5-24.pdf> (pg 14)

<sup>20</sup> [Tahoe Climate Adaptation Action Portfolio 2021](#)

<sup>21</sup> [Liberty 2025 WMP Update.pdf](#)

183 territory face disproportionately high electricity rates, even though seasonal visitors are the  
184 primary drivers of peak energy demand, wildfire risk, and infrastructure degradation.

## 185 SECTION IV: HOUSING AFFORDABILITY AND WORKFORCE RETENTION

186 Q9: How do rising electricity rates impact housing and workforce stability?

187 A9: Rising utility costs are directly linked to housing instability and workforce retention  
188 challenges. The Tahoe Regional Planning Agency's Growth Management Briefing Book<sup>22</sup>  
189 speaks to the high use of electricity in single family homes, including additive impacts of  
190 larger homes yet fails to recognize the impacts of vacation rentals on these issues, with  
191 larger homes utilized mostly by tourists and second homeowners, and the shift in costs to  
192 permanent residents due to peak demand non-population-based impacts. The report  
193 speaks to the California Energy Commission's (CEC) statewide data that was not actually  
194 statewide but analyzed the large three California IOUs and associated urban-centric data  
195 only, yet again showing the lack of representative data relevant to the region.

196 According to the CPUC Affordability Metrics, longer commutes and higher energy bills  
197 disproportionately burden low-income residents<sup>23</sup>. Liberty's proposed 19% rate increase in  
198 2025 will further strain household budgets, forcing essential workers to continue to seek  
199 housing outside the Basin. The Kings Beach community is currently losing residents at a  
200 rate of 4.23% annually, which, if left unaddressed, could result in a population falling below  
201 1,000 by 2040 and under 500 by 2055. By 2080, Kings Beach risks becoming a seasonal-  
202 only destination, dominated by tourists and second homeowners, leaving no permanent  
203 workforce or local businesses unless immediate action is taken to reverse these trends.

204 Small businesses are similarly affected, as unpredictable utility pricing undermines  
205 economic planning. Peak demands already impact small businesses who cannot maintain  
206 adequate staffing to address peak times and continually compete for a small pool of  
207 seasonal staff due to loss of workforce in the region. The Small Business Utility Advocates  
208 Testimony<sup>24</sup> warns of potential service reductions and layoffs due to rising operational  
209 costs.

210 Additionally, the 2021 CPUC Disadvantaged Communities Advisory Group (DACAG) Annual  
211 Report highlights that rural regions like Tahoe often lack the resources to mitigate the  
212 adverse effects of peak demand, further straining the affordability and sustainability of

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<sup>22</sup> <https://www.trpa.gov/wp-content/uploads/Growth-Management-System-Briefing-Book-May-2025-1.pdf> (pg 35)

<sup>23</sup> <https://www.cpuc.ca.gov/-/media/cpuc-website/industries-and-topics/reports/cpuc-response-to-executive-order-n-5-24.pdf> (pg 9)

<sup>24</sup> <https://docs.cpuc.ca.gov/PublishedDocs/SupDoc/A2312001/7821/545343392.pdf> (pg 8)

213 energy systems. These challenges emphasize the need for local oversight and tailored  
214 coast share contribution mechanisms.

## 215 SECTION V: DESTINATION VISITOR INDUCED DEMAND AND POLICY GAPS

216 Q10Q6: How do state policies fail to address visitor-driven energy demand?

217 A10: State climate policies rely on population-based metrics, overlooking the seasonal  
218 demand surges caused by tourism, especially in rural communities. For instance, Caltrans'  
219 Climate Program highlights increased vehicle emissions during peak seasons related to  
220 interregional tourism travel, yet energy policies fail to align financial planning with these  
221 impacts. Liberty Utilities' filings, such as their Wildfire Mitigation Plan and General Rate  
222 Case references peak load periods that align with tourism seasons—summer and winter.

223 Tahoe's infrastructure is disproportionately strained by 24.4 million visitor trips, yet no  
224 mechanisms exist to ensure tourists contribute to local energy costs, emission impacts,  
225 and infrastructure risks. The costs ratepayers bare have changed over time and the risks  
226 have changed too. Historically, electric rates were based on volumetric use where Non-  
227 Permanent Residents were mostly vacant properties prior to the boom in vacation rentals  
228 associated with Airbnb and other vacation rental platforms that created non-conforming  
229 uses starting in 2013 and continuing to grow today. These non-conforming uses increase  
230 peak demands and wildfire risk while reducing housing availability. Additionally, today's  
231 rates include increased costs not correlated with volumetric use including State programs,  
232 wildfire risks, and a higher Return on Equity for Liberty Utilities than other IOU in California.

233 California's energy efficiency models are based on statewide assumptions of peak summer  
234 demand, yet Climate Zone 16 and Liberty Utilities territory experience peak winter  
235 demands due to cold climates and ski resort-driven energy consumption. The growth of ski  
236 infrastructure supporting IKON and EPIC pass holders and snow making activities has  
237 intensified seasonal energy and emission spikes, yet Liberty's rate proposal does not  
238 incorporate visitor-driven demand into cost structures. Additionally, wastewater exports  
239 required under the Porter-Cologne Water Quality Improvement Act further complicate  
240 regional energy demand, yet these factors are not reflected in state policy discussions or  
241 mitigation strategies.

242 Liberty Utilities is not part of the California Independent System Operator (CAISO), which  
243 oversees bulk power transmission reliability and determines which resources qualify for  
244 Renewable Energy Access in California. As a result, Liberty Permanent Residents have paid  
245 for clean energy investments in Nevada, yet California has not accounted for these costs,  
246 disregarding the Bi-State Compact's commitment to protecting Lake Tahoe. Meanwhile, the

247 Without policy adjustments that account for the megaregion’s growth and seasonal  
248 tourism impacts, Liberty’s rate structure will continue to place an undue financial burden  
249 on Permanent Residents, worsening housing affordability and infrastructure strain while  
250 increasing risk factors that are not population based.

251 Q11: What cost-sharing measures could alleviate these risks, cost contributions, and  
252 policy gaps?

253 A11: Cost-sharing frameworks distribute the financial responsibilities equitably across  
254 residents, businesses, and visitors, ensuring sufficient funding for necessary measures.  
255 CPUC Decision D19-05-029 provides a precedent for shared funding models that address  
256 infrastructure vulnerabilities in high-risk areas.

257 Implementing a Destination Visitor Demand congestion pricing model through an  
258 appropriate fungible mechanism could allocate funding from tourism-related energy  
259 consumption to mitigate environmental impacts and costs including wildfire mitigation,  
260 grid resilience, and other emission reducing activities. Models like Southern California  
261 Edison’s Catalina Island Repower Project (CPUC Decision D19-05-029) demonstrate the  
262 possibility of visitor-based cost-sharing mechanisms.

263 This is not a new solution and was initially introduced by CARB in the late 70s to deal with  
264 emission impacts of visitation to Lake Tahoe as seen in Exhibit 3. Adopting a congestion  
265 pricing model, as seen in London and New York through a visitor vehicle fee, could generate  
266 revenue for critical infrastructure upgrades while reducing peak demand and reduce visitor  
267 emissions and risk. A Destination Visitor Demand fee could also fund wildfire mitigation,  
268 housing affordability and energy programs, and grid resilience efforts tailored to Tahoe’s  
269 unique challenges, as recommended in the Lake Tahoe Basin Climate Action Adaptation  
270 Plan. These measures not only reduce ignition risks but also enhance grid resilience,  
271 supporting long-term community safety. The concern here is the lack of oversight and  
272 dependance on Liberty to adequately provide transparent accounting which is not  
273 currently happening through the GRC process or other special rate increase approvals and  
274 CPUC’s and California’s overall focus on urban-centric policies and analysis.

## 275 SECTION VI: PROPOSED SOLUTIONS FOR A BALANCED ENERGY FUTURE

276 Q12: What steps should Liberty Utilities and CPUC take to ensure a balanced energy  
277 future?

278 A12: The following measures are recommended:

279 To establish a balanced energy future, Liberty Utilities and CPUC should reject rate  
280 increases that disproportionately impact Permanent Residents while maintaining non-  
281 residential rates. Additionally, visitor-based funding contributions and risk-based analysis  
282 can be implemented to balance peak demand non-population based costs, supporting  
283 regional mitigation efforts and envisioned by the bi-state compact between California and  
284 Nevada.

285 In order to do so Liberty and CPUC must support regional efforts to evaluate CCAs or  
286 similar mechanisms relevant to Tahoe. Expanding CCA opportunities in Tahoe, as  
287 emphasized in CPUC Decision D18-07-009, could play a pivotal role in empowering the  
288 region to tailor energy programs, facilitate resource allocation, and enhance grid resilience  
289 efforts. Since the CPUC combines Multijurisdictional IOU GRCs into one process, Liberty  
290 residents currently lack the opportunity for a meaningful transparent public process.

291 A CCA or other fungible public mechanism could support critical infrastructure projects,  
292 including wildfire mitigation, grid modernization, and clean transportation initiatives, while  
293 providing transparent accounting. The Lake Tahoe Basin Management Unit's Climate  
294 Resilience Strategy advocates for local governance models that integrate regional energy  
295 demands into planning processes. By adopting similar frameworks, Tahoe can address  
296 seasonal fluctuations while ensuring investments align with community needs and climate  
297 goals.

298 Ensuring a reasonable Return on Equity, conducting risk analyses that include tourists, and  
299 providing greater clarity in cost contribution tracking and improved billing will further  
300 ensure equitable cost distribution, enhance infrastructure resilience, and address the  
301 seasonal impacts of tourism-driven demand in policy.

- 302 • Reject rate increases that disproportionately impact Permanent Residents and keep  
303 non-residential rates.
- 304 • Ensure a reasonable Return on Equity, a risk analysis that includes tourists, and  
305 more clarity of cost contribution tracking and billing.
- 306 • Establish visitor-based funding contributions to balance peak demand costs  
307 through participation in regional efforts with TAHOE SPARK to evaluate CCAs or  
308 similar mechanism supporting a relevant program in Tahoe and elsewhere within  
309 Liberty's territory.

310 These strategies will ensure equitable cost distribution, enhance infrastructure resilience,  
311 and address the seasonal impacts of tourism-driven demand in policy.

312 SECTION VII: CONCLUSION

313 Q13: Is there anything else you would like to conclude with?

314 A13: Yes, Liberty Utilities' proposed rate adjustment overlooks Tahoe's distinct challenges,  
315 such as wildfire threats, housing affordability, and infrastructure strain caused by tourists.  
316 By adopting the recommended measures—like Destination Visitor Demand fees and fair  
317 cost-sharing models—along with regional oversight to ensure these strategies are  
318 effectively integrated into local energy planning, Liberty and the CPUC can support a  
319 sustainable and equitable energy future for Tahoe's Permanent Residents and workforce  
320 communities, aligning with the objectives stated in the California Climate Investment Plan  
321 (2021) and DACAG's Annual Report.

Exhibit 1

Danielle Hughes Resume

Danielle Hughes  
PO Box 144  
Carnelian Bay, CA 96140  
530-721-1070

[livefromlaketahoe@outlook.com](mailto:livefromlaketahoe@outlook.com)  
<https://www.linkedin.com/in/danielle-hughes>

University.of.Montana.8666\_8669.Bachelor.of.  
Science?Geology

University.of.Montana.8669\_8660.Masters.of...  
Science?Geology



## Highlights

- Respected and visionary collaborator with the ability to establish strategic, mutually beneficial initiatives and alliances in local, State, and Federal governments
- Exceptional ability to disseminate complex concepts, plans and programs to a wide variety of professionals, the public, and the legislature
- Comprehensive knowledge of numerous environmental policies and regulations
- Strong analytical skills and scientific background, including a Master of Science degree in geology with a focus in geomorphology and geochemistry
- Broad experience in transportation, emergency management, broadband, energy, water and land resources, and land use disciplines across planning, engineering, and construction
- Extensive experience providing innovative, results-driven solutions working with government agencies, the private sector, and public interest groups
- 20+ years of increasingly responsible experience in project development, environmental review, project management, construction oversight, analysis, and reporting for both government and private industry
- Skilled grant writing, justification, negotiation, communication and persuasion skills.
- Significant experience developing project proposals and cost estimates, procurement, financial management, and managing staff

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California.Energy.Commission?Energy.Resources.Specialist.III.(Supervisory).  
March.8689.-.Present.....Sacramento?CA.(Remote)

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- Codes and Standards Compliance Assistance Unit Supervisor supporting Authorities Having Jurisdiction in Energy Code compliance
- Prepare grants, contracts, outreach plans and materials for stakeholder engagement
- Develop workforce programs for Energy Code compliance
- Develop annual workplans, employee performance reviews, ensure staffing capacity and facilitate opportunities for professional growth
- Review and analyze legislative bills and respond to Executive Orders
- Oversee the Electric Vehicle Deployment Unit (EVIDU) light-duty (LD) incentive programs, including CALeVIP 1.0 (\$200M), CALeVIP 2.0(\$250M+), and Communities in Charge (\$250M+) Programs
- Supervise Commission Account Managers of the block grants, and development and management of agreements including REACH, CHILL2, BESTFIT, multiple membership agreements, and more. Including support in solicitations, agreement development, Commission business items, etc.
- Assist in responses to EV infrastructure requests from the legislature, researchers, and the general public
- Coordinate and collaborate with FTD MDHD team on development of policies and procedures associated with block grants and incentive strategies
- Participate in ZEV Alliance and coordination meetings with CPUC, CARB, Investor Owned Utilities, Publicly Owned Utilities, Community Based Organizations, and other leaders in EV infrastructure investment
- Support data team efforts on construction progress tracking, utilization, EV charger costs, and other efforts to understand the implementation of EV infrastructure
- Develop memorandums and white papers to inform Fuels and Transportation Division and CEC leadership on EV lifecycles, block grant key performance indicators, lessons learned, policy recommendations, and strategies for changes in deployment of incentive programs

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North.Tahoe.Public.Utility.District?Director.of.the.Board  
November.8686.-.Present.....Tahoe.Vista?CA

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- Provide guidance and direction on cost-of-service studies to determine utility rates to meet system rehabilitation and replacement needs, as well as the District's sewer and water operational costs in compliance with California Proposition 218 (Cal. Const. Article XIII D, sec. 6)
- Developed and approved a comprehensive 5-year strategic plan that outlines the District's strategic goals and corresponding objectives, focused on providing safe, efficient, and sustainable water and wastewater services; high-quality community-driven recreation opportunities and event facilities; enhancing the District's partnerships; reinforcing good governance; and maintaining a strong organization with a skilled and empowered workforce
- Hiring, performance evaluations, and contracting of the District Manager and Chief Financial Officer
- Provide input and direction on policies, contracts, union negotiations, and budgets associated with sewer, water, telecommunications, and recreation

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Tahoe.Transportation.District?Capital.Program.Manager.  
September.8679\_March.8689.....Stateline?NV

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- Responsible for management of complex multi-jurisdictional transportation and technology projects in a highly regulated environment, including high-speed passenger ferry, Incline Village Mobility Hub, Transit Maintenance Facility Feasibility and Electrification Plan, US50 Community Revitalization Project, State Route 28 Corridor Plan and the Stateline to Stateline Bikeway, Fanny Bridge Community Revitalization Project and more
- Development of clean energy and multimodal transportation solutions, a bi-state regional broadband strategy and multiple smart cities projects including a regional demand based parking management program, cordon/congestion pricing infrastructure proposal, and early warning system interoperable network across local, state, and federal lands
- Development of governance structures, policy, revenue strategies and standard operating and interoperability procedures associated with transportation infrastructure and technologies
- Work with federal and state government affairs to create positive change in transportation issues
- Educate leaders in government on issues regarding policy and legislation

- Develop grants, procurement and budget documents, and negotiate and oversee contract management of cross-functional teams (environmental, engineering, marketing, legal, finance, etc.)
- Project partners include but not limited to USFS, DHS, NV and CA Divisions of FHWA, Caltrans, NDOT, CalOES, Nevada Homeland Security, local jurisdictions including City of South Lake Tahoe, El Dorado County, Placer County, Douglas County, Carson City, Washoe County, and Truckee

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AECOM.(Formerly.EDAW)Senior.Hydrologist-Project.Manager.

November.868-September.867

South.Lake.Tahoe.CA.and.Reno.NV

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- Prepared and managed environmental compliance documents, fieldwork, and supporting technical and permitting documents, including CEQA, NEPA, and TRPA documentation; Clean Water Act National Pollutant Discharge Elimination System (NPDES), Section 401, and Section 404 permitting documents; and biological, cultural, scenic, recreation, water quality, and other technical reports
- Oversaw aspects of day-to-day operations and management of the Reno office including annual/long range strategies, resource allocation, supervision and personnel decisions, and support regional management staff (Northern California and Nevada)
- Managed and supervised technical teams and subcontractors on river restoration, water quality, recreation, transportation, and utility projects including project scheduling, financial tracking and invoicing, quality assurance /quality control
- Conducted business development throughout the western region of the U.S. across multiple market sectors including key account management activities; sales and relationship development for current and prospective customers; and preparation of proposals, cost estimates, scopes, and contract negotiations
- Advanced AECOM's New Ventures business initiative assisting in innovative solution development, demonstrations, and associated marketing, including Internet of Things (e.g., sensors, building information modeling), Intelligent Transportation Systems, application development, virtual/augmented reality, unmanned aerial systems, and other technology solutions
- Clients included but not limited to Tahoe Transportation District, Caltrans, California Tahoe Conservancy, Placer County, El Dorado County, Department of General Services, California State Parks, NV Energy

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Integrated.Environmental.Restoration.Services?Senior.Hydrologist.  
January.866③- .November.866③.....Tahoe.City?CA

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- Developed water quality monitoring protocols, training, and oversight of 100+ staff members and contractors sampling for storm events greater than .25 inches required for large scale development projects at Northstar. Data was utilized to develop the State Water Resources Board NPDES permit system.
- Prepared and conducted QA/QC review a broad range of technical reports including biological, botany, and soils, revegetation, and stormwater
- Inspected and recommended best management practices (BMP), compliance tracking, mitigation design, construction oversight
- Conducted strategic and tactical planning for junior staff, including hiring and scheduling
- Tracked project and program financials and invoicing
- Coordinated with various permitting agencies on tree removal, restoration, revegetation, biological and cultural monitoring and mitigation

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Huffman.and.Carpenter?..Hydrologist  
October.866②- January.866③.....Truckee?CA

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- Prepared technical sections of CEQA and NEPA documents
- Conducted business development and prepared proposals for private, State, and Federal clients
- Oversaw and reviewed technical documents prepared by staff
- Prepared multiple US Army Corps of Engineers workplans used to assess funding priorities for water quality and restoration projects in the Tahoe Basin
- Provided water quality monitoring and reporting support for multiple development projects in the Truckee area
- Oversaw contracts and work performed by subcontractors

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TetraTech.(formerly.GeoTrans)?Project.Geologist.  
May.8660.-.March.8662.....Rancho.Cordova?CA

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- Coordinated dispatch of 100+ staff members from various consulting firms for Hurricane Katrina emergency response; working long hours and under intense field conditions, coordinated with FEMA and other emergency responders on daily sampling requirements throughout Southern Louisiana
- Conducted business development and prepare proposals for private, state, and federal clients
- Developed health and safety plans
- Developed and implemented soil and groundwater sampling strategies
- Performed modeling exercises to demonstrate residual benzene and hydrocarbon concentrations in groundwater from a leaky tank within Lake Tahoe
- Prepared permit applications
- Managed subcontractors
- Prepared technical reports related to soil, groundwater, surface water, and soil vapor

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Environmental.Biogeochemistry.Lab?Univ.of.Montana?Laboratory.Technician  
May.8667.- January.8660.....Missoula?MT

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- Prepared grant applications and managed grants for projects in Montana and California
- Developed procedures for field sampling and chemical and physical analysis of environmental samples including major, minor and trace elemental chemistry and implemented QA/QC sampling and analysis plans
- Equipment use included scales, a portable spectrometers and test kits, pH, DO, EC meters and titrators, ball mill with zirconia vials, centrifuges, drying ovens, muffle furnace, etc.
- Analyzed data and prepared technical reports for the National Park Service and the State of Montana

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Yellowstone.National.Park–University.of.Montana?Research.Assistant  
June.8667.-.December.8667.....MT.™.WY

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- Conducted diurnal sampling of hot springs within Yellowstone National Park for correlation and comparison with Martian evolutionary geology, including coordination with NASA evolutionary microbiology staff and the USGS
- Utilized a variety of equipment for accessing and sampling groundwater and stream water, including electrical tapes, water quality sondes, and pumps
- Completed backcountry mapping of hot springs
- Digitized and catalog historical maps and data for hot springs with the US Forest Service and National Park Service
- Installed piezometers and evaluated surface water/groundwater interactions

## Boards, Committees, Affiliations

January 2018 - Present	California Council of Government – California Academy for Regional Leadership Alumni
December 2020 - Present	North Tahoe Public Utility District Board of Directors
June 2024 - Present	Eastern Placer Future Interim Executive Committee
November 2024 - Present	TAHOE SPARK - The Alliance for Housing Opportunity in Energy Supporting Permanent Affordable Residential Kilowatts - President/CEO
June 2019 - Present	North Tahoe Business Association Economic Vitality Committee
November 2024 - Present	Truckee North Tahoe Transportation Management Association
July 2023 – Present	Sierra Business Council- Climate Transformation Alliance
April 2019 – December 2022	Global Cities Team Challenge Agriculture and Rural SuperCluster and on the Steering Committee for Smart Regions Collaborative
October 2016-January 2020	Sugar Pine Foundation Board of Directors
September 2016 – September 2017	Tahoe Basin Tree Mortality Task Force
December 2016 - June 2017	Tahoe Resource Conservation District Board of Directors
June 2016–December 2019	Fire Adapted Communities Liaison
June 2011–March 2016	El Dorado CASA–Court Appointed Special Advocate for Children
January 2008 – September 2017	Upper Truckee River Watershed Advisory Group
June 2004 - June 2017	California Society for Ecological Restoration
November 2010- June 2018	California Stormwater Association

July 2010-Present	International Association of Hydrologic Sciences
November 2002 – 2019	American Geophysical Union

## Presentations and Technical Papers

Hughes, D. 2022, Extreme Infrastructure: Building Climate Resilient and Compatible Transportation. California Foundation on the Environment and the Economy Transportation California Legislative Work Session, Incline Village, NV and Webinar

Hughes, D. 2020, Smart Mobility Choices Panel. Presented at NIST Smart Regions, Innovation, Recovery, and Resilience Workshop. Webinar

Hughes, D., 2020, One Tahoe – A Smart Region, West Coast. Presented at the NIST Smart Regions, Innovation, Recovery, and Resilience Workshop. Webinar

Hughes, D. 2019, Lake Tahoe Basin End Warning System and Bi-state NextGen 911 Dispatch and Traffic Management Center. Presented at NTIA’s Building Smart Cities and Communities at the Regional Level. Webinar

Hughes, D. Schwartz, M. 2019, Fire Preparedness – Transportation and Emergency Services Collaboration. Presented at the Nevada Transportation Conference. Reno, NV.

Hughes, D. 2019, Lake Tahoe Basin End Warning System and Bi-state NextGen 911 Dispatch and Traffic Management Center. Presented at the Global Cities Team Challenge Smart and Secure Cities and Communities Challenge Expo, Presented at Washington D.C.

Hughes, D. 2019, Smart Mobility Connected Vehicle Data, the Stepping Stone for AVs Panel. Smart Cities Connect Spring Conference & Expo, Denver CO.

Albright, C., Hughes, D., Glickert, M. 2018, Mining Cell Phones to Improve Multimobility, Presented at 2018 National Planning Conference. New Orleans, LA.

Hughes, D. 2017. Connect Tahoe, Applications and Sensors for Land Management. Presented at Tahoe Talks. South Lake Tahoe, CA.

Hughes, D. 2015. Technology Based Solutions for Land Management. Prepared for multiple agencies in the Tahoe Basin. Stateline, NV.

Hunter, J., J. Burt, D. Hughes, and K. Chapman. 2012. Revegetation Guidance for Upland Sites in the Lake Tahoe Basin. Presented at Tahoe Science Conference, Incline Village, NV.

Chapman, K., and D. Hughes. 2011. Implementing the Blackwood Creek Stream Habitat Restoration Project, Lake Tahoe Basin, Placer County, California. Presented at the Truckee River Symposium, Reno, NV.

Hughes, D. 2004. Trace Metals in Sediments of a Mine Impacted River Basin: Clear Creek, California. Presented at the California Society for Ecological Restoration 2004 Tahoe Conference. Kings Beach, CA.

Moore, J. N., and D. Hughes. 2003. Trace Metals in Sediments of a Mine Impacted River Basin: Clear Creek, California Project. Prepared for National Park Service, Final Technical Report and Investigator Annual Report Number 26197

Hughes, D. 2002. Comparison of Major and Trace Elements Before and After Remediation, Silver Bow Creek, Montana. Geological Society of America Rocky Mountain Section 55th Annual Meeting, Durango, CO, #13-12

Exhibit 2

Placer County Vacation Rentals



# Short-Term Rental (STR) PUBLIC PORTAL



## Program Stats

● 3255 Licensed Short-Term Rental properties

## Useful Links

- 24/7 hotline: [530-448-8003](tel:530-448-8003)
- Complaint email: [strcompliance@placer.ca.gov](mailto:strcompliance@placer.ca.gov)

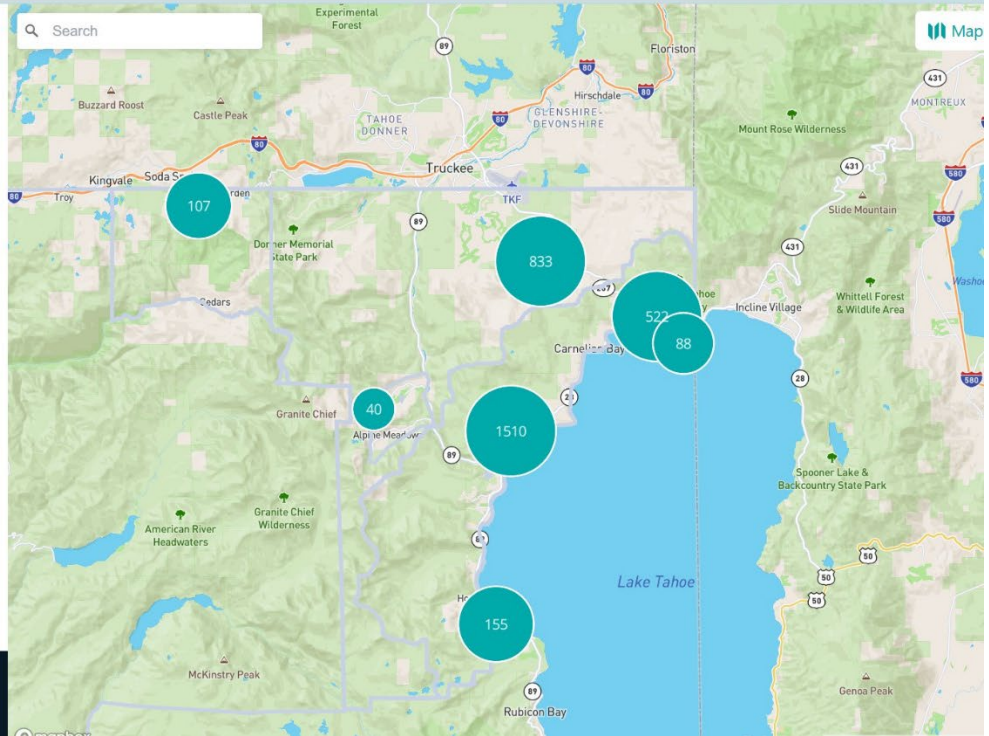


Exhibit 3

CARB Fee

# Tahoe Entry Fee Urged

By CHERYL CLARK  
Bee Staff Writer

By 1982 motorists will start paying between \$3 and \$20 to drive into the Lake Tahoe Basin, drive-through banks will be a thing of the past and would-be hotel and restaurant owners in Tahoe will have to clean up pollution before constructing new buildings, according to sweeping regulations issued Wednesday by the state.

The state Air Resources Board adopted these and other requirements that Tahoe officials must begin implementing as soon as the plans are approved by the U.S. Environmental Protection Agency, which authorized the air board to draw up the regulations.

"The days of unlimited destruction of the Tahoe Basin have come to an end," said Tom Quinn, Air Resources Board chairman. He called clean air proposals by local officials vague and pie in the sky approaches to solving Tahoe's air problems.

Referring to parking lot construction in the Tahoe Basin, Quinn told Tom Jacob, spokesman for the Tahoe Regional Planning Agency, that Tahoe officials are "pouring concrete on one hand while giving us a dream of cotton candy on the other."

Quinn chastized local officials for preferring "economic health of the casinos" over air quality.

While many of the new plans had local official approval, many did not. Many, such as a rule requiring new businesses to clean up more pollution than would be caused by traffic they would generate, were taken from air board staff recommendations. The driver fee plan came from a 4-year-old proposal that lacked funding.

An air board official said that Wednesday's action will require local officials to start moving immediately on implementation, barring rejection of the plans by the courts or the Environmental Protection Agency.

instead of driving cars into the basin, the air board's plan provides for peripheral parking lots outside the basin, on Interstate 80 and Highway 50. Motorists would park their cars at the lots and board shuttle buses to the lake.

To drive into the basin, however, motorists would pay a fee that would be about \$3 a day, \$5 a weekend, \$10 a week and \$20 for a year's permit, according to air board executive officer Tom Austin.

The fee would pay for more shuttle buses, Austin said.

The board's regulations will go into effect in 1982 and will mean home delivery of mail rather than a trip to the post office for residents, faster traffic, more buses and a better overall mass transportation system, according to the air board. The regulations are designed to reduce auto travel and thus reduce pollution and auto engine idling in lines and at stoplights.

Several new schemes are designed specifically to speed traffic. They would fund signals, turn lanes, to broadcast driver advisories, additional snowplows, and restrictions on when road maintenance can be done.

Other proposals include reversible lanes for buses filled with tourists. The lanes would head to Tahoe in the morning and away from the lake at night.

One significant plan requires builders of new businesses that would attract additional traffic to abate pollution. He could do that, Austin said, by "helping to pay for the conversion of a drive-through restaurant to a regular restaurant."

Jacob said Tahoe officials vehemently oppose many of the board's actions as being unfair, and that the board is "depriving local residents of their rights" by limiting development.

Quinn also told Jacob, who asked the air board to give them more time to come up with an acceptable plan, that Tahoe officials "are inviting serious litigation in asking for a time extension — litigation that could bring all the gaming operations to a halt overnight in Lake Tahoe" because of federal clean air requirements.

"You are trying to shove the Clean Air Act ... by essentially telling Congress 'we don't give a damn what you've required, we're not going to comply with the act.'" Quinn told Jacobs.

Lake Tahoe has a serious pollution problem caused predominantly by automobiles. Frequently state and national standards for carbon monoxide and ozone are violated.

However, Quinn said, while the new plan only controls growth on the California side of the Tahoe Basin, he hopes the air board action "will have a significant impact on what will happen in Nevada."