

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

Foley Investments, LP. d/b/a Santanna  
Apartments,  
Complainant,

vs.

Alisal Water Corporation d/b/a Alco Water  
Service (ALCO) (U206W),  
Defendant.

C.20-04-007  
(Filed April 1, 2020)

**EXHIBIT 42 – CV OF CATHERINE J. K. SANDOVAL  
SUBMITTED ON BEHALF OF COMPLAINANT FOLEY  
INVESTMENTS, LP DBA SANTANNA APARTMENTS**

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Santanna Apartments

Date: June 10, 2021

***Professor Catherine J. K. Sandoval, Esq.***

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**EDUCATION**

**Stanford Law School, Palo Alto, California, J.D., 1990.**

Member, *Stanford Law Review*. Co-President, Stanford Latino Law Students Association. Partnered with California Rural Legal Aid to co-teach educational leadership seminar for Spanish-speaking farm-worker parents. Extern, Office of California Attorney General, Fall 1989. **Member, California Bar**, Passed Bar Exam, fall 1990, admitted 1991.

**Oxford University, Oxford, England, 1984-1987, Master of Letters, Politics, degree earned, 1990, awarded at degree ceremony, 1993. Honors:** Rhodes Scholar elected from California. First Latina to win a Rhodes Scholarship. **Thesis:** U.S. and Western European Policy toward Central America in the 1980's. Oxford Union Debating Society Member.

**Yale University, New Haven, Connecticut, B.A., magna cum laude, 1984.**

**Major:** Latin American Studies. **Honors:** Yale Scholar of the House, one of 5 Yale Seniors selected for honors independent study. **Thesis:** Affirmative Action in the Ivy and Sister Colleges. Co-Chair, Mexican American Students' Association at Yale; Co-Chair, Minority Admissions Advisory Committee; Contributing writer, *Yale Daily News*.

**PROFESSIONAL EXPERIENCE**

**Santa Clara University School of Law, Santa Clara, California,  
Tenured Associate Professor, 2010–Present, Assistant Professor, 2004–2010.**

Teach and conduct research on Telecommunications, Energy, Water, Contract, and Antitrust Law. Co-authored casebook, COMMUNICATIONS LAW IN THE PUBLIC INTEREST. Director, Broadband and Infrastructure Institute of California @ SCU Law (formerly the Broadband Institute of California) (BBIC), BBIC Co-Director, 2017–Present, Vice-President, 2004–2010. Director, Insurance Law Institute @ SCU Law. Co-Director, High-Tech Law Institute @ SCU Law. Research and prepare comments and briefs to the U.S. Supreme Court, federal district and appellate courts, Federal Communications Commission (FCC), and California Public Utilities Commission (CPUC).

**PRESIDENT AND CEO, CATHERINE SANDOVAL ADVISORY, MARCH 2017-PRESENT.** Provide analysis and advise on utility regulatory processes and issues through short-term advisory and expert services.

**Commissioner, California Public Utilities Commission, San Francisco, California, Jan. 2011–Jan. 2017.** Appointed by Governor Edmund G. Brown, Jr. and unanimously confirmed by the State Senate to a six-year term. **CPUC Leadership roles included:** CPUC Water Commissioner. CPUC Small Business Commissioner. CPUC Low-Income Oversight Board, Assigned Commissioner. Founded and served on Commissioner Litigation Committee and CPUC Modernization Committee. **Water Leadership:** Led the CPUC's response to California's Drought, 2012-2016. Assigned Commissioner for several Water IOU general rate cases. Led the first-in-the-nation Water/Energy Nexus Proceeding to reduce the embedded water in energy, and the embedded energy in water through four unanimously adopted decisions. Authored CPUC Decision authorizing public safety removal of the San Clemente dam from the Carmel River.

Assigned Commissioner, Water Balanced Rates Order Instituting Rulemaking, leading to adoption of two decisions to improve water service and quality, promote water conservation, facilitate water district consolidation, and increase water rate transparency. Secured first new water source in a generation for Monterey County as the Assigned Commissioner through CPUC proceeding authorizing recycled water purchase agreement for 3,500 acre-feet of new drinking water annually. As Assigned Commissioner, led CPUC proceeding analyzing California American Water's application and state Environmental Impact Review to construct and operate a Monterey County Desalination Plant. **Telecommunications Policy Leadership:** Federal-State Joint Conference on Advanced Telecommunications Services, 2013–2017; State Chair 2014–2015. National Association of Regulatory Utility Commissioners (NARUC), Co-Vice-Chair, Telecommunications Committee, 2014–2016. NARUC Presidential Task Force on Federalism and Telecommunications, 2012–2013. California State Broadband Council, member, 2015–2016.

**UC Berkeley School of Law (formerly Boalt Hall), Berkeley, California, Adjunct Professor, Spring 2013.** Taught Telecommunications, Broadcast, and Internet Law Course. Guest lecturer: Telecommunications Law course, Spring 2012; Thai Telecom Regulators course, 2012.

**State of California, Business, Transportation and Housing Agency (BTH), Sacramento, California, 2001–2004. Undersecretary; Senior Policy Advisor for Housing and Economic Development, 2003–2004. Staff Director and Acting Undersecretary, 2001–2003.**

Appointed by Governor Davis to work with BTH Secretary Maria Contreras-Sweet to plan, organize, and direct oversight of 14 California state departments employing 47,000 people with a \$12.4 billion budget. Recommended state and federal legislative, policy, administrative, and budget proposals concerning business, transportation, housing, infrastructure, and energy issues.

**Entravision Communications Corporation, Vice-President, and General Counsel, Z-Spanish Media Corporation, Sacramento, California, 1999–2001.**

Provided oversight to Z-Spanish Media's legal and regulatory affairs and transactions including Z-Spanish's merger with Entravision in August 2000 valued at over \$700 million. Z-Spanish owned 33 radio stations, 4 satellite-based programming networks that served 45 affiliates, 10,000 billboards, and 5 internet sites. (Z-Spanish Media merged with Entravision in 2001).

**Federal Communications Commission (FCC), Washington D.C., 1994–1999.**

**Director, Office of Communications Business Opportunities (OCBO), 1995–1999.**

**Deputy Director, OCBO, 1994–1995.** Chief policy advisor to FCC Chairman Reed Hundt and William Kennard and FCC Commissioners to increase communications services to underserved communities, and expand opportunities for small, minority, and women-owned businesses. Managed office of 10 professionals and 3 interns. FCC Legislative liaison to Congressional Small Business Committee, Black, and Hispanic Caucuses. Designed and commissioned studies on market entry barriers faced by small, minority, and women-owned business that led to FCC order prohibiting discrimination in broadcast transactions and advertising sales contracts.

**FCC Office of International Communication, Special Assistant to the Director, 1994.**

Policy advisor to the FCC Chairman, Commissioners, and Office Chief Scott Harris on international telecommunications business, legal, and economic development issues. Vice-Chair, United States delegation, International Telecommunications Union (ITU), 1994 World Telecommunications Development Conference, Argentina. **Awards:** FCC Chairman's Special Achievement Award, 1997; National Association of Black Telecommunications Professionals, Patrice Johnson Award for Excellence in Public Service, 1998; Performance Award, 1996; Special Act and Group Act Awards, 1995; Letter of Recognition, FCC Chairman, 1994.

**Law Offices of Munger, Tolles & Olson, Los Angeles, California, Associate, 1991–1994.**

Prepared pleadings, conducted research, took, and defended depositions, represented clients at court hearings and mediations for contract, securities law, and employment litigation. Incorporated the Villa Malaga Housing Corporation and served as its Board President. Constructed supportive housing complex in East Los Angeles for low-income adults with disabilities and their families in coordination with Villa Malaga Housing Corp., the Crippled Children's Society, Los Angeles County and the U.S. Dept. of Housing and Urban Development.

**Judge Dorothy W. Nelson, United States Court of Appeals for the 9<sup>th</sup> Circuit, Pasadena, California, Law Clerk, 1990-1991.**

Analyzed briefs and legal filings, conducted legal research, prepared bench memoranda, and drafted opinions and oral argument questions for the judge's consideration.

**PROFESSIONAL QUALIFICATIONS AND ACTIVITIES**

**Legal Bar Admissions: California Bar**, Admitted 1991. Bar number: 153839. Admitted to practice as Catherine J. Kisse-Sandoval.

**U.S. Supreme Court Bar**, Admitted December 2020.

**Appellate and Federal District Court Bar Admissions:** U.S. Court of Appeals, D.C. Circuit, Ninth Circuit; U.S. District Court, Northern District, and Central District, California.

**Member, California Judicial Selection Advisory Committee**, 2012-2018. Appointed by Governor Brown to evaluate judicial applications and recommend judicial appointments.

**SELECTED ACADEMIC PUBLICATIONS** (detailed citations available upon request)

Scholarly work cited in over ninety academic publications.

ALLEN S. HAMMOND IV, CATHERINE J.K. SANDOVAL, AND LEONARD BAYNES,  
COMMUNICATIONS LAW IN THE PUBLIC INTEREST (Wolters Kluwer, September 2020).

Catherine J.K. Sandoval & Patrick Lanthier, *Connect the Whole Community; Leadership Gaps Drive Disaster Vulnerability and the Digital Divide in TECHNOLOGY VS GOVERNMENT: THE IRRESISTIBLE FORCE MEETS THE IMMOVABLE OBJECT* (Emerald Pub., Lloyd Levine, Ed.) (in press, 2021)

Catherine J.K. Sandoval, *Technology Justice; Centering Diverse Communities in Net Neutrality Regulation*, U.C. BERKELEY TECH. LAW JOURNAL (BTLJ), (forthcoming Fall 2021).

Catherine J.K. Sandoval, *Prometheus Serving: Incubating a Vibrant, Diverse, and Inclusive Media Ecosystem by Improving Data about Minority and Female FCC License Ownership*, Federal Communication Law Journal's (FCLJ) and BTLJ (forthcoming Fall 2021).

Catherine J.K. Sandoval, *Principles to Advance Energy Justice for Native Americans*, 1 *Energy Briefs*, Issue 3, Nov. 2020, [https://www.eba-net.org/assets/1/6/DI\\_Special\\_Issue\\_-\\_EBA\\_Brief\\_-\\_FINAL1.pdf](https://www.eba-net.org/assets/1/6/DI_Special_Issue_-_EBA_Brief_-_FINAL1.pdf).

Catherine J.K. Sandoval, *Contested Places, Utility Pole Spaces; Competition and Safety Framework to Analyze Utility Pole Association Rules, Roles, and Risks*, CATHOLIC UNIVERSITY LAW REVIEW (2020).

Catherine J.K. Sandoval, *Net Neutrality Repeal Rips Holes in the Public Safety Net*, 80 PITTSBURGH LAW REVIEW 953 (2019).

## **TESTIMONY TO U.S. CONGRESS**

Catherine J.K. Sandoval, United States Congress, House Energy & Commerce Committee, Communications and Technology Subcommittee, Testified at Hearing on Diversity in the Media Market, January 15, 2020 (discussed and submitted written testimony regarding bills to promote media diversity, Professor Sandoval's 2010 study reviewing 11,000 FCC records, and programs to increase FCC minority and female media license access and serve the public interest).

### **Presentations and Speeches Regarding Water Regulation Since 2012:**

California Water Association, Moderator, Panel on Water Affordability, May 2021.

WE3, Future-Proofing Water and Energy Regulations, Panelist, December 2020.

Water Education for Latino Leaders (WELL) Conference, *Preparing our Water Infrastructure for the Next 100 Years*, Panelist, November 2020.

Science to Policy Workshop, convened by Colorado State University and the Water Research Foundation, *The Water/Distributed Renewable Energy Nexus*, Keynote Speaker, September 2020.

American Association of Blacks in Energy, *The Water-Energy Nexus*, February 2020.

Suscol Intertribal Council and Napa Valley College, 2018 Water Symposium, presentation, *Water, Community, and Climate Change*, May 2018.

Advanced Workshop on Regulation and Competition, Rutgers University, Western Conference, Keynote Speaker, *The Water-Energy Nexus; Aligning Regulatory Paradigms*, June 2017.

U.C. Riverside, Public Policy School, *Broadband Internet for Energy and Water Management*, March 2017.

NARUC, Western Conference, Organizer, Moderator, and Speaker, *Panel on the Communications Water Energy Nexus*, May 2016.

NARUC Fall Conference, Water Committee, *Water Supply Markets*, Nov. 2016.

NARUC Summer Conference, Panelist, Water Committee, *Water Resources and Drought*, July 2016.

NARUC Winter Conference, Water Committee, *Water Management through Data and Communications*, Feb. 2016.

NARUC, Western Conference, Organizer, and Speaker, *Communications/Water/Energy Nexus*, May 2016.

Australian Energy Networks, *Energy, Water, and Climate Change Risk Regulatory Strategies*, Aug. 2016.

National Assn. of Water Companies, Speaker, *Communications/Water/Energy Nexus*, Oct. 2016.

California Water Association, Keynote Speaker, *Regulating for the Outlier*, Sept. 2016.

Cal Tech, *Developing the Smart Energy Ecosystem*, Lecture, April 2014.

UCLA, *Smart Grid Technology and Leadership through Communications Integration*, Lecture, April 2014.

Stanford Law School, *Communications, Energy, Water, and Community*, Lecture, April 2013.

Center for Research in Regulated Industries, Keynote Address, *Energy and Water Regulation*, June 2012.

## COMMUNITY SERVICE

**California Emerging Technology Fund, Board of Expert Advisors, 2007-2014, 2017 to present.** Non-profit working to promote Internet access and adoption.

**Catch the Next, Board of Directors, 2019–present.** Non-profit working to increase college readiness and completion for Latino and other underserved communities.

**California Judicial Selection Advisory Committee, 2011–2019.** Appointed by Governor Brown to evaluate judicial applications and recommend state judicial appointments.

**City of San Francisco Blue Ribbon Panel on Municipal Fiber, 2017–2018.** Member, Blue-Ribbon panel convened by the City of San Francisco to evaluate options to promote high-speed broadband Internet access to all San Francisco residents and businesses.

**Villa Malaga Housing Corporation, Founding President, 1989–1993, Board, 1994–1996.** Led construction of 24-unit housing complex in East Los Angeles for low-income people with disabilities through collaboration between Crippled Children’s Society of Southern California (CCS), The County of Los Angeles, and its Community Development Commission, and the U.S. Department of Housing and Urban Development. CCS Board Member, 1989-1993.

**Commission on Judicial Procedures, County of Los Angeles, 1991–1993.**

Appointed by Los Angeles County Supervisor Gloria Molina to represent the First District. Initiated program to allow L.A. County jurors to donate jury duty fees to county services for children and the elderly.

**Mexican American Legal Defense and Educational Fund, Board of Directors,**  
Law Student representative, 1988-1989.

**Yale University, 2014-present.** *Catherine J. Kissée-Sandoval, Scholar of the House Fellowship, Yale University, at La Casa Cultural.* Mentor recipients of Yale Latinx academic research fellowship established in 2014 in my name.

Alumni Schools Committee. Interviewed students applying for Yale College admission.

Yale Latino Alumni Association, Founding Board of Directors.

Yale Chicano Alumni Association, Founding member and Vice-Chairperson, 2006.

## **LEADERSHIP AND SERVICE COMMENDATIONS AND RECOGNITION**

The California Public Utilities Commission (2017)  
The County of Monterey (2016)  
National Assn. of Regulatory Utility Commissioners (2017)  
The City of Los Angeles (2015 and 1984)  
California State Assembly (1984)  
The County of Los Angeles (1984)  
The City of Montebello (1984)  
Energy, Environment, and Ethics, Conference, Oxford University, Certificate of Recognition and Completion as Conference Organizer and Speaker (July 2019)  
The Utility Reform Network, Sylvia Siegel Policy Listening Award (2018)  
Hispanics in Energy and Asians in Energy, Energy Visionary Award (2018)  
Carmel River Watershed Conservancy, Carmel River Restoration Leadership Award (2016)  
American Indian Chamber of Commerce of California, Warrior Award (2016)  
Latinos in Information, Science & Technology Award (2015)  
Women of Excellence in Information Technology & Business Award (2015)  
Mexican American Opportunity Foundation, Woman of the Year Award (2015)  
Society of Black Engineers, Summer Engineering Experience for Kids Camp Award (2014)  
Energy Education and Technology Leadership, Los Angeles Mayor Garcetti (2014)  
United Church of Christ, Donald H. McGannon Award (2014)  
Greenlining Institute, Big Brain Award (2012)  
Association. for Demand Response and Smart Grid, Leadership Award (2013)  
One Million New Internet Users, Valentia Award (Bravery, Courage, Boldness) (2013)  
Latino Journal, Leadership Award (2011)  
Chicana/Latina Foundation Legacy Award (2011)  
Hispanas Organized for Political Equality, Ray of Hope Award (2011)  
Profile of Excellence, ABC Channel 7, San Francisco (2011)  
Public Interest and Social Justice Achievement Award, Santa Clara U. School of Law (2010)  
National Association of Black Telecom Professionals, Patrice Johnson Award for Excellence in Public Service (1998)  
FCC Chairman's Special Achievement Award (1997)  
FCC, Performance, Special Act, and Group Act Awards (1995 and 1996)  
The Mexican American Legal Defense and Educational Fund, Leadership Award (1984)  
Named One of the Top Ten College Women in America, Glamour Magazine (1984)  
Awarded Rhodes Scholarship to study at Oxford University (1984). First Latina Rhodes Scholar.  
Selected as the City of Montebello's Ambassador to Ashiya, Japan (1977).

### **LANGUAGE SKILLS:**

Fluent in Spanish. Reading knowledge of Portuguese and French.

Dated: June 2021