Appendix A

Right of Way Codes in the U.S.

Compiled through original research by NTIA, with reliance on existing research by NARUC and NATOA. http://www.ntia.doc.gov/ntiahome/staterow/rowtableexcel

States	Jurisdiction	Right of Way Compensation Code
Alabama	Ala. Code § 11-49-1 (2002): Requires	Ala. Code § 11-50-B-3 (2002): Fair and
	consent from city or town authorities	reasonable compensation to
	before using public lands for the	municipalities for use of ROW is
	construction or operation of any	allowed.
	private utility or private enterprise.	Ala. Code § 40-21-50 (2002):
	Ala. Code § 11-50-B-3 (2002):	Telecommunications providers subject to
	Government agencies at the state and	2.2% state gross receipts tax.
	local level have the authority to	Ala. Code § 40-21-64 (2002): Counties
	manage public rights-of-way, and to	prohibited from levying
	require fair and reasonable	privilege/license tax.
	compensation from	
	telecommunications providers for the	
	use of such rights-of-way.	
Alaska	Alaska Stat. § 29.35.010 (2002):	Alaska Stat. § 42.05.251 (2002): Fee
	Municipalities granted the power to	not to exceed actual cost to the
	regulate rights of way.	municipality of the utility's use of the
	Alaska Stat. § 38.05.810(e) (2002): The	public way and of administering the
	Director of the Mining, Land and	permit program. Utilities may recover
	Water Division may negotiate with	fee costs by applying them to
	licensed public utilities or common	customers' utility bills as a surcharge.
	carriers for the lease, sale, or other	
	disposal of state land. Such	
	negotiations must have the approval	
	of the commissioner, and may only be	
	entered into if the utility or carrier	
	reasonably requires the land to	
	conduct its business.	
Arizona	Ariz. Rev. Stat. §§ 9-581 - 9-583; Ariz.	Ariz. Rev. Stat. § 9-582(B) (2001): Any
	Rev. Stat. § 9-583(A) (2001): A	application or permit fees must be
	political subdivision (city, county,	related to the costs incurred by
	municipality, etc.) has the authority to	processing the application, and must
	manage its public highways and	also be assessed within a reasonable
	exercise its police powers, but may not	amount of time after those costs are
	exercise such power to prohibit the	incurred.
	ability of any telecommunications	Ariz. Rev. Stat. § 9-582(D) (2001):
	company to provide its service.	Arizona permits a political subdivision
		and a telecommunications licensee or
		franchisee to agree to an in-kind
		arrangement, but the costs of the in-
		kind facilities offset the provider's
		obligation to pay local transaction
		privilege taxes or linear foot charges (applicable to interstate
		charges (applicable to interstate services) and must be equal to or less
		than the taxes or charges.
		than the taxes of charges.

States	Jurisdiction	Right of Way Compensation Code
Arkansas	Ark. Code Ann. § 14-200-101(a)(2) (2002): Cities and towns have jurisdiction to assess franchise fees and other terms and conditions of franchise agreement. Ark. Code Ann. § 27-67-304(b) (2002): As long as it does not interfere with public use of the highways, any political subdivision, rural electric cooperative, rural telephone cooperative, private cable company or public utility may use state Highway Commission lands under existing permits, or under subsequent permits approved by the commission.	 Ariz. Rev. Stat.§ 9-582(D) (2001): "The in-kind facilities shall remain in possession and ownership of the political subdivision after the term of the existing license or franchise expires." Ariz. Rev. Stat. § 9-582(D) (2001): "Notwithstanding subsections A and B of this section, in a license or franchise, a political subdivision and a telecommunications corporation may agree to in-kind payments for use of the public highways different from those specified in subsection A or B of this section." Ariz. Rev. Stat. § 9-582(E) (2001): " The license or franchise shall be structured so that the in-kind payments made for use of the public highways to provide interstate telecommunications services under the license or franchise are less than or equal to and are offset against any linear foot charge owed pursuant to section 9-583, subsection C, paragraphs 2 and 3." Ark. Code Ann. § 14-200-101(a)(1)(A) (2002): Local franchise fees not to exceed 4.25% of gross receipts from local service or higher amount agreed to by affected provider OR the voters. Ark. Code Ann. § 14-200-101(a)(1)(D) (2002): Affected utilities may recover fee costs by charging customers an amount equal to the right-of-way fee.
Colorado	Colo. Rev. Stat. §§ 38-5.5-101 - 38-5.5- 108; 38-5.5-104 (2002): Any telecommunications provider authorized to do business in Colorado	Colo. Rev. Stat. § 38-5.5-107(1)(b) (2002): Any application or permit fees must be related to the costs incurred by processing the application, and

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	may construct facilities on state public lands upon payment of just compensation and compliance with the requirements set by the state Board of Land Commissioners.	must also be assessed within a reasonable amount of time after those costs are incurred. Colo. Rev. Stat. §38-5.5-107(3) (2002): In-kind fee provisions are not allowed, nor may a municipality require one as a condition of consent to use a highway.
Connecticut	Conn. Gen. Stat. § 7-130d (2001). Municipalities are granted authority to regulate right-of-way. Conn. Gen. Stat. § 7-148 (2001). Municipalities may regulate installation of facilities and control excavation procedures. Conn. Gen. Stat. § 16-228 (2001): Telecommunications companies may construct their lines along public roads or navigable waters, as long as such construction does not obstruct the roads or waters.	Conn. Gen. Stat. § 7-130 (2001). Municipalities are granted authority to charge fees.
Delaware	Del. Code Ann. tit. 26, § 901 (2002): Local authorities are explicitly granted authority over right-of-way management. Del. Code Ann. tit. 22, § 103 (2002): "Street openings. No person shall open or excavate the bed of any street or highway of any city, town or village in this state for the purpose of laying or placing pipes, wires or other conductors therein without first obtaining the consent of the duly constituted authorities of such city, town or village. Nothing in this section shall require such consent before opening or excavating the bed of any such street or highway for the purpose of repairing any pipes, wires or other conductors theretofore lawfully laid or placed in such street or highway."	Del. Code Ann. tit. 30, § 5501 (2002): 4.25% Gross Receipts Tax assessed by PSC on intrastate telecommunications services, including cellular service. Providers may pass through to customers. Del. Code Ann. tit. 30, § 5502(4) (2002): "A tax is imposed upon any distributor of cable television communications commodities and services which tax shall be at the rate of 2.125% of the gross receipts or tariff charges received by the distributor for such commodities or services distributed within this state." Del. Code Ann. tit. 26, § 115 (2002): Gross revenues assessment on all public utilities for cost of regulation. Del. Code Ann. tit. 8, § 501-518 (2002): Corporate Franchise Tax: "Every telegraph, telephone or cable company to be incorporated under the laws of this state, shall pay an annual tax, for the use of the state, by

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		way of license for the corporate
		franchise as prescribed in this
		chapter."
DC	D.C. Code Ann. § 10-1141.03 (2002).	D.C. Code Ann. § 10-1141.04 (2002):
	The Mayor may issue permits to	Right-of-way access permit fees to
	occupy or otherwise use public rights-	cover costs of reviewing permit
	of-way, public space, and public	applications. "The Mayor may allow a
	structures for any purpose. He may	permittee to pay a fixed charge for a
	do so without regard to whether the	set period of time, pay an amount
	permittee owns the property abutting	based upon the amount of the public
	the public areas, and he may revoke	right-of-way or public space used or
	the permit at any time. Any leasing or	occupied, pay an amount based upon a
	subleasing of the public areas must be	revenue sharing formula, or provide
	with the express consent of the	in-kind services to the District in lieu
	mayor. When a permit is revoked or	of a monetary payment, or the Mayor
	expires, the Mayor may require the permittee to remove any apparatus	may require a permittee to pay a combination of these items."
	constructed in the public areas.	D.C. Code Ann. § 47-2501(3) (2002):
	D.C. Code Ann. § 43-1454(a) (2002):	"After May 31, 1994, pay to the Mayor
	"Any telecommunications provider in	10% of these gross receipts from sales
	the District shall have the right to	included in bills rendered after May
	utilize the public right-of-ways of the	31, 1994, for a telephone company"
	District for installation, maintenance,	
	repair, replacement, and operation of	
	its telecommunications system"	
Florida	Fla. Stat. Ch. 202.10-202.41 (2002)	Fla. Stat. Ch. 202.10-202.41 (2002)
	COMMUNICATIONS SERVICES	COMMUNICATIONS SERVICES
	TAX SIMPLIFICATION LAW	TAX SIMPLIFICATION LAW
	Prohibits municipalities and counties	Municipalities & counties may charge
	from requiring a telecommunications	permit fees to recover actual costs (not
	company to enter franchise, license or	to exceed \$100) and tax rate reduced
	other agreements. Municipal and	by .12%. If no permits, may increase
	county right-of-way rules and	tax rate by .12%.
	regulations may only address	Fla. Stat. Ch. 202.10-202.41 (2002)
	placement and maintenance of	Florida enacted a harmonized state
	facilities. Requires local governments	and local communications services tax
	to provide notice of proposed right-	system, which functions as a sales or
	of-way ordinances to FL Department	use tax assessed on the retail price of
	of state.	telecommunications services. Fla.
		Stat. Ch. 337.401(3)(c), (2002). The
		local tax component varies by locality. Of the combined state and local tax
		rate (which can exceed 10%), 0.24% is
		earmarked to replace permit fees
		foregone by local governments that
		opt to participate in the tax collection
		ope to participate in the tax conection

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		system instead of collecting fees.
		Fla. Stat. Ch. 202.24(2) (2002).
		Prohibits in kind compensation.
Georgia	Ga. Code Ann. § 32-4-92 (2002).	Ga. Code Ann. § 46-5-1(a) (2002): A
	Authorizes permitting authority of	telecom company may have right-of-
	local governments. Locals may	way access to construct and maintain
	establish reasonable regulations for the	its lines over any state lands, railroads,
	installation and construction of	or private lands as long as it pays due
	facilities in right-of-way, but the	compensation for such use.
	regulations may not be more stringent	Ga. Code Ann. § 48-5-423 (2002):
	than those enforced by the Dept of	"Ascertainment of valuations of
	Transportation to regulate state	special franchises; levy and collection
	highway right-of-way. The locality may	of tax. (a) In arriving at a proposed
	require a written application specifying	assessment, the commissioner shall
	the nature, extent and location of the	not be bound to accept the valuation
	facilities in the area. They may also	fixed for a special franchise in the
	require the applicant to furnish	return made but shall review the
	indemnification bond or other	return and valuation. When the
	acceptable security to pay for any	commissioner refuses to accept the
	damage to public road or member of	return, the subsequent proceedings
	the public.	shall be in all particulars the same
	Ga. Code Ann. § 46-5-1(a) (2002): Any	procedures as are provided by law in
	telecom company has the right to	the case of refusal to accept the
	construct, maintain, or operate its lines	returns made by public utilities of their
	along the state public highways, as	tangible property. (b) Special
	long as the local municipal authorities	franchises shall be taxed at the same
	approve.	rate as other property upon the value
		of the special franchise as returned or
		upon the value determined by the
		county board of tax assessors. The tax
		on special franchises shall be levied
		and collected in the same manner as is
		provided by law in the case of the
		tangible property of public utilities."
Hawaii	Haw. Rev. Stat. § 264-13 (2002). The	Haw. Rev. Stat. § 264-7(b) (2002): The
	governor or the director of	director of transportation established
	transportation may dispose of	the fee schedule for permits. The fee
	easements or rights-of-way along state	schedule should be calculated to
	highways under any terms that are	recover any costs spent on issuing the
	within the public interest.	permit. The applicant shall pay the
		fee, but the director may waive the fee
		where he determines that the work to
		be done will improve the highway or
		otherwise benefit the state. No fee is
		required where the only work to be
		done is the setting of poles to carry
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		overhead wires.
Idaho	Idaho Code § 62-618 (2002):Municipalities are not permitted toregulate telecommunicationscompanies.Idaho Code § 62-701 (2002):Telecommunications providers mayerect facilities and structures on anypublic lands, including along publicroads, waterways, or other lands, aslong as those facilities don't disruptthe use of such roads, etc.Idaho Code § 62-701A(2) (2002):"With respect to the installation of itsfacilities within public rights-of-way,the telecommunications provider shallat all times be subject to the authorityof a city, county or highway district.No grant of authority pursuant to thissection shall be deemed to waive otherrights or requirements of the codes,ordinances or resolutions of a city,county or highway district regardingpermits, reasonable fees to be paid,manner of construction, or the like,nor to grant any property interest in	Overhead wires.Idaho Code § 50-329A (2002).Municipal franchise fees may be levied on providers, but levy may not exceed 3% of gross operating revenues; providers may pass through to customers. This franchise fee is in lieu of any other tax or fee imposed by the municipality related to easements, franchises, rights of way, utility lines and equipment.Idaho Code §§ 61-1001 & 1004 (2002). Utilities pay yearly gross revenue fee to the Public Utilities Commission to reimburse for cost of regulation. This fee is based upon a consideration of the time and expense devoted to the supervision and regulation of each class of public utilities during the preceding calendar year, including salaries and wages of the commissioners and employees and all other necessary and lawful expenditures of the commission.
Illinois	the public rights-of-way." None Indicated	35 Ill. Comp. Stat. 635/5 (2002): Recognizing that telecommunications providers were becoming more competitive, the Illinois General Assembly abolished municipal franchise fees and established a uniform municipal infrastructure maintenance fee. Although this fee is meant to replace the revenue that municipalities lost from the franchise fees, the statute provides that the fee may not be related to the use of public rights-of-way or to the costs of maintaining and regulating such use. 35 Ill. Comp. Stat. 636/5-60 (2002): With the implementation of the municipal infrastructure maintenance fee, municipalities were deemed to have waived their rights to any

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		compensation that might subsequently
		accrue under a franchise agreement
		executed before January 1, 1998, if: 1)
		the municipality imposes a tax at a rate
		exceeding 5%; 2) the municipality
		affirmatively waives such fees; or 3)
		the municipality has a municipal
		infrastructure maintenance fee in
		place.
		35 Ill. Comp. Stat. 635/15 (2002):
		The state fee portion of the municipal
		infrastructure maintenance fee is .05%
		of the gross retail revenues.
		35 Ill. Comp. Stat. § 635/20 (a), (b)
		(2002): The municipality's portion of
		the municipal infrastructure
		maintenance fee may not exceed 1% of gross retail revenues in areas with a
		population of 500,000 or less, or 2%
		in areas with a population of 500,000
		or more.
		35 Ill. Comp. Stat. 635/30 (2002):
		With the implementation of the
		municipal infrastructure maintenance
		fee, municipalities may no longer
		assess franchise fees or other charges
		on telecommunications providers.
Indiana	Ind. Code § 8-1-2-101(b) (2002):	Ind. Code § 8-1-2-101(b) (2002):
	Municipalities or county executives	Compensation may not exceed the
	may operate and maintain the public	municipality's direct and actual costs
	roads and other lands for the benefit	of managing the right-of-way for the
	of public safety. They may also	public utility. These costs shall be
	manage the rights-of-way associated	assigned individually to the public
	with the public roads or other lands,	utility creating the costs.
	and may require compensation for	Ind. Code § 8-1-2-101(b) (2002):
	their use. Such compensation must be	Management costs may include the
	competitively neutral and non-	costs of: 1. Registering occupants; 2.
	discriminatory.	Verifying occupation; 3. Inspecting
		job sites and restoration projects; 4.
		Restoring work inadequately
		performed; 5. Administering a
		restoration ordinance that ensures the
		right-of-way will be returned to its
		original condition; and 6. any
		management costs associated with the
		implementation of any other

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		ordinance associated with rights-of- way. These costs may not include rents, franchise fees, or any other fee paid by a public utility for occupation of the right-of-way.
Iowa	Iowa Code § 364.2(4)(a) (2002): "A city may grant to any person a franchise to erect, maintain, or operate plants and systems [for telecommunications systems and other utilities]within the city for a term of not more than 25 years. When considering whether to grant, amend, extend, or renew a franchise, a city shall hold a hearing. The franchise may be granted, extended, or renewed only by an ordinance, but no exclusive franchise shall be granted Iowa Code § 477.1 (2002): Any telecommunications provider may construct its system along the public roads, along public waterways, or through public or private lands. However, construction along a primary road is subject to rules adopted by the state department of transportation. Iowa Code § 480A.1- § 480A.6 (2002). § 480A.1: "Purpose. The general assembly finds that it is in the public interest to define the right of local governments to charge public utilities for the location and operation of public utility facilities in local government rights-of-way."	Iowa Code § 480A.3 (2002): The only fee that a municipality can recover from a utility are those management costs caused by the utility's occupation of the right-of-way. If the management costs are attributed to more than one entity, the costs shall be allocated proportionately to the users of the right-of-way. Any other obligations must be imposed on a competitively neutral basis. Iowa Code § 480A.4 (2002): A municipality may not allow in-kind services in lieu of fees, nor may it require in-kind services as a condition for use of the right-of-way.
Kansas	Kan. Stat. Ann. § 17-1902(B) (2002) (Amended by Senate Bill 397, effective Jul 1, 2002): Any provider has the right to construct systems and related facilities along the state's public rights- of-way. The systems and facilities must be constructed so as not to obstruct other entities' use of the rights-of-way. Kan. Stat. Ann. § 17-1902(k) (2002) (Amended by Senate Bill 397, effective	Kan. Stat. Ann. § 17-1902(N) (2002) (Amended by Senate Bill 397, effective Jul 1, 2002). A city may charge for the reasonable, actual, and verifiable costs of managing the city right-of-way. Fees may include: a permit fee, excavation fee, inspection fee, repair and restoration costs, performance bond. Kan. Stat. Ann. § 17-1902(h) (2002) (Amended by Senate Bill 397, effective

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	Jul 1, 2002): A city may require a	Jul 1, 2002): A city may not require a
	telecommunications provider to repair	telecommunications company to
	all damage to a right-of-way cause by	provide it with in-kind services.
	the use of that right-of-way. If the	Kan. Stat. Ann. § 12-2001(g), (j). Each
	provider fails to make such repairs, the	city may assess a one-time franchise
	city may effect the repairs and charge	application fee to cover the costs of
	the provider for their cost.	reviewing the application. It may also
		impose either an access line fee of up
		to \$2.00 per access line per month, or
		a gross receipts fee of up to 5% on
		local services.
Kentucky	Ky. Rev. Stat. Ann. § 278.540 (2002):	Ky. Rev. Stat. Ann. § 278.540(1)
	Once just compensation has been	(2002): Just compensation for right-of-
	made, the provider gains the right to	way access is authorized.
	construct, maintain and operate its	Ky. Rev. Stat. Ann. § 278.130 (2002):
	lines through any public lands of this	Cities are prohibited from assessing
	state and across and along any public	occupational license tax on public
	road.	utilities. Instead, PSC assesses annual
T · ·		license tax on utilities.
Louisiana	La. Rev. Stat. Ann. § 48:381.1(C)	La. Rev. Stat. Ann. § 48:381.2 (A)(2),
	(2002). Providers requesting access to	(2002): When fiber optic cable
	state highways must apply for a right-	providers apply for permits, their
	of-way access permit with the PSC	application commits them to a one-
	chief engineer. La. Rev. Stat. Ann. § 48:381.3(A)(2)	time permit fee. La. Rev. Stat. Ann. § 48:381.2(F)
	(2002). Providers seeking access to	(2002): In-kind services (shared
	locally controlled right-of-way are	resources) may help defray permit fee
	subject to the ordinances and	costs for providers. "F. The fee for
	resolutions of the locality where they	fiber-optic telecommunication
	are located.	installations placed within a controlled
		access highway right-of-way shall not
		exceed the actual cost of the
		administration of the program. The
		department may reduce fees in
		exchange for shared resources. The
		department is authorized to reduce
		fees for its agents, defined for the
		purposes of this Subsection as those
		applicants who erect facilities on
		behalf of the department in order to
		conduct department work."
Maine	Me. Rev. Stat. Ann. tit. 35-A § 2502	Me. Rev. Stat. Ann. tit. 35-A §§ 2503,
	(2001): Statutes specifically designate	2510 (2001): There are two permits,
	licensing authority among municipal,	the right-of-way location permit and
	county, and state governments, based	the right-of-way excavation permit.
	on the location of the right-of-way.	Each one has its own fee.

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	Me. Rev. Stat. Ann. tit. 35-A §§ 2503-	Me. Rev. Stat. Ann. tit. 35-A § 2510-1
	2505 (2001): Permits may require	(2001): Local excavation fees may not
	description of facilities. Terms and	exceed the reasonable cost of
	conditions of permits may specify	replacing the excavated pavement.
	other requirements determined	
	necessary in the best interests of the	
	public safety and use of the right-of-	
	way so as not to obstruct use for	
	public travel.	
Maryland	Md. Ann. Code art. 23A, § 2(13)	None indicated.
	(2002): Municipalities have the express	
	power to grant exclusive or non-	
	exclusive franchises to a community	
	antenna system or cable systems that	
	use rights-of-way. The municipality	
	may impose franchise fees and	
	establish rates, rules and regulations	
	for the franchises.	
Mass.	Mass. Gen. Laws Ann. ch. 166 § 25	Mass. Gen. Laws Ann. ch. 166 § 25A
	(2002): Municipalities may permit	(2002): The telecommunications and
	construction of telecommunications	energy department has the authority to
	systems in public areas, and they may	set rates for right-of-way use, and in
	also establish reasonable regulations	setting those rates the department
	for the construction and maintenance	must consider consumer interests.
	of telecommunications systems, as	Mass. Gen. Laws Ann. ch. 166 §25A
	well as other public utility systems.	(2002): The telecommunications and
	Mass. Gen. Laws Ann. ch. 166 § 22	energy department shall set reasonable
	(2002): Providers must provide written	rates for telecommunications
	notice of intent to access right-of-way	attachments to existing right-of-way.
	for construction purposes. The	The rates shall not be lower than the
	municipality must hold a hearing and	cost to the utility providing the
	issue written notice of the hearing.	existing facility, nor more than the
	After the hearing, the municipality	proportional cost of the attachment.
	may grant to the provider a location	
	for the lines and allowances for the	
	number and height of the lines to be	
	installed.	
	Mass. Gen. Laws Ann. ch. 166 § 25A	
	(2002): Any municipal regulations	
	pertaining to the installation or	
	construction of telecom lines must be	
	approved by the state Department of	
	Telecommunications and Energy.	
	Mass. Gen. Laws Ann. ch. 166 § 38	
	(2002): Penalties for intentional or	
	malicious injury of telecom facilities in	

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	right-of-way.	
Michigan	Mich. Comp. Laws Ann. §§ 484.3101- 484.3120 (2002) Metropolitan extension telecommunications rights- of-way oversight act. § 484.3103: "(1) Pursuant to section 27 of article VII of the state constitution of 1963 and any other applicable law, the metropolitan extension telecommunications rights- of-way oversight authority is established as an autonomous agency within the department of consumer and industry services." Mich. Comp. Laws Ann. § 484.3115 (2002): Municipalities shall grant providers a permit to use any public rights-of-way located within the municipal jurisdiction. If an application involves an easement or public place, then the municipality should act promptly in granting the permit.	Mich. Comp. Laws Ann. § 484.3108 (2002) Maintenance fee. "(3) Except as otherwise provided under subsection (6), for the period of November 1, 2002 to March 31, 2003, a provider shall pay an initial annual maintenance fee to the authority on April 29, 2003 of 2 cents per each linear foot of public right-of-way occupied by the provider's facilities within a metropolitan area, prorated for the period specified in this subsection. (4) Except as otherwise provided under subsection (6), for each year after the initial period provided for under subsection (3), a provider shall pay the authority an annual maintenance fee of 5 cents per each linear foot of public right-of-way occupied by the provider's facilities within a metropolitan area. (5) The fee required under this section is based on the linear feet occupied by the provider regardless of the quantity or type of the provider's facilities utilizing the public right-of-way or whether the facilities are leased to another provider. (6) In recognition of the need to provide nondiscriminatory compensation to municipalities for management of their rights-of-way, the fees required under this section shall be the lesser of the amounts prescribed under subsections (3) and (4) or 1 of the following: (a) For a provider that was an incumbent local exchange carrier in this state on January 1, 2002, the fees within the exchange in which that provider was providing basic local exchange service on January 1, 2002, when restated by the authority on a per access line per year basis, shall not exceed the statewide per access line per year fee of the provider with the highest

States	Jurisdiction	Right of Way Compensation Code
States	Jurisdiction Jurisdiction	Right of Way Compensation Code number of access lines in this state. The authority shall annually determine the statewide per access line per year fee by dividing the amount of the total annual fees the provider is required to pay under subsections (3) and (4) by the provider's total number of access lines in this state. (b) For all other providers in an exchange, the fee per linear foot for the provider's facilities located in the public rights-of-way in that exchange shall be the same as that of the incumbent local exchange carrier. Mich. Comp. Laws Ann. § 484.3106 (2002): When applying for a municipal permit, a provider must pay a \$500 application fee. This fee must be paid to each municipality where the provider needs access to a right-of- way. Minn. Stat. § 237.163(6)(a) (2002): "A local government unit may recover its right-of-way management costs by imposing a fee for registration, a fee for each right-of-way permit, or, when appropriate, a fee applicable to a particular telecommunications right- of-way user when that user causes the local government unit to incur costs as a result of actions or inactions of that user. A local government unit may not recover from a telecommunications right-of-way user costs caused by another entity's activity in the right-of- way." Minn. Stat. § 237.163(6)(b) (2002): "Fees, or other right-of-way obligations, imposed by a local government unit on telecommunications right-of-way users under this section must be: (1) based on the actual costs incurred by the local government unit in managing the public right-of-way; (2) based on an

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		public right-of-way, including the local
		government unit itself, which shall
		reflect the proportionate costs
		imposed on the local government unit
		by each of the various types of uses of
		the public rights-of-way; (3) imposed
		on a competitively neutral basis; and
		(4) imposed in a manner so that
		aboveground uses of public rights-of-
		way do not bear costs incurred by the
		local government unit to regulate
		underground uses of public rights-of-
		way."
		Minn. Stat. § 237.163(7)(d) (2002): "A
		local government unit may not collect
		a fee imposed under this section
		through the provision of in-kind
		services by a telecommunications
		right-of-way user, nor may a local
		government unit require the provision
		of in-kind services as a condition of
		consent to use the local government
		unit's public right-of-way."
		Minn. R. 7819.1100(3) (2002):
		"Degradation fee. A right-of-way user
		may elect to pay a degradation fee in
		lieu of restoration. However, the right-
		of-way user shall remain responsible
		for replacing and compacting the
		subgrade and aggregate base material
		in the excavation and the degradation
		fee must not include the cost to
		accomplish these responsibilities."
		Minn. R. 7819.1000(1) (2002): "Permit
		fee. A local government unit that
		requires a permit for excavation in or
		obstruction of the public right-of-way
		shall make its permit fee schedule
		available to the public. The permit fee
		schedule must be established in
		advance and designed to recover the
		local government unit's actual costs
		incurred in managing the public right-
		of-way."
		Minn. R. 7819.1000(2) (2002):
		"Allocation of permit fees. Permit fees

States	Jurisdiction	Right of Way Compensation Code
		must be based on an allocation among
		all users of the public right-of-way,
		which shall include the local
		government unit itself, so as to reflect
		the proportionate costs imposed on
		the local government unit by each of
		the various types of users of the public
		rights-of-way. Although the local
		government unit must be allocated its proportionate share of permit fees, the
		local government unit need not
		transfer funds to pay permit fees.
		Permit fees must be allocated in a
		competitively neutral manner and
		must be imposed in a manner so that
		aboveground uses of public rights-of-
		way do not bear costs incurred by the
		local government unit to regulate
		underground uses of public rights-of-
		way."
		Minn. R. 7819.1000(3) (2002): "Delay
		penalty. A local government unit may
		establish and impose a reasonable
		penalty for unreasonable delays in
		right-of-way excavation, obstruction, patching, or restoration. The delay
		penalty must be established from time
		to time by resolution of the local
		government unit's governing body. A
		delay penalty must not be imposed if
		the delay in project completion is due
		to circumstances beyond the control
		of the applicant, including without
		limitation inclement weather, acts of
		God, or civil strife."
Mississippi	Miss. Code Ann. § 21-27-1 (2002):	None indicated.
	Municipalities do not have the right to	
	grant exclusive use of rights-of-way,	
	nor may they grant a franchise without compensation, or for a period of more	
	than 25 years.	
Missouri	Mo. Rev. Stat. § 67.1832 (2001):	Mo. Rev. Stat. § 67.1840.2(1) (2001):
	Municipalities shall permit	"Right-of-way permit fees shall be:
	telecommunication companies and	[b]ased on the
	other public utilities to construct,	actual, substantiated costs reasonably
	maintain and operate their systems on	incurred by the political subdivision in

StatesJurisdictionRight of Way Compensation Code managingpublic rights-of-way.managing the public right-of-way." Mo. Rev. Stat. § 67.1830(5) (2001): "Management costs", the actual costs a political subdivision reasonably incurs in managing its public rights-of- way, including such costs, if incurred, as those associated with the following: (a) Issuing, processing and verifying right-of-way permit applications; (b) Inspecting job sites and restoration projects; (c) Protecting or moving public utility right-of-way user construction equipment after reasonable notification to the public utility right-of-way user during public right-of-way work; (d) Determining the adequacy of public right-of-way restoration; (e) Restoring work inadequately performed after providing notice and the opportunity to correct the work; and (f) Revoking right-of-way across state lands. The right-of-way is given, dedicated, and set apart to locate, construct, and maintain district works over and through any lands which are the property of this state, and the district has the same rights and privileges relating to the right-of-way as are granted to municipalities." Mont. Code Ann. § 7-13-2220 (2002): "The commission shall have all powers to grant rights of course or public places in the municipality that
now are or hereafter may be granted to municipalities by the constitution or laws of Montana. Every ordinance or resolution passed by the commission

States	Jurisdiction	Right of Way Compensation Code
	streets, highways, or public places of municipalities shall be complete in the form in which it is finally passed and remain on file with the commission for inspection by the public for at least 1 week before the final adoption or passage thereof."	
Nebraska	Neb. Rev. Stat. Ann. § 86-704(1) (2002): A telecommunications company or other public utility may construct its system facilities along the public state roads, public lands, or private lands if necessary. The construction of this system may not impede road use, and any wires or cables must be at least 18 feet above highway crossings.	Neb. Rev. Stat. Ann. § 86-704 (4)(a) (2002): "A municipality shall not levy a tax, fee, or charge for any right or privilege of engaging in a telecommunications business or for the use by a telecommunications company of a public highway other than: (i) An occupation tax authorized under section 14-109, 15-202, 15-203, 16-205, or 17-525; and (ii) A public highway construction permit fee or charge to the extent that the fee or charge applies to all persons seeking use of the public highway in a substantially similar manner. All public highway construction permit fees or charges shall be directly related to the costs incurred by the municipality in providing services relating to the granting or administration of permits." Neb. Rev. Stat. Ann. § 86-704 (2002): (4)(a)(ii): Any highway construction permit fee or charge shall also be reasonably related in time to the occurrence of such costs. "(6) Taxes or fees shall not be collected by a municipality through the provision of in-kind services by a telecommunications company, and a municipality shall not require the provision of in-kind services as a condition of consent to the use of a public highway."
Nevada	Nev. Rev. Stat. § 707.280 (2002): Anyone constructing a telecommunications line has the right- of-way for that line and any other lands, public or private, that may be	None indicated.

States	Jurisdiction	Right of Way Compensation Code
	necessary to construct and operate	
	that line.	
	Nev. Rev. Stat. § 707.250 (2002): A	
	telecommunications company	
	registered in the state of Nevada may	
	construct and maintain their lines	
	through any public or private lands,	
	along public roads, or along navigable	
	waters, provided the lines do not cause	
	an obstruction.	
	Nev. Rev. Stat. § 268.088 (2002):	
	"Municipalities are not authorized to	
	impose any terms or conditions on a	
	franchise for the provision of	
	telecommunications service other than	
	terms or conditions concerning the	
	placement and location of the	
	telephone lines and fees imposed for a	
	business license or the franchise, right	
	or privilege to construct, install or	
New	operate such lines."	N H. Doy, Stat. App. 8 221:165 (2002).
	N.H. Rev. Stat. Ann. § 231:161, I. (a)- (c) (2002): Permits to access state-	N.H. Rev. Stat. Ann. § 231:165 (2002):
Hampshire	maintained right-of-way must be	Payment for the town clerk's services and fees should be made by the
	acquired from the NH Transportation	provider. A minimum \$10 fee is
	Commission. Local right-of-way	authorized by state statutes.
	access must be obtained from local	authorized by state statutes.
	governments.	
	N.H. Rev. Stat. Ann. § 48:17-10	
	(2002): Municipal or county	
	government consent must be obtained	
	before accessing right-of-way under	
	their jurisdiction.	
New Jersey	N.J. Stat. Ann. § 48:17-11 (2002): "The	None indicated.
5	municipal or county government may	
	regulate the use of all right-of-way	
	with police and other regulations and	
	restrictions."	
New Mexico	N.M. Stat. Ann. §3-42-2A (2002): "If	None indicated.
	previous to the incorporation of a	
	municipality, the board of county	
	commissioners has granted to any	
	person right-of-way over, upon, in and	
	about the streets of the municipality	
	for the erection, construction,	
	maintenance or operation of a public	

States	Jurisdiction	Right of Way Compensation Code
	utility, and such person has erected,	
	constructed, or in good faith	
	commenced the erection or	
	construction of such a utility, the	
	governing body shall, without a vote	
	by the electorate: (1) authorize the	
	completion of the system; (2)	
	authorize the continued or subsequent	
	operation and maintenance of the	
	system; (3) recognize the rights	
	acquired by the person erecting or	
	constructing such a system; and (4)	
	grant such a person a franchise for the	
	maximum term of years allowed by	
	law upon such terms as are fair, just	
	and equitable to all parties concerned.	
	state ROW rules governing state	
	administration of ROW for telecoms."	
	N.M. Stat. Ann. § 19-7-57(2002): The	
	Commissioner may grant rights-of-	
	way and easements to	
	telecommunications providers and	
	other public utilities. The grantee shall	
	pay the price set by the Commissioner, and this price will be at least the	
	minimum price for the lands.	
New York	N.Y. Gen City Law § 20 (Consol.	None indicated.
INCW IOIK	2002): Cities have the right to grant	None mulcaleu.
	franchises or rights to use public	
	waters, streets, or lands located within	
	the city.	
	N.Y. Transp. Corp. Law § 27 (Consol.	
	2002): Telecommunications	
	companies may construct their lines	
	along public roads, navigable waters,	
	or other public lands, provided that	
	the lines do not impede the use of	
	such roads, etc.	
North	N.C. Gen. Stat. § 62-39 (2002) Public	None indicated.
Carolina	Utility Commission has the power to	
	regulate crossings of telephone,	
	telegraph, electric power lines and	
	pipelines and rights-of-way of	
	railroads and other utilities by another	
	utility	
	N.C. Gen. Stat. § 62-182 (2002):	

States	Jurisdiction	Right of Way Compensation Code
	Telecommunications companies and other public utilities have the right to contract with private land owners for rights-of-way.	
North Dakota	N.D. Cent. Code § 49-09-16 (2002): Municipalities may grant rights-of-way, on the public lands and roads under their jurisdiction, for the construction of a telecommunications system or other public utility system. The municipality granting the right of way may also specify the rules and conditions attached to the right-of- way.	N.D. Cent. Code § 49-21-26 (2002): After December 31, 1998, all telecommunications recovery fees must be approved by the municipality electorate. N.D. Cent. Code § 49-21-26 (2002): A municipality may request that a telecommunications company move its facilities from the public right of way, and the telecommunications company must pay for such removal. N.D. Cent. Code § 49-21-26 (2002): Recovery fess may only include the municipality's costs of managing the right of way; any other fees must be assessed on a competitively neutral basis. If the management costs are attributable to more than one entity, the recovery fee must be assessed to all parties on a proportional basis. N.D. Cent. Code § 49-21-27 (2002): Municipalities may not require in kind services in lieu of a fee or as a pre- requisite to right-of-way use.
Ohio	Ohio Rev. Code Ann. § 4939.01 - 4939.09 (Anderson 2002); § 4939.02: Ohio's policy regarding rights-of-way grants authority to municipalities to manage rights-of-way, ensures lawful fee recovery, and promotes municipal coordination and standardization.	Ohio Rev. Code Ann. § 4939.05 (B) (Banks-Baldwin 2002): Municipalities may charge different fees for the use of their rights-of-way, based on the amount of public land used, the type of public utility, or any other different treatment justified by public health and safety concerns. This includes a complete waiver of the fee. Ohio Rev. Code Ann. § 4939.05 (C) (Banks-Baldwin 2002): Fees charged may only reflect actual costs of managing the rights-of-way, plus any demonstrable future costs. Ohio Rev. Code Ann. § 4939.05 (A) (Banks-Baldwin 2002): Ohio prohibits the use of in-kind services in lieu of fees.

States	Jurisdiction	Right of Way Compensation Code
States Oklahoma	Okla. Const. Art. IX, § 2: Telecommunications companies and other public utilities have a right to construct their lines within the state, and to connect with like lines at the state border. Okla. Stat. Tit.11 § 36-101(2003): Municipal governments are authorized to regulate and control use of ROW in the municipality. Okla. Stat. Tit.18 § 601 (2003): Telecommunications companies are	Right of Way Compensation Code None indicated.
Oregon	granted a right of way over public and private lands and roads, subject to the local authorities. Or. Rev. Stat. § 221.515 (2001):	Or. Rev. Stat. § 221.515 (2001):
	Municipalities have the authority to regulate and collect taxes for the use of rights-of-way within their jurisdiction.	Municipalities may collect a privilege tax for the use of rights-of-way, not to exceed 7% of the gross revenues (earned within the municipality) of a telecommunications provider. Or. Rev. Stat. § 221.515 (2001): If a telecommunications company is paying the privilege tax, then it does not have to pay any other compensation. To the extent that any other fees are levied, they will be deducted from the privilege tax.
Pennsylvania	71 PA. Cons. Stat. § 194 (2002) (Adm. Code § 514): Municipalities may not grant easements or rights-of-way without the express authority from the General Assembly. However, municipalities may grant licenses to public service companies to construct lines if those lines will give state buildings better service, or if such line is necessary to serve the public.	 72 PA. Cons. Stat. § 6164 (2002): If a fee dispute is heard in court, the court will determine the license fee necessary to compensate the municipality for its services performed in regulating the license, and the amount determined will be the maximum amount charged to the licensee. 71 PA. Cons. Stat. § 194 (2002): (Adm. Code § 514): Licenses shall provide the amount of compensation due to the Commonwealth for the use of its property.
Rhode Island	R.I. Gen Laws § 39-17-1 (2002): Municipalities are granted franchising authority to regulate access to ROW. R.I. Gen. Laws § 37-7-8 (2002):	R.I. Gen Laws § 39-17-3 (2002): Franchise holders must pay franchise tax up to 3% of gross earnings in that locality, on a quarterly basis.

States	Jurisdiction	Right of Way Compensation Code
	"Grant of easements and rights of way	R.I. Gen Laws § 39-17-8 (2002): Cities
	over acquired lands. Whenever, in the	and towns may not charge for use of
	opinion of the acquiring authority, an	streets, except as provided through the
	easement or right of way may be	franchise tax authorization.
	granted in land owned or held by the	
	state without thereby jeopardizing the	
	interests of the state, and the granting	
	of the easement or right of way will be	
	for the public good, the acquiring	
	authority, with the approval of the	
	state properties committee, is hereby	
	authorized and empowered to grant	
	the easement or right of way by	
	proper instrument, approved as to	
	substance by the director of	
	administration and as to form by the	
	attorney general, for such	
	consideration, and in such manner and	
	upon such terms and conditions as	
	may, in the judgment of the state	
	purchasing agent, be most	
	advantageous to the public interest."	
South	S.C. Code Ann. § 58-9-2240. A	S.C. Code Ann. § 58-9-2220 (2002).
Carolina	municipality may not use its authority	South Carolina authorizes
	to regulate rights-of-way as a means to	municipalities to implement a two-
	impose additional regulations on	tiered tax system. (A). A business
	telecommunications companies or	license tax of up to 0.75% of retail
	public utilities.	telecommunications gross income. A
	S.C. Code Ann. § 58-12-10 (2002):	franchise or consent fee for the
	Before a cable company may place its	installation or construction of physical
	lines, it must get permission from the	facilities in public rights-of-ways. The
	agency in charge of the lands, roads, and public waters. If the cable must	maximum permissible fee is based on municipal population and ranges from
	traverse public lands, the cable	\$100 for a population of 1,000 or less
	company must get permission from	to \$1,000 for a population of more
	the public landowner.	than 25,000.
	1	than 23,000.
South Dakota	S.D. Codified Laws § 49-32-1 (2002):	
	Telecommunications companies are	
	granted rights-of-way over public lands	
	and along public roads, subject to control by the proper authorities.	
	S.D. Codified Laws § 9-35-1 (2002): Municipalities have the right to determine	
	Municipalities have the right to determine charges for local telephone service,	
	subject to the PUC's powers, and to	
	regulate the placement of telephone poles,	

States	Jurisdiction	Right of Way Compensation Code
	lines, and other facilities.	
Tennessee	Tenn. Code Ann. § 65-21-201 (2002): Telecommunications companies or their equivalent are granted rights-of-way along public roads, over public lands, along navigable waters, and on private lands. Tenn. Code Ann. §13-24-303 (2002):	
	Protects authority of locals to exercise reasonable municipal and county police powers.	
Texas	Tex. Loc. Gov't. Code Ann. § 283.001 (2002): "(b) It is also the policy of this state that municipalities: (1) retain the authority to manage a public right-of-way within the municipality to ensure the health, safety, and welfare of the public;" Tex. Loc. Gov't. Code Ann. § 282.002 (2002): "General Authority of General-Law Municipality. (a) A general-law municipality has exclusive control over the public grounds of the municipality."	Tex. Loc. Gov't. Code Ann. § 283.001 (2002): "(b) It is also the policy of this state that municipalities: (2) receive from certificated telecommunications providers fair and reasonable compensation for the use of a public right-of-way within the municipality." Tex. Loc. Gov't. Code Ann. § 283.051 (2002): "Right-Of-Way Fee. (a) Notwithstanding any other law, a certificated telecommunications provider that provides telecommunications services within a municipality is required to pay as compensation to a municipality for use of the public rights-of-way in the municipality only the amount determined by the commission under Section 283.055." Tex. Loc. Gov't. Code Ann § 283.055 (2002): The Texas Public Utilities Commission shall set the per-line rate that a municipality can charge for use of its rights-of-way. Tex. Loc. Gov't. Code Ann § 283.055 (2002): Municipalities are prohibited from receiving services without compensation or at below market prices.
Utah	Utah Code Ann. § 54-4-25 (2003): Telecommunications companies and other utilities must obtain certification from the PUC that construction is required before they may begin construction on a right-of-way. Utah Code Ann. § 72-7-102 (2003): Local	Utah Code Ann. § 72-7-102 (4) (2003): The Highway Authority may require compensation from utilities for use of their rights-of-way, but such compensation may only include those management costs caused by the utilities' activity.

States	Jurisdiction	Right of Way Compensation Code
	highway authorities (county or municipal) may allow excavating, installation of utilities and other facilities or access under rules made by the [local] highway authority[ies] and in compliance with federal, state and local law as applicable.	Utah Code Ann. § 72-7-102 (4) (2003): The Highway Authority's fees must be charged on a competitively neutral basis. If more than one utility is responsible for the management costs incurred, the fees must be allocated to each company or
	Utah Code Ann. § 72-3-109 (2003): "(1) Except as provided in Subsection (3), the jurisdiction and responsibility of the department and the municipalities for state highways within municipalities is as follows: (c) (i) A municipality has jurisdiction over all other portions of the right-of-way and is responsible for construction and maintenance of the right-of-way."	entity proportionately. Utah Code Ann. § 72-7-102 (4)(e) (2003): Providers are entitled to recover ROW access fee costs from their customers.
Vermont	VT. Stat. Ann. tit. 19 § 1111(a) (2002): "Permits Permits must be obtained by anyone or any corporation wishing to use as described in this section any part of the highway right-of-way on either the state or town system. Notwithstanding any other statutory requirement, a permit shall be required for any use of any highway right-of-way, consistent with the provisions of this section. The authority given to the board, the secretary and the attorney general under this section shall also apply to the legislative bodies of towns."	
Virginia	VA. Code Ann. § 56-458 (2002): Telecommunications companies have the right to build its system along public roads and railroads, on public lands, and along navigable waterways.	VA. Code Ann. § 56-468.1 (2002): In Virginia, the state Department of Transportation annually calculates the Public Rights-of-Way Use Fee as an annual average rate per access line. The average weights public highway miles at \$425 per mile and new installations at \$1 per linear foot. VA. Code Ann. § 56-458(E) (2002). In- kind fees prohibited
Washington	Wash. Rev. Code § 35.99.020 (2002): "Permits for use of right of way. A city or town may grant, issue, or deny permits for the use of the right of way by a service provider for installing, maintaining, repairing, or removing facilities for telecommunications services or cable television services "	kind fees prohibited. Wash. Rev. Code § 35.21.860(1) (2002): Municipalities may charge fees for the use of their rights of way that recover their administrative costs related to the permit process, and a site-specific charge to wireless providers for the placement of new structures in the right-of-way. Wash. Rev. Code § 35.99.070 (2002):

States	Jurisdiction	Right of Way Compensation Code
	Wash. Rev. Code § 35.99.040 (2002): Municipalities may not use the right-of- way permitting process as a means of regulating service providers, except where permitted by federal law.	Washington permits cities and towns to obtain access to ducts, conduits, or related structures of a service provider, subject to conditions that include the payment of compensation sufficient to recover the provider's incremental costs. If the municipality allows the in-kind facilities to be used to provide service to the public, it must compensate the provider on the basis of fully allocated costs.
West Virginia	W.Va. Code § 8-31-1,2 (2002): Municipalities and counties have franchising authority and may impose terms and conditions for those agreements.	W.Va. Code § 17-16A-13 (2002): The Parkways Authority has the power to fix and collect fees for the use of rights-of- way along the state parkways.
	W.Va. Code § 17-4-8 (2002): Telecommunications companies and other service providers are prohibited from constructing facilities on state roads except under the conditions as may be prescribed by the state road commissioner.	
Wisconsin	Wis. Stat. § 196.58 (2002): Municipalities may determine whether and on what conditions a public utility may enter and occupy their rights-of-way.	
	Wis. Stat. § 196.499(14) (2002): "EXTENSION OF FACILITIES. Any telecommunications carrier may extend its facilities into or through any municipality for the furnishing of its services, subject to the reasonable regulation of the governing body of the municipality relative to the location of poles and wires and the preservation of the safe and convenient use of streets and alleys to the public. Upon a petition for relief made by a telecommunications carrier, the commission shall set a hearing and if it finds a contract, ordinance or resolution under this subsection to be unreasonable, the contract, ordinance or resolution shall be void."	
Wyoming	Wyo. Const. Art. 10, § 17 (2002): "Rights of telegraph companies. Any association, corporation or lessee of the franchises thereof organized for the purpose shall have the right to construct and maintain	

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States	Jurisdiction	Right of Way Compensation Code
	lines of telegraph within this state, and to connect the same with other lines."	
	Wyo. Stat. Ann. § 15-1-103(a)(xi) (2002): Local governments granted authority to take all necessary action to plan,	
	construct. maintain and regulate the use of streets, including the regulation of any structures thereunder.	

Appendix B

Broadband Policies and Practices in the U.S.

Independent Research Conducted by the California Public Utilities Commission

2004

	ALABAMA	ALASKA	ARIZONA	ARKANSAS	CALIFORNIA	COLORADO	CONNECTICUT	DELAWARE	DIST OF COL	FLORIDA	GEORGIA	HAWWAII	IDAHO	ILLIONIS	INDIANA	IOWA	KANSAS	KENTUCKY	LOUISIANA	MAINE	MASSASCHUSETTS	MICHIGAN	MINNESOTA	MISSISIPPI
Does the state have a definition for "advanced services"?									Y		Y				Y			Y	Y		Y	Y	Y	Y
Is there a designated lead state agency for broadband deployment?			Y	Y	Y	Y	Y		Y	Y	Y	Y	Y	Y	Y		Y		Y	Y		Y		
Does the state maintain databases or maps of existing broadband facilities?		Y	Y	Y	Y					Y	Y	Y		Y	Y			Y	Y	Y	Y	Y	Y	Y
Does the State limit municipal deployment of broadband services?				Y	Y	Y	Y			Y	Y	Y	Y	Y	Y	Y	Y	Y		Y	Y	Y	Y	Y
State policies to enable or prevent wholesale municipal networks?		Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state have expidited rights-of-way policies?		Y	Y				Y								Y	Y	Y	Y				Y	Y	
Does state set rates for broadband services?		Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state regulate broadband service-quality?	Y			Y	Y	Y	Y		Y	Y	Y	Y	Y	Y	Y	Y			Y	Y	Y	Y	Y	
Does state have an enhanced E-government initiative?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y

MASSASCHUSETTS CONNECTICUT DELAWARE ARKANSAS CALIFORNIA DIST OF COL MINNESOTA COLORADO KENTUCKY Louisiana MISSISIPPI MICHIGAN ALABAMA Florida GEORGIA HAWWAII ARIZONA KANSAS ILLIONIS INDIANA ALASKA MAINE IDAHO IOWA Does the state utilize universal Y Υ Y Y Y Υ Y Y Υ Y Υ Υ Υ Υ Υ Υ Υ Υ Υ service mechanisms to attract broadband deployment? Does state offer grants to Y Υ Υ Υ Y Y Y Υ Y Y Y Y Υ Υ Υ Υ Y Y Υ Y Y Y Y Υ broadband providers? Does the state offer private-Y sector grants targeted to Υ Υ Υ Y Υ Υ Υ Υ Υ Y Y Υ Y Y Υ deployment in underserved? Does state offer loans to Υ Υ Y Υ Υ Υ Υ Υ Y γ Y Υ Υ Υ Υ Υ Y Y Y Υ Υ Υ Y Υ broadband providers Does the state offer private-Y Y Y Y sector grants targeted to Υ Υ γ γ Y Υ Υ Υ Υ Υ Υ Υ Υ Υ deployment in rural areas? Does the state offer private-Υ Y Y Y sector loans targeted to Υ Υ Υ Υ Υ Υ Υ Y Υ Y Υ deployment in underserved? Does state offer tax incentives Υ Υ Υ Υ Υ Υ Y Υ γ Υ Υ Υ Υ Υ Υ Υ Υ Υ Y Υ Y Υ Y Υ to broadband providers?

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	MISSOURI	MONTANA	NEBRASKA	NEVADA	NEW HAMPSHIRE	NEW MEXICO	NEW YORK	NORTH CAROLINA	NORTH DAKOTA	оню	OKLAHOLMA	OREGON	PENNSYLVANIA	RHOADE ISLAND	SOUTH CAROLINA	SOUTH DAKOTA	TENNESSEE	TEXAS	UTAH	VERMONT	VIRGINIA	WAHSINGTON	WEST VIRGINIA	WYOMING
Does the state have a definition for "advanced services"?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	
Is there a designated lead state agency for broadband deployment?			Y		Y	Y	Y	Y	Y			Y					Y		Y		Y			
Does the state maintain databases or maps of existing broadband facilities?	Y	Y		Y	Y	Y	Y	Y	Y	Y	Y	Y	Y		Y	Y		Y	Y	Y	Y	Y	Y	Y
Does the State limit municipal deployment of broadband services?	Y			Y								Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	
State policies to enable or prevent wholesale municipal networks?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state have expidited rights-of-way policies?	Y	Y	Y	Y	Y	Y		Y	Y	Y	Y			Y		Y	Y	Y		Y	Y			Y
Does state set rates for broadband services?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state regulate broadband service-quality?	Y	Y	Y	Y	Y		Y	Y	Y	Y	Y	Y	Y	Y			Y	Y	Y	Y		Y		Y
Does state have an enhanced E-government initiative?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y

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	MISSOURI	MONTANA	NEBRASKA	NEVADA	NEW HAMPSHIRE	NEW MEXICO	NEW YORK	NORTH CAROLINA	NORTH DAKOTA	оню	OKLAHOLMA	OREGON	PENNSYLVANIA	RHOADE ISLAND	SOUTH CAROLINA	SOUTH DAKOTA	TENNESSEE	TEXAS	UTAH	VERMONT	VIRGINIA	WAHSINGTON	WEST VIRGINIA	WYOMING
Does the state utilize universal service mechanisms to attract broadband deployment?						Y	Y	Y	Y		Y	Y	Y	Y				Y		Y	Y			
Does state offer grants to broadband providers?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state offer private- sector grants targeted to deployment in underserved?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y		Y	Y	Y		Y	Y	Y	Y
Does state offer loans to broadband providers	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Does the state offer private- sector grants targeted to deployment in rural areas?		Y	Y				Y	Y		Y		Y	Y	Y				Y		Y	Y	Y	Y	
Does the state offer private- sector loans targeted to deployment in underserved?		Y		Y	Y	Y	Y	Y	Y	Y	Y	Y				Y	Y	Y	Y	Y		Y		Y
Does state offer tax incentives to broadband providers?	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y

Appendix B Sources

Alabama

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Arkansas

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California

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Colorado

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Connecticut

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Delaware

No broadband programs were found to exist in Delaware at this time.

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No broadband programs were found to exist in Hawaii at this time.

Idaho

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Indiana

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Kansas

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Montana

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Nebraska

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Nebraska Independent Telephone Association

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New Mexico

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New York

Diffusion Fund www.nysed.gov/otpad/diffuse.htm Regional Fiber Optic System http://www.uwnyc.org/technews/v2_n5_a6.htmltm New York State Telecommunications Association A Nation of Laboratories: Broadband Policy Experiments in the States, Alliance for Public Technology (APT) <u>www.apt.org</u> State Broadband Initiatives, Telecommunications Industry Assn. http://www.tiaonline.org/policy/states.cfm Action Ideas for Cities and States, The Children's Partnership, http://www.techpolicybank.org/

North Carolina

North Carolina's Rural Internet Access Authority: e-NC http://www.e-nc.org North Carolina Telephone Association

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North Dakota

STAGENet http://www.stagenet.nd.gov

North Dakota Association of Telephone Cooperatives, North Dakota Telephone Association

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Ohio

Third Frontier Project www.state.oh.us/gov/thirdfrontier.htm Ohio SchoolNet http://www.ohioschoolnet.k12.oh.us Ohio Telecommunications Industry Association A Nation of Laboratories: Broadband Policy Experiments in the States, Alliance for Public Technology (APT) <u>www.apt.org</u> State Broadband Initiatives, Telecommunications Industry Assn. http://www.tiaonline.org/policy/states.cfm Action Ideas for Cities and States, The Children's Partnership, http://www.techpolicybank.org/

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Oregon

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No broadband programs were found to exist in Puerto Rico at this time.

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"Building the Digital Dakota Network" http://www.state.sd.us/deca/DDN4Learning/Conclave/DDNHist.htm South Dakota Telecommunications Association

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Tennessee

ConnecTEN www.connect-tn.org

Tennessee Telecommunications Association

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Texas

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Utah

Utah Telecommunications Open Infrastructure Agency www.utopianet.org Utah Education Network www.uen.org Utah Telehealth Network http://www.utahtelehealth.net EDNET http://www.uen.org/ednet Utah Rural Telecom Association A Nation of Laboratories: Broadband Policy Experiments in the States, Alliance for Public Technology (APT) <u>www.apt.org</u> State Broadband Initiatives, Telecommunications Industry Assn. http://www.tiaonline.org/policy/states.cfm Action Ideas for Cities and States, The Children's Partnership, http://www.techpolicybank.org/

Vermont

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Virgin Islands

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Virginia

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Washington

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West Virginia

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Wisconsin

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Wyoming

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Appendix C

Glossary of Broadband Terms

Glossary

- **3G** *Third Generation*. Intended to be the nest great wireless technology, wideband mobile services and applications offering users faster access to the web.
- **ADSL** *Asymmetric Digital Subscriber Line* DSL service with a larger portion of the capacity devoted to downstream communications, less to upstream. Typically thought of as a residential service.
- **ATM** *Asynchronous Transfer Mode*: A data service offering by ASI, that can be used for interconnection of customer's LAN. ATM provides service from 1 Mbps to 145 Mbps utilizing Cell Relay Packets.
- **Bandwidth** The amount of data transmitted in a given amount of time; usually measured in bits per second, kilobits per second, and megabits per second.
- **Bit** A single unit of data, either a one or a zero. In the world of broadband, bits are used to refer to the amount of transmitted data. A kilobit (Kb) is approximately 1,000 bits. A megabit (Mb) is approximately 1,000,000 bits.
- **BPL** *Broadband Over Powerline*. A theoretical technology that would provide broadband service over existing electrical power lines.
- **BPON** *Broadband Passive Optical Network*: BPON is a point-to-multipoint fiber-lean architecture network system which uses passive splitters to deliver signals to multiple users. Instead of running a separate strand of fiber from the CO to every customer, BPON uses a single strand of fiber to serve up to 32 subscribers.
- **Broadband** A descriptive term for evolving digital technologies that provide consumers with integrated access to voice, high-speed data service, video-demand services, and interactive delivery services (e.g. DSL, Cable Internet).
- **CAP** *Competitive Access Provider*. (or "Bypass Carrier") A Company that provides network links between the customer and the Inter-Exchange Carrier or even directly to the Internet Service Provider. CAPs operate private networks independent of Local Exchange Carriers.
- **CBO** *Community Based Organizations*: Groups serving a community that are eligible for California Teleconnect Fund (CTF) Subsidy.
- **Cellular** A mobile communications system that uses a combination of radio transmission and conventional telephone switching to permit telephone communications to and from mobile users within a specified area.
- **CEQA** *California Environmental Quality Act*. Enacted in 1970, it requires government agencies to evaluate the environment impact of public construction projects.

- **CLEC** *Competitive Local Exchange Carrier*: Wireline service provider that is authorized under state and Federal rules to compete with ILECs to provide local telephone service. CLECs provide telephone services in one of three ways or a combination thereof: a) by building or rebuilding telecommunications facilities of their own, b) by leasing capacity from another local telephone company (typically an ILEC) and reselling it, and c) by leasing discreet parts of the ILEC network referred to as UNEs.
- **CO** *Central Office*: A circuit switch where the phone lines in a geographical area come together, usually housed in a small building.
- **Coaxial Cable** A type of cable that can carry large amounts of bandwidth over long distances. Cable TV and cable modem service both utilize this technology.
- **CPCN** *Certificate of Public Convenience and Necessity.* Authorization given by the CPUC to telecommunications carriers in order to provide service in the state of California.
- **CPUC** *California Public Utilities Commission*. The organization mandated by the state Constitution to regulate public utilities in California.
- **CTF** *California Teleconnect Fund*: A public program that provides subsidizes phone and data service to schools, hospitals, CBOs, and other qualified institutions in California. Benefits are calculated net of E-rate Federal subsidy.
- **CWDM** *Coarse Wavelength Division Multiplexing (WDM):* is generally held to be WDM with less than 8 active wavelengths per fibre.
- **DDTP** *Deaf and Disabled Telephone Program.* A public program that provides benefits, including specialized equipment, to qualified California disabled customers.
- **Dial-Up** A technology that provides customers with access to the Internet over an existing telephone line.
- **DLEC** *Data Local Exchange Carrier*: DLECs deliver high-speed access to the Internet, not voice. DLECs include Covad, Northpoint and Rhythms.
- **Downstream** Data flowing from the Internet to a computer (Surfing the net, getting E-mail, downloading a file).
- **DSL** *Digital Subscriber Line*. The use of a copper telephone line to deliver "always on" broadband Internet service.
- **DSLAM** *Digital Subscriber Line Access Multiplier*: A piece of technology installed at a telephone company's CO and connects the carrier to the subscriber loop (and ultimately the customer's PC).

- **DWDM** *Dense Wavelength Division Multiplexing (WDM):* A SONNET term which is the means of increasing the capacity of Sonet fiber-optic transmission systems.
- **E-Rate** A Federal program that provides subsidy for voice and data lines to qualified schools, hospitals, CBOs, and other qualified institutions. The subsidy is based on a percentage designated by the FCC. CTF benefits are calculated net of the E-rate subsidy.
- **EON** *Ethernet Optical Network*: The use of Ethernet LAN packets running over a fiber network.
- **EvDO** *Evolution Data Only*. EvDO is a new wireless technology that provides data connections that are 10 times as fast as a regular modem.
- **FCC** *Federal Communications Commission*. A Federal regulatory agency that is responsible, among other things, of regulating VoIP.
- **FTTN** *Fiber To The Neighborhood*: A hybrid network architecture involving optical fiber from the carrier network, terminating in a neighborhood cabinet with converts the signal from optical to electrical.
- **FTTP** *Fiber To The Premise (Or FTTB Fiber To The Building)*: A fiber optic system that connects directly from the carrier network to the user premises.
- **GPON** *Gigabyte-Capable Passive Optical Network*: GPON uses a different, faster approach (up to 2.5 Gbit/s in current products) than BPON.
- **GPS** *Global Positioning System*. A system using satellite technology that allows an equipped user to know exactly where he is anywhere on earth.
- **GSM** *Global System for Mobile Communications.* This is the current radio/telephone standard in Europe and many other countries except Japan and the United States.
- **HFC** *Hybrid Fiber Coaxial Network*: An outside plant distribution cabling concept employing both fiber optic and coaxial cable.
- **IEEE** Institute of Electrical and Electronics Engineers
- **ILEC** *Incumbent Local Exchange Carrier*: The traditional wireline telephone service providers within defined geographic areas. Prior to 1996, ILECs operated as monopolies having the exclusive right and responsibility for providing local and local toll telephone service within LATAs. ILECs include regional Bell operating companies such as SBC and non-Bell affiliated companies such as SureWest, both in California.
- **IP-VPN** *Internet Protocol Virtual Private Network*: A software-defined network offering the appearance, functionality and usefulness of a dedicated private network

- **ISDN** *Integrated Services Digital Network*: An alternative method to simultaneously carry voice, data and other traffic, using the switched telephone network.
- **ISP** *Internet Service Provider*: A company providing Internet access to consumers and businesses, acting as a bridge between customer (end-user) and infrastructure owners for dial-up, cable modem and DSL services.
- **Kbps** *Kilobits per second*: 1,000 bits per second. A measure of how fast data can be transmitted.
- **LAN** *Local Area Network*: A geographically localized network consisting of both hardware and software. The network can link workstations within a building or multiple computers with a single wireless Internet connection.
- LATA *Local Access and Transport Areas.* A geographic area within with a divested Regional Bell Operating Company is permitted to offer exchange telecommunications and exchange access service. Calls between LATAs are often thought of as longs distance service. Calls within a LATA (IntraLATA) typically include local and local toll services.
- **Local Loop** A generic term for the connection between the customer's premises (home, office, etc.) and the provider's serving central office. Historically, this has been a wire connection; however, wireless options are increasingly available for local loop capacity.
- **MAN** *Metropolitan Area Network*: A high-speed date intra-city network that links multiple locations with a campus, city or LATA. A MAN typically extends as far as 50 kilometers.
- **Mbps** *Megabits per second*: 1,000,000 bits per second. A measure of how fast data can be transmitted.
- **Overbuilders** Building excess capacity. In this context, it involves investment in additional infrastructure project to provide competition.
- **OVS** *Open Video Systems*: OVS is a new option for those looking to offer cable television service outside the current framework of traditional regulation. It would allow more flexibility in providing service by reducing the build out requirements of new carriers.
- **PON** *Passive Optical Network*: A Passive Optical Network consists of an optical line terminator located at the Central Office and a set of associated optical network terminals located at the customer's premise. Between them lies the optical distribution network comprised of fibers and passive splitters or couplers. In a PON network, a single piece of fiber can be run from the serving exchange out to a subdivision or office park, and

then individual fiber strands to each building or serving equipment can be split from the main fiber using passive splitters / couplers. This allows for an expensive piece of fiber cable from the exchange to the customer to be shared amongst many customers thereby dramatically lowering the overall costs of deployment for fiber to the business (FTTB) or fiber to the home (FTTH) applications.

- **Right-of-Way** A legal right of passage over land owned by another. Carriers and service providers must obtain right-of-way to dig trenches or plant poles for cable systems, and to place wireless antennae.
- **RPR** *Resilient Packet Ring* RPR uses Ethernet switching and a dual counter-rotating ring topology to provide SONET-like network resiliency and optimized bandwidth usage, while delivering multi-point Ethernet/IP services.
- **RUS** *Rural Utility Service*: A division of the United States Department of Agriculture, it promotes universal service in unserved and underserved areas of the country with grants, loans, and financing.
- **SONNET** *Synchronous Optical Network*: A family of fiber-optic transmission rates.
- **Streaming** A Netscape innovation that downloads low bit text data first, then the higher bit graphics. This allows users to read the text of an Internet document first, rather than wait for the entire file to load.
- **Subscribership** Subscribership is how many customers have subscribed for a particular telecommunications service.
- **Switched Network** A domestic telecommunications network usually accessed by telephones, key telephone systems, private branch exchange trunks, and data arrangements.
- **T-1** *Trunk Level 1*: A digital transmission link with a total signaling speed of 1.544 Mbps. It is a standard for digital transmission in North America.
- **T-3** *Trunk Level* 3: 28 T1 lines or 44.736 Mbps.
- **ULTS** *Universal Lifeline Telephone Service*. A public program that provides subsidized basic telephone service to qualified low-income individuals in California.
- **UNE** *Unbundled Network Elements.* Leased portions of a carrier's (typically an ILEC's) network used by another carrier to provide service to customers.
- **Universal Service** The idea of providing every home in the United States with basic telephone service.

- **Upstream** Data flowing from your computer to the Internet (sending E-mail, uploading a file).
- **VDSL** *Very High Data Rate Digital Subscriber Line*. A developing technology that employs an asymmetric form of ADSL, with projected speeds of up to 155 Mbps.
- **Video On Demand** A service that allows users to remotely choose a movie from a digital library and be able to pause, fast-forward, or even rewind their selection.
- VLAN Virtual Local Area Network
- **VoIP** *Voice Over Internet Protocol*: A new technology that employs a data network (such as a broadband connection) to transmit voice conversations.
- **VPN** *Virtual Private Network: VPN is* a network that is constructed by using public wires to connect nodes. For example, there are a number of systems that enable you to create networks using the Internet as the medium for transporting data. These systems use encryption and other security mechanisms to ensure that only authorized users can access the network and that the data cannot be intercepted.
- **WiMax** WiMax is a wireless technology that provides high-throughput broadband connections over long distances. WiMax can be used for a number of applications, including "last mile" broadband connections, hotspot and cellular backhaul, and high-speed enterprise connectivity for businesses.
- **Wireless** Telephone service transmitted via cellular, PCS, satellite, or other technologies that do not require the telephone to be connected to a land-based line.
- **Wireless Internet** 1) Internet applications and access using mobile devices such as cell phones and palm devices. 2) Broadband Internet service provided via wireless connection, such as satellite or tower transmitters.
- **Wireline** Service based on infrastructure on or near the ground, such as copper telephone wires or coaxial cable underground or on telephone poles.

Sources include the Glossary of the July 5, 2002 report on "The Status of Telecommunications Competition in California" submitted to the California State Legislature by the CPUC, the FCC Website, the Intel.com Website, Webopedia.com, the Passive Optical Networks Forum, and Newton's Telecom Dictionary, 16th Expanded and Updated Edition.